MAINE STATE LEGISLATURE

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1	L.D. 2494
2	(Filing No. H- 696)
3 4 5 6	STATE OF MAINE SENATE 113TH LEGISLATURE SECOND REGULAR SESSION
7 8 9 10	COMMITTEE OF CONFERENCE AMENDMENT " to S.P. 946, L.D. 2494, Bill, "AN ACT to Establish the Strategic Training for Accelerated Reemployment Program."
11 12	Amend the bill by striking out everything after the title and inserting in its place the following:
13 14	'Be it enacted by the People of the State of Maine as follows:
15 16	Sec. 1. 26 MRSA §1043, sub-§31 are enacted to read:
17 18	31. STAR. "STAR" means Strategic Training for Accelerated Reemployment.
19 20	Sec. 2. 26 MRSA §1192, sub-§6-C is enacted to read:
21 22 23 24 25 26 27	6-C. Prohibition against disqualification of individuals in approved training under subchapter X. Notwithstanding any provisions of this chapter, the acceptance of training for opportunities available through subchapter X is deemed to be acceptance of training with state approval under federal or state law relating to unemployment benefits.

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- Sec. 3. 26 MRSA c. 13, sub-c. X is enacted to read:
- 3 SUBCHAPTER X
- STRATEGIC TRAINING FOR ACCELERATED REEMPLOYMENT 5 PROGRAM
- 6 §1271. Program title
- 7 The program established in this subchapter shall 8 be known and may be cited as STAR.
- 9 §1272. Program goals
- 10 The purpose of this subchapter is to establish an 11
- employment training program to provide unemployed or 12 displaced workers with skills training and support
- which lead to jobs in stable or expanding industries, 13
- as well as support services so that individuals are 14
- 15 able to take advantage of educational and training
- opportunities. A further purpose of the STAR program is to provide employers with trained workers by ensuring that the training provided is consistent with the needs of employers. 16
- 17
- 18
- 19
- 20 §1273. Administration
- 21 The Department of Labor shall administer the STAR
- 22 program. The commissioner shall adopt rules under the
- 23 Maine Administrative Procedure Act, Title 5, chapter
- 24 375, to implement the STAR program.
- 25 §1274. Funding
- STAR shall be funded by the General Fund. Grant funds shall be distributed in the following manner. 26
- 27
- Grant administration. Up to 14% of the funds 28
- 29 may be used for grant administration.
- 2. Emergency programs. The Bureau of Employment and Training Programs shall reserve 5% of the funds 30
- 31
- for emergency programs to deal with plant closings or 32
- 33 mass layoffs.

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- 3. Annual allocation; county. Each county shall receive an annual allocation based on the number of 1 2 individuals unemployed during the calendar year 3 4 preceding the program year.
- 5 Service delivery area. No service delivery area may be allotted less than 90% of its allotment 6 7 percentage for the preceding program year.
- 8 §1275. Participant eligibility
- 9 To be eligible to participate in the STAR program individual must not have received STAR services. 10 In addition, an individual must: 11
- 1. Unemployment. Be unemployed and receiving unemployment compensation benefits at the time of application and have registered for the STAR program 12 13 14 15 prior to the end of the 8th week of collecting unemployment compensation benefits. An exception to the time limitation may be granted for good cause shown. The commissioner shall establish standards to determine good cause. The commissioner's decision is final agency action under Title 5, section 11002, for purposes of judicial review; 16 17 18 19 20 21
- Notice of pending job displacement. 22 received notice of pending job displacement due to 23 either a reduction in overall employment within a 24 25 business or a substantial change, due to technological 26 or other reasons, in the skills required of an ongoing 27 job; or
- 28 Special eligibility conditions. Have received unemployment compensation benefits between January 1, 1988, and July 31, 1988, and register for the STAR program by September 30, 1988. 29 30 31
- 32 §1276. Participant certification
- 33 1. Notification. Claimants shall receive both written and oral notice of the STAR program when they apply for unemployment compensation benefits. The notice shall explain the program's eligibility requirements, the importance of entering training 34 35 36 37 early in a claimant's term of unemployment, the 38

- availability of unemployment compensation benefits to claimants in approved training and the availability of extended benefits for dislocated workers in approved training for up to 26 weeks. Interested individuals shall be referred to the Maine Job Service for a determination of eligibility and referral to testing and counseling centers.
- Service providers. Service providers under the United States Job Training Partnership Act, Public Law 97-300, shall provide assessment services to eligible STAR participants in accordance with annual contracts negotiated between the service delivery areas and the Bureau of Employment and Training Programs. These services shall include a review of previous employment, education and training. Academic and vocational testing may be provided, as well as occupational counseling.
- 3. Individual employment plan. At the end of the assessment process, an individual employment plan shall be developed for each participant based on the results of the assessment, the participant's occupational preference and the occupational opportunities available as determined under section 1279, subsection 1, including opportunities in nontraditional occupations. The plan shall identify the occupation selected and what additional training and education is necessary. If the occupation is one for which an apprenticeship program may be available, the State Apprenticeship and Training Council shall be notified, and shall determine what additional training or education may be necessary for indenturing in an apprentice program.

4. STAR participant. A STAR participant, who has been assessed and has received an individual employment plan, may be provided with a training voucher of up to \$3,000 under section 1278. This voucher will enable STAR participants to enter into training for occupations approved under section 1279, subsection 1, to be conducted by training agents certified pursuant to section 1279, subsection 4. The STAR voucher is valid for 12 weeks for STAR participants to enter training initially, unless an extension for cause is approved by the United States Job Training Partnership Act service providers.

§1277. Training opportunities

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The following training options are available to STAR participants provided that occupational and skill training takes place in occupations approved under section 1279:

- 1. General occupational training. Training in skills found in a traditional occupation that is in general demand throughout an area of industry. The training shall be conducted in a classroom setting;
- 2. On-the-job training. Individualized skill training for a person who is hired and trained by a private or public employer. The employer shall provide the training through a contractual arrangement which specifies the length of training and skills to be acquired. STAR shall reimburse the employer for up to 50% of the training costs incurred;
- 3. Customized occupational training. Customized occupational training in skills specific to an 17 18 employer or group of employers. This training shall 19 20 be developed around employment opportunities for which 21 demand is clearly demonstrated, for opportunities exist for promotion or for which skills transferability is probable. Each participating employer must supply a formal commitment to hire the trained individuals upon completion of training. The employer shall participate in the design of the curriculum and in the selection of the training. The employer shall pay 50% of the training costs and the STAR program shall pay the remaining 50%: 22 23 24 25 26 27 28 29 STAR program shall pay the remaining 50%;
- 30 4. Employment competency training. Employment 31 competency training in preemployment skills. This component consists of structured activities designed 32 33 to assess basic employment competency and to provide 34 remedial training in such areas as job-seeking skills, 35 interviewing and resume writing. Employment competency training may only be used if it leads to vocational skills training; 36 37
- 5. Educational skills training. Training in
 academic and learning skills. This component consists

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1	of training aimed at correcting deficiencies in
2	language and in computational skills or providing needed credentials that are recognized by employers
3	needed credentials that are recognized by employers
4	and the educational community. Educational training
5	shall be structured to provide the individual with the
6	prerequisite level of education of the occupation
7	identified on the individual's STAR certification.
8	shall be structured to provide the individual with the prerequisite level of education of the occupation identified on the individual's STAR certification. The duration of educational training shall be
9	determined by the needs of the individual claimant; and
10	6. Enrollment. Enrollment in one or a combination of training opportunities is limited to 52
11	combination of training opportunities is limited to 52
12	weeks duration except under the following conditions:
13	A. An employer guarantees placement and contributes a minimum of 50% of the training
14	contributes a minimum of 50% of the training
15	costs; or
16	B. A participant contributes a minimum of 50% of
17	the training costs. For purposes of this
18	paragraph, any financial assistance received by a
19	participant for educational purposes shall be
20	counted towards that participant's contribution.
21	§1278. Training and supportive services
22	STAR participants are eligible to receive the
23	following training and supportive services.
24	1. Training voucher. A training voucher of up to \$3,000 for the following activities:
25	\$3,000 for the following activities:
26	A. Tuition for education and training;
27	B. Training materials or books necessary for
28	participation in the training;
29	C. Payment for dependent care costs provided those costs do not exceed the prevailing regional
30	those costs do not exceed the prevailing regional
31	rate for such care; and
32	D. Travel payments according to the policies established by the United States Job Training
33	established by the United States Job Training
34	Partnership Act service providers.

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2. Continuation of benefits. Provided the

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- participant meets the eligibility requirements of sections 1192 and 1193, the participant is entitled to the continuation of unemployment compensation benefits while enrolled in STAR training until the individual's benefits are exhausted under employment security law.
- Exception to limitations. While a participant 6 collecting unemployment benefits, an exception to 7 the limitations set forth in subsection 1 shall be 8 9 granted for supportive services when additional funds 10 for transportation and dependent care are necessary 11 for the participant to complete the training specified 12 in the individual employment plan and the participant is unable to purchase those services. The commissioner shall adopt rules under the Maine Administrative Procedure Act, Title 5, chapter 375, to determine the requirements for these exceptions. 13 14 15 16

17 §1279. Employment and training review panel

- Each private industry council established under the United States Job Training Partnership Act shall establish an employment and training review panel. Each private industry council shall appoint a chairman and membership to the panels which shall each consist of 9 members, including 3 representatives of business, 3 representatives of labor, one representative of economic development, one representative of community-based organizations and one representative of the general public. The panels shall:
- 28 Identify and approve occupations. Annually 29 identify occupations that are stable or subject to 30 growth in their areas and approve them for STAR program eligibility. Approved occupations must meet 31 32 the performance standards under subsection 3. occupations included in the department's most recent 33 edition of the publication "Selected Occupational Information for Employment and Training Program Design" for the appropriate county or counties shall be approved occupations. In addition, occupations may 34 35 36 37 38 be approved as follows:
- A. The panel may approve occupations identified by the panel following an assessment of local economic factors; or

- B. STAR participants may petition the panel to approve an occupation;
- 3 2. Review curricula. Review the curricula for classroom and customized vocational training in their areas for consistency with employers' needs;
- 3. Set performance standards. Set performance standards in their areas, including placement of participants in jobs, wage levels at placement, retention of employment and career ladder options; and
- 4. Annual certification. Annually certify the demonstrated effectiveness of training agents in delivering training in their areas according to the performance standards established in this section. At the completion of training, these agents shall provide placement services to the STAR participants and shall report to the panel on placement status and the competency attained.
- 18 §1280. Appeal procedure
- 2. Time limits for appeal. A determination is final 15 days after it is mailed or hand delivered, unless the claimant files an appeal. The 15-day appeal period may be extended up to 15 additional days if the claimant can show good cause. The commissioner shall establish standards to determine good cause.
- 32 3. Final agency action. A decision of the 33 hearing officer designated by the commissioner is 34 final agency action under Title 5, section 11002, for 35 purposes of judicial review.
- 36 §1280-A. Monitoring, evaluation and long-term funding

- 1 l. Report. The Bureau of Employment and Training
 Programs shall prepare a report for the joint standing
 committee of the Legislature having jurisdiction over
 labor by April 15, 1989. This report shall include,
 but not be limited to:
- A. A description of the training programs and services provided to date by the STAR program;
- 8 B. The results of the training, including the numbers of employees entering nontraditional occupations;
- 11 C. A discussion of the training programs and 12 services available to STAR participants based on 13 information supplied by the service delivery areas;
- D. A description of the sizes and types of businesses and the number of individuals and their training for which customized and on-the-job training is provided; and
- 18 E. Any STAR program savings for the Unemployment Trust Fund.
- 2. Recommendations. The joint standing committee
 of the Legislature having jurisdiction over labor
 shall review the report by the Bureau of Employment
 and Training Programs and recommend to the Legislature
 by May 1, 1989, whether to continue the STAR program
 and if so, whether to continue funding the STAR
 program from the General Fund or through a seperate
 assessment on employers who are liable for
 contributions to the Unemployment Trust Fund.
- Sec. 4. Sunset. This Act is repealed July 1, 1989. Any person who has qualified to receive benefits under this Act at the time of repeal shall continue to be governed by the repealed provision.
- 33 Sec. 5. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Act.

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1	1988-89
2	LABOR, DEPARTMENT OF
3 4	Strategic Training - Bureau of Employment Security
5 6	Personal Services \$ 57,898 All Other 13,159
7 8 9	Strategic Training - Bureau of Employment and Training Programs
10 11	Personal Services 343,944 All Other 2,264,592
	DEPARTMENT OF LABOR \$2,679,593'
14	STATEMENT OF FACT
15 16 17 18	This amendment, from the second committee of conference, changes the funding of the Strategic Training for Accelerated Reemployment (STAR) Program from a payroll tax on employers to the General Fund.
19 20 21 22 23 24	The amendment also repeals the program after one year and requires the Joint Standing Committee on Labor to review an extensive report from the Department of Labor to determine whether and how to continue funding the program. A General Fund appropriation is also included in the amendment.

Reported by the Committee on Conference on L.D. 2494 Reproduced and distributed under the direction of the Clerk of the House 4/13/88 (Filing No. H-696)