MAINE STATE LEGISLATURE

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	1 2 3	(EMERGENCY) FIRST REGULAR SESSION					
	4 5	ONE HUNDRED AND THIRTEENTH LEGISLATURE					
	6 7	Legislative Document NO. 36					
	8 9 10 11	H.P. 35 House of Representatives, January 22, 1987 Reported by Representative Carroll from the Committee on State and Local Government. Sent up for concurrence and ordered printed. Approved by the Legislative Council on April 15, 1986. Reported from the Joint Standing Committee on State and Local Government under Joint Rule 19. EDWIN H. PERT, Clerk					
	12						
	13 1 4	STATE OF MAINE					
100	15 16 17	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SEVEN					
	18 19 20	AN ACT to Make Substantive Corrections in the County and Municipal Laws.					
	21 22 23	Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and					
,	24 25 26 27 28	Whereas, there exist several substantive errors, ambiguities and problems in the local government laws which hinder the ability of local governments in the State to responsibly and effectively address problems of local concern; and					
1	29 30 31 32	Whereas, a recodification of the local government laws of the State is pending and it is desirable to enact legislation correcting these substantive problems before the recodification is enacted in order to					

- provide a smooth transition under the recodification;
 and
- Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of
- the Constitution of Maine and require the following legislation as immediately necessary for the preser-
- 7 vation of the public peace, health and safety; now, 8 therefore,
- 9 Be it enacted by the People of the State of Maine as 10 follows:
- 11 Sec. 1. 10 MRSA §9001, sub-§2, ¶E, as enacted by 12 PL 1977, c. 550, §1, is amended to read:
- 13 E. To require this board to assume such respon-
- sibilities as are consistent with this Act, including administration and enforcement of regula-
- tions, investigations of complaints and any other acts which are consistent with the purposes of
- this Act, including all responsibilities of the Maine State Housing Authority under the Industrialized Housing baw, Title 30, chapter 239, subchapter II, article 7, as heretofore enacted and
- Sec. 2. 30 MRSA §63, last paragraph, as enacted

modified;

commissioners.

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- 24 by PL 1975, c. 423, is amended to read:
- Every contract between a county and municipalities within the county shall be approved by the Attorney General as to its conformity with this section. Failure of the Attorney General to disapprove such a contract within 30 days of its submission to
- him for approval shall constitute approval of the centract. After approval, a A copy of such contract shall be filed with the clerk of each municipality that is a party thereto and in the office of county
- 35 Sec. 3. 30 MRSA §64, sub-§2, as enacted by PL 36 1979, c. 403, §2, is amended to read:
 - 2. Employee right to review. The county commissioner shall, on On written request from an employee

- or former employee, the county official with custody of the records shall provide the employee, former em-ployee or his duly authorized representative with an opportunity to review his personnel file, county commissioner official has a personnel file for that employee. These reviews shall take place at the location where the personnel files are maintained and during normal office hours. For the purposes of this subsection, a personnel file shall include, but not be limited to, any formal or informal employee evalu-ations and reports relating to the employee's charac-ter, credit, work habits, compensation and benefits which the county eemmissiener official has in possession. The records described in subsection 1, paragraph B, may also be examined by the employee whom they relate, as provided in this subsection.
- 17 Sec. 4. 30 MRSA §1903, as amended by PL 1983, c. 18 583, §18, is further amended to read:
 - §1903. Gifts of money or property in trust

- A municipality may receive money or other property in trust for any specified municipal, benevelent, religious or educational public purpose. The municipal officers shall serve as trustees unless otherwise specified in the trust instrument.
- 1. Acceptance or rejection. When the municipal officers receive written notice from a prospective donor or his representative of a proposed trust, they shall submit the matter at the next meeting of the legislative body and shall within 10 days after the meeting send written notice of its acceptance or rejection.
- 2. Deposited or invested. The Unless otherwise specified by the terms of the trust, the municipal officers shall either deposit or invest trust funds according to section 5051-A.
 - A. Unless the instrument or order creating the trust prohibits, a municipality may treat any 2 or more trust funds as a single fund solely for the purpose of investment.

- B. After deduction of management expenses, any interest earned or capital gains realized shall be prorated among the various trust funds.
- 4 C. Any property or securities included in the corpus of a trust fund shall be retained where the trust instrument so provides.
- 7 D. Unless otherwise specified in the trust in-8 strument, only the annual income from the trust 9 fund may be spent.
- 3. Revert to donor. If the municipality fails to comply with the terms of the trust instrument, the trust fund reverts to the donor or his heirs.
- 13 Sec. 5. 30 MRSA §1904, as amended by PL 1983, c. 14 583, §19, is further amended to read:

15 §1904. -- conditions attached

- A municipality may accept a conditional gift for any specified municipal, benevelent, religious or educational public purpose.
- 1. Acceptance or rejection. Within 60 days after
 When the municipal officers receive written notice
 from a prospective donor or his representative of the
 proposed gift, they shall eall a meeting of the legislative body submit the matter at the next meeting
 of the municipal legislative body, and shall within
 lo days after the meeting send written notice of its
 acceptance or rejection.
- 2. Perpetually comply with conditions. When the donor or his representative has completed his part of the agreement respecting the execution of a conditional gift, the municipality shall perpetually comply with, and may raise money to carry into effect, the conditions upon which it was made.
- 33 3. <u>Deposited or invested.</u> Unless otherwise spec-34 ified by its terms, a conditional gift of money may 35 be deposited or invested according to section 5051-A.
- 36 Sec. 6. 30 MRSA §1912, sub-§5, as enacted by PL 37 1969, c. 563, is amended to read:

- 5. Election procedure. Within 30 days after the adoption of an order under subsection 1 or the receipt of a certificate or final determination of sufficiency under subsection 4, the municipal officers shall by order submit the question for establishment of a charter commission to the voters at the next regular or special municipal election held not less than 60 90 days thereafter.
- 9 A. The question to be submitted to the voters 10 shall be in substance as follows:

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- "Shall a Charter Commission be established for the purpose of revising the Municipal Charter or establishing a New Municipal Charter?"
- 14 Sec. 7. 30 MRSA §1913, sub-§6, as enacted by PL 15 1969, c. 563, is amended to read:
- 16 6. <u>Election</u>. Upon the filing of the final re17 port, the municipal officers shall order the proposed
 18 new charter or charter revision to be submitted to
 19 the voters at the next regular or special municipal
 20 election held at least 30 35 days after the filing of
 21 the final report.
 - 22 Sec. 8. 30 MRSA §1953, sub-§5, as amended by PL 23 1977, c. 630, §3, is repealed.
 - 24 Sec. 9. 30 MRSA §1953, sub-§5-A is enacted to 25 read:
 - 5-A. Liberal construction. It being the intent of the Legislature to avoid the proliferation of special purpose districts and inflexible enabling laws, this chapter shall be liberally construed toward that end.
 - 31 Sec. 10. 30 MRSA §1955 is amended to read:
 - 32 §1955. Approval by state officers
 - In the event that an agreement made pursuant to this chapter shall deal in whole or in part with the provision of services or facilities with regard to which an officer or agency of the State Government has constitutional or statutory powers of control,

2 entry into force, be submitted to the state officer 3 agency having such power of control and shall be 4 approved or disapproved by him or it as to all mat-5 ters within his or its jurisdiction in the same man-6 ner and subject to the same requirements governing 7 action of the Attorney General pursuant to sec-8 tion 1953, subsection 5. This requirement of submis-9 and approval shall be in addition to and not in substitution for the requirement of submission to and 10 11 approval by the Attorney General-12 The officer or agency shall approve any agreement 13 submitted to him or it under this chapter, unless the 14 officer or agency finds that it does not in substance 15 comply with any law regarding matters within his or its jurisdiction. The officer or agency shall detail 16 17 writing addressed to the governing bodies of the 18 public agencies concerned the specific respects in

agreement shall, as a condition precedent to its

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agreement.

24 Sec. 11. 30 MRSA §2054, sub-§3, ¶B is repealed.

which the proposed agreement substantially fails to meet the requirements of law. Failure to disapprove

an agreement submitted under this chapter within 30 days of its submission constitutes approval of the

A town may, at a meeting held at least 60 90 days

- 25 Sec. 12. 30 MRSA §2055, 2nd ¶, as repealed and replaced by PL 1969, c. 543, §1, is amended to read:
- prior to the annual meeting, designate other town officials to be elected by ballot. The election of officials at the last annual town meeting shall be deemed to be such a designation until the town otherwise acts. A town official may not be elected on a motion to cast one ballot.
- 34 Sec. 13. 30 MRSA §2056 is repealed.
- 35 Sec. 14. 30 MRSA §2057 is repealed.
- 36 Sec. 15. 30 MRSA §2058 is repealed.
- 37 Sec. 16. 30 MRSA §2060, sub-§3, as amended by PL 38 1973, c. 536, §10, is further amended to read:

- 3. Qualifications. In order to hold a municipal 1 office, a person must be a resident of the State, 2 3 age and, except in the case of least 18 years of 4 full-time appointed assessers, a citizen of the 5 United States. order to hold the office of selectman, a 6 7 person must be a voter in the town in which he is 8 elected. 9 Sec. 17. 30 MRSA §2060, sub-§4, ¶A, as 10 PL 1969, c. 114, §1, is further amended to read: by A town may determine at a meeting held 11 least 60 90 days before the annual meeting wheth-12 13 3, 5 or 7 shall be elected to each board and 14 their terms of office. 15 (1) Once the determination has been 16 shall stand until revoked at a meeting 17 held at least 60 90 days before the 18 meeting. 19 Ιf a town fails to fix the number, 3 20 shall be elected. If a town fails to fix 21 the term, it shall be for one year. 22 Sec. 18. 30 MRSA §2060, sub-§5, ¶¶A, A-1 and B, 1975, c. 545, §1, are 23 as amended by PL further amended to read: 24 A town may determine at a meeting of its leg-25 26 islative body held at least 60 90 days before the annual meeting whether a single assessor, or a 27 board of 3, 5 or 7, shall be elected and the term 28 29 of office of the assessor or assessors. where the legislative body is the town meeting, 30 31 the determination shall be effective only if the
 - (1) Once a determination has been made, it shall stand until revoked at a meeting held at least $60 \ \underline{90}$ days before the annual meeting.

total number of votes cast for and against

at the next previous gubernatorial election.

determination equals or exceeds 10% of the total

vote for all candidates for Governor in the town

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- 1 (2) If a town fails to fix the number, 3
 2 shall be elected. If a town fails to fix
 3 the term, it shall be for one year.
 4 (3) When a town has chosen a single assessor under paragraph A, the selectmen shall appoint the assessor for a term not exceed-
- appoint the assessor for a term not exceed-7 ing 5 years. 8 In addition to the method provided by paragraph A and notwithstanding the provision of any Э 10 town charter to the contrary, the municipal offi-11 cers of any town, or the municipal officers of 2 or more towns acting jointly, shall have the pow-12 13 to enact an ordinance providing for a single 14 assessor, who shall be appointed for a term not 15 exceeding 5 years. Seven days' notice of the 16 meeting at which said ordinance is to be proposed shall be given in the manner provided for town 17 18 meetings. In towns where the legislative body is 19 the town meeting, the ordinance shall be effective immediately after the next regular town 20 meeting if enacted 60 90 days prior to said 21 meeting and shall stand until revoked by the leg-22 23 islative body or the municipal officers at a meeting held at least 30 90 days before the annu-24
- B. When a town has not elected a full board of assessors, the beard shall be appointed by the selectmen the selectmen shall serve as assessors as provided in Title 36, section 703. A selectman may serve as a member of the board of assessors. of the town.

al town meeting.

- 32 Sec. 19. 30 MRSA §2060, sub-§6, ¶A, as amended by PL 1983, c. 58, is further amended to read:
- A. Any municipality may adopt a board of assessment review at a meeting of its legislative body held at least 60 90 days before the annual meeting. adopting such board.
- 38 Sec. 20. 30 MRSA §2060, sub-§7 is amended to 39 read:
- 7. Road commissioners. The following provisions apply to road commissioners:

- 1 A. A town may determine at a meeting held at 2 least 30 90 days before the annual meeting wheth-3 er one or more shall be chosen and the term 4 office, which may not exceed 3 years. 5 (1) Once the determination has been made, 6 it shall stand unt.l revoked at a meeting 7 held at least 30 90 days before the annual 8 meeting. 9 (2) If a town fails to fix the number, 10 shall be chosen. If a town fails to fix the 11 term, it shall be for one year. road commissioner appointed by the select-12 13 men may be removed from office for cause by the 14 selectmen. 15 Selectmen The board of selectmen may act as a 16 board of road commissioners. 17 Sec. 21. 30 MRSA §2061, sub-§3 is amended to 18 read: Nomination papers. The nomination for any of-19 20 fice shall be made by nomination papers signed by the 21 following number of voters based on the population of 22 the town according to the last Decennial Census the United States: Not less than 3 nor more than 10 23 in towns of 200 or less population; not less than 10 24 25 nor more than 25 in towns of 201 to 500: and not less 26 than 25 nor more than 100 in towns of more than 500. 27 Nomination papers shall be made available by the 28 nicipal clerk to prospective candidates during the 40 29 days prior to the final date of filing, and before 30 issuance, the town clerk may must complete each sheet by filling in the name of the candidate, the title 31
 - Sec. 22. 30 MRSA §2061, sub-§3, ¶A is amended to read:
 - A. Each voter who signs a nomination paper shall add his place of residence with the street and number, if any. He may subscribe only to as many nomination papers for each office as there are

If a voter signs more

vacancies to be filled.

and term of office which is being sought.

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nomination papers for an office than there are
vacancies to be filled, any signatures of that
voter on nomination papers submitted after the
clerk has received a number of nomination papers
bearing that voter's signature which equals the
number of vacancies to be filled are not valid.

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Sec. 23. 30 MRSA §2061, sub-§4, as amended by PL 1973, c. 408, §§1 and 2, is further amended to read:

9 Referendum questions. By order of the munici-10 pal officers or on the written petition of a number of voters equal to at least 10% of the number of 11 12 votes cast in the town at the last gubernatorial 13 election, but in no case less than 10, the municipal officers shall require that a particular article be 14 15 placed in the next ballot printed, or shall call a 16 special town meeting for its consideration. 17 hearing shall be held by the municipal officers subject of such article at least 10 days before 18 19 the day for voting thereon. Notice of such public 20 hearing shall be given by the municipal officers by 21 causing a copy of said proposed article together with 22 the time and place of hearing, to be posted in 23 same manner required for posting a warrant for a town 24 meeting, at least 7 days before the date set for such 25 hearing, and a return shall be made on the original 26 notice by the municipal officers stating the manner 27 notice and the time when it was given. The re-28 quirement for public hearing shall not be a prerequisite to the valid issuance of any bond, note or other 29 30 obligation of a municipality authorized to borrow 31 money by vote under any such particular article. The 32 petition or order for placing an article on the ballot is subject to the same filing provisions as are 33 34 nomination papers under this section. A vote by 35 cret ballot takes precedence over a vote by any other 36 the same meeting. If by town meeting vote at or charter provision, a budget committee has been es-37 38 tablished to review proposed town expenditures, the 39 recommendations of the budget committee shall be 40 printed instead of in addition to those of the munic-41 ipal officers.

If a particular article to be voted on by secret ballot requests an appropriation of money by the municipality, the article when printed in the warrant and

- on the ballot shall be accompanied by a recommendation of the municipal officers and, if such action affects the school budget, by the school board.
- 4 Sec. 24. 30 MRSA §2061, sub-§5, ¶B is amended to 5 read:
- 6 B. At the end of the list of candidates for each
 7 office there shall be left as many blank spaces
 8 as there are vacancies to be filled, in which a
 9 voter may insert write in or paste a sticker with
 10 the name of any person for whom he desires to
 11 vote.
- 12 Sec. 25. 30 MRSA § 2061, sub-§7 is amended to 13 read:
- 7. <u>Ballot clerks</u>. Before the opening of the polls, the selectmen shall appoint the necessary number of ballot clerks as provided in Title 21-A, section 503. When there are vacancies after the opening of the polls, the moderator shall appoint replacements. The ballot clerks shall be sworn before assuming their duties.
- A. On election day before the opening of the polls, the clerk shall deliver the ballots to the ballot clerks and shall post an instruction card at each voting compartment and at least 3 instruction cards and 5 specimen ballots in the voting room outside the guardrails.
- B. The ballot clerks shall give a receipt to the clerk for the ballots received by them. The clerk shall keep the receipt in his office for 6 months.
- 31 C. Ballots may not be delivered to the voters
 32 until the moderator has been elected. The modera33 tor may appoint a qualified person to act as tem34 porary moderator during his temporary absence
 35 from the polling place.
- D. A duplicate check list of the qualified voters shall be prepared by the selectmen for the use of the ballot clerks. The law pertaining to check lists applies equally to duplicate check lists.

- 1 Sec. 26. 30 MRSA §2063, sub-§4 is enacted to
 2 read:
- 3 <u>4. Candidate defined. As used in this section,</u>
 4 <u>and in section 2064, "candidate" means any person who</u>
 5 <u>has received at least one vote for the municipal office in question.</u>
- 7 Sec. 27. 30 MRSA §2064, sub-§3 is amended to 8 read:
- 3. <u>Hearing.</u> At the hearing, the clerk shall sort and count the votes under the supervision of the municipal officers who were in office immediately before the election.
- 13 A. The municipal officers in making corrected 14 returns may, in their discretion, accept such 15 facts as the candidates agreed upon at the ballot 16 inspection.
- B. The petitioner or his opponents may have all ballots in any way involved in the election and all records required by law to be kept in connection with absentee ballots displayed for counting or inspection. Upon request, absentee ballots may be segregated from other ballots.
- C. Witnesses may be called by the candidates and may be sworn by any municipal officer. Witness fees shall be paid by the municipality if authorized by the municipal officers. A record shall be kept if requested by any candidate.
- D. If, during the recount, the election is conceded to a candidate by a statement signed by the other interested candidates and addressed to the municipal officers, they shall issue a certificate of election to the candidate whose election is conceded.
- 34 Sec. 28. 30 MRSA §2067, first ¶, as amended by 35 PL 1971, c. 265, §2, is further amended to read:
- When any town accepts this section at a meeting held at least 60 90 days before the annual meeting, the following provisions apply to the nomination of

- 1 all town officials required by section 2055 to be 2 elected by ballot, except for the moderator, and to 3 the nomination of any other officials which the town designates by a separate article in the warrant at 4 5 the time of acceptance. No change may be made there-6 after in the nomination of town officials, except at 7 meeting held at least 90 days before the annual 8 meeting.
- 9 Sec. 29. 30 MRSA §2151, sub-§2, ¶C, as amended by PL 1975, c. 430, §69, is repealed.
- 11 Sec. 30. 30 MRSA §2151, sub-§2, ¶D, as amended 12 by PL 1979, c. 371, §2, is repealed.
- 13 Sec. 31. 30 MRSA §2151, sub-§2, ¶F is repealed.
- 14 Sec. 32. 30 MRSA §2151, sub-§2, ¶K, as amended by PL 1983, c. 337, §2, is repealed.
- 16 Sec. 33. 30 MRSA §2151, sub-§3, as amended by PL 17 1975, c. 430, §§71 and 72, is repealed.
- 18 Sec. 34. 30 MRSA $\S2151$, sub- $\S4$, \PB is amended to 19 read:
- 20 Establishing adequate standards for all 21 tures of means of egress, fire protection, fire prevention, accident prevention and structural safety of buildings which are used occasionally 22 23 or regularly for public assembly; compelling 24 25 owners to make improvements to bring such build-26 ings up to the established standards; reguiring 27 the owner or lessee of a building used for public 28 assembly which is regulated by an ordinance autherized by this paragraph and operated with in-29 30 tent of financial gain to obtain a permit for 31 which a fee may be imposed commensurate with its 32 size or capacity; requiring the owner or lessee 33 of such a building to file a plan of it showing 34 all safety features as a condition precedent to 35 the issue of a permit or the further use of one 36 already issued;.
 - (1) The building inspector shall send a written order to the owner or lessee of a building used for public assembly requiring

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1 any conditions which exist in violation of 2 an ordinance to be corrected within 30 days 3 after the order is sent. 4 (2) After the expiration of the 30-day 5 riod, the owner or lessee is liable for all 6 injury caused by his failure to do so, 7 the building inspector shall order the 8 building vacated. 9 (3) "Building used for public assembly" 10 means a room or space in or on any structure 11 which is used for the gathering of 100 or 12 more persons for any purpose, and includes 13 any connecting room or space on the same level, above or below, which has a common 14 15 entrance. 16 Sec. 35. 30 MRSA §2151, sub-§5, ¶C is amended to 17 read: 18 Regulating the business of hawking and ped-19 dling of merchandise at retail. 20 (1) This paragraph does not apply to per-21 sons selling merchandise by sample, list or 22 eatalogue for future delivery, farm, dairy, 23 . erehard, fish and forest products of their 24 own production; newspapers and religious 25 literature. 26 Sec. 36. 30 MRSA §2151, sub-§7, as repealed and 27 replaced by PL 1983, c. 114, §4, is repealed. 28 Sec. 37. 30 MRSA 2151-A is enacted to read: 29 §2151-A. Authority of municipal officers to enact 30 ordinances 31 Exclusive authority. The municipal officers 32 have the exclusive authority to enact all traffic or-33 dinances in the municipality, subject to the follow-34 ing provisions. 35 The municipal officers may regulate pedestri-

36 37 an traffic in the public ways, including, but not

limited to, setting off portions of

1 2 3 4 5 6	municipality's public ways for sidewalks and regulating their use, providing for the removal of snow and ice from the sidewalks by the owner, occupant or agent having charge of the abutting property and establishing crosswalks or safety zones for pedestrians.
7 8 9	(1) The violation of any ordinance authorized by this paragraph is a traffic infraction.
10 11 12 13 14	(2) The municipal officers may establish a method by which pedestrians charged with the violation of regulations for their protection on the public ways may waive all court action by payment of specified fees within stated periods of time.
16 17 18	B. The municipal officers may regulate the operation of all vehicles in the public ways and on publicly owned property.
19 20 21	(1) The violation of any ordinance authorized by this paragraph is a traffic infraction.
22 23 24 25 26 27 28 29 30 31 32 33 34	C. The municipal officers may regulate the parking of motor vehicles on any public way or public parking area, including, but not limited to, providing for the installation of parking meters, providing the fact that any vehicle is illegally parked or is in a metered space when the time signal on the parking meter for that space indicates no parking permitted without the deposit of a coin or coins is prima facie evidence that the vehicle has been parked illegally by the person in whose name the vehicle is registered and establishing reasonable charges for metered parking.
35 36 37	(1) Illegal parking of a vehicle in violation of any ordinance authorized by this paragraph is a traffic infraction.

1. 2	<pre>court action by payment of specified fees within stated periods of time.</pre>								
۷ .	within stated periods of time.								
3	(3) The revenue collected from parking me-								
4	ters shall be used to purchase, maintain and								
5	police the meters, to construct and maintain								
6	public ways, to acquire, construct, maintain								
7	and operate public parking areas and for no								
8	other purpose.								
9	(4) Any motor vehicle registered by a hand-								
10	icapped person is exempt from any parking								
11									
12									
13	placard issued under Title 29, sections 252								
14	and 252-A, and may park a length of time								
15	which does not exceed twice the time limit								
16	otherwise applicable.								
3.5	m mi Ciliusi sususi is sulla i								
17	D. The following provisions apply to any ordi-								
18 19	nance enacted by the municipal officers providing for the establishment of parking spaces for hand-								
20	icapped persons.								
20	icapped persons.								
21	(1) The municipality must post any of the								
22	following signs adjacent to and visible from								
23	each handicapped parking space:								
24	(a) A sign consisting of a profile								
25	view of a wheelchair with an occupant								
26.	in white on a blue background with a								
27 28	<pre>printed inscription. The inscription shall read: "Handicapped Parking:</pre>								
29	Special Plate Required. Unauthorized								
30	vehicles are subject to a fine; " or								
30	venicles are subject to a line, or								
31	(b) A sign consisting of a profile								
32	view of a wheelchair with an occupant								
33	in white on a blue background which may								
34	bear an inscription.								
2.5	(0)								
35	(2) Any new sign erected or any sign re-								
36 37	placed after April 11, 1983, must conform to								
38	the signs described in paragraph B. Any ex- isting posted signs that do not comply with								
39	paragraph B and which were erected before								
40	April 11, 1983, are valid for enforcement								
41	purposes.								

-	(3) Any vehicle parked in a parking space
1 2	(5) Any ventre parket in a parking space
3	designated by a municipality as a handi-
3	capped parking space that does not bear a
<u>4</u> 5	special registration plate or placard issued
5	under Title 29, section 252, or a similar
6	plate issued by another state, shall be
7	cited for a penalty not to exceed \$25 unless
8	otherwise established by local ordinance.
9	(4) Owners of off-street parking may enter
10	into agreements with local or county law en-
11	forcement agencies for the policing of
12	stalls and spaces dedicated for handicapped
13	persons' vehicles, under which agreements
	persons ventres, under which agreements
14	unauthorized vehicles will be tagged. Where
15	service facilities are established on the
16	Maine Turnpike and on the interstate highway
17	system in this State, the State Police shall
18	enforce any handicapped parking restrictions
19	at those facilities.
20	E. The municipal officers may provide for the
21	regulation of motor vehicles as defined in Title
22	29, section 1, subsection 7, on icebound inland
23	lakes during the hours from sunset to sunrise of
24	the following day. The Maine Land Use Regulation
25	Commission shall regulate motor vehicles on ice-
26	bound inland lakes which are completely encom-
27	passed by unorganized territories. A plantation
28	shall have the same powers and duties as a munic-
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	ipality under this subsection. Motor vehicles on
30	icebound inland lakes which are abutted by an un-
31	organized territory and either one or more munic-
32	ipalities, village corporations or plantations,
33	in any combination, shall be regulated by those
34	municipalities, village corporations or planta-
35	tions, as provided in subparagraphs (1) and (2).
36	No ordinance authorized by this paragraph is val-
37	id unless:
	
38	(1) Each municipality abutting a lake has
√39	enacted an identical local ordinance, in
40	which case the ordinance of any municipality
41	is in effect on the entire lake and any law
42	enforcement officer from any of those munic-
43	ipalities may enforce the ordinance on any
44	portion of the lake; or
	polition of the take; of

- 1 (2) In cases where a lake is divided by an 2 easily identifiable boundary into 2 or more 3 nearly separate bodies, each municipality 4 abutting one of the distinguishable portions 5 of the lake has enacted an identical 6 ordinance. The ordinance of any municipali-7 ty is in effect only on that distinguishable portion of the lake and any law enforcement 8 9 officer from any of those municipalities may 10 enforce the ordinance anywhere on that tion of the lake. 11
- 12 The municipal officers may regulate or establish a licensing authority which may regulate 13 rates of fare, routes and standing places of ve-14 15 hicles for hire, except where jurisdiction rests 16 with the Public Utilities Commission and may require an owner or operator of a vehicle for hire 17 18 to carry a liability insurance policy in amount 19 and form satisfactory to the licensing authority 20 as a condition precedent to the granting of a li-21 cense to operate.
- 22 2. Powers of village corporation. A village 23 corporation shall have the same powers and duties as 24 a municipality under this section.

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- 3. Method of enactment; effective date. When enacting ordinances under this section, the municipal officers shall give 7 days' notice of the meeting at which the ordinances are to be proposed in the manner provided for town meetings. Unless otherwise provided, these ordinances take effect immediately.
- 31 Sec. 38. 30 MRSA §2153, sub-§2, ¶A is enacted to read:
- A. No ordinance of any municipality subject to this subsection may be held invalid due to the municipality's failure to comply with this subsection unless the plaintiff is prejudiced or harmed by that failure.
- 38 Sec. 39. 30 MRSA §2154, sub-§3, ¶A is repealed.
- 39 Sec. 40. 30 MRSA $\S2154$, sub- $\S4$ is enacted to 40 read:

- 1 4. Revision of ordinance. In the process of codifying a municipality's ordinances, an ordinance 2 3 may be revised only by following the procedure required for its original enactment. This subsection 4 5 does not require the individual enactment of changes 6 in each ordinance which is to be codified by a municipality except where the enactment procedure to be 7 8 followed requires it.
- 9 Sec. 41. 30 MRSA §2156, sub-§1, ¶A, as amended by PL 1973, c. 681, §11, is further amended to read:
- "Code" means any published compilation of 11 12 rules or enforceable standards which has been prepared by the American Insurance Association, 13 14 the Building Officials and Code Administrators 15 International, the International Conference of Building Officials, the National Fire Protection 16 17 Association, the Southern Building Gode Congress 18 any association or organization that is national-19 ly recognized for establishing standards in the areas set out in this paragraph, or any depart-20 21 ment or agency of the Federal Government or the 22 State of Maine, and shall include specifically, 23 but shall not be limited to: Building codes, plumbing codes, electrical wiring codes, health 24 25 or sanitation codes, fire prevention codes, in-26 flammable liquids codes, together with any other code which embraces rules pertinent to a subject 27 28 which is a proper municipal legislative matter.
 - Sec. 42. 30 MRSA §2225, sub-§2, as enacted by PL
 1973, c. 64, is amended to read:
- 2. Record of financial transactions. It shall contain a record of all financial transactions of the municipality during the last municipal year, including and may include an itemized list of receipts and disbursements indicating to whom and for what purpose each amount was paid.

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39 40 A. A municipality may waive the printing in its annual report of the itemised list of receipts and disbursements which is effective until revoked.

- 1 Sec. 43. 30 MRSA §2252, as amended by PL 1985,
 2 c. 506, Pt. A, §61, is further amended to read:
- 3 §2252. Title to municipal office

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- A person who claims to have been elected to any municipal office may proceed against another who claims title to the office within 15 30 days after
- 7 election day by following the procedure outlined in 8 Title 21-A, section 746.
- 9 Sec. 44. 30 MRSA §2257, sub-§1, ¶A, as enacted by PL 1979, c. 403, §3, is amended to read:
- A. Working papers, research materials, resumes, records and the examinations prepared for and used specifically in the examination or evaluation of applicants for employment by that municipality;

Employee right to review. The municipal offi-

- 19 ser shall, en On written request from an employee or
 20 former employee, the municipal official with custody
 21 of the records shall provide the employee, former employee or his duly authorized representative with an
 23 opportunity to review his personnel file, if the municipal efficer official has a personnel file for
 25 that employee. These reviews shall take place at the
- that employee. These reviews shall take place at the location where the personnel files are maintained and during normal office hours. For the purposes of this subsection, a personnel file shall include, but not be limited to, any formal or informal employee evaluations and reports relating to the employee's charac-
- ter, credit, work habits, compensation and benefits which the municipal efficer official has in his possession. The records described in subsection 1, paragraph B, may also be examined by the employee to whom

they relate, as provided in this subsection.

- 36 Sec. 46. 30 MRSA §2352, last \P is amended to 37 read:
- A municipality may provide for a salary to be paid to the clerk as full compensation, in which case

- the fees all revenues received by the clerk on behalf of the town accrue to the municipality.
- 3 Sec. 47. 30 MRSA §2411, sub-§3, ¶A, as enacted 4 by PL 1971, c. 455, §1, is amended to read:
- 5 The chairman shall call meetin s of the board 6 required. The chairman shall also call meet-7 ings of the board when requested to do so by a 8 majority of the members or by the municipal offi-9 cers. A quorum of the board necessary to conduct 10 an official board meeting shall consist of 11 least 3 a majority of the board's members. The 12 chairman shall preside at all meetings of the board and be the official spokesman of the board. 13
- 14 Sec. 48. 30 MRSA §2411, sub-§3, ¶E-1 is enacted to read:
- 16 E-1. The board may reconsider any decision reached under this section within 30 days of its prior decision. The board may conduct additional hearings and receive additional evidence and testimony as provided in this subsection.
- 21 Sec. 49. 30 MRSA §2411, sub-§3, ¶F, as amended 22 by PL 1977, c. 352, is further amended to read:
- 23 F. An appeal may be taken, within 30 days after the decision is rendered, by any party to Superi-24 25 or Court from any order, relief or denial in cordance with the Maine Rules of Civil Procedure, 26 27 Rule 80B. This time period may be extended by the court upon motion for good cause shown. 28 hearing before the Superior Court shall be with-29 30 out a jury.
- 31 Sec. 50. 30 MRSA §2454, sub-§5, as amended by PL 32 1985, c. 305, is further amended to read:
 - 5. Rules. No permit may be granted for an automobile graveyard or junkyard that is not in conformity with the rules promulgated under section 2459; municipal officers or county commissioners as provided for in section 2452 may apply more stringent restrictions, limitations and conditions in considering whether to grant or to deny any permit for an automo-

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- bile graveyard or junkyard adjacent to any highway. 2 Nothing in this chapter may be construed to prevent a 3 municipality from enacting ordinances with respect to 4 automobile graveyards and junkyards which concern 5 such other standards as the municipality determines 6 including, but not limited to: Conformreasonable. 7 ance with state and federal hazardous waste regula-8 safety; traffic safety; levels of noise fire 9 which can be heard outside the premises; 10 from existing residential or institutional uses; and the effect on ground water and surface water, 11 12 vided that municipal ordinances on ground water are 13 no less stringent than or inconsistent with 14 adopted by the Department of Environmental Protection 15 concerning automobile graveyards and junkyards. Municipal officers or county commissioners may 16 17 consider compliance with these local ordinances in 18 deciding whether to grant or deny a permit for an au-19 tomobile graveyard or junkyard and in attaching con-20 ditions of approval to the grant of a permit. 21 Sec. 51. 30 MRSA c. 215, sub-c. I-A is enacted 22 to read:
 - SUBCHAPTER I-A
- 25 Fees for licenses or permits
- 26 Unless otherwise provided by law, any fee 27 lished by a municipality for any license or permit must reasonably reflect the municipality's costs 28 29 sociated with the license or permit procedure and en-30 forcement.

MUNICIPAL LICENSE AND PERMIT FEES

- 31 Sec. 52. 30 MRSA §2558 is repealed.
- 32 ' Sec. 53. 30 MRSA §2752, as amended by PL 1985, 33 c. 57, is further amended to read:
- 34 Licensing board; granting and revocation of 35
- licenses

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municipal officers, treasurer and elerk of every town municipality, hereinafter in this subchapter called the "licensing board," shall meet annually

during the month of May on a date and at a time and said the town that they shall appoint, by place in posting notices in 2 or more public places therein, least 7 days previously, stating the purpose of the meeting. At such meeting they may license under hands as many persons of good moral character, their and under such restrictions and regulations as they deem necessary, to be innkeepers, victualers and tavernkeepers in said the town, until the last day in May of the next year, in such house or other building as the license specifies. All licenses granted under this section expire one year after issuance. At any meeting so notified and held, they may revoke li-censes so granted, if in their opinion there is suf-ficient cause.

The licensing board may, at any other time at a meeting specially called and notified as aforesaid for the consideration of any application therefor to them made, grant such license on like conditions, but all such licenses expire on the day aforesaid.

The provisions of this section relating to the composition of the licensing board and license expiration dates do not apply to any municipality which has designated the municipal officers as the licensing board for the issuance of innkeepers' victuallers' and tavernkeepers' licenses by local ordinance or charter provisions adopted under chapter 201-A or the Constitution of Maine, Article VIII, Part Second, Section 1. Licenses granted in accordance with this alternate method shall expire one year

Sec. 54. 30 MRSA §2754, as amended by PL 1985, c. 225, §2, is further amended to read:

§2754. Fee

from the date of issuance.

Every person licensed as an innkeeper, victualer or tavernkeeper shall pay to the treasurer for the use of the town a fee of \$1 and such reasonable additional amount as the town may by ordinance or bylaw prescribe.

Sec. 55. 30 MRSA §3101 is amended to read:

§3101. License; revocation

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read:

The mayor and aldermen of any city or selectmen of any town may, if in their opinion public convenience so requires, license any reputable person, upon the payment of an annual license fee to be fixed by said licensing authority, to maintain a vehicle for the sale of food in such part of any public way and during such hours as the licensing authority may designate, provided public travel is not incommoded

designate, provided public travel is not incommoded thereby. No other or further license shall be required for this purpose. Any such license may be revoked for reasonable cause at any time by the licensing authority. No such license shall be granted to use any part of any public way, the fee in which is not owned by the city or town, against the objection

17 the way:
18 Sec. 56. 30 MRSA c. 217, as amended, is re19 pealed.

the owners of the land abutting on that part of

20 Sec. 57. 30 MRSA c. 219, as amended, is re-21 pealed.

21 pealed.
22 Sec. 58. 30 MRSA §3553, first ¶ is amended to

A municipality may acquire real estate or easements by the condemnation procedure for town ways as

provided in Title 23, <u>chapter 304</u>, and may contract with the State <u>Government</u> and Federal Governments

<u>Government</u> to comply with requirements imposed by the Federal Government in authorizing any project which has been approved by the Governor for improving harbor and river navigation or preventing property damage by erosion or flood.

33 Sec. 59. 30 MRSA §3556 is enacted to read:

34 §3556. Abatement of nuisances

The municipal officers of a municipality may, in the municipality's name, file a complaint in any court of competent jurisdiction requesting the abatement of any public nuisance within the municipality.

- Sec. 60. 30 MRSA c. 225, as amended, is repealed.
- 3 Sec. 61. 30 MRSA §3802, as amended by PL 1969, 4 c. 536, §1, is further amended to read:

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§3802. Preservation of trees along public ways; parkways

7 For the purpose of preserving and increasing the 8 growth of trees on land abutting any public way or 9 located on uplands adjoining any navigable river or 10 other body of water, municipalities and the municipal officers thereof of the municipalities, acting pursu-11 12 subchapter V, may set aside and define such 13 land located as aferesaid previously described, width not exceeding 5 rods. All trees and shrubs 14 15 growing on said the land shall be held as for park 16 purposes. It shall be unlawful for the owner in fee 17 of said the land or any other person to injure, move or destroy such trees or shrubs, except as pro-18 19 vided. All proceedings relating to estimating 20 awarding damages provided in subchapter V are made 21 applicable to proceedings hereunder under 22 section. Such proceedings may be commenced upon pe-23 tition in writing signed by at least 30 taxpayers 24 owning taxable real estate in said municipality.

Sec. 62. 30 MRSA $\S 3851$, first \P , as amended by PL 1977, c. 52, $\S 1$, is further amended to read:

Municipalities may establish conservation commis-

sions. The municipal officers may appoint not less than 3, nor more than 7 conservation commissioners. The terms of office initially shall be one, 2 and 3 years, such that the terms of approximately 1/3 of the members shall expire each year, or until the appointment of their successors, and their successors shall be appointed for terms of 3 years each. Any commissioner presently serving a term greater than 3 years may serve until his term expires. The appointment of his successor shall be for a term of 3 years. Such commission may have the care and superintendence of the public parks and, subject to the approval of the municipal officers, direct the expenditure of all

Such commission shall conduct research, in conjunc-

moneys appropriated for the improvement of the

tion with the planning board, if any, into the 1 2 land areas and shall seek to coordinate the activi-3 ties of conservation bodies organized for similar 4 purposes and may advertise, prepare, print and dis-5 tribute books, maps, charts, plans and pamphlets which in its judgment it deems necessary. It shall keep an index of all open areas, publicly or private-6 7 8 ly owned, within the municipality, including 9 marsh lands, swamps and other wet lands, for the purof obtaining information pertinent to proper 10 11 utilization, protection, development or use of such 12 areas and may recommend to the municipal offi-13 cers or any municipal body or board, or any body pol-14 itic or public agency of the State of Maine a program for the better utilization, protection, development 15 16 use of such areas, which may include the acquisi-17 tion of conservation easements. Any body politic 18 agency of the State of Maine conducting planpublic 19 ning operations with respect to open areas within municipality having a conservation commission shall 20 21 notify such conservation commission of all plans 22 planning operations at least 30 days prior to the imany action thereunder under those 23 plementation of 24 A conservation commission may acquire land in 25 the name of the municipality for any of the purposes 26 forth in this section with the approval of the 27 legislative body. A commission may receive gifts the name of the municipality for any of its purposes 28 29 and shall administer the same for such purposes ject to the terms of the gift. It shall keep records 30 its meetings and activities and shall make an an-31 32 nual report to the municipality to be published 33 part of the annual municipal report.

- 34 Sec. 63. 30 MRSA §3862, sub-§6, as enacted by PL 35 1981, c. 122, is amended to read:
- 36 6. <u>Coordinate with other organizations</u>. To coor-37 dinate their efforts with those of other local, re-38 gional and state organizations.
- The commission shall keep records of its meetings and activities and shall make an annual report to the municipality to be published as part of the annual municipal report. The commission shall also notify the Office of Energy Resources of its formation.

- The commission may promote and conduct research, 1 2 furtherance of its purposes, in conjunction with the 3 planning board, if any, and in the following 4 Public transportation; van pools and carpools; 5 recycling; solar power; cogeneration; hydro-electric power; energy audits; energy conservation and other 6 7 activities that will make the municipality more ener-8 gy self-sufficient through the utilization of renew-9 able energy resources.
- Municipal energy commissions may seek technical assistance from the Office of Energy Resources and that office shall notify local energy commissions in writing, of plans and projects that may affect those commissions, if the commission so requests; and
- 17 Sec. 65. 30 MRSA §4002, as amended by PL 1975, 18 c. 431, §13, is repealed.
- 21 Sec. 67. 30 MRSA §4004 is enacted to read:
- 22 §4004. Eminent domain power
- A municipality may acquire real estate or easements for any public purpose by using the condemnation procedure for town ways, as provided in Title 26 23, chapter 304, subject to the following provisions.
- 1. Consent of owner. The municipality may not take any land without the consent of the owner if at the time of the taking the land is occupied by a dwelling house in which the owner or his family resides.
- 32 2. Limitation on use. Except as provided in 33 paragraph A, land taken under this section may not be 34 used for any purpose other than the purposes for 35 which it was originally taken.
 - A. Land in any municipality which is taken for a public park may by authority of a majority vote

- at a meeting of the legislative body of the municipality be conveyed to the Federal Government to become part of a national park.
- 4 Sec. 68. 30 MRSA §4051 is amended to read:

§4051. Planting of trees

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- A sum net exceeding 5% of the amount raised for repair of ways and bridges may be expended by a A road commissioner may expend funds, under the direction of the municipal officers, in planting to plant trees about public burying grounds, squares and ways, if the town by vote authorizes it.
- 12 Sec. 69. 30 MRSA §4052, first ¶, as amended by 13 PL 1973, c. 681, §12, is further amended to read:

Each municipality may each year set aside 5%

portion of the money raised and appropriated for ways

grass from the roadside adjoining his cultivated or

for

- 16 and bridges, to be used in cutting and removing all 17 trees, shrubs and useless fruit trees, bushes 18 weeds, except shade trees, timber trees, cared-for 19 fruit trees and ornamental shrubs growing between the 20 road limit and the wrought part of any highway 21 until all the trees, shrubs and worthless town way, 22 fruit trees, bushes and weeds have been once removed 23 from the limits of such highway or town way, after 24 which the owner of the land adjoining such highway or 25 town way shall each year, before the first day of October, remove all bushes, weeds, worthless trees 26
- 30 Sec. 70. 30 MRSA §4101, first ¶ is amended to 31 read:

land not included in the above, except wild land.

mowing fields. The municipality shall care

32 Any municipality may by action of its legislative 33 body direct its municipal officers to take suitable 34 lands for public dumping grounds. When so directed, 35 the municipal officers shall proceed in the same man-36 ner as used in laying out public ways, except that 37 fee simple title shall be acquired follow the condem-38 nation procedure for town ways, as provided in Title 39 23, chapter 304.

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§4358. Consent for highway opening

Whoever digs up the ground in a highway or street to lay or repair any drain or common sewer without the written consent of the municipal officers forfeits for each offense \$4 \$100 to the town.

7 Sec. 72. 30 MRSA §4405 is amended to read:

§4405. Repair of private drain and injury on owner's neglect

- a private drain becomes so obstructed or out 10 of repair as to injure any street or highway, and the 11 persons using it, after notice by the road commis-12 sioners, unreasonably neglect to repair such injury 13 and the malfunctioning drain, it the injury and the 14 15 drain shall be repaired by the town and the expense thereof of the repair may be recovered to the town in 16 a civil action against any one or more of the persons 17 18 using such that drain.
- 19 Sec. 73. 30 MRSA c. 239, sub-c. II, Article 7, 20 as amended, is repealed.
- 21 Sec. 74. 30 MRSA §4962-A, sub-§3, as enacted by 22 PL 1981, c. 640, is amended to read:
 - 3. Hearing. A municipality shall, within 30 days of action by the effice charged with the enfercement of the zening ordinance on an application to establish a community living use within a single-family residential zone, hold a public hearing, unless a community living use is a permitted use within the single-family residential zone. The failure to hold the public hearing required by this subsection within the 30 days, unless that time period is extended by mutual agreement of the parties, shall constitute approval of the application.
 - A. The public hearing shall be conducted by the body authorized by the municipality to act as a zoning board of appeals, and interested parties shall be notified. The notice period and procedure for zoning appeals, as established by the

- municipality, shall meet the notice requirements 1 2 of this section. 3 The board of appeals shall receive public comment on the proposed community living use. The board may modify or disapprove the applica-5 6 tion only upon a finding of one or more of the 7 following: 8 (1) That the proposed use would create or 9 aggravate a traffic hazard; 10 That the proposed use would hamper pe-11 destrian circulation; 12 That the proposed use would not permit 13 convenient access to commercial shopping facilities, medical facilities, public trans-14 15 portation, fire protection or police protec-16 tion; (4) That the proposed use would not be in 17 18 conformance with applicable building, 19 ing, plumbing and other safety codes, in-20 cluding municipal minimum lot size building set-back requirements for new con-21 struction; or 22 23 That the proposed use would not 24 conformance with the density requirements of 25 subsection 4. 26 Sec. 75. 30 MRSA §5355, sub-§1-A is enacted to 27 read:
- 28 l-A. Write-in votes. In any city election, a
 29 voter may write in or paste a sticker with the name
 30 of any person for whom he desires to vote in the
 31 blank space provided at the end of the list of candi32 dates for office.
- be construed to affect any substantive right or obligation gained by any person under the provisions of any law repealed or amended by this Act. All substantive rights and obligations created under the provisions of any law repealed or amended by this Act

Nothing in this Act may

Sec. 76. Application.

continue in effect. This Act does not apply to any action or proceeding pending on or filed after the effective date of this Act which arises out of any action or failure to act occuring before the effective date of this Act.

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Emergency clause. In view of the emergency cited in the preamble, this Act shall take effect when approved.

STATEMENT OF FACT

The purpose of this bill is to make corrective changes in the laws relating to counties and municipalities. It is intended to be a companion bill to the bill which recodifies the local government laws and makes necessary or desirable substantive change in current law which could not be made in the nonsubstantive recodification bill. It streamlines current provisions of law, addresses problems which exist under current law and repeals archaic provisions of law which no longer serve a useful state interest.

Section 1 of this bill deletes a reference to the Industrialized Housing Law which is repealed under section 73 of this bill.

Sections 2 and 8 of this bill remove the requirement that the Attorney General review all agreements made between municipalities or municipalities and counties to ensure that they comply with all applicable laws. The current review requirement places an additional burden upon the resources of the Attorney General and no longer serves the purpose for which it was enacted. The legal sophistication counties and municipalities has greatly increased since the original passage of this requirement. Their access to legal counsel has similarly increased, either through their own attorney or through the services of the Maine Municipal Association. light of these developments, the continued requirement of Attorney General review and its attendant

burden upon the Attorney General's office appears unnecessary and is repealed by these sections.

Section 3 amends the law requiring the county commissioners to allow a county employee, or former employee, to review his personnel file. Since a county commissioner will rarely be the person who holds these records, the law is amended to require the county official who actually has custody of the

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personnel files to allow the review by the employee. This change will make it easier to obtain such reviews and reduce confusion over how to obtain it.

12 Section 4 amends present law by allowing a munic-13 ipality to accept a gift in trust to the municipality 14 for any public purpose, rather than the present list 15 of "municipal, benevolent, religious or educational" 16 This change expands the purposes for which purposes. 17 such gifts may be accepted, while retaining a limita-18 the gift must be for a legitimate public tion that 19 The change also eliminates the provision purpose. 20 gifts may be accepted for religious purposes; 21 this provision is of doubtful constitutional validity 22 and its retention would only serve to mislead munici-23 pal officials. Section 4 also makes the municipal 24 officers the trustees of the trust, unless the trust 25 instrument provides that other persons will serve 26 This provision will reduce confusion over trustees. 27 who actually exercises control over such qifts 28 Section 4 also allows trust funds to be detrust. 29 posited or invested in a manner other than is speci-30 fied in the Maine Revised Statutes, Title 30, section 31 5051-A, where the trust instrument so provides.

purposes for which conditional gifts may be accepted by municipalities with a public purpose requirement. It also eliminates the requirement that the municipal officers call a meeting of the town's legislative body within 60 days to consider the offer. Instead of necessarily calling a special town or meeting, the offer may instead be considered at the next regular meeting of the municipal legislative This provision parallels the requirement for gifts in trust.

the bill replaces the same listed

Section 6 changes the time limit regarding the holding of elections establishing a charter commission from 60 to 90 days after the municipal officers' order. This change was made to establish consistency among various election provisions that dealt with election time limits.

Section 7 expands the time limit from 30 to 35 days after which a new municipal charter or charter revision must be submitted to election. The change was made to allow sufficient time to prepare the question for election.

Section 9 reenacts the provision of the Maine Revised Statutes, Title 30, section 1953, subsection 5, that provided for liberal interpretation of the interlocal agreement chapter. Former subsection 5 is repealed by section 8 of this bill to remove the requirement of Attorney General review over all such agreements. This section retains the liberal construction provision that was interspersed with the repealed Attorney General requirement.

Section 10 amends the requirement that any interlocal agreement between municipalities must be approved by any state agency that exercises jurisdiction over the subject area of the interlocal agreement. That provision formerly referenced the Attorney General review requirement which is repealed by section 8 of this bill. This section deletes those references and adds language explaining the nature of the state agency review.

Section 11 repeals the requirement that a town meeting moderator may not receive any folded ballot nor allow any person to examine the ballot of another without that voter's consent. The provision is deleted as being vague and obsolete and within the competence of any town to impose on its own initiative. If any town wishes to retain this requirement, it may do so without it being imposed upon the town by the State.

Section 12 changes the time limit before which a town must determine which officials are to be elected by ballot from 60 to 90 days to achieve consistency with other election provisions.

Sections 13, 14 and 15 repeal provisions regu-lating the establishment and publication of registra-tion and enrollment schedules before a municipal The current provisions are inconsistent with the requirements imposed by Title 21-A for state elections. Those provisions require the registrar of voting to publish the registration schedule for least 7 days before it takes effect exelection at cept that municipalities with a population below 2,500 are not required to do so. The present provi-sion in the municipal laws requires publication time" before the schedule for a municipal reasonable election takes effect, regardless of the size If the provisions in the municipal law are re-pealed, the provisions of Title 21-A will solely de-termine these requirements through the operation Title 30, section 2066.

Section 16 repeals an exception from the requirement that all municipal officials must be United States citizens. That exception allowed full-time appointed assessors to hold office without being a citizen of the United States. This section would reestablish a uniform requirement of citizenship for all municipal officials.

Section 17 changes the time limits before which a town must determine the number of selectmen to be elected from 60 to 90 days to achieve consistency with other election provisions.

Section 18 changes the time limits before which a town must determine the number of assessors to be elected from 60 to 90 days to achieve consistency with other election provisions. It also resolves a conflict with the provisions of Title 36, section 703, by providing that if a full board of assessors has not been elected, the selectmen will not appoint the board, but will act as assessors themselves.

Section 19 changes the time limit before which a town must determine whether to adopt a board of assessment review from 60 to 90 days to achieve consistency with other election provisions.

Section 20 changes the time limits before which a town must determine the number of road commissioners

to be elected from 60 to 90 days to achieve consistency with other election provisions and clarifies that individual selectmen are not authorized to serve as road commissioners. The board of selectmen may act as a board of road commissioners instead.

Section 21 requires the town clerk to fill in the name of the candidate and the title and term of office being sought by a person who receives nomination petitions for municipal office. This will prevent persons from soliciting signatures from voters without any official indication of the office for which the person seeks nomination.

Section 22 provides a method for dealing with nomination papers for municipal offices where a voter has signed more nomination papers than he is legally entitled to sign. Under this provision, if a voter signs more nomination papers than he is legally entitled to sign, only those papers bearing his signature which are filed first in time will be counted. Any excess signatures will not be considered valid for nomination purposes.

Section 23 deletes the requirement that the recommendations of a town's budget committee, if it has one, be placed on the warrant and ballot for a referendum question that requires an appropriation instead of the recommendations of the municipal officers. It provides that both the budget committee's and the officers' recommendations will appear on the warrant and the ballot.

Section 24 adds a provision which explicitly allows stickers bearing the name of a candidate whose name does not appear on the ballot to be used for write-in votes at any municipal election, whether a primary or general election.

Section 25 clarifies that the number of ballot clerks required for municipal elections is governed by the same requirements that apply to state elections.

Section 26 defines the term "candidate" for the purposes of ballot inspections and recounts in municipal elections. It is defined to include any person

who has received at least one vote for the municipal office in question.

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annual meeting.

Section 27 clarifies that it is the incumbent municipal officers, not those who were apparently elected in the election, who will preside over any ballot recounts in municipal elections.

Section 28 makes the provisions of Title 30, section 2067, consistent with Title 30, section 2061. changes the time limit before which a town must determine if the nomination provisions of will apply to municipal officials from 60 to 90 days to achieve consistency with other election provisions. It also excludes the moderator from the officials required to be nominated before the meeting since he must be present at the town meeting in order to preside over it. It clarifies that any officials are not required to be elected by ballot under Title 30, section 2055, must be separately designated by the town if they are to be governed by the nomination procedures applicable under Title 30, 2067, and that changes in those designations can only be made at a meeting held at least 90 days before the

Sections 29, 30, 32, 33, 36 and 37 amend present law to consolidate all ordinance authority concerning traffic matters in the hands of the municipal Present law gives the municipal officers the exclusive authority to enact all municipal ordinances concerning the operation of vehicles on town ways, of most parking ordinances and the enforcement regulation of vehicles for hire. The municipal officers share authority with the municipal legislative body to enact ordinances concerning the regulation of vehicles on icebound inland lakes and handicapped parking. The municipal legislative body has authority over all other traffic matters, such as the lation of pedestrian traffic and the establishment of parking restrictions. Under present law, in towns where the legislative body is the town meeting, change in traffic ordinances where the authority rests with the legislative body requires special а

town meeting to be called or a delay until the next

are relatively routine matters, they are ap-

Since traffic ordi-

regular meeting of the town.

propriately left in the hands of the municipal officers. These sections of the bill provide that all traffic ordinance authority is given exclusively to the municipal officers.

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Section 31 repeals the statutory provisions regulating municipal contracts for public pedestal telephones. Recent federal regulations in this area preempt most of these provisions, and the remainder no longer serve any legitimate state interest. Municipalities can adequately deal with this area without the imposition of state requirements.

Section 34 repeals a limitation of the permit fee to be charged for a building used for public assembly and operated with the intent of financial gain. This limitation is replaced by the uniform permit and license fee provision enacted under section 51 of this bill.

Section 35 repeals the limitation on a municipality's power to regulate the itinerate vending of merchandise at retail when the vendor is selling merchandise by sample, list or catalogue for future delivery; selling farm, dairy, orchard, fish and forest products of his own production; or selling newspapers or religious literature. There is no legitimate state interest served by exempting these persons from municipal regulation.

Section 38 codifies judicial decisions which have ruled that a municipality's failure to technically comply with the requirements for preelection publication of proposed ordinances does not void municipality's adoption of that ordinance, if the persons opposing the ordinance were not harmed or prejudiced by that failure. This provides that if a person has actual knowledge of the proposed amendment, the purpose of the publication requirement has been satisfied and that person cannot have the ordinance declared void because the municipality did not follow the strict letter of the law. This section does not change present law, but merely writes into the law provisions which the courts have applied under it.

1 Sections 39 and 40 clarify the requirement that 2 if a municipality codifies its ordinances, it may not 3 amend any ordinance in the course of that codifica-4 tion unless it complies with the enactment procedure 5 originally required for the ordinance. This ensures. 6 that, for example, a municipality may not alter an ordinance through a codification procedure repeal 8 which may take only a simple majority vote, when the 9 ordinance originally required a 2/3 vote. Similarly, the original ordinance had to be approved by ref-10 11 erendum, any change in that ordinance accomplished 12 during a codification also has to be approved by ref-13 This requirement does not require every erendum. 14 change made in the process of. codifying municipality's ordinances to be done individually; it 15 only requires that to be done where the original en-16 17 actment of the ordinance required a procedure to be 18 followed that is different than the enactment proce-19 dure of the codification ordinance. This prevents 20 municipality from doing in a codification what it 21 could not do as a single ordinance.

Section 41 replaces a list of approved code-promulgating organizations with a general reference. It allows municipalities greater flexibility in their ability to adopt codes by reference. It does not allow any municipality to adopt any additional codes which it could not adopt before; it only makes it easier to do so by allowing municipalities to adopt more codes by reference so that the entire code need not be reproduced in the ordinance.

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Section 42 eliminates the requirement that itemized list of all receipts and disbursements of a municipality be printed in the annual report οf municipality. Present law requires this list to be printed in the report unless the town waives printing requirement. Since a town may act to waive the present requirement, it serves little purpose a trap for the unwary or unsophistiother than as cated town. This section reverses that requirement a town to choose to print the itemized and allows list, but does not require it to actively waive printing requirement.

Section 43 extends the time period within which a person who contests the result of a municipal elec-

tion may file a court action from 15 to 30 days. This eliminates the potential problem caused by the fact that a recount for a municipal election may extend beyond the present 15-day requirement for filing in court. This situation would require the person challenging the vote to file a court action to protect his rights even before he knows the results of the recount. This section avoids this problem by extending the time period to 30 days, allowing sufficient time to complete the recount.

Section 44 clarifies present law regarding the confidentiality of certain municipal records relating to the examination or evaluation of applicants for municipal employment. It provides that resumes submitted by job applicants will remain confidential and will not be considered a public record.

Section 45 amends the law requiring the municipal officers to allow a municipal employee, or former employee, to review his personnel file. Since a municipal officer will rarely be the person who holds these records, the law is amended to require the municipal official who actually has custody of the personnel files to allow the review by the employee. This change will make it easier to obtain such reviews and reduce confusion over how to obtain it.

Section 46 clarifies present law by requiring that all revenues received by a municipal clerk on behalf of the municipality will accrue to that municipality if the clerk receives a salary as full compensation.

Section 47 amends present law by requiring a majority of the members of a board of appeals for a quorum, replacing the present provision that at least members constitute a quorum. When the law was previously changed to permit boards of appeal to be composed of 7 members, in addition to the traditional 5-member board, the quorum requirement of 3 members was not changed. This amendment updates the law to take account of the change allowing 7-member boards by requiring a majority of the members to be present, regardless of the size of the board.

Section 48 adds a provision to the board of appeals law which permits a board of appeals to reconsider any decision within 30 days of that decision. Often, a board of appeals will receive legal advice or information which relates to their decision after the decision is rendered. Under present law, they are powerless to change that decision unless it is appealed to Superior Court, even if the new information indicates that their prior decision was wrong. This section will allow them to reconsider decisions without requiring the expensive and time-consuming process of litigation to occur.

Section 49 adds a provision to present law that allows a court to extend the present 30-day time period within which an appeal may be taken from a decision of a board of appeals, upon a showing of good cause. This will allow appellants to receive court review even if they miss the 30-day filing deadline through no fault of their own.

Section 50 amends present law to require, rather than to permit, municipal officers or county commissioners to consider compliance with local ordinances regulating the operation of automobile graveyards and junkyards when issuing permits to operate those junkyards.

Section 51 enacts a new subchapter in Title 30, chapter 215, which requires any municipal permit or license fee to reasonably reflect the municipality's costs associated with issuing the license or permit, and in enforcing any license or permit ordinance.

Section 52 repeals a provision that fees for electrical inspections performed by municipalities must be reasonable and paid in advance by the applicant. This provision is no longer necessary with the adoption of the uniform licensing fee provision in section 51 of this bill.

Section 53 eliminates the municipal treasurer and clerk from membership on the licensing board for the consideration of innkeepers', victualers' and tavernkeepers' licenses. That board will be composed solely of the municipal officers. The section also repeals the annual May 31st expiration date for all

such licenses and replaces it with a provision that each license will expire one year after issuance. This will eliminate the dual licensing scheme permitted under present law which allows a municipality to select either of the alternative compositions of the licensing board, with or without the treasurer and clerk, and the accompanying license expiration dates, either May 31st or the one-year expiration requirement.

Section 54 deletes the reference to "reasonable" license fees for innkeepers', victualers' and tavernkeepers' licenses because of the new section enacted under section 51 of this bill, which defines the limits on municipal fees.

Section 55 repeals the provision in the law regulating the issuance of licenses to lunch wagons which allows the abutting landowners of any road which the municipality does not own in fee, to veto the issuance of any lunch wagon license to use that part of the road. The provision is of doubtful constitutionality since it allows individual citizens a veto power over governmental decisions.

Section 56 repeals Title 30, chapter 217, which provides a procedure to allow the flooding or draining of meadows, swamps, marshes, beaches or similar lands. The law was originally intended to facilitate agriculture, but is now archaic and obsolete. It has not been amended in substance for over 30 years and fails to take any of the intervening environmental laws into account. It is potentially misleading since it appears to provide a legal mechanism to accomplish acts which are no longer permitted under other laws.

Section 57 repeals Title 30, chapter 219, which provides for fence viewers to be appointed in towns, and describes their duties. It was originally intended to provide protection to an individual's land from his neighbor's roving farm animals. This chapter is repealed because it has similarly not been amended in substance for over 30 years, except for a single repeal regarding barbed wire fences. It is archaic and misleading because its application and the substantive rights granted under it are often

subject to various interpretations. The chapter is repealed with the knowledge that any municipality may enact similar ordinances under their home rule powers which cover the same subject area. Repealing the chapter will increase the municipality's flexibility to define and apply the law without denying any necessary protections to the citizen; of the State.

Section 58 clarifies that the procedure to be followed in exercising a municipality's power of eminent domain is governed by Title 23, chapter 304.

Section 59 enacts a new section which allows the municipal officers of a municipality to file a complaint in court to abate any public nuisance existing within the municipality. Present law is unclear over who has such authority and in what situations they may act. This provision grants the power to the municipal officers in order to facilitate the efficient abatement of any public nuisance.

Section 60 repeals Title 30, chapter 225, which provides for the appointment and duties of surveyors of logs and lumber. This chapter is repealed as obsolete in light of recent legislative action in this area, such as the wood measurement laws and consumer protection laws.

Section 61 eliminates the requirement that aside by a municipality under Title 30, section 3802, must be adjacent to a navigable river or of water. This section of the bill allows a municipality to set aside land adjacent to any body of ter, navigable or not, for conservation and tree growth purposes. This section also eliminates provision allowing 30 taxpayers of the municipality to require the municipal officers to begin condemnation proceedings. The provision is of questionable constitutional validity and appears unnecessary in any event. The voters of a town can require such action through a referendum, or the municipal officers can act on their own initiative or upon public sentiment to do so. There is no need to have a petition mechanism that forces them to begin condemnation proceedings upon the petition of only 30 taxpayers. Other laws that deal with municipal eminent domain powers do not have such a provision, so deleting the 30-taxpayer provision in this section also promotes uniformity in this area.

 Section 62 deletes the requirement that the annual report of a conservation commission be printed as part of the municipality's annual report. This is not required for any other municipal board or agency, except for energy commissions, and appears unnecessary.

Section 63 deletes the requirement that the annual report of an energy commission be printed as part of the municipality's annual report. This is not required for any other municipal board or agency, except for conservation commissions, and appears unnecessary.

Sections 64, 65 and 66 repeal the provisions of existing law which contain provisions regulating the general eminent domain power of municipalities. tion 67 enacts a new section which replaces the present eminent domain provisions. The present eminent domain provisions are constitutionally deficient in that they do not have notice requirements satisfy the due process clause of the constitu-Towns that exercise eminent domain powers untion. der the present law must "bootstrap" themselves by complying with the more stringent and unwritten constitutional requirements. The procedure provided in the repealed sections differs from the method of condemnation most often employed elsewhere by municipalities under the Maine Revised Statutes; that is the eminent domain procedure for town ways found in Title 23, chapter 304.

Section 67 replaces the present eminent domain provisions with a reference to Title 23, chapter 304, in order to provide for a uniform method of municipal condemnation. The bill also eliminates the provisions requiring condemnation procedures to begin upon the petition of 30 taxpaying citizens, for the same reasons discussed in section 61 of this bill. Present law restricts a municipality's exercise of eminent domain to only a few enumerated purposes, including public parks, squares, open areas such as marsh lands, swamps or wet lands, playgrounds, buildings for municipal purposes or a public library

1 building. This section expands the power of a municipality to take lands by allowing such taking to 2 3 for any public purpose, rather than the limited 4 list of purposes that presently appear in the law. 5 Two other restrictions found in present law are re-6 The first of these is that a municipality tained. 7 cannot take any land upon which a dwelling is erected 8 and in which the owner resides, unless the owner of 9 the land consents to the taking. Second, once 10 taken for any purpose, it can only be used for 11 that purpose; the municipality cannot take land for the purpose of constructing a playground and once acquired, turn around and sell it for development. 12 13-14 This limitation is subject only to the exception that 15 a municipality may take land for park purposes convey it to the Federal Government to be included in 16 17 a national park.

Section 68 eliminates the limitation that a municipality may spend only up to 5% of the money raised for road repair to plant trees in the municipality.

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Section 69 removes the 5% spending limitation on money spent to cut and remove trees and brush from the roadside in the municipality.

Section 70 replaces a general reference to the condemnation procedure for town ways with an explicit reference to Title 23, chapter 304.

Section 71 increases the fine imposed for digging up a street to lay or repair a drain without permission to do so from \$4 to \$100.

Section 72 clarifies an ambiguous provision of the sewers and drains law. It provides that if a malfunctioning private drain damages a public way, and the owner, after notice, refuses to repair the drain and the damage to the road, the municipality may repair them and recover the costs of repairing both the damage to the road and the drain from the owner.

39 Section 73 repeals the Industrialized Housing 40 Law. That law formerly regulated the construction 41 and sale of manufactured housing in the State under

the supervision of the Maine State Housing Authority. In 1977, the Manufactured Housing Board was lished and took over the duties which are prescribed for the Maine State Housing Authority under the dustrialized Housing Law. Since that time, the Maine State Housing Authority has ceased to regulate manufactured housing under this law, leaving that tion entirely to the Manufactured Housing Board. The Manufactured Housing Act in Title 10, chapter 951, now governs all manufactured housing constructed ter its effective date in 1977, and the Industrialized Housing Law only applies to manufactured housing constructed before that date. This section that fact and repeals the Industrialized Housing Law since it is obsolete and has been replaced by the Manufactured Housing Board laws.

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Section 74 eliminates the requirement codes enforcement officer render the initial decision an application for a community living use. Present law requires that a public hearing be held on any such application within 30 days from the enforcement officer's decision. That hearing before the board of appeals results in a 2nd determination of the merits of the application, and is mandatory in This renders the decision of the codes each case. enforcement officer superfluous since the 2nd hearing must occur no matter how he rules in the first For this reason, the requirement that he review the application is eliminated and any such application will proceed without delay to review by the board of appeals.

Section 75 clarifies that a sticker bearing the name of a candidate whose name will not appear on the ballot may be used as a write-in vote in any city election, whether a primary or general election.

Section 76 provides a general savings clause which preserves all substantive rights and obligations which arose out of any law that is repealed or amended by this bill. Persons who have gained such rights or obligations under those laws will continue to be governed by the repealed provisions. This section further provides that the provisions of this bill will apply to only those actions which are begun after the effective date of this bill and which arise

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