

## (EMERGENCY) SECOND REGULAR SESSION

## ONE HUNDRED AND THIRTEENTH LEGISLATURE

# Legislative Document

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NO. 2061

H.P. 1511 House of Representatives, January 14, 1988 Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.

Reference to the Committee on State and Local Government suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative SHELTRA of Biddeford.

Cosponsored by Representatives JACQUES of Waterville, LOOK of Jonesboro and Senator BALDACCI of Penobscot.

## STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-EIGHT

# AN ACT to Provide for Effective and Timely Public Notice of Hearings Conducted by State Boards and Agencies.

**Emergency preamble.** Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, public representation at hearings conducted by state boards and agencies is essential in resolving matters directly affecting the public health

Page 1-LR4161

1 and welfare; and

2 Whereas, public participation is limited by 3 ineffective public notification practices; and

4 Whereas, newspaper notices required by law are 5 often in small print and buried in the legal section 6 of the newspaper; and

7 Whereas, inadequate mailing lists maintained by 8 state boards and agencies, combined with short notice 9 periods further limit effective and timely notice; and

10 Whereas, in the judgment of the Legislature, these 11 facts create an emergency within the meaning of the 12 Constitution of Maine and require the following 13 legislation as immediately necessary for the 14 preservation of the public peace, health and safety; 15 now, therefore,

16 Be it enacted by the People of the State of Maine as 17 follows:

18 Sec. 1. 5 MRSA §9052, sub-§1, ¶A, as enacted by 19 PL 1977, c. 551, §3, is amended to read:

20 A. To the person or persons whose legal rights, 21 duties or privileges are at issue, by regular 22 mail, sufficiently in advance of the anticipated 23 time of the decision to afford an adequate 24 opportunity to prepare and submit evidence and 25 argument, and to request a hearing if so 26 desired; and

27 Sec. 2. 5 MRSA §9052, sub-§1, ¶A-1 is enacted 28 to read:

29	A-1. To the following interested persons, by
30	regular mail at least 30 days prior to hearing,
31	the local legislative delegation; the local
32	municipal officers; the county commissioners, if
33	the locality is an unorganized territory;
34	intervenors; persons who have made timely requests
35	to be notified of a specific hearing; and persons

Page 2-LR4161

who have filed a written request, within the calendar year, to be notified of hearings; and

Sec. 3. 5 MRSA §9052, sub-§2, ¶A, as enacted by PL 1977, c. 551, §3, is amended to read:

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34 35 A. To the person or persons whose legal rights, duties or privileges are at issue, by regular mail, sufficiently in advance of the hearing date to afford an adequate opportunity to prepare and submit evidence and argument; and

10 Sec. 4. 5 MRSA §9052, sub-§2, ¶A-1 is enacted 11 to read:

> A-1. To the following interested persons, by regular mail at least 30 days prior to hearing, by the local legislative delegation; the local municipal officers; the county commissioners, if the locality is an unorganized territory; intervenors; persons who have made timely requests to be notified of a specific hearing; and persons written request, who have filed a within the calendar year, to be notified of hearings; and

Sec. 5. 5 MRSA \$10003, sub-\$1, as amended by PL 1977, c. 694, \$37, is further amended to read:

Opportunity for hearing. Subject the to provisions of section 10004, an agency shall not amend modify any license unless it has afforded the or licensee an opportunity for hearing in conformity with subchapter IV, nor shall it refuse to renew any license unless it has afforded the licensee either an opportunity for an agency hearing in conformity with subchapter IV or an opportunity for a hearing in the Administrative Court. In any such proceeding deemed by the agency to involve a substantial public interest an opportunity for public comment and participation shall also be given by public notice in conformity with-subchapter-IV-

36 Sec. 6. 5 MRSA §10003, sub-§1-A is enacted to 37 read:

Page 3-LR4161

State 1 1-A. Notification period. boards and agencies shall provide notice to the general public and interested parties at least 30 days in advance for hearings held before the board or agency on applications for new renewed provided or between 2 3 4 applications for new, renewed, amended or transferred 5 6 licenses, permits or certificates. 7 12 MRSA §684, is amended by inserting Sec. 7. 8 at the end 2 new paragraphs to read: 9 Prior to conducting any hearings, the Maine Land Use Regulation Commission shall provide notice by 10 publication twice in the newspapers of general circulation in the area of the proposed activity. To 11 12 ensure that newspaper notices are conspicuous 13 and 14 clearly communicate necessary information, the commission shall send notice to the news desks of the 15 local newspapers. The notification shall not be limited to the legal section of the newspaper. The date of the first publication shall be at least 30 16 17 18 days prior to the date of the hearing and the second publication shall be at least 7 days, but not more than 10 days, prior to the date of the hearing. 19 20 21 So as not to limit general notice to the newspapers of general circulation, the commission 22 23 shall provide prior notice of a hearing to the local 24 radio stations. The date of the first announcement shall be at least 14 days, but not more than 21 days, prior to the date of the hearing and the second 25 26 27 announcement shall be at least 7 days, but not more than 10 days, prior to the date of the hearing. 28 29 30 38 MRSA §345-A, sub-§5 is enacted Sec. 8. to 31 read: 32 Notice to the general public. Prior to 5. 33 conducting any hearings, the Department of Environmental Protection shall provide notice by radio 34 broadcast and by publication twice in the newspapers of general circulation in the area of the proposed 35 36 37 activity. 38 Α. То ensure that newspaper notices are 39 conspicuous and clearly communicate necessary 40 information, the Department of Environmental

## Page 4-LR4161

Protection shall send notice to the news desks of the local newspapers. The notification shall not be limited to the legal section of the newspaper. The date of the first publication shall be at least 30 days prior to the date of the hearing and the second publication shall be at least 7 days, but not more than 10 days, prior to the date of the hearing.

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B. The department shall provide prior notice of a hearing to the local radio stations. The date of the first announcement shall be at least 14 days, but not more than 21 days, prior to the date of the hearing and the second announcement shall be at least 7 days, but not more than 10 days, prior to the date of the hearing.

16 **Emergency clause.** In view of the emergency 17 cited in the preamble, this Act shall take effect when 18 approved.

#### STATEMENT OF FACT

20 The purpose of this bill is to increase citizen 21 participation in public hearings conducted by state 22 boards and agencies. This bill will:

23 1. Expand the time period for notifying the 24 general public and interested parties to ensure 25 adequate preparation time for those wishing to 26 participate;

27 2. Require the state boards and agencies to
28 maintain an effective mailing list of all interested
29 parties; and

30 3. Address the problem of ineffective public 31 notice by ensuring that newspaper and other public 32 notices are conspicuous and clearly communicate 33 necessary information.

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#### Page 5-LR4161