

# MAINE STATE LEGISLATURE

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L.D. 2390

(Filing No. H- 770 )

STATE OF MAINE  
HOUSE OF REPRESENTATIVES  
113TH LEGISLATURE  
SECOND REGULAR SESSION

COMMITTEE AMENDMENT "C" to H.P. 1744, L.D. 2390,  
Bill, "AN ACT to Establish the Additional Support for  
People in Retraining and Education Program."

Amend the bill by striking out everything after  
the enacting clause and inserting in its place the  
following:

'Sec. 1. 22 MRSA §3106 is enacted to read:

§3106. Telephone subsidies

The department may participate in the  
determination of eligibility for various subsidies of  
telephone costs for low-income people as established  
by the Public Utilities Commission pursuant to Title  
35-A, section 7101.

Sec. 2. 22 MRSA §§3741-A and 3741-B are enacted  
to read:

§3741-A. Recipients with children 3 years of age and  
older

The department may seek a waiver from the United  
States Department of Health and Human Services to  
establish special eligibility requirements for  
assistance under this chapter to require participants  
with children 3 years of age and older to register for  
the Additional Support for People in Retraining and  
Education Program established in chapter 1054-A. The  
eligibility requirements under this waiver shall

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1 provide that:

2 1. Current exemptions. No recipient may be  
3 required to register who would otherwise be exempt  
4 from registration under the United States Social  
5 Security Act, United States Code, Title 42, Section  
6 602, Subsection 19 and regulations promulgated  
7 pursuant thereto;

8 2. Child with special needs. No recipient may be  
9 required to participate who has a child with special  
10 needs. A child with special needs means a child who  
11 has needs, professionally documented, related to  
12 physical disabilities, mental illness, mental  
13 retardation, developmental delays or disabilities, or  
14 emotional or behavioral problems; and

15 3. Voluntary participants given priority. No  
16 recipient may be required to register until all  
17 recipients who voluntarily participate have been  
18 served and sufficient resources have been reserved to  
19 serve the remaining anticipated voluntary  
20 participants. This policy may be implemented on a  
21 regional basis.

22 §3741-B. Teenage parents

23 Teenage parents may be required to register in a  
24 program administered by the department specifically  
25 designed to encourage completion of education and  
26 enhance self-sufficiency.

27 Failure to register and actively participate in  
28 this program may not result in ineligibility for  
29 benefits under this chapter, except that any  
30 supplemental support services, such as child care and  
31 transportation, may be withheld until the teenage  
32 parent actively participates in the required program.

33 Sec. 3. 22 MRSA §§3760-A and 3760-B are enacted  
34 to read:

35 §3760-A. Assistance to first-time pregnant women

36 1. Aid to Families with Dependent Children  
37 option. Any first-time pregnant woman who is  
38 otherwise eligible for assistance under this chapter  
39 except that she has no dependents under the age of 18  
40 is eligible for the monthly benefit for one eligible

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1 person if the medically substantiated expected date of  
2 the birth of her child is not more than 90 days  
3 following the date the benefit is recieved.

4 2. Waiver request. The department may seek a  
5 waiver from the United States Department of Health and  
6 Human Services to limit the program in subsection 1 to  
7 women under 20 years of age.

8 3. Effective date. This section shall take  
9 effect January 1, 1989.

10 §3760-B. Notification to the Legislature

11 The department shall notify the joint standing  
12 committee having jurisdiction over human resources of  
13 any request for waivers from the United States  
14 Department of Health and Human Services or any other  
15 federal agency concerning the implementation of  
16 chapters 1053, 1053-A, 1054, and 1054-A.

17 Sec. 4. 22 MRSA §3773, sub-§3, ¶F, as repealed  
18 and replaced by PL 1983, c. 730, §5, is amended to  
19 read:

20 F. Ensuring that there is substantial  
21 coordination between the Welfare Employment,  
22 Education and Training Program and the Federal Job  
23 Training Partnership Act or its successors in the  
24 operation of the Additional Support for People in  
25 Retraining and Education Program; and

26 Sec. 5. 22 MRSA §3776, sub-§3, ¶A, as amended  
27 by PL 1983, c. 730, §7, is further amended to read:

28 A. The assessment procedure for each registrant  
29 shall be accomplished through direct personal  
30 contact with staff of the Welfare Employment,  
31 Education and Training program or by contract with  
32 the job training program established in Title 26,  
33 chapter 25. The assessment procedure shall be  
34 jointly monitored and evaluated by the Department  
35 of Human Services and the Department of Labor.  
36 The staff shall be advised by the Department of  
37 Educational and Cultural Services of all available  
38 education and training opportunities, and shall

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1 make that information available to each registrant  
2 during the assessment process.

3 Sec. 6. 22 MRSa §3776, sub-§5 as amended by PL  
4 1981, c. 617, §4, is further amended to read:

5 5. Supportive services. Each registrant shall  
6 receive the supportive and manpower services,  
7 including respite care, necessary to participate  
8 successfully in any education, training and employment  
9 program in accordance with the registrant's  
10 employability plan.

11 Sec. 7. 22 MRSa c. 1054-A is enacted to read:

12 CHAPTER 1054-A

13 ADDITIONAL SUPPORT FOR PEOPLE IN  
14 RETRAINING AND EDUCATION PROGRAM

15 §3781. Additional Support for People in Retraining  
16 and Education Program established

17 1. Administration. The Additional Support for  
18 People in Retraining and Education Program shall be  
19 administered by the Department of Human Services and  
20 jointly operated by the Department of Human Services,  
21 the Department of Labor and other state agencies  
22 having responsibilities relating to the goals of this  
23 program. The Department of Human Services may  
24 contract with the Department of Labor to implement  
25 this program in selected areas of the State.

26 2. Purpose. The purpose of this program is to  
27 provide services and support to recipients of Aid to  
28 Families with Dependent Children and food stamps and  
29 to reduce dependence on public assistance. The  
30 principal goal shall be to assist the recipient in  
31 securing stable employment which pays wages sufficient  
32 to maintain adequate family income without public  
33 assistance and to increase the basic life skills and  
34 self-confidence of the recipient.

35 3. Contract. The department and the client shall  
36 enter into a contract to embody the goals of the  
37 client and the services and support of the program.

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1 §3782. Program

2 1. Services and support. Services and support  
3 shall include those which are provided under chapter  
4 1053, Aid to Dependent Children; chapter 1054, the Job  
5 Opportunities Act of 1981; Title 20-A, chapter 315,  
6 Adult Education; Title 20-A, chapter 431, Maine  
7 Vocational-Technical Institute System; Title 26,  
8 chapter 21, the Displaced Homemakers Act; and Title  
9 26, chapter 25, the Job Training Partnership Act.

10 2. Responsibilities. The program shall be  
11 jointly operated by the Department of Labor and the  
12 Department of Human Services.

13 A. In areas where the Department of Human  
14 Services and the Department of Labor jointly  
15 provide service, the Department of Human Services  
16 is responsible for coordinating the following  
17 functions: Identification of the program  
18 participant's pre-training needs; provisions of  
19 pre-vocational training as it relates to social  
20 development and life skills adjustment; provision  
21 of support services; and case management services  
22 for the participant's period of enrollment. The  
23 Department of Labor is responsible for  
24 coordinating the following functions:  
25 Identification of training needs; provision of  
26 pre-vocational training as it relates to  
27 employability development; provision of skills  
28 training; provision of access to education; and  
29 job placement.

30 B. In areas where the Department of Human  
31 Services contracts with the Department of Labor,  
32 all the functional responsibilities referenced in  
33 paragraph A shall be assumed by the Department of  
34 Labor's job training program established pursuant  
35 to Title 26, chapter 25.

36 §3783. Transitional support services

37 The Department of Human Services shall establish a  
38 program to provide transitional support services,  
39 including transportation, respite care and other child  
40 care services, to former recipients of the Aid to

1 Families with Dependent Children program who have  
2 become ineligible for services under that program  
3 because of earnings from employment obtained as a  
4 result of participation in the Additional Support for  
5 People in Retraining and Education Program.  
6 Transitional support services may be available to  
7 families for up to 12 months beginning with the month  
8 in which such ineligibility begins and shall be  
9 available only in the months in which the caretaker  
10 relative is employed.

11 Child care provided pursuant to this section must  
12 meet minimum standards of health and safety required  
13 for a certificate of registration for home  
14 baby-sitting services in section 8305, subsection 1.

15 §3784. Medical assistance program

16 1. Program established, eligibility. The  
17 department may provide extended medical assistance to  
18 former recipients of the Aid to Families with  
19 Dependent Children Program who have become ineligible  
20 for financial assistance under that program because of  
21 earnings from employment obtained as a result of  
22 participation in the Additional Support for People in  
23 Retraining and Education Program. Families with gross  
24 monthly income equalling more than 150% of the federal  
25 poverty income guidelines shall be ineligible for  
26 extended medical assistance under this section.

27 2. Duration and scope of coverage. The extended  
28 medical assistance shall be limited to 12 months  
29 beginning with the month in which ineligibility begins  
30 and shall be provided only in months in which the  
31 caretaker relative is employed. The scope and amount  
32 of medical assistance provided under this section  
33 shall be the same as if the family were receiving cash  
34 assistance under the Aid to Families with Dependent  
35 Children program.

36 3. Coverage provided by private insurers. The  
37 department may pay a family's expense for premiums,  
38 deductibles, copayments or similar costs for health  
39 insurance or other health coverage available from any  
40 insurer authorized to write insurance in this State,  
41 offered by the employer of a caretaker relative, or

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1 available from some other program providing medical  
2 coverage if doing so would be more cost effective. In  
3 the event that the department chooses to purchase  
4 coverage for the participant, the family is  
5 nevertheless eligible for the full extent of medical  
6 assistance coverage provided in subsection 2.

7 4. Adoption of Medicaid option. The department  
8 shall adopt the 6-month extension of Medicaid  
9 available to states under the United States Social  
10 Security Act, United States Code, Title 42, Section  
11 602(a)(37).

12 5. Payment requirements. No family receiving  
13 extended medical assistance under this section whose  
14 gross monthly income equals or is less than 110% of  
15 the federal poverty income guidelines established as  
16 required by the United States Omnibus Budget  
17 Reconciliation Act of 1981, Public Law 97-35, Sections  
18 652 and 673 (2), shall be required to pay any premium,  
19 deductible, copayment or similar charge for such  
20 assistance.

21 Families with gross monthly income over 110%, but no  
22 more than 150%, of the federal poverty income  
23 guidelines shall pay a monthly premium for such  
24 assistance in accordance with a graduated scale. The  
25 average payment under the graduated scale shall be  
26 \$28.00 per month.

27 6. Third party liability. The department shall  
28 seek reimbursement from any 3rd parties who are liable  
29 to pay for medical care and services available under  
30 this section in all cases where the amount of  
31 reimbursement the State can reasonably expect to  
32 recover exceeds the costs of such recovery.

33 7. Effective date, sunset. Notwithstanding any  
34 other provision of law, this section shall take effect  
35 on January 1, 1989 and shall be repealed on June 30,  
36 1989.

37 \$3785. Required to participate

38 No recipient is ineligible for assistance under  
39 this program or Aid to Families with Dependent  
40 Children for failure to participate in Additional  
41 Support for People in Retraining and Education Program



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1 if that failure to participate is based on just  
2 cause. Just cause for failure to participate in this  
3 program shall be found when there is reasonable and  
4 verifiable evidence of:

5 A. Physical or mental illness or disability;

6 B. Below-minimum wages;

7 C. Sexual harassment;

8 D. Physical or mental inability to perform  
9 required job tasks;

10 E. Inability to work required hours or to meet  
11 piece-work standards;

12 F. Lack of transportation to and from work or  
13 training;

14 G. Inability to arrange for necessary child care  
15 or care of ill or disabled family member;

16 H. Participation would have required the  
17 recipient to relocate outside the recipient's  
18 immediate geographic area;

19 I. Any reason found to be good cause by the  
20 Department of Human Services; and

21 J. Any other evidence which is reasonable and  
22 appropriate.

23 §3786. Rules

24 The department shall promulgate rules in  
25 accordance with the Maine Administrative Procedure  
26 Act, Title 5, chapter 375 for the implementation of  
27 this chapter.

28 Rules governing services provided under this  
29 chapter shall apply equally to all participating Aid  
30 to Families with Dependent Children recipients,  
31 whether those services are provided by the Department  
32 of Human Services or the Department of Labor.

1 §3787. Availability of funds

2 Nothing in this chapter may be construed to mean  
3 that any department, agency, institution or program  
4 shall be required to obligate or expend funds beyond  
5 existing funds available to them for these purposes.

6 Sec. 8. 26 MRSA §2013, sub-§9-A is enacted to  
7 read:

8 9-A. Coordination with the Additional Support for  
9 People in Retraining and Education Program.  
10 Coordination with the Additional Support for People in  
11 Retraining and Education Program established in Title  
12 22, chapter 1054-A.

13 Sec. 9. Report. The Department of Human  
14 Services and the Department of Labor shall jointly  
15 submit a report to the joint standing committee having  
16 jurisdiction over human resources by February 14, 1990.

17 The report shall contain an analysis and  
18 evaluation of the implementation of the Additional  
19 Support for People in Retraining and Education  
20 Program, presented separately for teens and adults,  
21 including, but not limited to:

22 1. The number of registrants and participants,  
23 both voluntary and mandatory;

24 2. The average wage and medical benefit status  
25 upon job placement;

26 3. The average wage and medical benefit status 12  
27 months after job placement;

28 4. The number of participants placed in full-time  
29 employment and part-time employment;

30 5. For those participants placed in employment  
31 where health insurance benefits are available, the  
32 cost of those benefits to the family and the  
33 Department of Human Services;

34 6. The numbers and percentages of individuals who  
35 receive the following services: Remedial education;  
36 General Education Diploma preparation; on-the-job

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1 training; skills training; and post-secondary  
2 education in both 2-year and 4-year programs. These  
3 numbers and percentages shall be reported separately  
4 for programs in the colocated and contract areas;

5 7. The degree of client satisfaction, reported  
6 separately for the colocated and contract areas;

7 8. Percentage of staff turnover in colocated and  
8 contracted areas;

9 9. Percentage of registrants sanctioned resulting  
10 in the loss of benefits, reported separately for  
11 programs in the colocated and contract areas;

12 10. Employment sector entered, as defined by the  
13 United States Department of Labor, Dictionary of  
14 Occupational Titles, reported separately for programs  
15 in colocated and contract areas;

16 11. Placements by occupational title listed  
17 separately for colocated and contract areas;

18 12. Description of the reimbursement experience  
19 for service providers under the Additional Support for  
20 People in Retraining and Education Program;

21 13. Number of people not completing the  
22 Additional Support for People in Retraining and  
23 Education Program and the reasons for noncompletion;

24 14. The educational attainment of each  
25 participant while participating in the Additional  
26 Support for People in Retraining and Education  
27 Program; and

28 15. Description of the experience of the Resource  
29 Recovery Unit, formerly Fraud Unit, and the Child  
30 Support Enforcement Unit, paying particular attention  
31 to the cost-effectiveness of the additional staff.

32 Sec. 10. Repeal. This Act shall be repealed on  
33 July 1, 1990.

34 Sec. 11. Appropriation. The following funds  
35 are appropriated from the General Fund to carry out  
36 the purposes of this Act.

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|    |                                      |                   |
|----|--------------------------------------|-------------------|
| 1  |                                      | <u>1988-89</u>    |
| 2  | <u>HUMAN SERVICES, DEPARTMENT OF</u> |                   |
| 3  | Medical Assistance Program           |                   |
| 4  | All Other                            | \$730,000         |
| 5  | Provides funds                       |                   |
| 6  | effective January 1,                 |                   |
| 7  | 1989, for extension of               |                   |
| 8  | medical benefits for                 |                   |
| 9  | pregnant adolescents                 |                   |
| 10 | and former recipients                |                   |
| 11 | of Aid to Families                   |                   |
| 12 | with Dependent                       |                   |
| 13 | Children who have                    |                   |
| 14 | obtained employment                  |                   |
| 15 | and who do not have                  |                   |
| 16 | medical insurance                    |                   |
| 17 | provided as a benefit                |                   |
| 18 | of employment, to                    |                   |
| 19 | achieve the objectives               |                   |
| 20 | of Additional Support                |                   |
| 21 | for People in                        |                   |
| 22 | Retraining and                       |                   |
| 23 | Education.                           |                   |
| 24 |                                      |                   |
| 25 | Total                                | <u>\$ 730,000</u> |
| 26 | Income Maintenance -                 |                   |
| 27 | Regional                             |                   |
| 28 | Positions                            | (12)              |
| 29 | Personal Services                    | \$ 296,980        |
| 30 | All Other                            | 67,925            |
| 31 | Capital Expenditures                 | 6,230             |
| 32 | Provides funds                       |                   |
| 33 | effective October 1,                 |                   |
| 34 | 1988, to implement                   |                   |
| 35 | improved eligibility                 |                   |
| 36 | determination, client                |                   |
| 37 | assessment,                          |                   |
| 38 | information and                      |                   |

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|    |                        |            |
|----|------------------------|------------|
| 1  | referral. Two Fraud    |            |
| 2  | Investigators, 4       |            |
| 3  | Income Maintenance     |            |
| 4  | Supervisors, one       |            |
| 5  | Manager, 4 Medicaid    |            |
| 6  | Specialists and one    |            |
| 7  | Clerk Typist II to     |            |
| 8  | achieve the objectives |            |
| 9  | of Additional Support  |            |
| 10 | for People in          |            |
| 11 | Retraining and         |            |
| 12 | Education.             |            |
| 13 |                        |            |
| 14 | Total                  | \$ 371,135 |
| 15 | Administration -       |            |
| 16 | Income Maintenance     |            |
| 17 | Positions              | (5)        |
| 18 | Personal Services      | \$ 138,269 |
| 19 | All Other              | 236,200    |
| 20 | Capital Expenditures   | 3,652      |
| 21 | Provides funds         |            |
| 22 | effective October 1,   |            |
| 23 | 1988, for improvement  |            |
| 24 | of Bureau of Income    |            |
| 25 | Maintenance management |            |
| 26 | systems in order to    |            |
| 27 | effectively operate    |            |
| 28 | current and new        |            |
| 29 | programs. One Deputy   |            |
| 30 | Director, one Division |            |
| 31 | Director, one Manager  |            |
| 32 | and 2 Clerk Typist II  |            |
| 33 | positions to achieve   |            |
| 34 | the objectives of      |            |
| 35 | Additional Support for |            |
| 36 | People in Retraining   |            |
| 37 | and Education.         |            |
| 38 |                        |            |
| 39 | Total                  | \$ 378,121 |

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|    |                               |                    |
|----|-------------------------------|--------------------|
| 1  | Welfare Employment, Education |                    |
| 2  | and Training                  |                    |
| 3  | Positions                     | (6)                |
| 4  | Personal Services             | \$ 135,961         |
| 5  | All Other                     | 964,202            |
| 6  | Capital Expenditures          | 10,891             |
| 7  | Provides funds to             |                    |
| 8  | expand client services        |                    |
| 9  | and staff to achieve          |                    |
| 10 | the objectives of the         |                    |
| 11 | Additional Support for        |                    |
| 12 | People in Retraining          |                    |
| 13 | and Education. Two            |                    |
| 14 | Welfare Employment,           |                    |
| 15 | Education and Training        |                    |
| 16 | Specialists and 4             |                    |
| 17 | Casework Supervisors          |                    |
| 18 | are funded effective          |                    |
| 19 | October 1, 1988.              |                    |
| 20 |                               |                    |
| 21 | Total                         | <u>\$1,111,054</u> |
| 22 | Welfare Employment,           |                    |
| 23 | Education and Training        |                    |
| 24 | All Other                     | \$1,737,000        |
| 25 | Provides funds to             |                    |
| 26 | purchase additional           |                    |
| 27 | education, training           |                    |
| 28 | and employment                |                    |
| 29 | services for welfare          |                    |
| 30 | recipients to achieve         |                    |
| 31 | the objectives of the         |                    |
| 32 | Additional Support for        |                    |
| 33 | People in Retraining          |                    |
| 34 | and Education.                |                    |
| 35 |                               |                    |
| 36 | Total                         | <u>\$1,737,000</u> |
| 37 | Family Services Program       |                    |
| 38 | Positions                     | (1)                |
| 39 | Personal Services             | \$ 35,524          |
| 40 | All Other                     | 104,243            |

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|    |                         |                   |
|----|-------------------------|-------------------|
| 1  | Capital Expenditures    | 2,331             |
| 2  | Provides funds for one  |                   |
| 3  | Program Director of     |                   |
| 4  | support services in     |                   |
| 5  | the Family Services     |                   |
| 6  | Program to achieve the  |                   |
| 7  | objectives of           |                   |
| 8  | Additional Support for  |                   |
| 9  | People in Retraining    |                   |
| 10 | and Education.          |                   |
| 11 |                         |                   |
| 12 | Total                   | <u>\$ 142,098</u> |
| 13 | Family Services Program |                   |
| 14 | All Other               | \$ 389,945        |
| 15 | Provides funds to       |                   |
| 16 | expand the Family       |                   |
| 17 | Services Program by     |                   |
| 18 | purchasing case         |                   |
| 19 | management services to  |                   |
| 20 | achieve the objectives  |                   |
| 21 | of Additional Support   |                   |
| 22 | for People in           |                   |
| 23 | Retraining and          |                   |
| 24 | Education.              |                   |
| 25 |                         |                   |
| 26 | Total                   | <u>\$ 389,945</u> |
| 27 | Aid to Families with    |                   |
| 28 | Dependent Children      |                   |
| 29 | All Other               | \$ 310,000        |
| 30 | Provides funds to       |                   |
| 31 | adjust the Aid to       |                   |
| 32 | Families with           |                   |
| 33 | Dependent Children      |                   |
| 34 | Standard of Need in     |                   |
| 35 | order to allow          |                   |
| 36 | increased earnings for  |                   |
| 37 | Aid to Families with    |                   |

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|    |                                      |           |            |
|----|--------------------------------------|-----------|------------|
| 1  | Dependent                            | Children  |            |
| 2  | recipients,                          | effective |            |
| 3  | January 1,                           | 1989,     |            |
| 4  | to achieve the objectives            |           |            |
| 5  | of Additional Support                |           |            |
| 6  | for People                           | in        |            |
| 7  | Retraining                           | and       |            |
| 8  | Education.                           |           |            |
| 9  |                                      |           |            |
| 10 | Total                                |           | \$ 310,000 |
| 11 | Aid to Families with Dependent       |           |            |
| 12 | Children                             |           |            |
| 13 | All Other                            |           | \$ 215,000 |
| 14 | Provides funds for Aid               |           |            |
| 15 | to Families with                     |           |            |
| 16 | Dependent Children                   |           |            |
| 17 | Program. Provides                    |           |            |
| 18 | \$198 maximum monthly                |           |            |
| 19 | benefit amount to a                  |           |            |
| 20 | first-time pregnant                  |           |            |
| 21 | woman in her last                    |           |            |
| 22 | trimester of pregnancy.              |           |            |
| 23 |                                      |           |            |
| 24 | Total                                |           | \$ 215,000 |
| 25 | Medical Care - Payments to Providers |           |            |
| 26 | All Other                            |           | \$ 140,000 |
| 27 | Provides funds to meet               |           |            |
| 28 | medical payments for                 |           |            |
| 29 | Aid to Families with                 |           |            |
| 30 | Dependent Children                   |           |            |
| 31 | recipients resulting                 |           |            |
| 32 | from increase in                     |           |            |
| 33 | Standard of Need,                    |           |            |
| 34 | effective January 1,                 |           |            |
| 35 | 1989.                                |           |            |
| 36 |                                      |           |            |
| 37 | Total                                |           | \$ 140,000 |



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|    |   |                    |
|----|---|--------------------|
| 1  |   |                    |
| 2  | TOTAL   | <u>\$5,524,353</u> |
| 3  | Sec. 12. Allocation. The following funds are          |                    |
| 4  | allocated from Federal Expenditure Funds to carry out |                    |
| 5  | the purposes of this Act.                             |                    |
| 6  |   | <u>1988-89</u>     |
| 7  | <u>HUMAN SERVICES, DEPARTMENT OF</u>                  |                    |
| 8  | Income Maintenance - Regional                         |                    |
| 9  | Positions   | (16)               |
| 10 | Personal Services                                     | \$ 387,900         |
| 11 | All Other   | 62,950             |
| 12 | Capital Expenditures                                  | 9,712              |
| 13 | Allocates funds,                                      |                    |
| 14 | effective October 1,                                  |                    |
| 15 | 1988, to implement                                    |                    |
| 16 | improved eligibility                                  |                    |
| 17 | determination, client                                 |                    |
| 18 | assessment, informa-                                  |                    |
| 19 | tion and referral.                                    |                    |
| 20 | One Clerk Typist II, 4                                |                    |
| 21 | Income Maintenance                                    |                    |
| 22 | Supervisors, 6 Fraud                                  |                    |
| 23 | Investigators, One                                    |                    |
| 24 | Human Services Aide                                   |                    |
| 25 | and 4 Income Mainte-                                  |                    |
| 26 | nance Specialists.                                    |                    |
| 27 |   |                    |
| 28 | Total   | <u>\$ 460,562</u>  |
| 29 | Administration - Income                               |                    |
| 30 | Maintenance   |                    |
| 31 | Positions   | (2)                |
| 32 | Personal Services                                     | \$ 68,353          |
| 33 | All Other   | 229,200            |
| 34 | Capital Expenditures                                  | 1,440              |
| 35 | Allocates funds                                       |                    |
| 36 | effective October 1,                                  |                    |
| 37 | 1988, for improvement                                 |                    |

COMMITTEE AMENDMENT "C" to H.P. 1744, L.D. 2390

|    |                               |             |
|----|-------------------------------|-------------|
| 1  | of Bureau of Income           |             |
| 2  | Maintenance management        |             |
| 3  | systems in order to           |             |
| 4  | operate effectively           |             |
| 5  | current and new               |             |
| 6  | programs. One Division        |             |
| 7  | Director and one              |             |
| 8  | Financial Analyst.            |             |
| 9  |                               |             |
| 10 | Total                         | \$ 298,993  |
| 11 | Welfare Employment, Education |             |
| 12 | and Training                  |             |
| 13 | Positions                     | (6)         |
| 14 | Personal Services             | \$ 131,878  |
| 15 | All Other                     | 1,841,904   |
| 16 | Capital Expenditures          | 4,296       |
| 17 | Allocates funds to            |             |
| 18 | expand staff and              |             |
| 19 | supportive services to        |             |
| 20 | achieve the objectives        |             |
| 21 | of welfare reform. Six        |             |
| 22 | Welfare Employment,           |             |
| 23 | Education and Training        |             |
| 24 | Specialists are funded        |             |
| 25 | effective October 1,          |             |
| 26 | 1988.                         |             |
| 27 |                               |             |
| 28 | Total                         | \$1,978,078 |
| 29 | Welfare Employment, Education |             |
| 30 | and Training                  |             |
| 31 | All Other                     | \$3,077,000 |
| 32 | Allocates funds to            |             |
| 33 | purchase additional           |             |
| 34 | education, training           |             |
| 35 | and employment                |             |
| 36 | services for welfare          |             |
| 37 | recipients to achieve         |             |
| 38 | the objectives of             |             |

COMMITTEE AMENDMENT "C" to H.P. 1744, L.D. 2390

|    |                         |                    |
|----|-------------------------|--------------------|
| 1  | welfare reform. Funds   |                    |
| 2  | will be transferred to  |                    |
| 3  | the Department of       |                    |
| 4  | Labor to hire staff to  |                    |
| 5  | administer programs.    |                    |
| 6  |                         |                    |
| 7  | Total                   | <u>\$3,077,000</u> |
| 8  | Family Services Program |                    |
| 9  | Positions               | (1)                |
| 10 | Personal Services       | \$ 24,289          |
| 11 | All Other               | 113,241            |
| 12 | Capital Expenditures    | 1,432              |
| 13 | Allocates funds to      |                    |
| 14 | expand staff and        |                    |
| 15 | supportive services to  |                    |
| 16 | achieve the objectives  |                    |
| 17 | of welfare reform. One  |                    |
| 18 | Program Specialist I    |                    |
| 19 | position.               |                    |
| 20 |                         |                    |
| 21 | Total                   | <u>\$ 138,962</u>  |
| 22 | Family Services Program |                    |
| 23 | All Other               | \$ 397,324         |
| 24 | Allocates funds to      |                    |
| 25 | expand the Family       |                    |
| 26 | Services Program by     |                    |
| 27 | purchasing case         |                    |
| 28 | management services to  |                    |
| 29 | achieve the objectives  |                    |
| 30 | of welfare reform.      |                    |
| 31 |                         |                    |
| 32 | Total                   | <u>\$ 397,324</u>  |
| 33 | Aid to Families with    |                    |
| 34 | Dependent Children      |                    |
| 35 | All Other               | \$ 623,200         |

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|    |                         |                   |
|----|-------------------------|-------------------|
| 1  | Allocates funds to      |                   |
| 2  | adjust the Aid to       |                   |
| 3  | Families with           |                   |
| 4  | Dependent Children      |                   |
| 5  | Standard of Need in     |                   |
| 6  | order to allow          |                   |
| 7  | increased earnings for  |                   |
| 8  | Aid to Families with    |                   |
| 9  | Dependent Children      |                   |
| 10 | recipients.             |                   |
| 11 |                         |                   |
| 12 | Total                   | <u>\$ 623,200</u> |
| 13 | Administration - Income |                   |
| 14 | Maintenance             |                   |
| 15 | Positions               | (27)              |
| 16 | Personal Services       | \$ 645,447        |
| 17 | All Other               | 58,215            |
| 18 | Capital Expenditures    | 19,888            |
| 19 | Allocates funds to      |                   |
| 20 | increase child support  |                   |
| 21 | enforcement staff to    |                   |
| 22 | upgrade effectiveness   |                   |
| 23 | and increase revenues   |                   |
| 24 | available to the        |                   |
| 25 | department and          |                   |
| 26 | citizens. Two Support   |                   |
| 27 | Enforcement Senior      |                   |
| 28 | Field Supervisors, 2    |                   |
| 29 | Social Services         |                   |
| 30 | Program Specialist II   |                   |
| 31 | positions, 6 Human      |                   |
| 32 | Services Enforcement    |                   |
| 33 | Agents, 7 Human         |                   |
| 34 | Services Aide III       |                   |
| 35 | positions, 9 Clerk      |                   |
| 36 | Typist II positions     |                   |
| 37 | and one Assistant       |                   |
| 38 | Attorney General        |                   |
| 39 | position.               |                   |
| 40 |                         |                   |
| 41 | Total                   | <u>\$723,550</u>  |

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|    |                            |                    |
|----|----------------------------|--------------------|
| 1  | Aid to Families with       |                    |
| 2  | Dependent Children         |                    |
| 3  | All Other                  | \$ 432,200         |
| 4  | Allocates funds for        |                    |
| 5  | monthly benefit            |                    |
| 6  | payments for a             |                    |
| 7  | first-time pregnant        |                    |
| 8  | woman in her last          |                    |
| 9  | trimester of pregnancy.    |                    |
| 10 |                            |                    |
| 11 | Total                      | <u>\$ 432,200</u>  |
| 12 | Medical Care - Payments to |                    |
| 13 | Providers                  |                    |
| 14 | All Other                  | \$ 281,400         |
| 15 | Allocates funds to         |                    |
| 16 | cover increased            |                    |
| 17 | medical payments           |                    |
| 18 | resulting from an          |                    |
| 19 | increase in Standard       |                    |
| 20 | of Need.                   |                    |
| 21 |                            |                    |
| 22 | Total                      | <u>\$ 281,400</u>  |
| 23 |                            |                    |
| 24 | TOTAL                      | <u>\$3,411,269</u> |

25       Sec. 13. Allocation. The following funds are  
26 allocated from Other Special Revenue Funds for fiscal  
27 year ending June 30, 1989, to carry out the purposes  
28 of this Act.

|    |                                      |                |
|----|--------------------------------------|----------------|
| 29 |                                      | <u>1988-89</u> |
| 30 | <u>HUMAN SERVICES, DEPARTMENT OF</u> |                |
| 31 | Administration - Income              |                |
| 32 | Maintenance                          |                |
| 33 | Positions                            | (13)           |

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|    |                       |                  |
|----|-----------------------|------------------|
| 1  | Personal Services     | \$295,850        |
| 2  | All Other             | 31,889           |
| 3  | Capital Expenditures  | 13,452           |
| 4  | Allocates funds to    |                  |
| 5  | provide for increased |                  |
| 6  | Child Support         |                  |
| 7  | Enforcement Staff to  |                  |
| 8  | upgrade effectiveness |                  |
| 9  | and increase revenues |                  |
| 10 | available to depart-  |                  |
| 11 | ment and citizens.    |                  |
| 12 | One Support           |                  |
| 13 | Enforcement Field     |                  |
| 14 | Supervisor, 6 Human   |                  |
| 15 | Services Enforcement  |                  |
| 16 | Agents, 2 Human       |                  |
| 17 | Services Aide III     |                  |
| 18 | positions, 3 Clerk    |                  |
| 19 | Typist III positions  |                  |
| 20 | and One Clerk Typist  |                  |
| 21 | II position.          |                  |
| 22 |                       |                  |
| 23 | TOTAL                 | <u>\$341,191</u> |

24 FISCAL NOTE

25 This bill will require a General Fund  
 26 appropriation of \$5,524,353 in fiscal year 1989, a  
 27 federal allocation of \$8,411,269, and a special  
 28 revenue allocation of \$341,191. This bill creates 89  
 29 positions: Twenty-four General Funded, 52 federally  
 30 funded and 13 from special revenue. There is  
 31 approximately \$5,636,853 included in the Supplemental  
 32 Budget for Additional Support for People in Retraining  
 33 and Education Program. The programs enacted by this  
 34 bill will require additional General Fund  
 35 appropriations in fiscal year 1990, increased Aid to  
 36 Families with Dependent Children, Standard of Need  
 37 first-time pregnancy benefits and Medicaid benefits  
 38 (\$665,000) and other miscellaneous increases  
 39 (\$310,000).'

1 STATEMENT OF FACT

2 This amendment replaces the original bill. It is  
3 the majority report of the committee. It proposes a  
4 revision of the public assistance system by  
5 establishing the Additional Support for People in  
6 Retraining and Education Program. It makes several  
7 other changes in current law related to public  
8 assistance.

9 Section 1 authorizes the Department of Human  
10 Services to participate in the determination of  
11 eligibility for various subsidies of telephone costs  
12 for low-income people as established by the Public  
13 Utilities Commission.

14 Section 2 authorizes the Department of Human  
15 Services to seek a waiver from federal regulations  
16 regarding eligibility requirements for Aid to Families  
17 with Dependent Children benefits. If the waiver is  
18 approved, recipients with children as young as 3 years  
19 old would be required to register in the Additional  
20 Support for People in Retraining and Education Program  
21 in order to be eligible for Aid to Families with  
22 Dependent Children benefits. Current law would  
23 require recipients with children as young as 6 years  
24 old to register in the Additional Support for People  
25 in Retraining and Education Program. Certain  
26 exemptions which exist in the current federal laws and  
27 regulations would still apply to the recipients with  
28 the younger children. Recipients who have children  
29 with special needs will not be required to register.  
30 Under this amendment, recipients who volunteer are  
31 given priority for the Additional Support for People  
32 in Retraining and Education Program support and  
33 services. Sufficient resources must be available, on  
34 a regional basis, to serve voluntary participants  
35 before participation can be mandated.

36 Section 2 also enacts a mandatory registration  
37 requirement for the Family Services Program (FSP) for  
38 teenage parents who are recipients of Aid to Families  
39 with Dependent Children. Failure to register and  
40 actively participate in the program will not result in  
41 ineligibility for basic Aid to Families with Dependent

COMMITTEE AMENDMENT "C" to H.P. 1744, L.D. 2390

1 Children benefits; however, supplemental support  
2 services, such as child care and transportation, may  
3 be withheld pending participation in the program.

4 Section 3 includes first-time pregnant women in  
5 the Aid to Families with Dependent Children program  
6 during the last trimester of their pregnancy and  
7 authorize the department to seek a waiver to limit  
8 that program to teenagers.

9 Section 3 also requires the Department of Human  
10 Services to notify the Joint Standing Committee on  
11 Human Resources of any request for waivers from the  
12 Federal Government concerning the Aid to Families with  
13 Dependent Children, WEET, and Additional Support for  
14 People in Retraining and Education Program and the  
15 Emergency Assistance Program.

16 Sections 4 to 9 establish the Additional Support  
17 for People in Retraining and Education Program. The  
18 components of this proposal, under this amendment, are  
19 as follows.

20 1. The goal of Additional Support for People in  
21 Retraining and Education Program is to assist people  
22 in getting a job which pays well enough to support  
23 their family without public assistance and to increase  
24 their basic life skills and self-confidence.

25 2. It shall be administered by the Department of  
26 Human Services and jointly operated by the Department  
27 of Human Services and the Department of Labor and  
28 other state agencies having Additional Support for  
29 People in Retraining and Education Program  
30 responsibilities.

31 3. The Department of Human Services and the  
32 Additional Support for People in Retraining and  
33 Education Program recipient shall enter into a  
34 contract to provide Additional Support for People in  
35 Retraining and Education Program support and services  
36 to help the client meet their program goals.

37 4. Services and support shall be provided under  
38 the Aid to Families with Dependent Children and the  
39 JTPA programs. The program shall be jointly operated  
40 by the Department of Labor and the Department of Human



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1 Services. The State will be divided into areas where  
2 the Department of Labor and the Department of Human  
3 Services jointly provide services and areas where the  
4 Department of Labor provides services under contract  
5 with the Department of Human Services.

6 5. Transitional support services such as  
7 transportation, respite care and child care shall be  
8 provided to Additional Support for People in  
9 Retraining and Education Program recipients who become  
10 employed and lose their Aid to Families with Dependent  
11 Children eligibility. Respite care has also been  
12 added as a support service under the Aid to Families  
13 with Dependent Children program. In both cases, the  
14 person or facility providing that child care must meet  
15 all the health and safety standards which are now  
16 applicable to home baby-sitting services.

17 6. The Additional Support for People in  
18 Retraining and Education Program will provide extended  
19 medical assistance for Additional Support for People  
20 in Retraining and Education Program recipients who  
21 become employed and lose their eligibility for  
22 Medicaid. The medical assistance shall be the same as  
23 if the family were receiving cash assistance under Aid  
24 to Families with Dependent Children. Families with  
25 income under 110% of the federal poverty income  
26 guidelines will not be required to pay any premium,  
27 deductibles or copayments. Families with income of  
28 110% to 150% of the federal poverty income guidelines  
29 will pay a portion of the premium, based on their  
30 earnings. Families with income over 150% of the  
31 federal poverty guidelines will not receive a  
32 supplement. The supplement shall be available for up  
33 to 12 months after the recipient becomes ineligible  
34 for Aid to Families with Dependent Children  
35 benefits. Federal changes in the Medicaid program are  
36 anticipated within the next year. The medical  
37 assistance component of Additional Support for People  
38 in Retraining and Education Program will sunset June  
39 30, 1989.

40 7. No Additional Support for People in Retraining  
41 and Education Program participant shall be ineligible  
42 for assistance for failure to participate, if that  
43 participation is based on just cause as defined by  
44 this bill.

COMMITTEE AMENDMENT "C" to H.P. 1744, L.D. 2390

1           The Department of Human Services shall report to  
2           the Joint Standing Committee on Human Resources on the  
3           implementation of this program by February 14, 1990.  
4           The Additional Support for People in Retraining and  
5           Education Program is repealed July 1, 1990.

6           The appropriation in this amendment also provides  
7           funds for additional staff in the Resource Recovery  
8           Unit and the Child Support Enforcement Unit.

9

5680041988

Reported by the Majority of the Committee on Human Resources  
Reproduced and distributed under the direction of the Clerk of the  
House

4/20/88

(Filing No. H-770)