

SECOND REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

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NO. 2319

 H.P. 1690 House of Representatives, February 22, 1988 Reported by Representative MITCHELL for the Maine
Commission on Land Conservation and Economic Development pursuant to Public Law 1987, Chapter 514, Section 3. Reference to the Joint Standing Committee on Taxation
suggested and printing ordered under Joint Rule 18.

EDWIN H. PERT, Clerk

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

AN ACT to Amend the Farm and Open Space Tax Law.

4 Be it enacted by the People of the State of Maine as 5 follows:

6 Sec. 1. 36 MRSA \$1102, sub-\$4, as enacted by PL 7 1975, c. 726, \$2, is amended to read:

4. Farmland. "Farmland" means any tract or

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1. tracts of land, including woodland and wasteland of at least $\frac{1}{2}\theta$ 5 contiguous acres on which farming or agricultural activities have produced a gross income 2 3 4 of at least \$2,000 per year in one of the 2 or 3 of 5 the 5 calendar years preceding the date of application for classification of-at-least: б

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A---\$1,000-for-10-acres;-and

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в-\$100 per acre for each acre over 10_7 with 9 the-total-income-required-not-to-exceed-\$27000-

10 Gross income as used in this section includes the 11 value of commodities produced for consumption by the farm household. Any applicant for assessment under this subchapter bears the burden of proof as to his 12 13 14 qualification.

Sec. 2. 36 MRSA \$1103, as amended by PL 1977, 15 16 c. 467, §2, is further amended to read:

17 §1103. Owner's application

An owner of farmland or open space land may apply for taxation under this subchapter for the calendar 18 19 year 1978 1988, and for subsequent calendar years, 20 at his election by filing with the assessor the schedule provided for in section 1109. The election 21 22 23 to apply shall require the unanimous consent of all owners of an interest in that farmland or open space 24 25 land.

26 Sec. 3. 36 MRSA §1105, as repealed and replaced 27 by PL 1977, c. 467, §3, is repealed and the following 28 enacted in its place:

29 §1105. Valuation of farmland and open space land

30	1. Valuation rules. The Department of	
31	Agriculture, Food and Rural Resources and Bureau of	_
32	Taxation shall establish no later than January 1,	
33	1989, through rulemaking pursuant to the Maine	
34	Administrative Procedure Act, Title 5, chapter 375,	
-35	subchapter II, the value per acre of various	
36	categories of farmland for each county in the State.	

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The valuation standards shall be based on soil types, farmland quality, topography, degree days and other relevant considerations. These standards shall be updated no less than every 5 years.

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2. Notification of assessors. The standards shall be sent to each municipal assessor in the State.

7 <u>3. Transition. Until rules establishing the</u> 8 valuation categories have been promulgated pursuant to 9 subsection 1, subsection 4 shall continue to be used 10 to guide the assessment of farmland. Upon 11 promulgation of the rules establishing the valuation 12 categories pursuant to subsection 1, subsection 4 is 13 repealed.

14 4. Valuation; method. The municipal assess chief assessor or State Tax Assessor for 4. Valuation; method. The municipal assessor, 15 the unorganized territory shall establish the 16 100% valuation per acre for good cropland, good orchard land and good pastureland and open space. The 100% 17 18 valuations per acre shall be based on the current use 19 value of farmland used for agricultural purposes and open space land used for open space purposes. These 20 21 22 valuations shall reflect neither the potential for 23 development of farmland or open space for purposes other than for agriculture or open space nor the value attributable to road or shore frontage. 24 25

26 <u>Subsequent to the determination of 100% valuations</u> 27 per acre, the municipal assessor, chief assessor or 28 the State Tax Assessor for the unorganized territory 29 shall determine the valuation of each parcel of 30 farmland classified under this subchapter, on a 31 schedule provided by the State Tax Assessor, by 32 adjusting the 100% valuation by the following ratios 33 to reflect the value of very good, good and poor 34 farmland.

35		Very Good	Good	Poor
36 37 38	<u>Cropland</u> Orchard Land Pastureland	$\frac{1.2}{1.2}$	$\frac{1.0}{1.0}$	<u>•8</u> •8

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The 100% valuations per acre for farm and open space woodland within a parcel classified under this 1 2 3 subchapter shall be the 100% valuation per acre for each forest type established for each county pursuant 4 to subchapter II-A. Areas other than woodland, pastureland, orchard land, cropland or open space 5 6 7 located within any parcel of farmland or open space classified under this subchapter shall be valued on 8 the basis of just value. 9

10 Sec. 4. 36 MRSA \$1108, as amended by PL 1979, 11 c. 666, \$23, is further amended to read:

12 §108. Assessment of tax; municipal compensation

13 1. Organized areas. The municipal assessors shall adjust the 100% valuations per acre for farmland 14 15 for their jurisdiction by whatever ratio, or percentage of current just value, is then being 16 applied to other property within the municipality to 17 18 obtain the assessed values. Commencing April 1, 1978, land in the organized areas subject to taxation 19 20 under this subchapter shall be taxed at the property 21 tax rate applicable to other property in the 22 municipality, which rate shall be applied to the 23 assessed values so determined.

24 Unorganized territory. The State 2. Tax 25 Assessor shall adjust the 100% valuations per acre for farmland for the unorganized territory by such ratio or percentage as is then being used to determine the 26 27 28 state valuation applicable to other property in the unorganized territory to obtain the assessed values. Commencing April 1, 1978, land in the unorganized 29 30 31 territory subject to taxation under this subchapter shall be taxed at the state property tax rate applicable to other property in the unorganized 32 33 34 territory, which rate shall be applied to the assessed 35 values so determined.

36	3. Municipal compensation. Upon application by a
37	municipality to the Bureau of Taxation on a yearly
38	basis, on forms to be developed by the bureau, each
39	municipality in the State shall be entitled to
40	reimbursement in full from the General Fund for

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revenues from property taxation that would otherwise be due except for the classification of farmland under this chapter.

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31 32 33 Sec. 5. 36 MRSA §1109, sub-§2, as amended by PL 1977, c. 509, §26, is further amended to read:

Provisional classification. 2. The owner of a parcel of land, including woodland and wasteland of at least 10 5 contiguous acres on which farming or agricultural activities have not produced the gross income required in section 1102, subsection 4, per year for one of the 2 or 3 of the 5 preceding calendar may 2-year provisional years, apply for а classification as farmland by submitting a signed schedule in duplicate, on or before April 1st of the which provisional classification year for is requested, identifying the land to be taxed hereunder, listing the number of acres of each farmland showing the location of the land in classification, classification and representing each that the applicant intends to conduct farming or agricultural activities upon that parcel. Upon receipt of the schedule, the land shall be provisionally classified as farmland and subjected to taxation under this subchapter. If, at the end of the 2-year period, the land does not qualify as farmland under section 1102, subsection 4, the owner shall pay a penalty which shall be an amount equal to the taxes which would have been assessed had the property been assessed at its fair market value on the first day of April for the 2 preceding tax years less the taxes paid on the property over the 2 preceding years and interest at the legal rate from the dates on which those amounts would have been payable.

34 Sec. 6. 36 MRSA §1109, sub-§4, as amended by PL 35 1977, c. 509, §27, is further amended to read:

36 4. <u>Investigation</u>. The assessor shall notify the 37 landowner of his determination as to the applicability 38 of this subchapter by June 1st following receipt of a 39 signed schedule meeting the requirements of this 40 section. If such notification is not given, except 41 for-an-application-for-provisional-classification-as

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12345678 farmland, the assessor shall be deemed to have denied taxation hereunder at that time unless the land was taxed under this subchapter in the preceding year; in which case the assessor shall be deemed to have permitted taxation hereunder. The assessor shall then notify the landowner that the application has been accepted or denied. If the application is denied, the assessor shall state the reasons for the denial and provide the landowner an opportunity to amend the 9 10 schedule to conform to the requirements of this 11 chapter.

12 The assessor or the assessor's duly authorized 13 representative may enter and examine the lands under 14 this subchapter for tax purposes and may examine into 15 any information submitted by the owner or owners.

16 Upon notice in writing by certified mail, return receipt requested, any owner or owners shall be 17 18 required, within 60 days of the receipt of such notice, to respond to such written questions or 19 interrogatories as the assessor may deem necessary to obtain material information about those lands. Should 20 21 22 the assessor determine that he cannot reasonably. 23 obtain the required material information regarding those lands through such written questions or 24 25 interrogatories, the assessor may require any owner or 26 owners, upon notice in writing by certified mail, 27 return receipt requested, or by such other method as provides actual notice, to appear before the assessor at such reasonable time and place as the assessor may 28 29 30 designate and answer such questions or interrogatories. 31 as the assessor may deem necessary to obtain material 32 information about those lands.

33 Sec. 7. 36 MRSA \$1112, as amended by PL 1983, 34 c. 400, \$\$2 and 3, is further amended to read:

35 \$1112. Recapture penalty

36 change in use Anv disqualifying land for 37 classification under this subchapter shall cause a 38 penalty to be assessed by the assessors of the municipality in which the land is located, or by the 39 40 State Tax Assessor if the land is not within a

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municipality, in addition to the annual tax in the year of disqualification except when the change is occasioned by a transfer resulting from the exercise or the threatened exercise of the power of eminent domain.

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Such penalty shall be an amount computed by multiplying the amount, if any, by which the fair market value of the real estate on the date of withdrawal exceeds the 100% valuation of the real estate pursuant to this subchapter on the preceding April 1st by the following rates: Ten percent for land which has been taxed under this subchapter for 5 years or 1ess, 20% for land which has been taxed under this subchapter for more than 5 years but less than 10 years and 30% for land which has been taxed under this subchapter-for-10-years-or-more.

17 Notwithstanding the percentages specified under the preceding paragraph, beginning April 1, 1988, the 18 penalty shall not be less than 20% and beginning April 19 17 19937 the penalty shall not be less than 30%. The test than the test the was subject to valuation under this 20 ÷÷÷ 21 subchapter for more than 10 years prior to the date of 22 withdrawal, the rate, whether calculated under this 23 paragraph or the preceding one, shall be adjusted by deducting 1% from 30% for each full year beyond 10 24 25 26 years that the real estate was subject to valuation 27 under this subchapter prior to the date of withdrawal until a rate of 20% is reached. In no event may the penalty be less than the minimum required by the 28 29 the Constitution-of-Maine; Article-IX; Section 8: 30 الوحيات الحالي بدعي وبقاره 있는 사람들 가슴 M

For land classified under this chapter for less than 5 years, the penalty shall be equal to 40% of its 31 32 33 assessed fair market value at the time the land is removed from the program. For land that has been classified under this chapter for 5 years or longer, the penalty shall be equal to the sum of the taxes 34 35 36 that would have been paid on the land for the past 5 37 years if it had not been classified under this 38 39 chapter, less all taxes that were actually paid during 40 those 5 years, and interest at the rate charged during those 5 years for United States Treasury notes, plus 41 42 3%.

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No penalty may be assessed at the time of a change 1 of use from one classification of land subject to 2 3 subchapter taxation under this to another 4 classification of land subject to taxation under this subchapter nor shall may any penalty be assessed upon the withdrawal of land from taxation under this 5 6 7 subchapter if the owner applies for and is accepted 8 for classification as timberland under subchapter II-A, provided that in the event a penalty is later 9 10 assessed under subchapter II-A the period of time that the land was taxed as farmland or open space land 11 12 under this subchapter shall be included for purposes 13 of establishing the amount of the penalty.

14	If land is taken out of agricultural production
15	due to the owner's death or permanent disability
16	within 5 years of its classification under this
17	chapter, the penalty assessed shall be the minimum
18	required by the Constitution of Maine, Article IX,
19	Section 8.

20 The penalties set forth in this section shall 21 apply to all farmland classified under this chapter on 22 the effective date of this paragraph and to all 23 farmland subsequently enrolled.

24 Sec. 8. 36 MRSA §§1119 and 1120 are enacted to 25 read:

26 §1119. Program promotion

27 By January 1, 1989, the Department of Agriculture, Food and Rural Resources and the Bureau of Taxation 28 29 shall produce written materials designed to inform municipal assessors, farmers and Maine citizens about 30 the farm and open space tax program. These materials shall be in a form that are attractive, easily 31 32 understandable and designed to interest the public in 33 the program. The department and the bureau shall 34 35 ensure that these written materials are made available .36 and distributed as widely as possible throughout the 37 State.

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The department and the bureau shall solicit the assistance of municipal assessors in encouraging farmers to participate in the program. In addition to written materials that are produced and distributed, the department and the bureau shall undertake an informational program designed to educate Maine citizens as to the existence of the farm and open space tax law, which shall include, but not be limited to, informing local farm organizations and associations of tax assessors about the law.

11 §1120. Program monitoring

12 By January 1, 1989, and every 2 years thereafter, Department of Agriculture, Food 13 and Rural the 14 Resources and the Bureau of Taxation shall review the 15 level of participation in the farm and open space tax program, the taxes saved due to that participation and 16 effectiveness of the program in preserving 17 the 18 farmland and open space. The department and the bureau shall report to joint standing committees of the Legislature having jurisdiction over agriculture 19 20 21 and energy and natural resources within 6 months after 22 completion of their review on the status of the program. The department and the bureau shall identify problems that prevent realization of the purposes of 23 24 25 this chapter and potential solutions to remedy those 26 problems.

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STATEMENT OF FACT

28 The Maine Commission on Land Conservation and 29 Economic Development recommends consideration of the 30 changes enumerated in this bill as a way to encourage 31 use of the farm and open space tax.

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