

FIRST REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

No. 748

S.P. 267

In Senate, March 16, 1987

Reference to the Committee on State and Local Government suggested and ordered printed.

JOY J. O'BRIEN, Secretary of the Senate Presented by Senator TUTTLE of York. Cosponsored by Representative ROTONDI of Athens, Representative CARROLL of Gray, Senator BUSTIN of Kennebec.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

AN ACT Relating to the Right of State Employees to Solicit Political Candidates.

Be it enacted by the People of the State of Maine as follows:

Sec. l. 5 MRSA §14, as enacted by PL 1975, c. 597, is repealed.

Sec. 2. 5 MRSA c. 19 is enacted to read:

CHAPTER 19

PARTICIPATION OF STATE EMPLOYEES

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IN POLITICAL ACTIVITIES

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§461. Definitions

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2 As used in this chapter, unless the context indi-3 cates otherwise, the following terms have the follow-4 ing meanings. 1. Election. "Election" means any primary, gen-eral or special election for the nomination or elec-5 6 7 tion of municipal, county or state officials. "Elec-8 tion" does not include referenda. 9 Employee of this State. "Employee of this 2. State" means an employee in the classified or unclas-10 sified service, as defined in chapters 57 and 71, but 11 12 does not include nonpartisan staff of the Legislature 13 or an employee identified under section 931, subsec-14 tion 1, paragraphs A, B, C, D, E, G, H and I. With respect to section 462, subsection 3, "employee of 15 16 this State" includes those employees defined in sec-17 tion 931, subsection 1, paragraph C. 18 3. Nonpartisan election. "Nonpartisan election" 19 means an election other than a partisan election. 20 4. Nonpartisan staff. "Nonpartisan staff" means the directors and staffs of the Office of Policy and 21 22 Legal Analysis, the Office of Fiscal and Program Re-23 view, the Office of Revisor of Statutes, the Legisla-24 tive Information Office and the Office of the Execu-25 tive Director of the Legislative Council. 26 5. Partisan election. "Partisan election" means 27 an election in which a candidate may be nominated or elected as a representative of a party, as defined in 28 29 Title 21-A, section 1, subsection 28. 3.0 §462. Prohibited political activity 31 An employee of this State may not: 32 1. Interfere with an election. Use his official authority or influence for the purpose of interfering 33 34 with or affecting the result of an election; 35 2. Coerce political contributions. Directly or indirectly coerce, attempt to coerce, command or ad-36 37 vise another employee of this State to pay, lend or

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contribute anything of value to a party, committee, organization, agency or person for political purposes;

3. Solicit funds for political purposes. Solicit or request from any person, firm, corporation or organization a payment, loan or contribution of anything of value to a political party, committee, organization, agency or person for political purposes. For the purpose of this subsection only, "employee of this State" includes those employees defined in section 931, subsection 1, paragraph C.

A. An unclassified officer or employee of this State, as defined under section 931, subsection 1, paragraph C, may not solicit or request any payments, loan, contribution or anything of value from any employee within the department in which the unclassified office or employee is employed or affiliated for a political party, committee, organization, agency or person for political purposes; and

4. Be a candidate in an election for state officials. Be a candidate in any election for the election or nomination of state officials. Law enforcement officers of this State, notwithstanding this chapter, shall be subject to Title 25, chapter 403.

26 §463 Permitted political activity

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An employee of this State may:

<u>1. Candidate in nonpartisan election. Be a can-</u> didate for office in a nonpartisan election;

2. Candidate in partisan elections. Be a candidate for office in a municipal or county partisan election if, prior to filing as a candidate, he receives a written statement from his appointing authority that he is not a "state or local officer or employee," as defined by the United States Code, Title 5, section 1501, as amended; and

3. Participation in political campaigns. Except as provided in section 462, participate fully in political activities, including donating his own funds, time or services.

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1 A. An unclassified officer or employee, as defined in section 931, subsection 1, paragraph C, 2 3. may solicit or request any payment, loan, contri-4 bution or anything of value for a political par-5 ty, committee, organization, agency or person for 6 political purposes except as prohibited by sec-7 tion 462, subsection 3, paragraph A. 8 §464. Nonpartisan legislative staff 9 The nonpartisan staff of the Legislature shall be 10 ; . subject to the policies and rules of the Legislative 11 Council as these policies and rules relate to partic-12 ipation in political activities. 13 §465. Law enforcement officers 14 Any law enforcement officer who is an employee of this State shall be subject to Title 25, chapter 403, 15 16 with respect to solicitation of anything of value and 17. holding public office. 18 §466. Penalty 19 A violation of section 462 is a Class E crime. 20 STATEMENT OF FACT 21 This bill expands the political rights of state 22 employees and provides measures to prevent the abuse 23 of these rights. The bill is described as follows. 24 1. Persons covered by the bill include: 25 Classified state employees, exceptions listed Α. 26 in the Maine Revised Statutes, Title 5, section 27 461, subsection 2; and 28 employees, exceptions в. Unclassified state 29 listed in Title 5, section 461, subsection 2. 30 Persons exempted from the provisions of this 2. 31 bill: 32 Elective officers chosen by popular election; Α.

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1 в. Constitutional officers; the maximum second 2 С. Heads of departments, members of boards ap-3 pointed by the Governor and some bureau chiefs. This group is not excluded with respect to prohi-4 5 bition against solicitation of political contri-6 butions; 7 D. Officers and employees in the judicial ser-8. vice; 9 Ε. Officers and employees of the House of Repre-10 sentatives and Senate; 11 Employees in the Governor's office and at the Ε. 12 Blaine Mansion; 13 G. Officers and employees of the school system 14. in the unorganized territory and teachers and principals of state vocational schools and insti-15 16 tutes; and 17 Η. The Attorney General's office. 18 3. Prohibited activities for state employees 19 covered by the bill: 20 State employees may not run in any election Α. 21 for state office; 22 State employees, including heads of departв. 23 ments, members of boards and commissions ap-24 pointed by the Governor and some bureau direc-25 tors, may not solicit political contributions; 26 с. State employees are prohibited from directly 27 or indirectly coercing political contributions; 28 State employees are prohibited from using D. 29 their official authority or influence to affect the result of an election; and 30 31 E. State law enforcement officers are governed 32 by the Maine Revised Statutes, Title 25, chapter 33 403, which regulates solicitation and office 34 holding for law enforcement officers. Page 5-LR1527

4. Permitted activities for state employees covered by the bill:

A. State employees may be candidates in any nonpartisan election;

B. A state employee may be a candidate in municipal and county partisan elections as long as he has a statement from his appointing authority that the employee does not fall under the Federal Hatch Act; and

C. State employees may participate in political campaigns at any level, municipal, county or state, including donation of time, funds and services.

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