MAINE STATE LEGISLATURE

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FIRST REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

INGRAHAM of Houlton.

No. 703

S.P. 252

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In Senate, March 11, 1987

Reference to the Committee on Banking and Insurance suggested and ordered printed.

JOY J. O'BRIEN, Secretary of the Senate Presented by Senator BRANNIGAN of Cumberland. Cosponsored by Senator COLLINS of Aroostook, Representative MACBRIDE of Presque Isle, Representative

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

.2 3	AN ACT to Require Maintenance of Financial Responsibility by All Motorists.
4 5	Be it enacted by the People of the State of Maine as follows:
6 7	Sec. 1. 29 MRSA c. 9, sub-c. I, as amended, is repealed.
8 9	Sec. 2. 29 MRSA c. 9, sub-c. I-A is enacted to read;
10	SUBCHAPTER I-A

GENERAL FINANCIAL RESPONSIBILITY

§791. Definitions

As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.

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- 1. Certificate. "Certificate" means the certificate of an insurance company authorized to transact the business specified in Title 24-A, that it has issued to or for the benefit of any person a motor vehicle liability policy covering a motor vehicle, trailer or semitrailer. The insurance company or surety company may, at its election, specify on the certificate the expiration date of the motor vehicle liability policy and, if the company elects to so provide, the policy shall, on and after the date, terminated for purposes of this subchapter, unless the policy or bond is previously canceled or superseded in accordance with section 794, subsection 7. Where no expiration date is specified on the certificate, the policy or bond shall, for the purposes of this subchapter, continue in effect until it is canceled or superseded in accordance with section 794, subsection 7.
- 2. Evidence of financial responsibility. "Evidence of financial responsibility" means the information required by the Secretary of State pursuant to section 793 and any rules adopted by the Secretary of State pursuant to this subchapter. "Evidence of financial responsibility" shall be distinguished from the term "proof of financial responsibility," as that term is used to describe the requirement of filings with the Secretary of State under this subchapter.
- 3. Judgment. "Judgment" means any judgment which becomes final by expiration without appeal of the time within which appeal might have been perfected, or by final affirmance on appeal, rendered by a court of competent jurisdiction of any state of the United States.
- 4. Motor vehicle liability policy. "Motor vehicle liability policy" means a policy of liability insurance which provides indemnity for or protection to the insured and any person responsible to him for the operation of the insured's motor vehicle, trailer or semitrailer who has obtained possession or control of the motor vehicle, trailer or semitrailer with his

1	express or implied consent, against loss by reason of
2	the liability to pay damages to others for damage to
3	property, except property of others in charge of the
4	insured or his employees or bodily injuries, includ-
5	ing death at any time resulting from bodily injuries,
6	accidentally sustained during the term of the policy
7	by any person other than the insured, or employees of
8	the insured actually operating the motor vehicle or
9	of any other responsible persons who are entitled to
10	payments of benefits under any Workers' Compensation
11	Act, arising out of the ownership, operation, mainte-
12	nance, control or use within the limits of the United
13	States or Canada of the motor vehicles, trailer or
14	semitrailer, to the amount or limit of at least
15	\$20,000 on account of injury to or death of any one
16	person, and subject to such limits as respects injury
17	to or death of one person, of at least \$40,000 on ac-
18	count of any one accident resulting in injury to or
19	death of more than one person, and of at least
20	\$10,000 for damage to property of others, or a binder
21	pending the issue of that policy.

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- 22 Owner. "Owner" means a person who holds the legal title to a motor vehicle, trailer or semitrail-23 er, or in the event a motor vehicle, trailer or semi-24 trailer is the subject of an agreement for the condi-25 26 tional sale or lease of the motor vehicle, trailer or 27 semitrailer with the right of purchase upon performance of the conditions stated in the agreement and 28 29 with an immediate right of possession vested in the 30 conditional vendee or lessee, or in the event a mort-31 gagor of a motor vehicle, trailer or semitrailer entitled to possession, then that conditional vendee or lessee or mortgagor shall be the owner for the 32
- 6. Person. "Person" means every person, firm, 35 copartnership, association or corporation, but not 36 37 the State or any political subdivision of the State.
- 7. State. "State" means any state of the United 38 States, the District of Columbia or any province of 39 40 Canada.
- 41 §792. Purposes; administration; construction

purposes of this subchapter.

1	1. Purposes. The Legislature finds that the ec-
2	onomic damage inflicted by uninsured motorists goes
3	uncompensated in many cases due to the failure of mo-
4	torists to maintain liability insurance or other
- 5	means to ensure just compensation for victims of ac-
6	cidents. The present law condones the financial ir-
. 7	responsibility of these motorists until they have al-
8	ready inflicted injuries or damage for which they may
9.	be unable to provide compensation. The purposes of
10	this subchapter are to:

- A. Reduce the likelihood that financially irresponsible motorists will operate on the State's highways by instituting a requirement that motorists provide evidence of financial responsibility, satisfactory to the Secretary of State, upon the request of a law enforcement officer; and
- B. Revise the provisions regarding proof of financial responsibility to reflect the addition of the separate requirement of satisfactory evidence of financial responsibility.
 - 2. Administration. The Secretary of State shall administer and enforce this subchapter and may adopt and enforce such rules as may be necessary for that administration.
- 25 3. Construction. Unless otherwise clearly re26 quired by the context, this subchapter shall not be
 27 construed to govern the terms of a motor vehicle lia28 bility insurance contract or policy, other than a
 29 contract or policy certified as proof of financial
 30 responsibility, where a filing of proof is required
 31 by the Secretary of State.
 - §793. Requirement of providing evidence of financial responsibility
 - 1. Requirement. Upon request of a law enforcement officer, the owner or operator of a motor vehicle, trailer or semitrailer shall provide evidence of financial responsibility. The officer may issue to the person a verification card, as described in subsection 2, which shall be completed and returned to the Secretary of State within the period of time designated on the card and shall contain the information

- 2. Verification card; form. The Secretary of State shall establish by rule a verification card to be issued by law enforcement officials under this section. The Secretary of State shall make available to all law enforcement agencies in this State a supply of these cards. The chief executive officer of every such law enforcement agency or his designee shall be responsible for the further issuance of these cards to individual law enforcement officers and for their proper disposition.
- 3. Suspension of license or registration. The Secretary of State may suspend, in accordance with chapter 17, the license, right to operate and right to obtain a license of any person operating a motor vehicle, trailer or semitrailer, and the registration certificate and registration plates and the right to register of any person owning a motor vehicle, trailer or semitrailer under the following circumstances:
- 26 <u>A. The Secretary of State fails to receive a</u> 27 <u>verification card issued under this section;</u>
 - B. The verification card issued under this section indicates that the vehicle is being operated without insurance or other form of financial responsibility in the amounts contained in section 791, subsection 4; or
 - C. Due to omission of information or due to an error or misrepresentation on the verification card, the card fails to provide sufficient evidence of financial responsibility as required by this subchapter and rules promulgated by the Secretary of State.
 - 4. Reinstatement. The Secretary of State may, pursuant to chapter 17, reinstate the license, right to operate, right to obtain a license or the regis-

tration of a person suspended pursuant to subsection 1 2 3, upon presentation of evidence of financial respon-3 sibility satisfactory to the Secretary of State and 4 payment of the required fee. Notwithstanding this subsection, the Secretary of State may refuse rein-5 6 statement if he requires the person to file proof of 7 financial responsibility pursuant to section 794 and 8 the person has not fulfilled that requirement.

§794. Proof of financial responsibility

- 1. Security and proof of financial responsibility may be required. Notwithstanding any other provision of this subchapter, the Secretary of State may require any motor vehicle operator or owner to file with this office proof of financial responsibility for a period not to exceed 3 years from the date of requirement, that period to be determined by the Secretary of State, under any of the following conditions:
 - A. Repeated noncompliance with section 793, subsection 1;
 - B. Accident record; or

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- C. Record of motor vehicle violations.
- Amount of proof required. Proof of financial responsibility means proof of ability to respond damages for any liability thereafter incurred, arising out of the ownership maintenance, control or use a motor vehicle, trailer or semitrailer in the amount of \$20,000 because of bodily injury or death any one person, and subject to the limit respecting one person, in the amount of \$40,000 because of bodily injury to or death to 2 or more persons in any one accident, and in the amount of \$10,000 because of injury to and destruction of property in any one accident. Whenever required under this subchapter, that proof in those amounts shall be furnished for each motor vehicle, trailer or semitrailer registered by that person, except that any trailer, semitrailer, camp trailer or mobile home registered in the name of any person required to file proof of financial responsibility, which is automatically covered by a policy on any motor vehicle registered by that per-

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	1	son, which also provides the coverage required for
)	2	motor vehicle liability policy, shall not be subject
	3	to this section.
	4	3. Methods of giving proof. Proof of financial
	5	responsibility when required under this subchapter
	6	may be given by any of the following methods:
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	7	A. By filing with the Secretary of State a cer-
	8	tificate, as defined in section 791, subsection
	9	1, of an insurance company or of a surety compa-
	10	<u>ny;</u>
	11	B. By the deposit of money or securities as pro-
	12	vided in subsection 4; or
	13	C. By satisfying the Secretary of State that any
	14	corporation has financial ability to comply with
	· 15	the requirements of this subchapter.
	16	4. Money or securities deposited as proof. A
	17	person may give proof of financial responsibility by
	18	delivering to the Secretary of State a receipt from
	19	the Treasurer of State showing the deposit with the
	20	Treasurer of State of money or securities approved by
	21	the Treasurer of State and of a market value in a to-
	22	tal amount, as required for coverage in a motor vehi-
	23	cle liability policy furnished by the person giving
)	24	proof under this subchapter. The securities shall be
·	25	of a type which may legally be purchased by savings
	26	banks or for trust funds. All money or securities
	27	deposited shall be subject to execution to satisfy
	28	any judgment mentioned in this subchapter, but shall
	29 29	not otherwise be subject to attachment or execution.
	23	not otherwise be subject to attachment of execution.
	30	5. Limitation. The Treasurer of State shall not
	31	accept any deposit or issue a certificate for the de-
	32	posit and the Secretary of State shall not accept any
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		certificate, unless accompanied by evidence that
	34	there are no unsatisfied judgments against the depos-
	35	itor registered in the office of the clerk of the Su-
State .	36	perior Court for the county where the depositor re-
3.2 3	.,37	sides.
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	38	6. May substitute other proof. The Secretary of
	39	State shall return any certificate of insurance or
	40	shall direct the Treasurer of State to return any

- money or securities to the person entitled to the money or securities upon the substitution and acceptance of other adequate proof of financial responsibility pursuant to this subchapter.
- 5 Cancellation of policy. No motor vehicle li-6 ability policy certified as proof of financial re-7 sponsibility under this subchapter may be canceled by 8 an insurer until at least 10 days after notice the insurance so certified is filed 9 cancellation of 10 in the office of the Secretary of State, except that 11 such a policy subsequently procured and certified shall terminate, on the effective date of its certi-12 fication, the insurance previously certified with re-13 14 spect to any motor vehicle designated in both certif-15 icates.
- 16 8. Operating without giving proof. Any person 17 whose operator's license or registration certificates 18 or other privilege to operate a motor vehicle, trailer or semitrailer has been suspended or revoked, res-19 toration of the license or registration certificate 20 21 or the issuance of a new license or registration being contingent upon the furnishing of security or 22 proof of financial responsibility, and who, during 23 24 that suspension or revocation or in the absence full authorization from the Secretary of State, 25 drives any motor vehicle, trailer or semitrailer upon any highway or knowingly permits any motor vehicle, 26 27 28 trailer or semitrailer owned by that person to be operated by another upon any highway, except as permit-29 30 ted under this subchapter, shall be punished as provided in section 2184. Where any person is required 31 32 under this subchapter to maintain proof of financial 33 responsibility, the Secretary of State may issue a restricted license to that person, authorizing the 34 35 operation of any motor vehicle, trailer or semitrailer as long as the owner of the motor vehicle, trailer 36 or semitrailer shall maintain proof of financial re-37 38 sponsibility.

§795. Policy form

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1. Policy form. No motor vehicle liability policy, as defined in section 791, subsection 4, may be certified as proof of financial responsibility in accordance with section 794 until a copy of the form of

1	the policy has been on file with the Superintendent
2	of Insurance for at least 30 days, unless, before the
3	expiration of that period, the Superintendent of In-
4	surance approves the form of the policy in writing,
5	or if the Superintendent of Insurance notifies the
6	company in writing that, in his opinion, the form of
7	the policy does not comply with the laws of the
8	State, provided that he shall notify the company in
9	writing within the period of his approval or disap-
10	proval of the policy. The Superintendent of Insur-
11	ance shall approve a form of policy which contains
12	the name and address of the insured, a description of
13	the motor vehicles, trailers or semitrailers covered,
14	with the premium charges therefor, the policy period,
15	the limits of liability and an agreement that insur-
16	ance is provided in accordance with and subject to
17	this subchapter.
	•
18	2. Required provisions. A motor vehicle liabil-
19	ity policy certified as proof of financial responsi-
20	bility in accordance with section 794 is subject to
21	the following provisions which need not be contained
22	in the policy.
23	A. The liability of any company under a motor
24	vehicle liability policy shall become absolute
25	whenever loss or damage covered by the policy oc-
26	curs, and the satisfaction by the insured of a
27	final judgment for that loss or damage shall not
28	be a condition precedent to the right or duty of
29	the company to make payment on account of that
30	loss or damage. No such contract of insurance
31	may be canceled or annulled by any agreement be-
32	tween the company and the insured after the in-
33	sured has become responsible for the loss or dam-
34	age, and any such cancellation or annulment shall

be void. Upon the recovery of a final judgment

against any person for any loss or damage specified in this section, if the judgment debtor was,

at the accrual of the cause of action, insured

against liability for the loss or damage under a motor vehicle liability insurance policy, the judgment creditor shall be entitled to have the

insurance money applied to the satisfaction

the judgment.

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- 1 .B. The policy, the written application for the policy, if any, and any rider or endorsement which shall not conflict with this subchapter shall constitute the entire contract between the parties.
- 6 C. No statement made by the insured or on his
 7 behalf, and no violation of the terms of the pol8 icy, may operate to defeat or avoid the policy so
 9 as to bar recovery within the limit provided in
 10 the policy.
- 11 D. If the death, insolvency or bankruptcy of the insured occurs within the policy period, the pol-12 13 icy during the unexpired portion of that period 14 shall cover the legal representatives of the insured. The policy shall contain such provisions 15 as are not inconsistent with this subchapter as 16 may be required by the Superintendent of Insur-17 18 ance.
- 19 E. Damages shall not be assessed except by special order of the court in a civil action, pay-20 21 ment of the judgment wherein is secured by a mo-22 tor vehicle liability policy and the defendant has been defaulted for failure to enter an ap-23 24 pearance until the expiration of 30 days after 25 the plaintiff has given notice of that default to 26 the company issuing or executing the policy and has filed an affidavit of the policy. This no-27 28 tice may be given by mailing it, postage prepaid, 29 to the company or to its agent who issued or exe-30 cuted the policy. Upon receipt of information and having become satisfied that the insured has 31 32 failed to comply with the terms of his policy in 33 regard to notice to the company of an accident, 34 the Secretary of State, pursuant and subject to 35 chapter 17, shall revoke his license and regis-36 tration for such period as the Secretary of State
- 38 3. Prohibition. No motor vehicle liability pol39 icy other than that defined in section 791 may be
 40 certified as proof of financial responsibility in ac41 cordance with section 794, by any authorized insur42 ance company, except that an authorized insurance
 43 company may certify what is known as a standard auto-

shall determine.

- 1 mobile liability policy containing an agreement that 2 insurance is provided in accordance with and subject 3 this subchapter which agreement has been approved 4 by the Superintendent of Insurance. 5 §796. Judgment debtors 6 Upon receipt by the Secretary of State of a copy 7 any judgment which has been rendered against ei-8 ther the owner or the operator of the motor vehicle 9 involved in an accident required to be reported under 10 section 797, subsection 1, which judgment resulted 11 from a cause of action that arose from that accident, the Secretary of State shall immediately suspend the 12 13 license pursuant to chapter 17, the right to obtain a 14 license or the right to operate of a person operating 15 who has thus become a judgment debtor, and the regis-16 tration certificates and plates or the right to reg-17 ister any vehicle of any person owning a motor vehi-18 cle, trailer or semitrailer involved in the accident 19 who has become a judgment debtor, until: 20 Satisfied judgment. The judgment is satis-21 fied in the following amounts: 22 A. When \$20,000 has been credited upon any judg-23 ment or judgments rendered in excess of that 24 amount because of bodily injury to or death of 25 one person as the result of any one accident; 26 B. When, subject to such a limit of \$20,000 be-27 cause of bodily injury to or death of one person, the sum of \$40,000 has been credited upon any judgment or judgments rendered in excess of that 28 29 30 amount because of bodily injury to or death of 2 31 or more persons as the result of any one acci-32 dent; or 33
 - C. When \$10,000 has been credited upon any judgment or judgments rendered in excess of that amount because of injury to or destruction of property of others as a result of any one accident.
 - Credit for these amounts shall be deemed a satisfaction of any such judgment or judgments in excess of the amounts only for the purposes of this subchapter.

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- Payments made in settlement of any claims because of bodily injury, death or property damage arising from a motor vehicle accident shall be credited in reduction of the amounts provided for in this section;
- 2. Written release. The judgment debtor or debtors secure a written release, in the form required by the Secretary of State, from the judgment creditors; or
- 9 3. Bankruptcy. The judgment debtor obtains re-10 lief from the debt in bankruptcy.

11 §797. Reports

- 12 1. Contents of report and duty of the Chief of 13 the State Police. Where an accident on a public way, or in any place where public traffic may reasonably 14 15 be anticipated, has resulted in bodily injury to or 16 death of any person, or in property damage to an ap-17 parent extent of \$300 or more, the accident report required by section 891 shall contain, in a form pre-18 19 scribed by the Secretary of State, such additional 20 relevant information as the Secretary of State shall require. The Secretary of State may rely upon the accuracy of the information unless and until he has 21 22 23 reason to believe that the information is erroneous.
- 2. Verification by insurer. Upon receipt of notice from the Secretary of State that an automobile 24 25 26 liability policy was carried at a certain time, or 27 that the liability of the owner or operator for dam-28 ages resulting from an accident was covered by any other form of insurance or bond, the insurance carri-29 30 er shall notify the Secretary of State within 31 days, in such manner as he may require, if the policy 32 was not in effect at the time of the accident. When erroneous information with respect to the existence 33 34 of insurance is furnished to the Secretary of State, 35 he shall take appropriate action after receiving cor-36 rect information with respect to that coverage.
- 3. Penalty. Any person who gives information 38 required in a report or otherwise, as provided for in 39 this section, knowing or having reason to believe 40 that information is false, commits a Class E crime.

§798. Application of provisions to nonresidents and accidents in other states

1. Nonresidents. The operation of a motor vehicle, trailer or semitrailer on a public way of the State by a nonresident, or with his express or implied consent if an owner, shall be deemed equivalent to an appointment by the nonresident of the Secretary of State or his successor in office to be his true and lawful attorney, upon whom may be served all lawful processes in any action against the nonresident growing out of any accident in which he may be involved while so operating or so permitting to be operated a motor vehicle on such a way.

2. Information to home state. When a nonresident's operating privilege is suspended, pursuant to section 793 or section 794, the Secretary of State shall transmit a certified copy of the record of the action to the official in charge of the issuance of licenses and registration certificates in the state in which the nonresident resides, if the law of that state provides for action in relation thereto similar to that provided for in subsection 3.

3. Accidents in other states. Upon receipt of the certification that the operating privilege of a resident of this State has been suspended or revoked in any other state pursuant to a law providing for its suspension or revocation for failure to provide proof of financial responsibility, under circumstances which require the Secretary of State to suspend a nonresident's operating privilege had the accident occurred in this State, the Secretary of State may suspend the license of that resident and all registration certificates and registration plates. The suspension may continue until that resident furnishes evidence of his compliance with the law of the other state and until that resident files proof of financial responsibility if required by that law.

§799. Opportunity for hearing

1. Desire for hearing. Any person entitled under this subchapter to a hearing on the decision of the Secretary of State in applying or invoking the requirements of this subchapter shall notify the Sec-

1 2 3 4 5 6 7	retary of State in writing of his desire for a hearing within 10 days after receipt of the requirement. Pending the hearing, the requirement of the subchapter may not be invoked. This provision shall not be construed to relieve any person from the requirement to provide evidence of financial responsibility as provided in section 793, subsection 1.
8 9 10 11 12 13 14 15 16	2. Determination of issuance. If the Secretary of State, in carrying out his responsibilities to administer and enforce this subchapter, holds a hearing as provided in section 53 to determine whether or not a motor vehicle operator's license or certificate of registration should be issued to a person against whom the motor vehicle financial responsibility law has been invoked, he shall provide notice of the hearing to the other party or parties in the accident which gave rise to that law being invoked.
18 19 20 21	§800. Limitation and saving clause This subchapter shall not be construed to prevent the plaintiff in any civil action from relying upon the other processes provided by law.
22 23 24	Sec. 3. Allocation. The following funds are allocated from the Highway Fund to carry out the purposes of this Act.
25	<u>1987-88</u>
26	SECRETARY OF STATE, DEPARTMENT OF
27	Division of Motor Vehicles
28 29 30 31	Positions (10) Personal Services \$167,469 All Other 43,100 Capital Expenditures 10,305
32	Total \$220,874
33 34 35 36 37	Sec. 4. Effective date. Except as provided in section 3, this Act shall take effect January 1, 1988. Prior to the effective date of this Act, the Secretary of State may promulgate rules and take any other actions required or permitted under this Act in

order to assure that the provisions of this Act become effective on that date.

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STATEMENT OF FACT

This bill requires motorists, upon request of a law enforcement officer, to provide "evidence of financial responsibility." The officer is authorized to issue a "verification card," provided by the Secretary of State after rulemaking, which the motorist must complete and send to the Secretary of State the specified date. If the motorists does not return card or fails to provide sufficient information showing that the motorists is insured or is cially responsible, then the Secretary of State may suspend the motorist's right to operate or register vehicles until satisfactory evidence of financial responsibility is provided and the required fee is paid.

Actual "proof of financial responsibility" is required only if a motorist repeatedly refuses to comply with the section requiring evidence of insurance or has a record of accidents or motor vehicle violations. "Proof of financial responsibility" is satisfied by filing a certificate from an insurance company, the deposit of money or securities or other proof of financial ability to comply with the law.

Current law allows the Secretary of State to suspend the license of anyone convicted of violating any state motor vehicle law unless the person gives proof financial responsibility in the limits of \$20,000 for each individual, \$40,000 for any one accident resulting in death or injury to one or more persons, \$10,000 for the damage of property to others. This proof of financial responsibility must be mainfor 3 years. Currently, if a person is involved in an accident resulting in death, bodily property damage of \$300 or more, then the jury, or Secretary of State must suspend the license and registration of that person if proof of financial responsibility in the above amounts is not provided within 30 days.

This bill does not change the amounts necessary to show financial responsibility, but does extend the requirement of financial responsibility to all motorists.

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