# MAINE STATE LEGISLATURE

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### FIRST REGULAR SESSION

## ONE HUNDRED AND THIRTEENTH LEGISLATURE

## Legislative Document

NO. 1594

H.P. 1168 House of Representatives, May 15, 1987
Reference to the Committee on Agriculture suggested and ordered printed.

EDWIN H. PERT, Clerk

Presented by Representative NUTTING of Leeds.

Cosponsored by Representatives BOUTILIER of Lewiston and ALLEN of Washington.

## STATE OF MAINE

## IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

1 2 3 4	AN ACT to Lower Milk Prices by Regulating Maximum Retail Milk Pricing Margins.
5 6	Be it enacted by the People of the State of Maine as follows:
7 8	Sec. 1. 7 MRSA §2951, sub-§§1-A and 7-A are enacted to read:
9 0 1 2 3	1-A. Branded milk. "Branded milk" means packaged milk identified by a mark, as defined in Title 10, section 1521, subsection 3, which is owned by or licensed for use by a dealer and is not a mark used to identify private-label milk.
4 5	7-A. Private-label milk. "Private-label milk" means packaged milk identified by a mark, as defined

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- in Title 10, section 1521, subsection 3, which is legally available for use only in connection with certain stores and the foods and other items sold in those stores.
  - Sec. 2. 7 MRSA §2954-D is enacted to read:
  - §2954-D. Maximum milk pricing

- 7 No store which sells or offers to sell
  8 private-label milk may sell or offer to sell any
  9 milk, branded or private-label, for a price greater
  10 than the sum of the following:
- 11 1. Price established by commission. The appli-12 cable minimum retail price established by the commis-13 sion; and
  - 2. Difference tripled. The difference tripled between the applicable minimum dealer price established by the commission and any higher price paid by the store, provided that this trebled difference does not exceed 15¢ per gallon; 11¢ per 3 quart; 8¢ per half-gallon; 4¢ per quart.

#### STATEMENT OF FACT

A 3-tiered milk pricing system currently exists in Maine's 2 large supermarket chains. Private-label milk is typically sold at or just slightly above the minimum retail prices established by the Maine Milk Commission. Branded milk from the dairy that supplies a particular store's private-label milk is sold at higher prices, while branded milk from any other dairy carried by that store is priced even higher. A very high percentage of these extra charges on branded milk sold in supermarkets is markup by the retailer.

Private-label milk first appeared in Maine supermarkets during the 11-day period of price decontrol that occurred in June 1981. Since then, private-label milk has increasingly displaced branded milk in retail milk sales.

The supermarket chains use private-label milk as a promotional tool. As a consequence of the Maine

Milk Commission's recent dealer pricing order and de-2 clining raw milk prices, minimum retail prices have 3 been steadily falling during 1987. The supermarkets 4 have been lowering the selling prices of 5 private-label milk to almost the full extent of 6 decrease in minimum retail prices, but they have re-7 flected far less of these price decreases in 8 selling prices of branded milk.

9 result of this selective high retail markup 10 is that branded milk has become increasingly less at-11 tractive to consumers. Currently, the price between private-label and branded milk is as much as 12 13 28¢ for the whole-milk gallon and well over 14 case of skim and low-fat milk. The result of 15 this differential is that dairies that have been un-16 able to procure a private-label contract with a 17 supermarket chain or grocery wholesaler now face a 18 severe competitive disadvantage.

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If this pattern of supermarket milk pricing continues, it will create tremendous instability in farmers' outlets for their milk. In the event that a retail chain decides to change the supplier or suppliers of its private-label milk, the discontinued dairy may be unable to quickly find a market for the milk of independent producers. In the case of farmers who belong to regional producer cooperatives, alternate outlets may be available, but at a significantly lower return to the farmer.

. 2	a premium product, prevents this type of disruption	
- 3	in milk marketing by setting a ceiling on the retail	
4	margin for branded milk. Because this ceiling ap-	
5	plies only to retailers who sell both private-label	
6	and branded milk, the effect of this bill would be a	
7	maximum price spread of 15¢ per gallon, less for oth-	ζ-
8	er container sizes, between the retail prices of the	(
9	2 types of milk in competition with each other. The	
10	retail prices of branded milk would fall.	
11	Private-label milk would still be available to those	
12	consumers who desire to purchase milk at the lowest	
13	available price. By regulating the maximum retail	
14	margin on branded milk, it will be able to compete	
15	more fully with private-label milk. The future re-	
16	sult will be lower prices to Maine consumers, more	
17	competitive Maine dairies and a more stable market	
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for Maine dairy farmers.

This bill, while recognizing that branded milk is