# MAINE STATE LEGISLATURE

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1	L.D. 2397
2	(Filing No. H-645 )
3 4	STATE OF MAINE HOUSE OF REPRESENTATIVES
4 5 6	113TH LEGISLATURE SECOND REGULAR SESSION
7 8 9	COMMITTEE AMENDMENT " A " to H.P. 1748, L.D. 2397, Bill, "AN ACT to Require Licensure of Certain Railroad Personnel."
10 11	Amend the bill by striking out everything after the title and inserting in its place the following:
12 13 14	'Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and
15 16 17 18 19 20	Whereas, in order for the Board of Licensure of Railroad Personnel to have time to establish licensing procedures and for individuals required under this Act to obtain licenses to have time to pass the requirements by December 15, 1988, the board needs to be appointed and start to work as soon as possible; and
21 22 23 24 25 26	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,
27 28	Be it enacted by the People of the State of Maine as follows:

COM	MITTEE AMENDMENT "H" to H.P. 1748, L.D. 2397						
1 2	<pre>Sec. 1. 5 MRSA \$12004, sub-\$1, \$\frac{1}{4}\$, sub-\$\frac{1}{4}\$-A) is enacted to read:</pre>						
3 4 5	(34-A) Board of Licensure Expenses Only S4145 Personnel						
6 7	Sec. 2. 32 MRSA c. 60 is enacted to read:  CHAPTER 60						
8	RAILROAD PERSONNEL						
9	SUBCHAPTER I						
10	GENERAL PROVISIONS						
11	§4140. Declaration of purpose						
12 13 14 15	The purpose of this chapter is to provide for the safety of property, railroad workers and the general public by requiring certain railroad personnel to demonstrate adequate training and competency.						
16	§4141. Definitions						
17 18 19	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.						
20 21 22	1. Applicant. "Applicant" means the individual who wishes to act as a brakeman, carman, conductor, flagman, locomotive operator or train dispatcher.						
23 24	2. Board. "Board" means the Board of Licensure of Railroad Personnel.						
25 26	3. Commissioner. "Commissioner" means the Commissioner of Professional and Financial Regulation.						
27 28	4. Department. "Department" means the Department of Professional and Financial Regulation.						
29 30	5. Railroad personnel. For the purposes of this						

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	<b>/</b>
COMM	ITTEE AMENDMENT "A" to H.P. 1748, L.D. 2397
1	following personnel if that individual performs the duties of that personnel classification, without
2	duties of that personnel classification, without
3	regard to the individual's actual job title.
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4	A. "Carman" means a person who inspects railroad
5	cars for compliance with the standards of the
6	Federal Railroad Administration and certifies or
7	withholds certification of the suitability of a
8	car for service.
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9	B. "Conductor" means a person who is responsible
10	for all movements of a train including the consist
11	of a train and the location of cars on the train,
12	who keeps and implements all work orders for
13	operation of the train and who is responsible for
14	manifests showing the cargo of the train.
- •	manifests showing the early of the crains
15	C. "Locomotive operator" means a person who
16	operates a locomotive by controlling the
17	locomotive throttle and who is responsible for
18	signaling the train's approach to a rail-highway
19	crossing.
13	crossing.
20	D. "Train dispatcher" means a person who controls
21	the operation of all train activity on track
22	within a given territory.
22	within a given territory.
23	SUBCHAPTER II
	JODGIMI I III.
24	BOARD OF LICENSURE OF
25	RAILROAD PERSONNEL
26	\$4145. Board of licensure; appointment; vacancies;
27	removal; compensation
	**************************************
28	1. Establishment and membership. The Board of
29	Licensure of Railroad Personnel, as established by
30	Title 5, chapter 379, shall be within the department
31	and shall be composed of 9 members, one of whom shall
32	be the Commissioner of Labor or the Commissioner of
33	Labor's representative, one of whom shall be a state
34	Labor's representative, one of whom shall be a state railroad inspector and 7 of whom shall be appointed by
35	the Governor.
<b>J J</b>	CHC GOVERNOLY

Two of the members appointed by the Governor shall

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- represent railroad labor, 2 shall represent railroad management and 3 shall be representatives of the general public.
- 2. Terms of appointment. Members appointed by the Governor shall be appointed for terms of 3 years.

  To the first board established under this chapter, the Governor shall appoint 2 board members for terms of one year, 3 for terms of 2 years and 2 for terms of 3 years. No member may serve for more than 2 consecutive 3-year terms.
- Any appointive member of the board may be removed from office for cause by the Governor.
- 3. Compensation. The members of the board shall be compensated according to the provisions of Title 5, chapter 379, provided that expenses do not exceed the fees collected by the board. If the fees to be collected under this chapter are insufficient to pay the expenses provided by this section, the board members shall be entitled to a pro rata payment in any years in which those fees are insufficient.
- 4. Vacancies. Any vacancy on the board caused by death, resignation or removal of any member shall be filled by the appointment of a person, with the same qualifications as the board member being replaced, to hold office during the unexpired term of the member whose place is being filled.
- 5. Chairman. Annually, in the month of January, the members of the board shall choose one of their members to act as chairman.
- 30 §4146. Administrative provisions
- 1. Employees. The commissioner may appoint, subject to the Civil Service Law, such employees as may be necessary to carry out this chapter. Any person so employed shall be located in the department and under the administrative and supervisory direction of the commissioner.
- 37 2. Meetings. The board shall hold regular

- meetings semi-annually and such other meetings as it determines necessary. The board shall keep correct records of all its proceedings and is authorized to make rules necessary for carrying out this chapter and to provide for reciprocity of licensing with similar boards of other states which maintain standards at least equal to this State.
- 8 3. Budget. The board shall submit to the commissioner its budgetary requirements in the same manner as provided in Title 5, section 1665.

#### 11 §4147. Board of licensure; powers and duties

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- 12 1. Powers. The board shall administer and enforce this chapter and evaluate the qualifications of applicants for licensing. The board may examine witnesses and administer oaths and shall investigate or cause to be investigated any complaints made to it or any cases of noncompliance with or violation of this chapter.
  - 2. Rules. The board may adopt, in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375, rules relating to qualifications of personnel to carry out the policy of this chapter, including, but not limited to, rules relating to licensing and establishment of adequate standards of training for persons licensed to act as carmen, conductors, locomotive operators or train dispatchers on any railroad operating in the State.
- 3. Hearings. Hearings may be conducted by the board to assist with investigations, to determine whether grounds exist for suspension, revocation or denial of a license or as otherwise deemed necessary to fulfill its responsibilities under this chapter. Hearings shall be conducted in accordance with the Maine Administrative Procedure Act, Title 5, chapter 375, subchapter IV, to the extent applicable.
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  4. Records. The board shall keep such records
  37 and minutes as are necessary to the ordinary dispatch
  38 of its functions.

_	J. Contracts. The board may enter into contracts							
2	to carry out its responsibilities under this chapter.							
3	6. Reports. No later than August 1st of each							
4	6. Reports. No later than August 1st of each year, the board shall submit to the commissioner, for							
5	the preceding fiscal year, its annual report of its							
6	operations together with such comments and							
7	operations together with such comments and recommendations as the commissioner determines							
8	essential.							
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9	SUBCHAPTER III							
10	LICENSE							
11	§4148. License required; issuance							
12	1. License required. Licenses shall be required							
13	as follows.							
14	A. No person may act as a carman, conductor,							
15	locomotive operator or train dispatcher in the							
16	operation of a railroad unless licensed by the							
17	board to do so.							
18	B. No railroad company may allow a person to act							
19	as a carman, conductor, locomotive operator or							
20	train dispatcher unless licensed by the board to							
21	do so.							
22	2. Penalties. Penalties shall be as follows.							
23	A. Any person who acts as a carman, conductor,							
24	locomotive operator or train dispatcher and who is							
25	not licensed to do so is guilty of a Class D crime.							
23	not litensed to do so is guilty of a class b clime.							
26	B. Any railroad company which allows any person							
27	to act as a carman, conductor, locomotive operator							
28	or train dispatcher who is not licensed to do so							
29	is guilty of a Class D crime.							
- /	TO GULLO, OL & CIASO D CILITO							
30	3. Application: qualifications. The board shall							
31	3. Application; qualifications. The board shall issue a license to any person who files a sworn or							
32	attested application for a license and who meets the							
33	following qualifications:							
J J	TOTTOWING QUALIFICACIONS.							

1 Passage of an examination approved by the board, covering the rules of operation of 2 railroad for whom that person is employed; 3 B. Successful completion of classroom and shop instruction approved by the board in the skills 5 6 which the position requires; C. Successful completion of a training program 7 approved by the board, which provides actual or 8 9 simulated experience in the job for which the 10 person seeks licensure; and Such other requirements as may be necessary to 11 assure the safety of property, railroad workers 12 and the general public. Those requirements shall be established by the board through rulemaking 13 14 15 pursuant to Title 5, chapter 375. 16 License. Any person who receives a license of authority to act as a carman, conductor, locomotive 17 operator or train dispatcher shall have the license available for inspection any time that person is performing the duties allowed by the license. 18 19 20 5. Term of license. License terms are as follows. 21 A. A license shall be for 2 years and expire on December 31st or on such other date as the 22 23 commissioner determines. Notice of expiration 24 25 shall be mailed to each licensee's last knowh address at least 30 days in advance of the 26 The notice must 27 expiration of the license. 28 include any requests for information necessary for 29 renewal. Licenses may be renewed up to 90 days after the 30 date of expiration upon payment of a late fee of \$10 in addition to the renewal fee. Any person who submits an application for renewal more than 90 days after the licensing renewal date shall be subject to all requirements. 31 32 33 34 35 subject to all requirements governing new 36 applicants under this chapter.

- B. Each license renewal must be accompanied by evidence of continuing education or other requirements as established in rule by the board.
  - C. The board shall adopt rules establishing requirements for a temporary license within the scope of this chapter.

#### \$4149. Disciplinary actions

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- 9 investigation of a complaint on its own motion or on 10 written complaint filed with it regarding noncompliance with or violation of any section of this chapter or of any rules adopted by the board.
- 2. Disciplinary actions; grounds. The board may suspend or revoke a license pursuant to Title 5, section 10004. In addition, the board may refuse to renew or the Administrative Court may revoke, suspend or refuse to renew any license issued under this chapter on any of the following grounds:
- A. The practice of any fraud or deceit in obtaining a license;
- B. Any negligence, incompetency or misconduct in the performance of the work for which the licensee is licensed; or
  - C. Violation of this chapter or of any rule of the board.
  - 3. Reinstatement. The board, for reasons it determines sufficient, may reinstate any person whose license has been revoked, providing 6 or more members of the board vote in favor of that reissuance.

#### 30 **§4**150. Pees

1. Amount. Application fees for licenses or renewals may be established by the board in amounts which are reasonable and necessary, but not to exceed \$200.

1 2 3	2. Multiple licenses. The board may waive part or all of a fee or establish a special fee for individuals receiving more than one license.				
4 5 6	3. Deposit of fees. All fees received by the board shall be paid to the Treasurer of State and deposited into the General Fund.				
7 8 9 10 11 12	Sec. 3. Report. The board shall report to the joint standing committee of the Legislature having jurisdiction over business legislation no later than February 15, 1989, on the necessity and desirability of licensing brakemen, flagmen or other railroad personnel deemed necessary to be licensed by the board.				
13 14 15	Sec. 4. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Act.				
16	1988-89				
17 18	PROFESSIONAL AND BUSINESS REGUALTION, DEPARTMENT OF				
19 20	Board of Licensure of Railroad Personnel				
21 22 23	Positions (1) Personal services \$20,000 All other 8,000				
24 25	Total \$28,000				
26 27 28 29 30	Emergency clause. In view of the emergency cited in the preamble, this Act shall take effect when approved; except that the penalty provisions under section 4148, subsection 2 shall take effect on December 15, 1988.				
31	FISCAL NOTE				
32 33	This bill will have the following effect on revenues:				
Page 9-1.P5362					

3	However,	there	is	a	possibility	that	fed
2	General Fund	\$28,000					
1					1988-89		

However, there is a possibility that federal preemption will create a situation where the State cannot collect these revenues.'

#### 6 STATEMENT OF FACT

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7 This amendment does the following.

- 1. It adds an emergency preamble and clause. The bill will go into effect immediately so the board can be constituted and start to develop licensing standards and procedures. The penalty provisions will go into effect on December 15, 1988.
- 2. It removes brakemen and flagmen from licensure requirements at this time but requires that the board study the need for licensing these and other categories of railroad personnel not required to be licensed by this bill and report to the Joint Standing Committee on Business Legislation by February 15, 1989.
  - 3. It removes the Commissioner of Professional and Financial Regulation from the board and adds another representative of the general public.
- 4. It limits the board members to 2 full termsand changes the length of the terms to 3 years.
- 5. It changes the length of the term of licenses from one to 2 years.

- 1 6. It changes the licensing fee from \$100 to \$200 reflecting the doubling of the length of the term of license.
- 7. It adds an appropriation of \$28,000 and a fiscal note.

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Reported by the Committee on Business Legislation Reproduced and distributed under the direction of the Clerk of the House 4/7/88 (Filing No. H-645)