

## (Emergency) (After Deadline) FIRST REGULAR SESSION

### ONE HUNDRED AND THIRTEENTH LEGISLATURE

## Legislative Document

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No. 1431

S.P. 471 In Senate, May 4, 1987 Approved for Introduction by a Majority of the Legislative Council pursuant to Joint Rule 27.

Reference to the Committee on Utilities suggested and ordered printed.

JOY J. O'BRIEN, Secretary of the Senate

Presented by Senator KERRY of York. Cosponsored by President PRAY of Penobscot, Speaker MARTIN of Eagle Lake, Representative VOSE of Eastport.

#### STATE OF MAINE

### IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

## AN ACT to Provide for the Electric Power Needs of the State while Phasing Out Nuclear Power Generation.

**Emergency preamble.** Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, in order to complete the analysis required in this Act before the referendum scheduled for November 1987, it is necessary to begin as soon as possible; and

12 Whereas, in the judgment of the Legislature, 13 these facts create an emergency within the meaning of 14 the Constitution of Maine and require the following

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1 legislation as immediately necessary for the preser-2 vation of the public peace, health and safety; now, 3 therefore,

4 it enacted by the People of the State of Maine as Be 5 follows:

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Sec. 1. Findings. The Legislature finds that electric power is vital for the health and welfare of 8 the people of the State for use in residences and for almost all economic activity ranging from heavy in-dustry to nonprofit hospitals. It is projected that 9 the demand for electric power in this State will increase at a rate of 2% to 3% each year over the next 15 to 20 years, rising from present peak demand for electric utilities of about 1,800 megawatts to an estimated demand in the year 2007 of 3,000 megawatts. 16 It is in the best interests of the State to plan for that increase and to select the optimum combination sources and conservation measures to meet those of 19 needs.

20 The Legislature further finds that there are many 21 reasons for planning for the phasing out of the gen-22 eration of nuclear power in this State. State law 23 requires voter approval prior to construction of any 24 new nuclear power plant, noting that the large and 25 uncertain costs associated with nuclear power plants, 26 including the costs of low-level and high-level waste 27 disposal, decommissioning and long-term care, will be 28 borne by the consumers and it appears exceedingly un-29 likely that voter approval could be obtained at the present time. There have been 2 statewide referenda 30 which have shown that a substantial minority of 31 the 32 voters want to close Maine Yankee. In 1980, 41% of the voters favored closing the plant, in 1982, 44% favored closing the plant and a 3rd statewide refer-33 34 35 endum will be on the ballot in November 1987.

36 The Legislature further finds that, because of increasing costs, as well as licensing difficulties, 37 utilities in this State, like others nationally, 38 are 39 not planning any new nuclear power plants to add to 40 or replace Maine Yankee. The people of the State oppose a high-level waste site in this State and many 41 42 believe that it will be consistent to stop generating

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high-level waste in this State. The Chernobyl accident has increased people's concern about nuclear safety; the State's utilities, for economic reasons, phased out their participation in a large outof-state nuclear power plant by selling their shares of Seabrook in 1986, so that the phase out of the State's dependence on nuclear power has already begun.

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Under state law, beginning July 1, 1992, spent nuclear fuel may not be kept on site for more than 3 years. Access to existing low-level waste sites under federal law is scheduled to end December 31, 1992. Even though it will not be completely solved, the problem of finding an alternative site would be simplified by ending generation of electricity in this State by nuclear energy which generates over 90% of the low-level waste based on radioactivity; and, in any event, the operating license for Maine Yankee, the only nuclear power plant in Maine, is scheduled to expire in 2008.

The Legislature further finds that planning for replacement power is both necessary and possible. Maine Yankee supplied 427 megawatts of power, 19% of the power needs, to this State in 1984, so that a major source or sources of replacement power will be needed when Maine Yankee does close, whether that occurs in 2008, when its license expires, or earlier. Alternative sources of supplying the State's electric needs have been developed with considerable success, including conservation, small hydro power plants, cogeneration and Canadian imports.

32 Sec. 2. Study. The Joint Standing Committee on 33 Utilities shall study the ways to meet the electric 34 power needs of the State using several alternative 35 dates for the shutdown of Maine Yankee, including 36 1988, 1992, 1998, 2003 and 2008.

37 The committee shall hold at least one public hearing 38 in conducting the study. The Public Utilities Com-39 mission, the Office of Energy Resources and the State 40 Planning Office shall provide information requested 41 by the committee. The committee shall also review the findings of the related study requested by the 42 43 Governor from the State Planning Office. Legislative

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1 staff assistance shall be requested from the Legisla-2 tive Council. 3 The study shall explore the consequences of the shutdown of Maine Yankee in each time frame, includ-4 5 ing: 6 What are the likely sources of replacement power? What would they cost? When would they be availa-7 8 ble? 9 Can or should the proposed Hydro-Quebec purchase 10 replace Maine Yankee? 11 What would be the impact on electric supply of an 12 unplanned permanent shutdown of the plant due to 13 accident or other cause? 14 What are the estimated costs of а shutdown of 15 Maine Yankee? 16 What legal aspects of requiring are the а shutdown of Maine Yankee? 17 18 Sec. 3. Report. The study required by section 2, shall report its findings to the Legislature on or 19 20 before September 30, 1987, along with any legislative 21 recommendations relating to the shutdown of Maine 22 Yankee. 23

23 Emergency clause. In view of the emergency cited 24 in the preamble, this Act shall take effect when ap-25 proved.

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#### STATEMENT OF FACT

Sooner or later, Maine's only nuclear power plant will shut down. The bill requires a study by the Joint Standing Committee on Utilities on the ways to meet the electric power needs of the State when the Maine Yankee nuclear power plant does shut down. Various scenarios will be explored ranging from shutdown in one year, as called for in the referendum, to shutdown in 2008, when its federal operating license expires. The study will report to the Legislature on or before September 30, 1987, with any legislative recommendations relating to the shutdown of Maine Yankee.

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