MAINE STATE LEGISLATURE

The following document is provided by the

LAW AND LEGISLATIVE DIGITAL LIBRARY

at the Maine State Law and Legislative Reference Library

http://legislature.maine.gov/lawlib



Reproduced from scanned originals with text recognition applied (searchable text may contain some errors and/or omissions)

FIRST REGULAR SESSION

ONE HUNDRED AND THIRTEENTH LEGISLATURE

Legislative Document

No. 539

S.P. 192

In Senate, February 24, 1987

Reference to the Committee on Judiciary suggested and ordered printed. $\label{eq:committee} % \begin{subarray}{ll} \end{subarray} % \begin{suba$

JOY J. O'BRIEN, Secretary of the Senate Presented by Senator TWITCHELL of Oxford. Cosponsored by Senator PERKINS of Hancock, Representative VOSE of Eastport.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN

1 2 3	AN ACT to Reform Provisions of the Civil Justice System.
4 5	Be it enacted by the People of the State of Maine as follows:
6	Sec. 1. 14 MRSA c. 13 is enacted to read:
7	CHAPTER 13
8	TORT REFORM ACT
9	§261. Short title
.0	This Act shall be known and may be cited as the

"Tort Reform Act."

§262. Definitions

1

2

3

4

5 6 7

8 9

10

14

25

26 27

28

29

30

31

32 33

34

As used in this Act, unless the context otherwise indicates, the following terms have the following meanings.

- 1. Claimant. "Claimant" means any person who brings a personal injury action, and if such an action is brought through or on behalf of an estate, the term includes the claimant's decedent, or if such an action is brought through or on behalf of a minor, the term includes the claimant's parent or guardian.
- 11 2. Collateral source. "Collateral source" means 12 <u>a benefit paid or payable to the claimant or on his</u> 13 behalf, under, from or pursuant to:
 - A. The United States Social Security Act;
- B. Any state or federal income replacement, disability, workers' compensation or other Act designed to provide partial or full wage or income replacement;
- C. Any accident, health or sickness, income or wage replacement insurance, income disability insurance, casualty or property insurance, including automobile accident and homeowners' insurance benefits, or any other insurance benefits, except life insurance benefits;
 - D. Any contract or agreement of any group, organization, partnership or corporation to provide, pay for or reimburse the cost of medical, hospital, dental or other health care services or provide similar benefits; and
 - E. Any contractual or voluntary wage continuation plan or payments made pursuant to such a plan, provided by an employer or otherwise, or any other system intended to provide wages during a period of disability.
- 35 3. Damages. "Damages" means pain, suffering, inconvenience, physical impairment, disfigurement, mental anguish, emotional distress, loss of society and companionship, loss of consortium, injury to reputa-

tion, humiliation, any other theory of damages such as fear of loss, illness or injury, loss of earnings and earning capacity, loss of income, medical expenses and medical care, rehabilitation services, custodial care, burial costs, loss of use of property, costs of repair or replacement of property, costs of obtaining substitute domestic services, loss of employment, loss of business or employment opportunities and other objectively verifiable monetary losses. It does not include any punitive damages.

- 4. Damages paid by collateral sources. "Damages paid by collateral sources" refers to economic losses paid or payable by collateral sources for wage loss, medical costs, rehabilitation costs, services and other out-of-pocket costs incurred by or on behalf of a claimant for which that party is claiming recovery through a tort suit.
 - 5. Economic damages. "Economic damages" means objectively verifiable pecuniary damages arising from medical expenses and medical care, rehabilitation services, custodial care, loss of earnings and earning capacity, loss of income, burial costs, loss of use of property, costs of repair or replacement of property, costs of obtaining substitute domestic services, loss of employment, loss of business or employment opportunities and other objectively verifiable monetary losses.
 - 6. Fault. "Fault" means an act or omission of a person which is a proximate cause of injury or death to another person or persons, damages to property, tangible or intangible, or economic injury, including, but not limited to, negligence, malpractice, strict liability, absolute liability or failure to warn. "Fault" does not include any tort which results from an act or omission committed with a specific wrongful intent.
- 7. Noneconomic damages. "Noneconomic damages" means subjective, nonpecuniary damages arising from pain, suffering, inconvenience, physical impairment, disfigurement, mental anguish, emotional distress, loss of society and companionship, loss of consortium, injury to reputation, humiliation, other nonpecuniary damages and any other theory of damages

1 2	based upon subjective evidence such as fear of loss, illness or injury.
3 4 5 6 7	8. Person. "Person" means any individual, corporation, company, association, firm, partnership, society, joint stock company or any other entity, including any governmental entity or unincorporated association of persons.
8	§263. Limitation on damages
9 10	In any civil action, the prevailing plaintiff may be awarded:
11 12 13	1. Compensation; economic damages. Compensation for economic damages suffered by the injured plaintiff; and
14 15 16	2. Compensation; noneconomic damages. Compensation for the noneconomic damages suffered by the injured plaintiff not to exceed \$250,000.
17	§264. Special damages findings required
18 19 20 21 22	1. Separate findings. If liability is found in a personal injury or wrongful death action, then the trier of fact, in addition to other appropriate findings, shall make separate findings for each claimant specifying the amount of:
23	A. Any past damages for:
24	(1) Medical and other costs of health care;
25	(2) Other economic loss; and
26	(3) Noneconomic loss; and
27 28 29	B. Any future damages and the periods over which they accrue, on an annual basis, for each of the following types of damages:
30	(1) Medical and other costs of health care;
31	(2) Other economic loss; and
32	(3) Noneconomic loss

- 2. Calculation; time period. The calculation of all future medical care and other costs of health care and any future noneconomic loss must reflect the costs and losses during the period of time the claimant will sustain those costs and losses. The calculation for any other economic loss must be based on the losses during the period of time the claimant would have lived but for the injury upon which the claim is based.
- §265. Admissibility of evidence

1

2

4

5 6

7

8

9

10

22

23

24 25

26

- 11 1. Collateral source payments. In all tort actions, regardless of the theory of liability under 12 13 which they are brought, the court shall allow the ad-14 mission into evidence of proof of collateral source payments which have already been made or which are 15 substantially certain to be made to claimant as com-16 17 pensation for the same damages sought in the suit. these payments shall be considered by the 18 Proof of trier of fact in arriving at the amount of any award 19 20 and shall be considered by the court in reviewing 21 awards made for excessiveness.
 - 2. Tax implications. The trier of fact shall be informed of the tax implications of all damage awards. The trier of fact may hear evidence of the premiums personally paid by the claimant to obtain any collateral sources paid or payable.
 - §266. Assessment of liability
- 1. Several liability. In any action for personal 28 29 injury, property damage or wrongful death, the lia-30 bility of each defendant for noneconomic and economic 31 damages shall be several only and shall not be joint. Each defendant shall be liable only for the amount of 32 33 damages allocated to that defendant in direct propor-34 tion to that defendant's percentage of fault and a separate judgment shall be rendered against the de-35 fendant for that amount. To determine the amount of 36 37 judgment to be entered against each defendant, the court, with regard to each defendant, shall multiply the total amount of damages recoverable by the plain-38 39 40 tiff by the percentage of each defendant's fault and 41 that amount shall be the maximum recoverable against 42 the defendant.

Fault of nonparties. In assessing percentages of fault, the trier of fact shall consider the fault of all persons who contributed to the alleged injury, death or damage to property, tangible or intangible, regardless of whether the person was, or could have been, named as a party to the suit. Negligence or fault of a nonparty may be considered if the plaintiff entered into a settlement agreement with the nonparty or if the defending party gives notice within 120 days of the date of trial that a nonparty was wholly or partially at fault. The notice shall be given by filing a pleading in the action designating the nonparty and setting forth the nonparty's name and last known address, or the best identification of the nonparty which is possible under the circumstances, together with a brief statement of the basis for believing the nonparty to be at fault.

- Nothing in this Act is meant to eliminate or diminish any defenses or immunities which currently exist, except as expressly noted in this chapter. Assessments of percentages of fault for nonparties are used only as a vehicle for accurately determining the fault of named parties. When fault is assessed against nonparties, findings of such fault shall not subject any nonparty to liability in this or any other action or to be introduced as evidence of liability in any action.
 - 3. Intentional torts. Joint liability shall be imposed on all who consciously and deliberately pursue a common plan or design to commit an intentional tortious act or actively take part in it. Any person held jointly liable under this section shall have a right of contribution from his fellow defendants acting in concert. A defendant shall be held responsible only for the portion of fault assessed to those with whom he acted in concert under this section.
 - 4. Burden of proof. The burden of alleging and proving fault shall be upon the person who seeks to establish the fault.
 - 5. Limitations. Nothing in this Act creates a cause of action. Nothing in this Act alters the immunity of any person.

§267. Immunity

1

13

14

15

16 17

18

19

20

21

22

24

25

26

27 28 29

30

31

32

33

34 35

36 37

38

39

40

41

42

. 23

- 2 1. Immunity. All directors, trustees or members 3 of the governing bodies of nonprofit cooperatives, 4 corporations, associations and organizations de-5 scribed in subsection 2, whether compensated or 6 shall be immune from suit arising from the conduct of 7 affairs of the cooperatives, corporations, associations or organizations, provided that immunity 8 9 from suit shall be removed when the conduct amounts 10 to willful, wanton or gross negligence. Nothing 11 this Act may be construed to grant immunity to the 12 nonprofit cooperative, corporation, association or organization.
 - 2. Application. Subsection 1 applies to nonprofit corporations, associations and organizations which are exempt from federal income taxation under the United States Internal Revenue Code of 1954, Section 501, as amended.

§268. Product liability

- 1. Conformation to state of art. In any action brought pursuant to this chapter against an assembler, designer, supplier of specifications, distributor, manufacturer or seller for damages arising from an alleged defect in the design, testing, manufacturing, formulation, packaging, warning or labeling of a product, a percentage of fault shall not be assigned to a person if he pleads and proves that the product conformed to the state of the art in existence at the time the product was designed, tested, manufactured, formulated, packaged, provided with a warning or labeled. Nothing contained in this section shall diminish the duty of an assembler, designer, supplier specifications, distributor, manufacturer or seller to warn concerning subsequently acquired knowledge of a defect or dangerous condition that would render the product unreasonably dangerous for its foreseeable use or diminish the liability for failure to so warn.
- 2. Federal or state standards or specifications. Damages shall not be awarded a plaintiff when the product alleged to have caused death, personal injury or property damage, at the time of manufacture, conformed with standards, conditions or specifications

- established, adopted or approved by a cognizant federal or state agency responsible for the design, formulation, labeling, packaging, performance or approval of the product.
 - §269 Ad damnum clause

5

37

38

- No dollar amount or figure may be included in the demand in any civil case filed in Superior Court, but the prayer shall be for such damages as are reasonable in the premises.
- 10 Sec. 2. 14 MRSA §1602, sub-§1, as amended by PL 11 1983, c. 583, §7, is further amended to read:
- 12 1. Prejudgment interest; rate; avoidance. 13 all civil actions, except those actions involving contract or note which contains a provision relating 14 15 to interest, prejudgment interest shall be assessed 16 at the a rate of 8% per year which is equal to 1% 17 plus the average interest rate paid at auctions United States Treasury notes 18 during the 6 19 months immediately preceding the date of entry 20 judgment.
- 21 interest shall accrue from the time of Prejudgment notice of claim setting forth under oath the cause of 22 23 action, served personally or by registered or certified mail upon the defendant until the date on which 24 25 an order of judgment is entered. Ιf no notice claim has been given to the defendant, prejudgment 26 interest shall accrue from the date on which the com-27 28 plaint is filed. If the prevailing party at any time 29 requests and obtains a continuance for a period 30 30 days, interest shall be suspended for excess of 31 the duration of the continuance. On petition of 32 nonprevailing party and on a showing of good cause, the trial court may order that interest awarded by 33 34 this section shall be fully or partially waived.
- 35 Sec. 3. 14 MRSA §1602, sub-§3, as enacted by PL 36 1983, c. 427, §1, is amended to read:
 - 3. <u>Limitation.</u> Subsection 1 shall not apply to judgments of less than \$5,000. For those judgments, interest shall accrue only from the date on which the complaint is filed and at a fixed rate of 8% per year

- 3 Sec. 4. 14 MRSA §1602-A, as enacted by PL 1983,
 4 c. 427, §2, is amended to read:

§1602-A. Interest after judgment

5

31 32

33 34

35

36

37

38

6 From and after the date of entry on an order 7 judgment, including the period of the pendency of an 8 appeal, interest shall be allowed at the rate of 15% 9 per year 3% plus the average interest rate paid at 10 auctions of 5-year United States Treasury notes during the 6 months immediately preceding the date of 11 12 entry of judgment. If the prevailing party at 13 time requests and obtains a continuance for a period in excess of 30 days, interest shall be suspended for 14 15 the duration of the continuance. On petition of the 16 nonprevailing party and on a showing of good cause, 17 the trial court may order that interest awarded by 18 this section shall be fully or partially waived.

Sec. 5. Effective date. All sections of this
Act shall take effect 90 days after adjournment of
the session unless enacted as an emergency in which
they are enacted and apply to all court actions filed
on or after that date. The application of these sections shall not be prospective only, but apply to

claims arising prior to the effective date if action is commenced after that date.

27 STATEMENT OF FACT

This bill addresses the current insurance liability crisis by modifying certain provisions of the socalled tort system.

The bill limits a plaintiff's compensation for intangible, noneconomic damages to \$250,000. There is no cap or limit put on a plaintiff's ability to recover actual economic damages, including medical expenses, loss of earnings, etc. Many states have imposed similar limitations and state law already limits damages for wrongful death and in dram shop actions.

The bill repeals the common law "collateral source," rule which prohibits the jury from considering that the plaintiff's expenses may have been paid for by a 3rd-party insurance carrier or by a government program. The proposed provision allows admission into court of proof of collateral source payments which have already been made or which are substantially certain to be made to the plaintiff as compensation for the same damages sought in the suit. The jury may also hear evidence of the premiums paid by the plaintiff to obtain any collateral source paid or payable.

The bill abolishes the common law rule of joint and several liability which currently holds each negligent defendant potentially liable for the entire amount of damages, regardless of the percentage of fault. It provides that each defendant is liable only for the amount of damages allocated to that defendant in direct proportion to that defendant's percentage of fault. Joint liability is still imposed in the case of intentional torts.

The bill reduces the current prejudgment and post-judgment interest rates from the current fixed rates, 10% and 15%, to a floating rate tied to the rate paid on United States Treasury notes during the preceding 6 months.

The bill provides immunity to officers and directors of nonprofit associations and corporations, as long as their conduct is not willful, wanton or grossly negligent. This provision responds directly to the current crisis in the cost and availability of D and O insurance.

The bill establishes a new standard of liability for so-called product's liability cases. Under the proposed standard, a manufacturer would be held to the standards in existence at the time the product was designed, tested or manufactured, rather than being responsible retroactively. In addition, the provision precludes a recovery when the product at the time of manufacture, conformed with standards established, adopted or approved by a federal or state agency responsible for approval of the product.

The bill prohibits the inclusion in a civil case filed in Superior Court of the amount of damages sued for, a provision which already exists in the laws governing medical malpractice cases. The amount of money sought in a complaint can be grossly overstated by the plaintiff's attorney, thus leading to sensational media headlines.