MAINE STATE LEGISLATURE

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FIRST REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

No. 791

S.P. 281

13 14 In Senate, March 17, 1987

Reference to the Committee on Human Resources suggested and ordered printed.

JOY J. O'BRIEN, Secretary of the Senate Presented by Senator BERUBE of Androscoggin. Cosponsored by Senator GILL of Cumberland, Representative

NADEAU of Saco, Representative PINES of Limestone.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

of 1978.
Be it enacted by the People of the State of Maine as follows:
<pre>Sec. 1. 22 MRSA §303, sub-§4, as enacted by PL 1977, c. 687, §1, is amended to read:</pre>
4. Construction. "Construction," when used in
connection with "health care facility," means the
establishment, erection, building, purchase or other
acquisition of a health care facility, hospital or
psychiatric hospital acute care beds.

Sec. 2. 22 MRSA $\S 303$, sub- $\S 7$, as amended by PL 1981, c. 705, Pt. V, $\S 5$, is further amended to read:

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- Health care facility. "Health care facility" 1 2 any facility, whether public or private, pro-3 prietary or not for profit, required to obtain a cer-4 tificate of need in accordance with federal laws 5 regulations under the National Health Planning and 6 Resources Development Act of 1974, or any amendment, 7 under this Act and shall include hespitals, psychiatrie hespitals, tuberculosis hospitals, skilled nursing facilities, kidney disease treatment centers in-8 9 10 cluding free standing hemodialysis units, intermedi-11 ate care facilities, rehabilitation facilities, ambu-12 facilities, latory surgical home health and health maintenance organizations. The 13 providers term shall not apply to any facility operated by re-14 15 ligious groups relying solely on spiritual means 16 through prayer for healing.
- 17 Sec. 3. 22 MRSA §303, sub-§13-A, as enacted by PL 1981, c. 705, Pt. V, §9, is amended to read:
- 19 13-A. <u>Obligation</u>. An "obligation" for a capital expenditure is considered to be incurred by or on behalf of a health care facility, hospital or psychiatric hospital:
- A. When a contract, enforceable under Maine law, is entered into by or on behalf of the health care facility, hospital or psychiatric hospital for the construction, acquisition, lease or financing of a capital asset;

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- B. When the governing board of the health care facility, hospital or psychiatric hospital takes formal action to commit its own funds for a construction project undertaken by the health care facility, hospital or psychiatric hospital as its own contractor; or
- 34 C. In the case of donated property, on the date 35 on which the gift is completed under applicable 36 Maine law.
- 37 Sec. 4. 22 MRSA §303, sub-§16, as amended by PL 38 1981, c. 705, Pt. V, §11, is further amended to 39 read:

1	16. Predevelopment activities. "Predevelopment
2	activities" means any appropriately capitalized ex-
3	penditure by or on behalf of a health care facility,
4	hospital or psychiatric hospital made in preparation
5	for the offering or development of a new health ser-
б	vice for which a certificate of need would be re-
7	quired and arrangements or commitments made for fi-
8	nancing the offering or development of the new health
9	service; and shall includes site acquisi-
10	tions, surveys, studies, expenditures for architec-
11	tural designs, plans, working drawings and specifica-
12	tions.

13 Sec. 5. 22 MRSA §304-A, sub-§§1, 3, 6 and 8, as 14 enacted by PL 1981, c. 705, Pt. V, §16, are amended 15 to read:

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- 1. Acquisition by lease, donation, transfer. Any acquisition by or on behalf of a health care facility, hospital or psychiatric hospital under lease or comparable arrangement or through donation, which would have required review if the acquisition had been by purchase;
- 3. <u>Capital expenditures.</u> The obligation by or on behalf of a health care facility, hospital or psychiatric hospital of any capital expenditure of \$350,000 or more;
- 26 6. Changes in bed complement. Any change in the existing acute care bed complement of a health care 28 facility hospital or psychiatric hospital, in any 2-year period, which:
- A. Increases of decreases the licensed or certified acute care bed capacity of the health care facility by more than 10% or more than 5 beds, whichever is less;
- B. Increases of decreases the number of acute care beds licensed or certified by the department to provide a particular level of care by more than 10% of that number or more than 5 beds, whichever is less; or
 - C. Relocates more than 10% of the health care facility's licensed or certified beds or more

- than 5 beds, whichever is less, from one physical plant to another;
- 3 8. New health care facilities. The construction, development or other establishment of a new health care facility, hospital or psychiatric hospital; and
- 7 Sec. 6. 22 MRSA §304-A, sub-§9, as amended by PL
 8 1985, c. 418, §4, is repealed.
- 9 Sec. 7. 22 MRSA §304-D, sub-§1, as enacted by PL 10 1985, c. 661, §2, is repealed and the following enacted in its place:
- 12 <u>1. Categories of projects eligible for waiver.</u>
 13 <u>A hospital may apply for a waiver of the certificate</u>
 14 <u>of need review requirements otherwise imposed by this</u>
 15 <u>chapter with respect to the following projects:</u>
- A. Any project that is a minor project, as defined in section 396-K, subsection 1, paragraph B, and that meets the requirements of section 396-K, subsection 3, paragraph E, subparagraph (2).
- 21 Sec. 8. 22 MRSA §304-D, sub-§3, as enacted by PL 22 1985, c. 661, §2, is repealed.
- 23 Sec. 9. 22 MRSA §304-D, sub-§4, as enacted by PL 1985, c. 661, §2, is amended to read:
- 4. Waiver process for certain minor projects.
 Any hospital may file a request for waiver under subsection 1, paragraph B A, with the department describing the proposed project and its associated capital and operating costs. Within 15 days following receipt of the commission's determination under section 3. paragraph E, the department
- tion 396-K, subsection 3, paragraph E, the department shall issue its waiver determination. The department shall waive certificate of need review in all cases where the request demonstrates that the project meets the criteria of subsection 1, paragraph B A.
- 36 Sec. 10. 22 MRSA §304-D, sub-§5, as enacted by 37 PL 1985, c. 661, §2, is repealed.

1	Sec.	11.	22	MRSA	c.	103,	as	amended,	is	re-
2	pealed.									

Sec. 12. Effective Date. Section 11 shall take effect October 1, 1992.

STATEMENT OF FACT

This bill seeks ultimate repeal of the Maine Certificate of Need Act. As a transition step, this bill limits the Act's jurisdiction for hospitals to acquisition of hospitals and any increases of acute care beds. This Act does not affect the bill's jurisdiction over entities other than hospitals.

The Maine Certificate of Need Act was enacted as emergency legislation by the Legislature in 1978 as required by federal law in order to preserve and maintain participation in federal funding of acute health care.

Since the passage of this Act, the Congress has recently repealed the required federal certificate of need review as a condition of participation by the states in recognition of the fact that this regulatory scheme was overly complex, cumbersome, discriminatory and inflexible to the point of becoming unworkable. In addition, the program has not saved significant dollars but simply delayed decision making with respect to projects requiring a certificate of need.

In addition, since 1978, the dynamics of providing health care have caused a revolution in providing that care resulting in a complex and diverse array of delivery systems never imagined 10 years ago. Today, the behavior of payers through payment methodologies and utilization controls proved to be a much more effective way to contain health care costs.

Finally, this bill also will correct state policy which has been discriminatory with respect to hospitals in that the Certificate of Need Act required hospitals to obtain a certificate of need when other entities did not need a certificate of need for the

1	same	acti	ivity.	The	state	policy	has	proven	to	be	un-
2	fair	and	anomalo	ous.							

- 3 Sections 1 to 4 of the bill amends certain provisions of the definition section of the Certificate of 4 The definition of "construction" 5 amended to limit the Certificate of Need Act to acute 6 7 care beds for hospitals or psychiatric hospitals. 8 addition, the definition of health care facility amended to exclude "hospitals" or "psychiatric hospi-9 tals" because of how that term is used throughout the 10 11 Act:
- Section 5 of the bill amends that provision of the Certificate of Need Act which provides for projects requiring a certificate of need. The intent of this section is to provide for jurisdiction over hospitals whenever they seek to increase their acute care bed capacity or there is an acquisition of a hospital or psychiatric hospital.
- Sections 6 to 9 of this bill make conforming changes to that section of the Certificate of Need Act which provides waiver of certificate of need review.
- 23 Sections 10 and 11 provide for repeal of the Cer-24 tificate of Need Act effective October 1, 1992.

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