

# MAINE STATE LEGISLATURE

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(EMERGENCY)  
FIRST REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

NO. 1254

H.P. 938 House of Representatives, April 14, 1987  
Reported by Representative GWADOSKY from the Joint Select  
Committee on Economic Development pursuant to Resolves 1985,  
chapters 45 and 53.

Reference to the Joint Standing Committee on Economic  
Development suggested and printing ordered under Joint Rule 18.  
EDWIN H. PERT, Clerk

STATE OF MAINE

IN THE YEAR OF OUR LORD  
NINETEEN HUNDRED AND EIGHTY-SEVEN

1           **Resolve, Requiring the Governor to Develop a**  
2           **Plan to Provide for Greater**  
3           **Coordination of Human Resource**  
4           **Development Programs.**  
5

6           **Emergency preamble. Whereas, Acts and resolves**  
7           **of the Legislature do not become effective until 90**  
8           **days after adjournment unless enacted as emergencies;**  
9           **and**

10           **Whereas, the Joint Select Committee on Economic**  
11           **Development finds that the State has not adequately**  
12           **met its education and job training needs and its pro-**  
13           **grams to meet these needs are excessively fragmented;**  
14           **and**

1           Whereas, the nature of employment will change  
2 drastically by the year 2000 as the economy continues  
3 its shift away from an industrial base to an informa-  
4 tion and service-based economy requiring more flexi-  
5 bility and adaptability within the work force; and

6           Whereas, employers in the State are becoming in-  
7 creasingly frustrated by an inability to locate and  
8 attract employees with adequate education and train-  
9 ing, hindering economic growth; and

10           Whereas, the Job Training Partnership Act and  
11 Welfare Employment, Education and Training Programs  
12 are serving only approximately 5% and 20% of their  
13 eligible recipients, respectively; and

14           Whereas, the relatively scant financial resources  
15 dedicated to education, training and retraining needs  
16 of the work force are scattered throughout State Gov-  
17 ernment; and

18           Whereas, coordination is lacking, duplication of  
19 effort is evident and a comprehensive, rational state  
20 policy does not exist for these human resource devel-  
21 opment programs; and

22           Whereas, 3 state departments, the University of  
23 Maine System, the Maine Maritime Academy and the  
24 Maine Vocational-Technical Institute System in addi-  
25 tion to at least 10 separate policy-making and advis-  
26 ory councils, committees or boards are involved in  
27 approximately 15 service delivery and administrative  
28 programs in this area; and

29           Whereas, the joint select committee would like to  
30 have a plan to address these concerns implemented  
31 prior to the adjournment of the First Regular Session  
32 of the 113th Legislature; and

33           Whereas, in the judgment of the Legislature,  
34 these facts create an emergency within the meaning of  
35 the Constitution of Maine and require the following  
36 legislation as immediately necessary for the preser-  
37 vation of the public peace, health and safety; now,  
38 therefore, be it

1           **Governor's Report. Resolved:** That the Governor  
2 report to the Joint Standing Committee on Economic  
3 Development prior to May 1, 1987, with his plan for  
4 the more effective delivery and coordination of human  
5 resource development programs in the State; and be it  
6 further

7           **Report guidelines. Resolved:** That the Gover-  
8 nor's report and the plan shall consider, at a mini-  
9 mum, the following.

10           1. To the maximum extent practical, all state  
11 funded or administered job training programs shall be  
12 consolidated within the Department of Labor. Ex-  
13 empted from this provision are programs under the  
14 auspices of the Department of Educational and Cultur-  
15 al Services, the University of Maine System, the  
16 Maine Maritime Academy and the Maine Vocational-Tech-  
17 nical Institute System.

18           2. To the maximum extent practical, the multi-  
19 tude of councils, boards and committees presently en-  
20 gaged on behalf of the State in job training activi-  
21 ties shall be consolidated.

22           A. The successor organization, hereafter re-  
23 ferred to as the State Council, shall use subcom-  
24 mittees to give particular focus to such areas as  
25 welfare recipient participation and occupational  
26 information retrieval systems. In this manner,  
27 the need for separate free-standing organizations  
28 to cover areas such as these can be obviated.

29           B. In those instances when organizations cannot  
30 be merged, dual appointments shall be considered  
31 as a means of enhancing coordination.

32           C. In achieving a consolidation, consideration  
33 shall be given to combining, at a minimum, the  
34 Maine Job Training Council, the State Advisory  
35 Council, the Maine Aid to Families with Dependent  
36 Children Coordinating Committee, the Maine Occu-  
37 pational Information Coordinating Committee, the  
38 State Apprenticeship and Training Council and  
39 the Displaced Homemakers Advisory Council.

1 D. The new State Council shall be charged with  
2 the responsibility of integrating the planning  
3 and delivery of job training programs in the  
4 State.

5 E. The new State Council shall be fiscally at-  
6 tached to the Department of Labor.

7 F. The State Council shall approve the expendi-  
8 ture of job training funds by the regional ser-  
9 vice providers.

10 3. The planning and delivery of job training  
11 services shall be consolidated at the regional level.

12 A. Regions shall be consistent with county  
13 boundaries and, to the maximum extent practical,  
14 shall adhere to sub-state planning and economic  
15 regions currently prescribed by executive order.

16 B. Those agencies designated by the Private In-  
17 dustry Councils under the Job Training Partner-  
18 ship Act shall be responsible for service deliv-  
19 ery and planning. When the State is the service  
20 provider in a region under the Job Training Part-  
21 nership Act, a regional agency shall be desig-  
22 nated by the Private Industry Councils.

23 C. To the maximum extent practical, the regional  
24 agencies shall use their financial resources to  
25 purchase educational and training services from  
26 existing local public school adult and community  
27 education programs, the Maine Vocational-Tech-  
28 nical Institute System and the University of  
29 Maine System. If these agencies are unable to  
30 meet service needs, the regional agency, as a  
31 last resort, shall be in a position to be direct  
32 provider of services.

33 D. Each year, the regional agencies shall pre-  
34 pare and submit an operating plan drafted in ac-  
35 cordance with guidelines promulgated by the State  
36 Council. Regional plans shall be forwarded to  
37 the Private Industry Councils which shall develop  
38 and present final plans to the State Council for  
39 approval. The plan shall specify goals, objec-  
40 tives, scope of work, time liens, staffing, bud-

1 get, performance measurements and their relation-  
2 ship to state and regional economic development  
3 strategies. Efforts to maximize coordination  
4 with the adult basic education program, the Maine  
5 Vocational-Technical Institute System and the  
6 University of Maine System shall be noted as well  
7 as obstacles to the coordination and methods for  
8 reducing these obstacles.

9 E. The funding made available to each region  
10 shall be allocated on a formula basis that re-  
11 flects need as defined by the State Council. The  
12 State Council shall reallocate funds if one re-  
13 gion does not utilize its entitlement.

14 4. Disincentives which discourage participation  
15 in job training programs shall be reduced. These  
16 disincentives include the lack of day care for chil-  
17 dren of employees, the lack of health coverage for  
18 disabled and welfare recipients and the lack of  
19 transportation for those without their own vehicle.

20 5. State financial support for job training  
21 shall be increased once a coordinated and integrated  
22 service planning and delivery system is instituted at  
23 the state and regional levels.

24 6. Career guidance and assessment services of-  
25 fered by the State shall be offered in a more  
26 coherent and comprehensive manner. The Commissioner  
27 of Labor, the Commissioner of Human Services and the  
28 Commissioner of Educational and Cultural Services  
29 shall jointly determine the most efficient means of  
30 addressing the guidance and assessment needs of the  
31 various adult client groups.

32 **Emergency clause.** In view of the emergency cited  
33 in the preamble, this resolve shall take effect when  
34 approved.

1

STATEMENT OF FACT

2        This resolve, to carry out some of the recommen-  
3        dations of the Joint Select Committee on Economic De-  
4        velopment, shall require the Governor to develop a  
5        plan to provide for greater coordination of human  
6        service development programs and report to the Joint  
7        Standing Committee on Economic Development prior to  
8        May 1, 1987.

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