

(AFTER DEADLINE) SECOND REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

ų,

r

T.

d

1

2

3

45

6

7

8

NO. 2456

H.P. 1792 House of Representatives, March 4, 1988 Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 27.

Reference to the Committee on Judiciary suggested and ordered printed.

EDWIN H. PERT, Clerk Presented by Representative DIAMOND of Bangor. Cosponsored by Senator BRANNIGAN of Cumberland, Representatives PARADIS of Augusta and FOSTER of Ellsworth.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

AN ACT to Address Comprehensively Bail Relative to a Defendant in a Criminal Proceeding.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 4 MRSA \$160, as amended by PL 1967, c. 134, is repealed.

Page 1-LR4833

1 Sec. 2. 4 MRSA \$164, sub-\$1-A, as enacted by PL
2 1985, c. 506, Pt. B, \$2, is amended to read:

3 1-A. Appoint bail commissioners. Appoint bail 4 commissioners pursuant to Title 14 15, section 5 5541 1023, for any district when the resident judge 6 for that district, because of illness, absence or 7 disability, is unable to appoint.

8 Sec. 3. 4 MRSA \$171, 2nd ¶, as repealed and 9 replaced by PL 1979, c. 663, §9, is amended to read:

٢.,

1

He may, and on complaint shall, cause 10 to be 11 arrested persons found within his county or in an adjoining county under the conditions specified in the 12 13 first paragraph of section 161 charged with offenses; 14 and those having committed offenses therein or in an 15 adjoining county who have escaped therefrom or from an 16 adjoining county; and all persons charged with 17 offenses and crimes, and all affrayers, rioters, 18 breakers of the peace and violators of the law, and may require such offenders to find sureties keeping the peace. When the offense 19 for 20 upon 21 not examination is found to: be one within the jurisdiction of the District Court, the district judge 22 23 may admit the offender to bail to appear before the Superior Court, and, in default thereof, shall commit 24 25 him-

26 Sec. 4. 4 MRSA §569, as enacted by PL 1965, c. 27 356, §7, is repealed.

28 Sec. 5. 14 MRSA §5524, as amended by PL 1981, 29 c. 456, Pt. A, §54, is repealed.

30 Sec. 6. 14 MRSA §5540 is repealed.

31 Sec. 7. 14 MRSA §5541, as repealed and replaced 32 by PL 1987, c. 162, is repealed.

33 Sec. 8. 14 MRSA §5542, as amended by PL 1985, 34 c. 35, is repealed.

35 Sec. 9. 14 MRSA §5544, as amended by PL 1979, 36 c. 663, §81, is repealed.

Page 2-LR4833

Sec. 10. 14 MRSA §5547, as enacted by PL 1987, c. 300, is repealed.

Sec. 11. 15 MRSA §101-B, sub-§4, ¶B, as enacted by PL 1987, c. 402, Pt. A, §109, is amended to read:

в. Except in the case of a defendant ₩ho ±s charged with the commission of an offense, the only punishment for which is life imprisonment, defendant's release on bail a order the Issue bail order in accordance with chapter 105-A, with or without the further order that the defendant undergo observation at a state mental hospital or mental health facility approved by the Department Health and Mental Retardation, or by of Mental private arrangement with psychiatrist and а treatment when it is deemed appropriate by the head of the hospital or clinic or by the private psychiatrist. When such outpatient observation and treatment is ordered, the head of the hospital or clinic or the psychiatrist shall, within the time specified in subsection 1, forward a report to the court containing the opinion of the head of the hospital or clinic or of the psychiatrist, relative to the defendant's competence to stand trial and his reasons therefor. The court shall forthwith set a date for and shall hold a hearing on the question of the defendant's competence to stand trial, which shall be held pursuant to and consistent with the standards set out in paragraph Α.

Sec. 12. 15 MRSA §808 is repealed.

31 Sec. 13. 15 MRSA §813, as repealed and replaced 32 by PL 1983, c. 862, §43, is repealed.

33 Sec. 14. 15 MRSA §814, as amended by PL 1983, 34 c. 862, §44, is repealed.

35 Sec. 15. 15 MRSA §851, as amended by PL 1983, 36 c. 862, §45, is repealed.

.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23

24

25 26

27

28

29

30

37

n

я

Sec. 16. 15 MRSA §852, as amended by PL 1965,

Page 3-LR4833

1 c. 356, §34, is repealed. 2 Sec. 17. 15 MRSA §855, as amended by PL 1965, c. 356, §36, is repealed. 3 15 MRSA §931, as repealed and replaced 4 Sec. 18. 5 by PL 1965, c. 356, §40, is repealed. 6 Sec. 19. 15 MRSA §942, as amended by PL 1983, 7 c. 862, §46, is repealed. Sec. 20. 15 MRSA c. 105-A is enacted to read: 8 9 CHAPTER 105-A 10 MAINE BAIL CODE 11 SUBCHAPTER I 12 GENERAL PROVISIONS 13 §1001. Title 14 This chapter shall be known and may be cited as 15 the "Maine Bail Code." 16 §1002. Legislative findings; statement of purpose 17 finds the statutory The Legislature that 18 provisions relative to bail for defendant а in а 19 criminal case are scattered throughout numerous provisions of Maine's statutory law and that many such statutory provisions have not been updated to reflect the modern development of the law. The Legislature 20 21 22 23 finds that the Supreme Judicial Court sitting as the 24 Law Court has recently decided cases interpreting the various constitutional provisions dealing with 25 bail 26 for a defendant in a criminal proceeding and has 27 provided guidance as to the proper interpretation of 28 those constitutional provisions. The Legislature finds that it is in the interest of the State and of individual criminal defendants that the law relative 29 30 31 to bail be incorporated into a modern, integrated and 32 consistent code that will provide a comprehensive

φ.

Page 4-LR4833

statement of the law of bail. It is the purpose and

33

1 intent of this chapter to consolidate and clarify the 2 various provisions of Maine law dealing with the 3 subject of bail for a defendant in a criminal case.

4 §1003. Definitions

8

13

14 15

16

17

18 19

20 21

22

 \mathbf{x}_{l}

5 As used in this chapter, unless the context 6 otherwise indicates, the following terms have the 7 following meanings.

1. Bail. "Bail" means, in the preconviction context, the obtaining of the release of the defendant upon an undertaking that the defendant shall appear at the time and place required and may include conditions designed to ensure the integrity of the judicial process. For crimes bailable only as a matter of discretion preconviction, bail may also include conditions designed to ensure the safety of others in the community. In the post-conviction context, "bail" means the obtaining of the release of the defendant upon an undertaking that the defendant shall appear and surrender into custody at the time and place required and may include conditions designed to otherwise ensure the integrity of the judicial process or the safety of others in the community.

23 <u>2. Court. "Court" means any Justice of the</u> 24 <u>Supreme Judicial Court or Superior Court or any active</u> 25 <u>retired justice and any District Court Judge or active</u> 26 <u>retired judge.</u>

27 <u>3. Crime bailable as of preconviction right.</u>
28 "Crime bailable as of preconviction right" means a
29 crime for which, under the Constitution of Maine,
30 Article I, Section 10, a defendant has an absolute
31 right to have bail set at the preconviction stage of
32 any criminal proceeding.

33 bailable only as Crime a matter of preconviction discretion. "Crime bailable only as a matter of preconviction discretion" means a formerly capital offense for which, pursuant to a Harnish bail 34 35 36 37 proceeding, a capital defendant's conditional 38 constitutional right to have bail set at the preconviction stage of a criminal proceeding has been 39

Page 5-LR4833

l extinguished.

2 3	5. Ensure the integrity of the judicial process. To "ensure the integrity of the judicial process" when
4	used in the context of the granting or denial of bail
5	means safeguarding the role of the courts in
6	means safeguarding the role of the courts in adjudicating the guilt or innocence of defendants by
7	assuring the presence of the defendant in court and
8	otherwise preventing the defendant from obstructing or
·9	attempting to obstruct justice by threatening,
10	injuring or intimidating a victim, prospective
11	witness, juror, attorney for the State, judge or
12	witness, juror, attorney for the State, judge or justice or other officer of the court.
13	6 Formerly capital offenses "Formerly capital
14	6. Formerly capital offenses. "Formerly capital offenses" means crimes which have been denominated
15	capital offenses since the adoption of the
16	Constitution of Maine.
17	7. Harnish bail proceeding. "Harnish bail
18	proceeding" means a preconviction bail proceeding in
19	which the State is offered the opportunity to obtain a
20	judicial finding of probable cause that the defendant
21	has committed a formerly capital offense, and the
22	has committed a formerly capital offense, and the defendant, at the same proceeding, is afforded the
23	opportunity to know and rebut the case against the
24	defendant.
25	8. Judicial officer. "Judicial officer" includes
26	the court, as defined in subsection 2, and a bail
27	commissioner.
28	9. Post-conviction. "Post-conviction" means any
29	point in a criminal proceeding after verdict or
30	finding of guilty.
31	10. Preconviction. "Preconviction" means any
32	point in a criminal proceeding before a verdict in the
33	context of a jury trial or finding of guilty in the
34	context of a jury-waived trial or plea.
35	<pre>§1004. Applicability and exclusions</pre>
	groot appriodorreg and chordbrond
36	This chapter applies to the setting of bail for a
37	defendant in a criminal proceeding. It does not apply
38	to the setting of bail in extradition proceedings

 ζ_{i}^{\pm}

Page 6-LR4833

T	under sections 201 to 229 or post-conviction review
2	proceedings under sections 2121 to 2132, except to the
3	extent and under the conditions stated in those
4	sections.
5	SUBCHAPTER II
6	PRECONVICTION BAIL
7 8	§1021. Superior Court and Supreme Judicial Court Justices
9 10 11 12 13	Any Justice of the Supreme Judicial Court or Superior Court or any active retired justice is authorized to set preconviction bail for a defendant in a criminal proceeding in accordance with this chapter.
14	§1022. District Court Judges
15 16 17 18 19 20 21 22 22 23	Any District Court Judge or active retired judge is authorized to set preconviction bail for a defendant in a criminal proceeding in accordance with this chapter. When the crime upon examination is found to be one not within the jurisdiction of the District Court, the judge is authorized to set preconviction bail for the defendant to appear before the Superior Court in accordance with this chapter. \$1023. Bail commissioners
24 25 26 27 28 29 30 31 32	A bail commissioner, appointed pursuant to this section, is authorized to set preconviction bail for a defendant in a criminal proceeding in accordance with this chapter, provided that no bail commissioner may set preconviction bail for a defendant who is charged with murder or if the attorney for the State requests a Harnish bail proceeding for a defendant charged with any other formerly capital offense or as otherwise provided in subsection 3.
33 34 35 36	1. Appointment. The District Court Judge resident in each district, with the concurrence of the Chief Judge of the District Court, may appoint one or more residents of the district as bail commissioners.
25 26 27 28 29 30 31 32 33 34 35	section, is authorized to set preconviction bail for a defendant in a criminal proceeding in accordance with this chapter, provided that no bail commissioner may set preconviction bail for a defendant who is charged with murder or if the attorney for the State requests a Harnish bail proceeding for a defendant charged with any other formerly capital offense or as otherwise provided in subsection 3. <u>1. Appointment. The District Court Judge</u> resident in each district, with the concurrence of the Chief Judge of the District Court, may appoint one or

Page 7-LR4833

A bail commissioner shall serve at the pleasure of the District Court Judge resident in the district or the Chief Judge of the District Court, but no term for which a bail commissioner is appointed may exceed 5 years. The District Court Judge or the Chief Judge of the District Court shall require bail commissioners to complete the necessary training requirements set out in this section. Bail commissioners have the powers of notaries public to administer oaths or affirmations in carrying out their duties.

Il 2. Immunity from liability. A person appointed and serving as a bail commissioner is immune from any civil liability for acts described in Title 14, section 8111, subsection 1, performed within the scope of the bail commissioner's duties.

16 3. Limitations on authority. A bail commissioner may not set preconviction bail for any defendant confined in jail or held under arrest by virtue of any order issued by any Justice of the Supreme Judicial Court or Superior Court or Judge of the District Court or any active retired justice or judge. A bail commissioner may not change the bail that has been set by a Justice of the Supreme Judicial Court or the Superior Court or by a judge of the District Court or any active retired justice or judge.

26 A bail commissioner shall receive a fee 4. Fees. 27 not to exceed \$17 for the charges pursuant to which the defendant is presently in custody. commissioner's fee shall be paid by the The bail 28 29 the Judicial 30 Department from funds appropriated for that purpose. 31 The bail commissioner shall submit a voucher for payment upon such forms as the Judicial Department shall direct. 32 33

5. Attorneys-at-law. No attorney-at-law who has acted as bail commissioner in any proceeding may act as attorney for or on behalf of any defendant for whom 34 35 36 37 that attorney-at-law has taken bail in any such proceeding, nor may any attorney-at-law who has acted as attorney for a defendant in any offense act as bail 38 39 of 40 commissioner in any proceeding arising out the 41 offense with which the defendant is charged.

Page 8-LR4833

6. Mandatory training. As a condition of appointment and continued service, a bail commissioner 1 2 3 shall successfully complete a bail training program as 4 prescribed and scheduled by the Chief Judge of the District Court. The Maine Criminal Justice Academy shall cooperate with and provide assistance to the Chief Judge of the District Court in establishing an appropriate training program for bail commissioners. 5 6 7 8 include instruction 9 The program shall on the 10 provisions of this chapter, the relevant and 11 constitutional provisions on bail such other 12 matters pertinent to bail as the Chief Judge of the District Court considers appropriate and necessary. The costs of the training shall be borne by the 13 14 Judicial Department from funds appropriated for 15 that purpose. The Chief Judge of the District Court establish a continuing education program for h 16 may 17 bail 18 commissioners.

19 §1024. Clerks of court

20 Clerks of the District Court and clerks of the Superior Court, during the hours when the clerk's 21 22 office is open for business and subject to the control of the District Court Judge or Superior Court Justice may, without fee, take the personal recognizance of 23 24 25 any defendant for appearance on a charge of a Class D 26 or Class E crime. Nothing in this section may be construed to prohibit the appointment of any clerk of the District Court or the Superior Court as a bail 27 28 29 commissioner, except that no fee may be charged by the 30 clerk while the clerk's office is open for business.

31 any case where the District Judge or the In 32 Superior Court Justice has set bail for a defendant in a criminal case, the clerk of the District Court or of 33 the Superior Court may, subject to the approval of the District Court Judge or Superior Court Justice, accept 34 35 bail, prepare the bond and 36 the take the 37 acknowledgement of the defendant and sureties, if any, 38 on the bond.

39

§1025. Law enforcement officers

Page 9-LR4833

1	A law enforcement officer may, without fee, take
2	the personal recognizance of any defendant for
3	appearance on a charge of a Class D or Class E crime.
4	If authorized, a law enforcement officer may, without
5	fee, take the personal recognizance with deposit in
6	accordance with Title 12, section 7053, subsection 2,
7	paragraph C.
8	§1026. Standards for release for crime bailable as
9	of preconviction right
10	1. In general. At the initial appearance before
11	a judicial officer of a defendant in custody for a
12	crime bailable as of right preconviction, the judicial
13	officer shall issue an order that, pending trial, the
14	defendant be released:
15 16	A. On personal recognizance or upon execution of an unsecured appearance bond under subsection 2; or
17	B. On a condition or combination of conditions
18	under subsection 3.
19 20	Every order for the pretrial release of any defendant shall include a waiver of extradition by the defendant.
21	2. Release on personal recognizance or unsecured
22	appearance bond. The judicial officer shall order the
23	pretrial release of the defendant on personal
24	recognizance or upon execution of an unsecured
25	appearance bond in an amount specified by the judicial
26	officer, unless the judicial officer determines that
27	the release will not reasonably assure the appearance
28	of the defendant as required or will not otherwise
29	reasonably ensure the integrity of the judicial
30	process.
31 32 33 34	3. Release on conditions. Conditions that will reasonably assure the appearance of the defendant and ensure the integrity of the judicial process shall be imposed.
35 36 37	A. If the judicial officer determines that the release described in subsection 2 will not reasonably assure the appearance of the defendant

Page 10-LR4833

as required or will not otherwise reasonably ensure the integrity of the judicial process, the judicial officer shall order the pretrial release of the defendant subject to the least restrictive further condition or combination of conditions that the judicial officer determines will reasonably assure the appearance of the defendant as required and will otherwise reasonably ensure the integrity of the judicial process, which conditions may include that the defendant:

1

2

3 4 5

6

7 8 9

10

11 12 13

14

15

16

17

18

19

20

21

22

23

24

25

26

27 28

29

30

31 32

33

34

35

36

37

(1) Remain in the custody of a designated person or organization agreeing to supervise the defendant, including a public official, public agency or publicly-funded organization, if the designated person or organization is able to reasonably assure of the defendant both the appearance as required and the integrity of the judicial process;

(2) Maintain employment or, if unemployed, actively seek employment;

(3) Maintain or commence an educational program;

(4) Abide by specified restrictions on personal associations, place of abode or travel;

(5) Avoid all contact with a victim of the alleged crime, a potential witness regarding the alleged crime or with any other family or household members of the victim or the defendant or to contact those individuals only at certain times or under certain conditions;

(6) Report on a regular basis to a designated law enforcement agency or other governmental agency;

(7) Comply with a specified curfew;

Page 11-LR4833

(8) Refrain from possessing a firearm or other dangerous weapon;

(9) Refrain from use or excessive use of alcohol and from any use of drugs;

5 (10) Undergo, as an outpatient, available 6 medical or psychiatric treatment, or to enter 7 and remain, as a voluntary patient, in a 8 specified institution when required for that 9 purpose;

1

2

3

4

10 Execute an agreement to forfeit, upon (11)11 failing required, to appear as such 12 designated property, including money, as is reasonably necessary to assure the appearance of the defendant as required and post with an appropriate court such evidence of ownership 13 14 15 16 of the property or such percentage of the 17 money as the judicial officer specifies;

- 718(12)Execute a bail bond with sureties in19such amount as is reasonably necessary to20assure the appearance of the defendant as21required;
 - 22(13) Return to custody for specified hours23following release for employment, schooling24or other limited purposes; and
 - 25(14) Satisfy any other condition that is26necessary to reasonably assure the appearance27of the defendant as required and to otherwise28reasonably ensure the integrity of the29judicial process.
 - B. The judicial officer financial condition which t 30 may not impose а 31 the defendant cannot meet. 32 A requirement of sureties is not а 33 financial condition.
 - 34 C. Upon motion by the attorney for the State or
 35 the defendant and after notice and upon a showing
 36 of changed circumstances or upon the discovery of
 37 new and significant information, the court may

Page 12-LR4833

1 2 3 4 5 6 7	amend the bail order to relieve the defendant of any condition of release, modify the conditions imposed or impose further conditions authorized by this subsection as the court determines will reasonably assure the appearance of the defendant as required and will otherwise reasonably ensure the integrity of the judicial process.
8 9 10 11 12 13	4. Factors to be considered in release decision. In setting bail, the judicial officer shall, on the basis of an interview with the defendant and other reliable information which can be obtained, take into account the available information concerning the following:
14 15	A. The nature and circumstances of the crime charged;
16 17	B. The nature of the evidence against the defendant; and
18 19	C. The history and characteristics of the defendant, including:
20 21	(1) The defendant's character and physical and mental condition;
22	(2) The defendant's family ties in the State;
23 24	(3) The defendant's employment history in the State;
25	(4) The defendant's financial resources;
26 27 28	(5) The defendant's length of residence in the community and the defendant's community ties;
29 30	(6) The defendant's past conduct, including any history relating to drug or alcohol abuse;
31	(7) The defendant's criminal history, if any;
32 33	(8) The defendant's record concerning appearances at court proceedings;

ŗ

Page 13-LR4833

1 (9) Whether, at the time of the current offense or arrest, the defendant was 2 on probation, parole or other release pending trial, sentencing, appeal or completion of a sentence for an offense in this jurisdiction 3 4 5 6 or another; and (10) Any evidence that the defendant has obstructed or attempted to obstruct justice 7 8 9 by threatening, injuring or intimidating a 10 victim or a prospective witness, juror, attorney for the State, judge or justice or 11 other officer of the court. 12 Contents of release order. In a release order 13 5. issued under subsection 2 or 3, the judicial officer 14 15 shall: 16 Include a written statement that sets forth 17 the conditions to which the release is subject all a manner sufficiently clear and specific to 18 in 19 serve as a guide for the defendant's conduct; and 20 Advise the defendant of: в. 21 (1) The penalties if the defendant fails to appear as required; and 22 23 (2) The consequences of violating a condition of release, including the immediate 24 25 issuance of a warrant for the defendant's 26 arrest. 27 §1027. Standards for release for formerly capital 28 offenses 29 1. In general. At the initial appearance before judicial officer of a defendant in preconviction 30 а 31 custody for a formerly capital offense, the judicial 32 officer shall issue an order pursuant to section 1009, unless the attorney for the State moves for a Harnish bail proceeding. In the event the attorney for the State requests a Harnish bail proceeding before bail 33 34 35 has been set, the judicial officer shall order the 36

Page 14-LR4833

1

defendant held pending a hearing under subsection 2. The attorney for the State may move for a Harnish bail proceeding at any time preconviction. If the attorney for the State moves for a Harnish bail proceeding after bail has been set, the court may hold the defendant pending a hearing under subsection 2 or may continue the defendant's bail.

1

2 3 4

5

6 7

8 9 10

11 12

13 14

15 16

17 18

19

20

21 22

23

24 25 26

27

28

29

30

31

32 33 2. Harnish bail proceeding. A Harnish bail proceeding shall be held within 5 court days of the State's request unless the court, for good cause shown and at the request of either the defendant or the attorney for the State, grants a continuance. If, after the hearing, the court finds probable cause to believe that the defendant has committed a formerly capital offense, it shall issue an order pursuant to section 1026, subsection 3. If, after the hearing, the court does not find probable cause to believe that the defendant has committed a formerly capital offense, it shall issue an order pursuant to section 1026.

<u>3.</u> Where conditional right has been extinguished at Harnish bail proceeding. The court's finding that probable cause exists to believe that the defendant committed a formerly capital offense extinguishes the defendant's right to have bail set. The court shall thereafter make a determination as to whether the setting of bail is appropriate as a matter of discretion. The court may set bail unless it has probable cause to believe that:

A. There is a substantial risk that the capital defendant will not appear as required or will otherwise pose a substantial risk to the integrity of the judicial process; or

34 B. There is a substantial risk that the capital 35 defendant will pose a danger to another or to the 36 community.

37	In exercising	its discret	ion, the	court	shall	consider
38	the factors	listed in	section	1026	and ar	y prior
39	history of da	angerousness	and may	amend	any ba	il order
40	pursuant to se	ection 1026,	subsectio	on 3, p	aragrap	oh C.

Page 15-LR4833

1 §1028. De novo determination of bail under section 2 1026

1. By defendant in custody. Any defendant aggrieved by the refusal of a Judge of the District 3 4 Court or a bail commissioner acting under section 1026 5 to authorize the defendant's release on personal recognizance or on the execution of an unsecured appearance bond and who is in custody for that crime 6 7 8 9 may petition the Superior Court for a de novo determination of that refusal. The District Court Judge or bail commissioner making the decision shall 10 11 12 advise the defendant of the right to obtain a de novo 13 determination in the Superior Court.

If the defendant chooses to have a de determination of bail, the defendant shall 14 novo 15 be furnished with a petition and, upon execution of the 16 petition and without the issuance of any writ or other process, the sheriff of the county in which the decision was made shall provide for the transportation 17 18 19 20 of the defendant together with the petition and all papers relevant to the petition or copies of the petition or papers to the Superior Court. In the 21 22 event that no Justice of the Superior Court will be 23 available within 24 hours, excluding weekends and holidays, arrangements shall be made for a de novo 24 25 determination of bail in the nearest county in which a Justice of the Superior Court is then sitting. If 26 27 there is no Justice of the Superior Court available, 28 the defendant shall be retained in custody until the 29 petition can be considered. The defendant's custodian shall provide transportation to the Superior Court as 30 31 32 required by this chapter without the issuance of any 33 writ or other process.

34 The petition and such other papers as may accompany it 35 shall be delivered to the clerk of the Superior Court 36 to which the defendant is transported and upon receipt the clerk shall give notice to the attorney for the State. The petition shall have priority over any 37 38 other matter before the Justice of the Superior 39 Court. The Superior Court Justice considering the 40 petition shall issue an order in accordance 41 with 42 section 1026.

Page 16-LR4833

2. By defendant not in custody. Any defendant aggrieved by the refusal of a Judge of the District Court or a bail commissioner to authorize the defendant's release on personal recognizance or on the execution of an unsecured bond, and who is not in custody as a result of that refusal, may petition the Superior Court for a de novo determination of bail. The petition shall be considered as scheduled by the clerk.

10 §1029. Review of bail under section 1027

1 2 3

4

9

29

31

32

34

Any defendant in custody following a Harnish bail proceeding under section 1027 may petition a Justice 11 12 13 of the Superior Court or a single Justice of the 14 Supreme Judicial Court for review. With respect to the finding of probable cause to believe that the 15 16 defendant committed a formerly capital offense, the 17 review shall be under the clearly erroneous standard. 18 With respect to all other issues, the review shall be de novo. The evidence shall consist of information of record submitted in section 1030 19 the 20 and 21 any additional information the parties may choose to 22 present.

23 §1030. State's attorney present at certain pro-24 ceedings; opportunity to present relevant 25 information

26 Before making a determination as to whether or not 27 to set bail for a defendant charged with murder or a 28 Class A, Class B or Class C crime, the judicial officer shall afford the attorney for the State or a law enforcement officer familiar with the charges the 30 opportunity to present any information relevant to bail considerations. This opportunity shall be in addition to the availability of a Harnish proceeding as otherwise provided in this chapter. 33 Harnish bail

An attorney for the State shall be present in District Court at all proceedings governed by Maine District Court Criminal Rules, Rule 5, and Maine Rules 35 36 37 38 of Criminal Procedure, Rule 5, at which bail is being set, except when the offense charged is a Class D or 39

Page 17-LR4833

1 <u>Class E crime</u>.

10

2 §1031. Bail if no indictment

Any defendant charged with a formerly capital offense, who has been denied bail in accordance with section 1027, shall have bail set under section 1026 if he is not indicted in the county where the crime is alleged to have been committed at the 2nd regularly scheduled session of the grand jury next after the date of the denial of bail.

- SUBCHAPTER III
- 11 POST-CONVICTION BAIL
- 12 §1051. Post-conviction bail

1. Application to presiding judge or justice. Except as provided in this section, after a verdict or 13 14 finding of guilty, a defendant may apply to the judge 15 or justice who presided at the trial for bail pending 16 execution of sentence or imposition or execution of sentence or judgment or appeal. If the trial judge or 17 entry of 18 justice is 19 not available, the defendant may apply for bail under this section to another judge or justice of the court 20 in which the defendant was convicted. Post-conviction 21 22 bail shall not be available to a defendant convicted 23 of:

24 A. Murder;

25 B. Any other formerly capital offense for which 26 bail was denied preconviction pursuant to section 27 1027; or

28 C. Any crime when the defendant's preconviction 29 bail was revoked and denied pursuant to section 30 1093.

31					hold a			
32					ion and			
33	writing	or on	the re	cord the	reasons	for d	enying	or
34					granted			or
35	justice	shall a	lso stat	te in wri	ting or c	on the 1	record	-

Page 18-LR4833

1 the reasons for the kind and amount of bail set; for any condition of release imposed; and for the omission 2 of any condition of release sought by the State.

3

4

5 6

11

12 13

14

tı.

The judge or justice may enter an order for bail pending appeal before a notice of appeal is filed, but conditioned upon its timely filing.

7 Standards. Except as provided in subsection 2. 4, a defendant may not be admitted to bail under this 8 9 section unless the judge or justice has probable cause 10 to believe that:

There is no substantial risk that the defendant will fail to appear as required and will not otherwise pose a substantial risk to the integrity of the judicial process; and

15 is no substantial risk that the There в. defendant will pose a danger to another or to the 16 17 community.

In determining whether to admit a defendant to bail, the judge or justice shall consider the factors relevant to preconviction bail listed in section 1026, 18 19 20 as well as the facts proved at trial, the length of 21 the term of imprisonment imposed, any history dangerousness and any previous unexcused failure appear as required before any court or to submit required to an order or judgment of any court. 22 of 23 to 24 as 25

If the judge or justice decides to set post-conviction bail for a defendant, the judge or justice shall apply 26 27 28 the same factors in setting the kind and amount of 29 that bail.

Conditions of release. Except as provided in 30 3. subsection 4, the judge or justice may impose, in lieu 31 of or in addition to an appearance or bail bond, any condition considered reasonably necessary to minimize 32 33 34 the risk of flight or danger.

35	4.	Standards	applicable	e to bai	l arising	out of
36	State's	appeal und	er section	2115-A,	subsection	2. In
37	the inst	ance where	the State	initiates	an appeal	under_

Page 19-LR4833

1 section 2115-A, subsection 2, the judge or justice 2 shall apply subchapter II to a defendant's application 3 for bail pending that appeal.

4	5. Appeal by defendant. A defendant may appeal
5	to a single Justice of the Supreme Judicial Court a
6	denial of bail, the kind or the amount of bail set or
7	the conditions of release imposed by which the
8	defendant is aggrieved. The single justice shall not
9	conduct a hearing de novo respecting bail, but shall
10	review the lower court's order. The defendant has the
11	burden of showing that there is no rational basis in
12	the record for the lower court's denial of bail, the
13	kind or amount of bail set or the conditions of
14	release imposed of which the defendant complains.

6. Appeal by State. The State may appeal to a single Justice of the Supreme Judicial Court the 15 16 17 granting of bail, the kind or the amount of bail set or the lower court's failure to impose a condition of 18 19 release. The single justice shall not conduct a hearing de novo respecting bail, but shall review the 20 lower court's order. The State has the burden of 21 22 showing that there is no rational basis in the record for the lower court's granting of bail, the kind or 23 24 amount of bail set or the omission of the conditions of which the State complains. 25

bail. 26 Revocation of An order 7. of post-conviction bail entered by a judge or justice may be revoked by that judge or justice or, if that judge 27 28 29 justice is not available, by another judge or or 30 justice of the same court, upon a determination made 31 after notice and opportunity for hearing that:

32 A. The defendant has violated a condition of bail;

B. The defendant has been charged with a crime
 allegedly committed while the defendant was
 released under this section; or

36 <u>C. The defendant's appeal has been taken for</u> 37 <u>purposes of delay.</u>

38 If bail is revoked, the defendant may appeal to a

Page 20-LR4833

1 single Justice of the Supreme Judicial Court, who 2 shall review the revocation as under subsection 5.

8. Failure to appear; penalty. Any defendant who has been ordered released under this section and who fails to appear before any court as required is guilty of:

- A. A Class E crime if the underlying crime was punishable by a maximum period of imprisonment of less than one year; or
- 10B. A Class C crime if the underlying crime was11punishable by a maximum period of imprisonment of12one year or more.
- 13 It is an affirmative defense that the failure to 14 appear resulted from just cause.

15 9. Violation of condition of release; penalty.
16 Any defendant who has been ordered released under this
17 section and who violates a condition of release is
18 guilty of a Class E crime. It is an affirmative
19 defense that the violation resulted from just cause.

SUBCHAPTER IV

SURETIES AND OTHER FORMS OF BAIL

21 22

20

3

4 5 6

7

8 9

§1071. Sureties to make statement of property

23 Any person who offers to act as surety for the appearance before the Superior Court of any defendant 24 in a criminal prosecution, whether the defendant is an appellant from the finding of a Judge of the District 25 26 27 Court, is to be admitted to bail to await the action of the grand jury, or is arrested in vacation on a warrant issued on an indictment pending in the Superior Court, may be required to file with the judge or bail commissioner a written statement signed and 28 29 30 31 sworn to by the surety, describing all real estate 32 owned by the surety within the State with sufficient accuracy to identify it and giving in detail all 33 34 35 encumbrances and the value, that valuation to be based 36 on the judgment of the surety. The certificate shall

Page 21-LR4833

1	remain on file with the original papers in the case
2	and a certified copy shall be transmitted by the
3	magistrate taking the bail to the clerk of court
4	before which the defendant is to appear.
5	Any person who offers real estate as surety for
5 6	the appearance before a court of a defendant charged
7	with murder or a Class A, Class B or Class C crime
8	shall be required to file a bail lien with the register of deeds in the county where the real estate
9	register of deeds in the county where the real estate
10	lies. If the defendant is to be bailed prior to
11	appearance in a court for the first time, the person
12	offering the real estate shall file with that court a
13	copy of the lien attested by the register of deeds,
14	stating the date of recording and the book and page
15	copy of the lien attested by the register of deeds, stating the date of recording and the book and page number at which the lien is recorded, on the next
16	business day after which the real estate is offered.
17	If the defendant is bailed after having appeared in
18	court for the first time, the defendant shall not be
19	released from custody until the person offering real
20	estate has filed with the court, with which the bail
21	is posted, a copy of the lien attested by the register
22	of deeds, stating the date of recording and the book
23	and page number at which the lien is recorded. If a
24	defendant is released from custody prior to the
25	defendant's first appearance in court upon a person
26	offering real estate as surety and that person fails
27	to file with the court a duly attested copy of the
28	offering real estate as surety and that person fails to file with the court a duly attested copy of the lien required by this section within the prescribed
29	time limit, the defendant may be taken into custody
30	without the issuance of further process and shall be
31	held as though the surety had not offered real estate as surety. The person filing the lien is responsible
32	as surety. The person filing the lien is responsible
33	for the fee to be paid to the register of deeds for
34	receiving, recording and indexing the bail lien and
35	for discharge of the bail lien as provided in Title 33, chapter 11, subchapter IV. A bail lien shall not
36	33, chapter 11, subchapter IV. A bail lien shall not
37	be required if bail is posted through a nonprofit bail
38	assistance project. As used in this chapter, real
39	estate is limited to real property located in the
40	State.

41 §1072. Responsibility of sureties

42

Each surety for a defendant admitted to pre-

Page 22-LR4833

conviction bail shall be responsible for the 2 all times until of the defendant appéarance at а verdict or finding or plea of guilty, unless the surety has sooner terminated the agreement to act as surety and has been relieved of the responsibility in accordance with section 1073.

7 defendant Each surety for admitted to а 8 post-conviction bail after conviction shall be 9 responsible for the defendant's appearance at all times until the defendant enters into execution of any sentence of imprisonment, unless the surety has sooner 10 11 12 terminated the agreement to act as surety and has been 13 relieved of the responsibility in accordance with 14 section 1073.

15 a preconviction surety be In no case may 16 responsible for the appearance of a defendant after 17 conviction, unless the surety has agreed anew to act 18 as surety following conviction.

19 §1073. Authority of sureties

1

3

4

5

6

20 Any person who has agreed to act as surety for a 21 defendant who has been admitted to preconviction bail may terminate the agreement by appearing before the clerk of the court having jurisdiction over the offense with which the defendant is charged and 22 23 24 25 executing a statement under oath terminating the 26 surety agreement. The statement shall include a certification by the surety that the surety has 27 28 notified the defendant or the defendant's attorney of 29 the surety's intention to terminate the surety 30 agreement.

31 Upon execution of the statement terminating the 32 surety agreement, the clerk shall bring the matter to the attention of a judge or justice of the court who, unless new and sufficient sureties have appeared, shall issue a warrant and commitment for the arrest of 33 34 35 36 the defendant for failure to furnish bail. A 37 defendant arrested pursuant to such a warrant and commitment shall be promptly brought before a judge or 38 justice of the court having jurisdiction over 39 the 40 and the judge or justice shall give crime the 41 defendant and the attorney for the State an

Page 23-LR4833

opportunity to be heard and shall determine whether to set new bail or to continue the bail as already established.

The judge or justice may absolve the surety of responsibility to pay all or part of the bond, 4 5 provided that no surety may be absolved of the responsibility to pay all or part of the bond if, 6 7 prior to terminating the surety agreement, the defendant has failed to appear as required. Nothing 8 9 in this section may be construed to relieve or release 10 11 a surety of the responsibility for the appearance of the defendant, notwithstanding the termination of the 12 surety agreement, until the defendant is in 13 the custody of the sheriff of the county in which the case 14 15 pending, or new or substitute sureties have is appeared or the defendant has otherwise been admitted 16 17 to bail.

18 <u>A person who has agreed to act as surety for a</u> 19 <u>defendant who has been admitted to post-conviction</u> 20 <u>bail may terminate the surety agreement by following</u> 21 the procedure set forth in this section.

22 §1074. Property of defendant as bail

1. Cash. Whenever cash is deposited as bail to secure the appearance of a defendant in a criminal proceeding, either preconviction or post-conviction, the cash shall be deemed to be the property of the defendant and shall be returned to the defendant unless otherwise forfeited or subject to setoff as provided in this section.

defendant 30 Real estate. Whenever a in 2. а 31 criminal proceeding is the owner of real estate and offers that real estate as security for appearance before any court, the defendant shall be required to file a bail lien and to otherwise comply with the requirements of section 1071 as if the defendant were 32 33 34 35 a surety. A discharge of the bail lien shall be governed by section 1071, unless the bail has been forfeited or is subject to setoff in accordance with 36 37 38 39 this section.

Page 24-LR4833

3. Setoff. Whenever a defendant has deposited cash or other property owned by the defendant as bail, or has offered real estate owned by the defendant and subject to a bail lien as bail and the cash, other property or real estate has not been forfeited, the court, before ordering the cash or other property returned to the defendant or discharging the real estate bail lien, shall determine whether the cash, other property or real estate or any portion of the cash, other property or real estate is subject to setoff as authorized by this section. The court may order all or a portion of bail owned by a defendant that has not been forfeited to be first paid and applied to one or more of the following:

1

6

7

8

9

14

15

16

17

18

19

20 21

22

27

28

38

n

A. Any fine, forfeiture, penalty or fee imposed upon a defendant as part of the sentence for conviction of any offense for which the bail has been posted;

B. Any amount of restitution the defendant has been ordered to pay as part of the sentence imposed;

C. Any amount of attorneys' fees or other expense authorized by the court at the request of the defendant or attorney and actually paid by the State on behalf of the defendant on the ground that the defendant has been found to be indigent; and

D. Any surcharge imposed by Title 4, section 1057.

29 <u>4. Enforcement orders. If the court determines</u> 30 <u>that bail owned by a defendant should be ordered set</u> 31 <u>off as authorized by this section, the court may issue</u> 32 <u>any appropriate orders deemed necessary to enforce the</u> 33 <u>setoff. The orders may include, but shall not be</u> 34 <u>limited to:</u>

35 A. A direction to the clerk of courts to pay cash 36 bail directly to a specified person, organization 37 or government;

B. An order directed to a public official or the

Page 25-LR4833

1	defendant requiring that other property or real
2	estate be sold and the proceeds paid to a
3	specified person, organization or government; and
4 5 6 7 8	C. An order requiring the defendant to convey clear and marketable title or other evidence of ownership of interest in real estate or other property to a specified person, organization or government.
9	SUBCHAPTER V
10	ENFORCEMENT
11	§1091. Failure to appear; penalty
12 13 14 15 16 17 18 19 20	Any defendant charged with an offense who has been admitted to preconviction bail and who fails to appear as required is guilty of a Class E crime if the offense charged was punishable by a maximum period of imprisonment of less than one year, or is guilty of a Class C crime if the offense charged was punishable by a maximum period of imprisonment of one year or more. It is an affirmative defense that the failure to appear resulted from just cause.
21	§1092. Violation of condition of release
22 23 24 25 26	Any person charged with an offense who has been admitted to preconviction bail and who violates a condition of release is guilty of a Class E crime. It is an affirmative defense that the violation resulted from just cause.
27	§1093. Revocation of preconviction bail
28 29 30 31	1. In general. The attorney for the State, or the court on its own motion, may initiate a proceeding for the revocation of a defendant's preconviction bail by complying with this section.
32 33 34 35	2. Arrest. A warrant for the arrest of a defendant who has been released on preconviction bail may be issued upon a showing of probable cause that the defendant has failed to appear as required, has

 $\{\cdot$

Page 26-LR4833

violated a condition of preconviction bail or has been charged with a crime allegedly committed while released on preconviction bail. The warrant shall direct that the defendant be brought before the judge or justice who set bail or, if that judge or justice is not available, before another judge or justice of the same court. If bail had been set by a bail commissioner, the warrant shall direct that the defendant be brought before a judge or justice of the appropriate court.

¢

Revocation. After notice and opportunity for hearing, the judge or justice may revoke the defendant's preconviction bail and order the defendant held without bail if the judge or justice finds that there is no condition or combination of conditions of release that will reasonably assure the defendant's appearance when required or will otherwise reasonably ensure the integrity of the judicial process, and if the judge or justice finds that there is:

A. Probable cause to believe that the defendant has committed a crime while on release; or

B. Clear and convincing evidence that the defendant has failed to appear as required or has violated any other condition of the preconviction bail.

If the judge or justice finds that there are conditions of release that will reasonably assure the defendant's appearance when required and will otherwise reasonably ensure the integrity of the judicial process, the judge or justice shall order pursuant to section 1026. issue an

4. Appeal. A defendant in custody as a result of an order issued pursuant to subsection 3 may appeal to the Superior Court or to a single Justice of the Supreme Judicial Court in accordance with the procedures set forth in section 1028, as far as applicable, except that the review shall be limited to a review of the record to determine whether the order was rationally supported by the evidence.

Page 27-LR4833

1 §1094. Forfeiture of bail; enforcement

2	When a defendant who has been admitted to either
3	preconviction or post-conviction bail in a criminal
4	case fails to appear as required, the court shall
5 6	declare a forfeiture of the bail. The obligation of the defendant and any sureties may be enforced by
ю 7	motion in the court in which the bail was posted or in
8	the Superior Court in the same county in such manner
9	the Superior Court in the same county, in such manner as the Supreme Judicial Court shall by rule provide
10	and in accordance with section 224-A.
11	SUBCHAPTER VI
	and a state of the
12	MISCELLANEOUS
13	§1101. Forms and rules
14	The Supreme Judicial Court shall develop forms and
15	adopt such rules as may be necessary to implement this
16	chapter.
17	§1102. Detention of juveniles charged as adults
18	Section 3203-A, subsection 7, governing the facilities in which juveniles may be detained, shall
19	facilities in which juveniles may be detained, shall
20	apply to juveniles charged as adults and in custody,
21	provided they have not attained their 18th birthdays.
22	Sec. 21. 15 MRSA §1701-B, as enacted by PL
23	1985, c. 743, is repealed.
	1900, 01 (19) 10 repoulded
24	Sec. 22. 17-A MRSA §15, sub-§1, as amended by
25	PL 1985, c. 737, Pt. A, §40, is further amended to
26	read:
27	1. Except as otherwise specifically provided, a
28	law enforcement officer may arrest without a warrant:
	ian chiefochione officer maj arrebe without a warrant.
29	A. Any person who he has probable cause to
30	believe has committed or is committing:
31	(1) Murdor.
JT	(1) Murder;
32	(2) Any Class A, Class B or Class C crime;
	-

Page 28-LR4833

ĺ

(-

 \bar{h}

6

(-3) Assault while hunting;

2

1

3

4 5

6 7 8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

С,

-

(4)

(5) Assault, if the officer reasonably believes that the person may cause injury to others unless immediately arrested;

Any offense defined in chapter 45;

(5-A) Assault, criminal threatening, terrorizing or reckless conduct, if the officer reasonably believes that the person and the victim are family or household members, as defined in Title 15, section 321;

(6) Theft as defined in section 357, when the value of the services is \$1,000 or less, if the officer reasonably believes that the person will not be apprehended unless immediately arrested;

(7) Forgery, if the officer reasonably believes that the person will not be apprehended unless immediately arrested;

(8) Negotiating a worthless instrument, if the officer reasonably believes that the person will not be apprehended unless immediately arrested;

(9) A violation of a condition of his probation when requested by an official of the Division of Probation and Parole; or

26(10)Violation of a condition of release in27violation of Title 15, section 942,28subsection 5; and

B. Any person who has committed in his presence
or is committing in his presence any Class D or
Class E crime.

A law enforcement officer may, without fee, take the
 personal recognizance of any person for his appearance
 on-a-charge-of-a-Class-D-or-Class-E-crime.

Page 29-LR4833

STATEMENT OF FACT

2 of this bill is to create The purpose а comprehensive set of laws dealing with the subject of 3 4 bail in a criminal case. This bill will create the Maine Bail Code. It is not the purpose of this bill to make radical changes in the law of bail in the Maine Bail Code. 5 6 7 With relatively minor exceptions State. as noted, 8 much of this bill is based upon existing law or upon principles of 9 law as interpreted by the Supreme 10 Judicial Court sitting as the Law Court.

5

11 This bill enacts the Maine Revised Statutes, Title 12 15, chapter 105-A. Title 15, chapter 105-A, subchapter I sets forth general provisions, including 13 14 legislative findings and statement of purpose, and defines many of the terms and phrases that will be used in the bill. The term "bail" is specifically 15 16 17 One of the purposes of the definition of defined. 18 "bail" is to emphasize that bail does not only mean 19 but should be viewed as undertaking, money, an 20 including the imposition of reasonable conditions, 21 designed to assure the appearance of the defendant 22 required and to ensure the integrity of the when 23 judicial process. In the post-conviction context and in the preconviction context for crimes bailable only as a matter of discretion, bail may also serve the 24 25 26 purpose of protecting others in the community. Many of the other definitions in Title 15, section 1003, 27 are required because of Maine's unique constitutional 28 29 provisions dealing with the subject of bail in a 30 criminal case.

31 The bill is designed to apply to the setting of bail for a defendant in a criminal proceeding, 32 but 33 does to extradition proceedings not apply or 34 post-conviction review proceedings, except to the 35 extent and under the conditions stated in the laws 36 describing those proceedings.

37 Title 15, chapter 105-A, subchapter II deals 38 specifically with the subject of preconviction bail.

Page 30-LR4833

1

Title 15, sections 1021 and 1022, deal with the authority of the Supreme Judicial Court and Superior Court and District Court Judges to set preconviction defendant. bail for а These laws are virtually identical to existing law which is found in Titles 4 and 15.

7 Title 15, section 1023, deals with the authority 8 of bail commissioners and most of the language in the 9 bill is taken directly from existing law found in 10 Title 14 governing bail commissioners. Two points 11 concerning the bill regarding bail commissioners 12 should be emphasized. The \$17 fee payable to bail commissioners would be paid by the Judicial Department 13 14 from funds appropriated for that purpose. At the 15 present time, the defendant pays a bail commissioner's fee. The Governor's Commission on Bail recommended 4 years ago that this practice be stopped because it is fundamentally unfair and inappropriate for a defendant 16 17 18 19 to be paying a fee to the official who is setting bail 20 for the defendant's release. The 2nd change that the 21 bill would accomplish is to require bail commissioners 22 to complete a bail training program as established by 23 the Chief Judge of the District Court. Bail 24 commissioners perform an important function for the 25 State, but they have not been required to undergo any formal training to perform the important function of deciding when and under what circumstances a defendant charged with a crime is released on bail. The mandatory training requirement was also а recommendation of the Governor's Commission on Bail, but has never been acted upon.

32 Title 15, sections 1024 and 1025, deal with the 33 authority of clerks limited of court and law 34 enforcement officers to release а defendant on 35 personal recognizance for appearance for a Class D or 36 Class E crime. These sections essentially recodify 37 existing law.

38 Title 15, sections 1026 and 1027, are the 2 major sections of this bill which deal with the standards 39 40 for preconviction release of defendants.

41

26 27

28

29

30

31

 \mathbf{D}

1

2

3

4

5

6

40

 \bar{r}

Title 15, section 1026, continues the principles

Page 31-LR4833

1 of law as presently embodied in Title 15, section 2 Specifically, a defendant is to be released on 942. 3 execution personal recognizance or upon of an 4 unsecured appearance bond unless the judicial officer 5 6 determines that the release will not reasonably assure the appearance of the defendant as required or will 7 not otherwise reasonably ensure the integrity of the judicial process. In that case, the judicial officer shall order the release of the defendant subject to the conditions or combination of conditions that will 8 9 10 11 reasonably assure the defendant's appearance and 12 otherwise reasonably ensure the integrity of the judicial process. Title 15, section 1026, also states 13 that the judicial officer may not impose a financial 14 15 condition which the defendant cannot meet. The this provision is to emphasize that should not be incarcerated before tr 16 purpose of а 17 defendant trial because of the defendant's financial condition. 18 This 19 provision is designed to focus the attention of 20 officers upon the importance of judicial setting 21 conditions that will reasonably assure the appearance 22 of the defendant as required. A requirement of 23 sureties is specifically stated not to be a financial 24 condition.

Title 15, section 1026, also embodies a provision that allows the court to modify bail upon a showing of changed circumstances or upon a showing of new and significant information.

29 Title 15, section 1027, sets forth the standards 30 for release for those crimes which at one time since 31 the adoption of the Constitution of Maine were capital 32 offenses. Title 15, section 1027, only comes into play if the attorney for the State moves for a bail 33 34 hearing as discussed in <u>Harnish</u> v. <u>State</u>, 531 A.2d 1264 (Me. 1987). If the attorney for the State does 35 36 not request a Harnish bail proceeding, a defendant 37 charged with a formerly capital offense is treated 38 under section 1026. In the event that the attorney for the State does move for a Harnish bail proceeding, 39 the court must hear evidence to determine whether there is probable cause to believe that the defendant 40 41 42 has committed a formerly capital offense. If probable 43 cause exists, the conditional constitutional right to

 (\cdot)

Page 32-LR4833

1 bail is extinguished as stated in Fredette v. State, 2 428 A.2d 395 (Me. 1981). At that point, the court must then determine whether the setting of bail is appropriate as a matter of discretion. Title 15, section 1027, subsection 3, provides that the court may set discretionary bail unless it finds that there is probable cause to believe that the defendant poses a substantial risk of not appearing or will otherwise pose a substantial risk to the integrity of the judicial process or the that defendant poses a substantial risk of danger to another person or to the If the court makes those findings, it has community. no discretion to set bail. Short of those findings, the court may set bail for a capital defendant utilizing the factors listed in Title 15, section 14 1026, and any prior history of dangerousness.

3

4

5

6 7 8

9

10

11

12

13

15 16

ŧ,

 \mathbf{D}

12

17 Title 15, section 1028, provides for a de novo determination of bail. This is essentially the same 18 19 procedure that is presently utilized pursuant to Title 20 15, section 942.

21 Title 15, section 1029, provides for a review 22 mechanism for those defendants who are in custody 23 following a Harnish bail proceeding under section 1027.

24 Title 15, sections 1030 and 1031, are 25 recodifications of existing provisions of law found in 26 Title 15, sections 808, 813 and 814.

27 Title 15, chapter 105-A, subchapter III, deals 28 exclusively with the subject of post-conviction bail 29 and Title 15, section 1051, is virtually identical to 30 existing law on the subject.

31 Title 15, chapter 105-A, subchapter IV, deals with 32 matters such as sureties and other forms of bail. Title 15, section 1071, is virtually identical 33 to 34 Title section 851, which deals with 15, the 35 requirement of sureties to post a bail lien when they 36 offer real estate to secure the appearance of a 37 defendant.

38 Title 15, section 1072, sets forth the 39 responsibility of sureties when they agree to act as

Page 33-LR4833

1 surety for the defendant's preconviction or 2 post-conviction appearance. Title 15, section 1072, 3 is essentially a recodification of existing law.

4 Title 15, section 1073, sets forth the authority 5 of sureties. This section also provides for а 6 mechanism whereby а surety may terminate the 7 It should be noted that Title 15, section agreement. 8 1073, does not expressly authorize a surety physically to arrest the principal. In some states and pursuant to the United States Bail Act, a surety may go out and 9 10 the principal and 11 arrest physically bring the to the sheriff 12 defendant or marshal. The bill essentially makes a policy judgment that sureties should be discouraged from using self-help and making 13 14 15 arrests in view of the fact that that conduct may 16 generate additional violence. Title 15, section 1073, 17 establishes a procedure whereby the surety can terminate the agreement and seek the assistance of the 18 19 court and the sheriff to issue a warrant for the 20 arrest of the defendant for failure to furnish bail.

5.9

13

 $\mathcal{D}_{\mathcal{A}}$

CV.

21 Title 15, section 1074, deals comprehensively with 22 the subject of property belonging to the defendant and 23 which is posted as bail. It is noteworthy that Title 15, section 1074, subsection 1, states as a matter 'of 24 law that cash that is posted as bail shall be deemed 25 to be the property of the defendant. 26 Real estate 27 offered by a defendant as bail is subject to the same 28 lien requirements to which a surety is subject. 29 Finally, Title 15, section 1074, subsection з, 30 specifically authorizes the court to set off all or a 31 portion of bail that is owned by a defendant and that has not been otherwise forfeited, to be first paid and applied to payment of any fine or forfeiture, any restitution, any attorneys' fees paid by the State and 32 33 34 35 any surcharge imposed by Title 4, section 1057. The 36 court is given broad authority to enforce its set-off 37 orders.

38 Title 15, chapter 105-A, subchapter V, deals with 39 the subject of enforcement. Title 15, section 1091, 40 sets forth the penalty for failure to appear. This is 41 a recodification of the language of Title 15, section 42 942. It should be noted that just cause for failing

Page 34-LR4833

1 to appear is made an affirmative defense.

2

3

4

5

15

G

23

υ

IJ,

Similarly, Title 15, section 1092, makes it a Class E crime to violate a condition of release and also provides that just cause shall act as an affirmative defense for the alleged violation.

6 Title 15, section 1093, deals with the subject of 7 revocation of preconviction bail.

8 Title 15, section 1094, is a recodification of 9 Title 15, section 931, dealing with the subject of 10 bail forfeiture.

11 Title 15, chapter 105-A, subchapter VI, deals with 12 miscellaneous matters, including Title 15, section 13 1102, which provides that when a juvenile is charged as an adult, the provisions of the Maine Juvenile Code 14 governing the facilities in which juveniles may be detained shall apply to juveniles charged as adults 15 16 17 until they reach 18 years of age. The purpose of this provision is to make sure that juveniles are 18 not 19 incarcerated in adult facilities even though they may 20 be charged with adult crimes.

21 Sections 2 to 22 of the bill repeal and amend 22 numerous provisions of Maine law dealing with bail.

4833021888

Page 35-LR4833