

	(New Draft of H.P. 1530, L.D. 2 SECOND REGULAR SESSION	2165)
	ONE HUNDRED AND TWELFTH LEGISLA	ATURE
Legi	slative Document	No. 2
and j Cash	. 1678 House of Representative Reported by Representative Cashman from the Comm printed under Joint Rule 2. Original bill sponsored by man of Old Town. Cosponsored by Speaker Martin of tor Emerson of Penobscot and Representative Ingraha	ittee on Taxation Representative of Eagle Lake,
	EDW	'IN H. PERT, C
	STATE OF MAINE	
	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-S	SIX
	AN ACT Concerning Property Tax Asses Appeals.	sment and
	it enacted by the People of the State lows:	of Maine
	<pre>Sec. 1. 3 MRSA §507, sub-§10, ¶B replaced by PL 1983, c. 819, Pt. nded to read:</pre>	
	B. Unless continued or modified by lowing Group E-2 independent agenci minate, not including the grace peri than June 30, 1989. The Board of Eme ipal Finance, the Finance Authority the Maine Municipal Bond Bank shall nate, but shall be reviewed by the L later than June 30, 1989:	es shall te od, no lat rgency Muni- of Maine a not term
	(1) Board of Emergency Munic	ipal Financ

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1		(2)	Finance Aut	chority of Maine;				
2		(3)	Maine Munic	ipal Bond Bank;				
3		(4)	Municipal \	Valuation Appeals	Вө	ard;		
4	(5) Land Elassification Appeals Board;							
5		(6) State Liquor Commission;						
6		(7)) Capitol Planning Commission;					
7		(8)	State Beare	d of Assessment	Revi	±e₩7	and	
8 9		(9) and	Maine Heal	lth Care Finance (Comi	nissio	on . ;	
10		(10)	State Boar	rd of Property Ta	x Re	eview.	-	
11 12				04, sub-§2, ¶A, a amended to read:	s ei	nacteo	i by	
13 14	A. in	This o g boards		ion shall include	the	e foli	Low-	
15 16	NAME	OF ORGA	ANIZATION	RATE OF COMPENSATION		ATUTOI FERENC		
17 18	• •	ssessmer	ard of at Review	\$50/Day	36	MRSA	§ 486	
19 20	• •	and Elas ppeals H	ssification Board	\$25∕Đay- Public Member	36	MRSA	§ 841-B	
21 22		lunicipal Appeals I	Valuation Soard	\$50/Day	36	MRSA	§ 291	
23	(4) S	State Cla	aims Board	\$100/Day	23	MRSA	§152	
24 25 26	P	tate Boa Property Review		\$50/Day	<u>36</u>	MRSA	§271	
27 28				l, sub-§2, ¶I, as further amended t			by	
29 30	I. an		isclosure o: rt 2; and	f information acq	uir	ed pu	rsu-	

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Sec. 4. 36 MRSA §191, sub-§2, ¶J, as enacted by
 PL 1981, c. 504, §2, is amended to read:
 J. The disclosure to a state agency seeking set-

4 off of a liquidated debt against a tax refund 5 pursuant to section 5276-A of information neces-6 sary to effectuate the intent of that section-; 7 and

8 Sec. 5. 36 MRSA §191, sub-§2, ¶K is enacted to 9 read:

10 K. The disclosure by a municipal assessor, or by 11 the State Tax Assessor with regard to the unorganized territory, of information contained on the 12 13 declaration of value form required by section 4641-B, to a person who has filed an application 14 15 for abatement pursuant to section 841. Informa-16 tion which may be disclosed is limited to information which is relevant to the determination of 17 just value of the property for which the form was 18 19 filed.

20 Sec. 6. 36 MRSA §208, as repealed and replaced 21 by PL 1975, c. 628, §1, is amended to read:

22 §208. Equalization

23 The Director of the Bureau of Taxation shall have 24 the duty of equalizing the state and county taxes among the several towns and unorganized territory. 25 26 shall equalize and adjust the assessment list of Нe 27 each town, by adding to or deducting from it such 28 amount as will make it equal to its just value as of 29 April 1st. Notice of the proposed valuations of mu-30 nicipalities within each county shall be sent by cer-31 tified mail to the chairman of the board of asses-32 sors, and chairman of the board of selectmen in mu-33 nicipalities having selectmen, of each municipality within that county on or before the first day of Sep-34 35 tember preceding the regular session of the Legisla-36 The valuation so determined is subject to reture. 37 view by the Municipal Valuation Appeals Board State Board of Property Tax Review pursuant to sections 38 39 2917 292 and 293 subchapter II-A, but the valuation finally certified to the Secretary of State pursuant 40 to section 381 shall be used for all computations re-41

1 2	quired by law to be based upon the state valuation with respect to municipalities.
3	Sec. 7. 36 MRSA c. 101, sub-c. III is repealed.
4 5	<pre>Sec. 8. 36 MRSA c. 101, sub-c. II-A is enacted to read:</pre>
6	SUBCHAPTER II-A
7	PROPERTY TAX APPEALS
8	§271. State Board of Property Tax Review
9 10 11 12 13 14 15 16 17 18 19 20 21 22 22 23 24	1. Organization; meetings. The State Board of Property Tax Review, as established by Title 5, sec- tion 12004, subsection 2, shall consist of 15 members appointed by the Governor for terms of 3 years, ex- cept for initial appointments which shall be 1/3 of the membership for one year, 1/3 of the membership for 2 years and 1/3 of the membership for 3 years. Vacancies on the board shall be filled for the re- mainder of the unexpired term. The membership shall be equally divided among attorneys, real estate bro- kers, engineers, retired assessors and other citi- zens. The board shall annually elect a chairman and secretary. The secretary need not be chosen from the members of the board. 2. Powers and duties. The board shall have the following powers and duties:
25 26	A. Hear and determine appeals according to the following provisions of law:
27	(1) The tree growth tax law;
28	(2) The farm and open space law;
29	(3) As provided in section 843;
30	(4) As provided in section 844;
31	(5) Section 272; and
32	(6) Section 2865;

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1 <u>B. Raise or lower assessments to conform to the</u> 2 <u>law;</u>

3 <u>C. Promulgate</u> rules governing procedures before 4 <u>the board; and</u>

5 D. Administer oaths, take testimony, hold hear-6 ings, summon witnesses, subpoena records, files 7 and documents it considers necessary for carrying 8 out its responsibilities.

9 3. Procedures. Requests for appeals shall be mailed to the chairman of the board, with a copy to the State Tax Assessor and to the assessor of the municipality where the property subject to appeal is located.

14 4. Services. The board may request the advice 15 and services of any assessor or appraiser holding a 16 valid certificate from the Bureau of Taxation and 17 other persons as it deems advisable. No assessor or 18 appraiser may sit with the board concerning any prop-19 erty which he has previously appraised or assessed.

20 5. Hearings. Upon receipt of an appeal, the 21 chairman of the board shall select from the list of board members 5 persons to hear the appeal and shall 22 23 notify all parties of the time and place of the hear-24 ing. The selection of members for an appeal hearing 25 shall be based upon availability, geographic conve-26 nience and area of expertise. Three of the 5 members 27 shall constitute a quorum.

28 6. Compensation. Board members serving on an
 29 appeal panel shall be compensated according to Title
 30 5, chapter 379.

31 7. Appeal. Decisions of the board may be ap-32 pealed pursuant to the Maine Administrative Procedure 33 Act, Title 5, chapter 375.

31	8. Transition provision. All proceedings and
35	other matters which were pending before the Municipal
36	Valuation Appeals Board, the Land Classification Ap-
37	peals Board or the State Board of Assessment Review
38	prior to the effective date of this section, or which
39	were on appeal from any of those boards prior to the

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1 effective date of this section and are remanded on or 2 after the effective date of this section, shall auto-3 matically become the responsibility of the State 4 Board of Property Tax Review and all documents and 5 other materials related thereto and in the possession 6 of those boards shall be delivered to the board. The 7 decision of any municipal board of assessment review 8 or county commissioners on any property tax appeal 9 pending before the municipal board of assessment re-10 view or county commissioners on the effective date of this section and relating to nonresidential property with an equalized municipal valuation of \$500,000 or 11 12 13 greater or any application which is deemed denied, 14 may be appealed to the State Board of Property Tax 15 Review within 60 days of the decision or the date of 16 the application is deemed to be denied. The State Board of Property Tax Review shall hold a hearing de 17 18 novo and if the board thinks that the owner is 19 over-assessed, he shall be granted such reasonable 20 abatements as the board thinks proper.

21 §272. Municipal valuation appeals

22 The State Board of Property Tax Review shall hear 23 appeals by any municipality aggrieved by the Bureau 24 of Taxation's determination of equalized valuation or 25 failure to meet minimum assessing standards and 26 render its decision based upon the recorded evidence.

27 1. Filing. Any municipality aggrieved shall file a written notice of appeal within 45 days of no-28 29 tification of the decision of the Bureau of Taxation. 30 The appeal to the board shall be in writing signed by a majority of the municipal officers, and shall be 31 32 accompanied by an affidavit stating the grounds for 33 appeal. A copy of the appeal and the affidavit shall 34 be served on the Bureau of Taxation.

2. Hearing. The board shall hear the appeal 35 36 within a reasonable time of the filing of the appeal 37 by the municipality and shall render its decision no 38 later than January 15th following the date on which the appeal is taken. The board shall order notice of 39 hearing and give at least 5 days' notice prior to 40 41 hearing thereof to the municipality and to the Bu-42 reau of Taxation.

1 3. Determination. The Bureau of Taxation shall 2 have the burden of showing that its determination is reasonable and the municipality's claims are unrea-3 sonable. The board shall sustain the determination of the Bureau of Taxation only upon finding that the 4 5 6 bureau's determination is reasonable and the claims 7 of the municipality are unreasonable. If the board does not sustain the bureau's determination, it shall 8 9 make its own reasonable determination giving due weight to the claims of the municipality and the Bu-10 11 reau of Taxation. 12 4. Powers. The board, after hearing, shall have 13 the power to: 14 A. Raise, lower or sustain the state valuation 15 as determined by the Bureau of Taxation with respect to the municipality which has filed the ap-16 17 peal; or 18 B. Raise, lower or sustain the Bureau of Taxation's determination of the municipality's 19 achieved assessing standards and then, if the 20 21 achieved standards were inadequate under the pro-22 visions of this chapter and upon receiving from 23 both the bureau and the municipality recommended 24 solutions to the inaccurate assessing practices, 25 order the municipality to take the corrective 26 steps the board considers necessary. 27 The board shall certify its decision to the Bureau of Taxation which shall, if necessary, incorporate the 28 29 decision in the valuation certified pursuant to sec-30 tion 305, subsection 1. 31 Procedure following appeal. The valuation 5. 32 determined on appeal shall be certified to the State Tax Assessor, who shall, if necessary, incorporate 33 34 the decision in the valuation certified pursuant to 35 section 305, subsection 1. If an appeal to the Supe-rior Court or Supreme Judicial Court results in a 36 37 lowering of the municipality's state valuation, the 38 Treasurer of State shall reimburse with funds appropriated from the General Fund, an amount equal to 39 40 money lost by the municipality, due to the use by the 41 State of an incorrect state valuation in any statuto-42 ry formula used to distribute state funds to munici-43 palities.

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1 §273. Nonresidential property exceeding \$500,000

2 If the owner of nonresidential property with an equalized municipal valuation of \$500,000 or greater 3 4 appeals to the State Board of Property Tax Review as 5 provided in sections 843 and 844, the state board 6 shall hold a hearing de novo. 7 Sec. 9. 36 MRSA §329, sub-§2, as amended by PL8 1979, c. 666, §11, is further amended to read: 9 2. Appeal. The municipality deeming itself ag-10 grieved may file a written notice of appeal with the 11 Municipal Valuation Appeals Board State Board of 12 Property Tax Review in accordance with the provisions 13 of sections 291 through 293 subchapter II-A. 14 Sec. 10. 36 MRSA §§330 and 331 are enacted to 15 read: 16 §330. Professional assessment firms 17 1. Guidelines for professional assessing firms. 18 The State Tax Assessor shall establish quidelines for 19 professional assessing firms which shall include the 20 following: 21 A. Each firm shall employ at least one certified 22 Maine assessor; and 23 B. Each professional assessing firm performing 24 revaluation services for a municipality shall 25 agree to provide the municipality with papers and 26 information necessary to conduct future 27 revaluations. 2. Model contract. The State Tax Assessor shall develop a model contract for revaluation services. 28 29 30 This model contract shall be made available to all 31 municipalities. 32 3. Assistance to municipalities. The State Tax 33 Assessor shall provide technical assistance to munic-34 ipalities, when requested, in evaluating and select-35 ing professional revaluation firms.

36 §331. Assessment manual

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1 The State Tax Assessor shall maintain and period-2 ically update a State assessment manual which shall 3 identify accepted and preferred methods of assessing 4 property.

5 Any municipality performing or contracting for 6 the performance of a revaluation after January 1, 7 1987, shall use or require the use of the state as-8 sessment manual or another professionally accepted 9 manual or procedure.

10 Sec. 11. 36 MRSA §486 as amended by PL 1983, c. 11 812, §§268 and 269, is repealed.

12 Sec. 12. 36 MRSA §583, as amended by PL 1979, c. 13 666, §19, is further amended to read:

14 §583. Abatement

Assessments made under this subchapter and denials of applications for valuation under this subchapter are subject to the abatement procedures provided by section 841. Appeal from an abatement decision rendered under section 841 shall be to the Land Classification Appeals Board State Board of Property Tax Review.

22 Sec. 13. 36 MRSA §701-A, as enacted by PL 1969, 23 c. 246, is amended to read:

24 §701-A. Just value defined

25 In the assessment of property, assessors in determining just value are to define this term in a manner which recognizes only that value arising from 26 27 28 presently possible land use alternatives to which the particular parcel of land being valued may be put. 29 Assessors In determining just value, assessors must 30 consider <u>all relevant factors</u>, including without lim-<u>itation</u>, the effect upon value of any enforceable re-strictions to which the use of the land may be sub-31 32 33 jected, current use, physical depreciation, function-al obsolescence, and economic obsolescence. Restric-34 35 36 tions shall include but are not limited to zoning re-37 strictions limiting the use of land, subdivision restrictions and any recorded contractual provisions 38 limiting the use of lands. The just value of land is 39

- 1 deemed to arise from and is attributable to legally 2 permissible use or uses only.
- 3 Sec. 14. 36 MRSA §841-B, as repealed and re-4 placed by PL 1985, c. 295, §54, is repealed.
- 5 Sec. 15. 36 MRSA §841-C, as amended by PL 1983, 6 c. 855, §5, is repealed.
- 7 Sec. 16. 36 MRSA §842, as amended by PL 1977, c. 509, §17, is further amended to read:
- 9 §842. Notice of decision

10 The assessors, municipal officers, chief assessor or the State Tax Assessor, in the case of the unorga-11 12 nized territory, shall give to any person applying to them for an abatement of taxes notice in writing of 13 14 their decision upon such the application within 10 15 days after they take final action thereon. If the as-16 sessors, municipal officers, chief assessor or State Tax Assessor, before whom an application in writing 17 18 for the abatement of a tax is pending, fails to give written notice of their decision within $90\ 60$ days from the date of filing of such the application, the application shall be deemed to have been denied, and 19 20 21 the applicant may appeal as provided, unless the applicant shall in writing have consented to further 22 23 24 delay.

- 25 Sec. 17. 36 MRSA §843, as amended by PL 1981, c. 26 698, §180, is further amended to read:
- 27 §843. Appeals

28 Municipalities. Where the municipality has 1. 29 adopted a board of assessment review, if the asses-30 sors or the municipal officers refuse to make the abatement asked for, the applicant may apply in writ-ing to the board of assessment review within 60 days 31 32 33 after notice of the decision from which the appeal is being taken or after the application is deemed to 34 35 have been denied, and, if the board thinks he is 36 over-assessed, he shall be granted such reasonable abatement as the board thinks proper. Either Except 37 with regard to nonresidential property with an equal-38 39 ized municipal value of \$500,000 or greater, either

party may appeal from the decision of the board of 1 2 assessment review directly to the Superior Court, in 3 accordance with Rule 80B of the Maine Rules of Civil 4 Procedure. If the board of assessment review fails to give written notice of their decision within 60 5 6 days of the date the application is filed, unless the 7 applicant agrees in writing to further delay, the application shall be deemed denied and the applicant 8 may appeal to Superior Court as if there had been a 9 10 written denial or the applicant may appeal to the State Board of Property Tax Review by following the 11 12 procedures specified in subsection 2.

13 1-A. Nonresidential property exceeding \$500,000. 14 With regard to nonresidential property with an equalized municipal valuation of \$500,000 or greater, ei-15 16 ther party may appeal the decision of the local board 17 of assessment review to the State Board of Property 18 Tax Review within 60 days after notice of the deci-19 sion from which the appeal is taken or after the ap-20 plication is deemed to be denied. The board shall 21 hold a hearing de novo. If the board thinks that the 22 owner is over assessed, it shall grant such reason-23 able abatement as the board thinks proper.

24 Primary assessing areas. If the chief asses-2. 25 sor, municipal officer or the State Tax Assessor re-26 fuses to make the abatement asked for, the applicant 27 may apply in writing to the State Board of Assessment Review Property Tax Review within 60 days after no-28 29 tice of the decision from which such the appeal is 30 being taken or after the application shall be deemed 31 to have been denied, and if the board thinks he is 32 over-assessed, he shall be granted such reasonable 33 abatement as the board thinks proper. The decision the State Board of Assessment Review Property Tax 34 of 35 Review shall be deemed final agency action by that 36 board under the Maine Administrative Procedure Act. 37 Appeals to the State Board of Assessment Review Prop-38 erty Tax Review shall be directed to the Chairman of the State Board of Assessment Review Property Tax 39 Review, who shall convene the board to hear the 40 ap-41 peal and shall notify all parties of the time and 42 place thereof.

43 Sec. 18. 36 MRSA §844, as amended by PL 1981, c. 44 364, §22, is repealed and the following enacted in 45 its place:

1 §844. Appeals to county commissioners

2 1. Municipalities without board of assessment 3 review. Except where the municipality has adopted a board of assessment review or has been designated as 4 5 a primary assessing area, if the assessors or the mu-6 nicipal officers refuse to make the abatement asked 7 for, the applicant may apply to the county commissioners within 60 days after notice of the decisions 8 from which the appeal is being taken or within 60 9 10 days after the application is deemed to have been de-11 nied. If the assessors think that the applicant is overassessed, the applicant shall be granted such 12 reasonable abatement as the assessors think proper. 13 If the applicant has paid the tax, he shall be reim-bursed out of the municipal treasury, with costs in 14 15 either case. If the applicant fails, the commission-16 ers shall allow costs to the municipality, taxed as 17 18 in a civil action in the Superior Court, and issue their warrant of distress against him for collection 19 of such amount as may be due the municipality. The 20 21 commissioners may require the assessors or municipal 22 clerk to produce the valuation by which the assessment was made or a copy of it. Either party may ap-23 24 peal from the decision of the county commissioners to 25 the Superior Court, in accordance with the Maine Rules of Civil Procedure, Rule 80B. If the county 26 27 commissioners fail to give written notice of their 28 decision within 60 days of the date the application is filed, unless the applicant agrees in writing to 29 30 further delay, the application shall be deemed denied 31 and the applicant may appeal to the Superior Court as if there had been a written denial or the applicant 32 33 may appeal to the State Board of Property Tax Review 34 by following the procedures specified in section 843, 35 subsection 2.

36 2. Nonresidential property exceeding \$500,000. Notwithstanding subsection 1, the owner of nonresi-37 38 dential property with an equalized municipal valua-39 tion of \$500,000 or greater may choose to appeal the 40 decision of the assessors or the municipal officials 41 with regard to a request for abatement to the State Board of Property Tax Review within 60 days after no-42 tice of the decision from which the appeal is taken 43 44 or after the application is deemed to be denied. If 45 the state board thinks that the owner is

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1 overassessed, it shall grant such reasonable abate-2 ment as the board thinks proper.

3 Sec. 19. 36 MRSA §850 is enacted to read:

4 §850. Assessment of costs

5 When an applicant appeals to the State Board of 6 Property Tax Review because the local board of as-7 sessment review or county commissioners fail to make 8 a decision, the costs of the state board in deciding 9 the appeal shall be charged to the municipality or 10 county failing to make the decision.

11 Sec. 20. 36 MRSA §1118, as repealed and replaced 12 by PL 1979, c. 666, §25, is amended to read:

13 §1118. Appeals and abatements

The denial of an application or an assessment 14 15 made under this subchapter is subject to the abate-16 ment procedures provided by section 841. Appeal from 17 decision rendered under section 841 or a recomа 18 established under mended current use value section 19 1106 shall be to the Land Elassification Appeals 20 Beard State Board of Property Tax Review.

21 Sec. 21. 36 MRSA §2865, sub-§2, as enacted by PL 22 1981, c. 711, §10, is amended to read:

23 2. Valuation. If a mine site is located in а 24 shall determine the valuation of municipality, he mining property and the percentage of that valuation 25 represented by land and buildings not exempt from 26 27 property taxes. That valuation of land and buildings 28 shall be applied in determining the property taxes. 29 municipality in which a mine site is located may А appeal that determination to the Municipal Valuation 30 31 Appeals Beard State Board of Property Tax Review as 32 provided under section 291 subchapter II-A.

33 Sec. 22. Appropriation. The following funds are
 34 appropriated from the General Fund to carry out the
 35 purposes of this Act.

36

1986-87

1 2 3 4	Municipal Valuation Appeals Boards Fositions Personal Services All Other	(-1.0) \$(20,479) (11,442)
5	Total	\$(31,921)
6 7 8	Board of Assessment Review Personal Services All Other	\$(3,700) (1,300)
9	Total	\$(5,000)
10 11 12 13 14	Property Tax Review, State Board of Positions Personal Services All Other	(1.0) \$24,179 _12,742
15	Total	\$36,921

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STATEMENT OF FACT

17 This new draft requires owners of nonresidential 18 property with an equalized municipal valuation of \$500,000 or greater to appeal to the local board of 19 20 assessment review in municipalities that have such a board before they may appeal to the State Board of Property Tax Review. It also clarifies that where an 21 22 23 appeal relating to that property is taken to the 24 state board, it shall hold a hearing de novo and shall review and determine the matter in the same 25 26 manner as if the appeal had been taken directly from 27 the assessors' decision or municipal officers' deci-28 sion on the abatement application to the state board.

This new draft removes the provision requiring municipalities to use the State Tax Assessor's determination of just value for electric generating facilities.

The new draft provides that municipalities must use the state assessment manual or another professionally accepted manual or procedure in revaluations after January 1, 1987. The original bill had re-

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1 quired that the State Tax Assessor approve alterna-2 tive manuals and procedures.

3 The new draft makes a change in the language sug-4 gested in the original bill relating to just value. 5 The new draft includes a listing of additional factors, such as current use and physical depreciation, 6 7 and specifies that all relevant factors must be con-8 sidered by assessors. This provision is not intended 9 to change the constitutional requirement that all 10 property be valued at just value. This section is 11 intended to require assessors to consider all rele-12 vant factors, including the ones specified, but it is 13 understood that the factors should not be applied if 14 that application does not result in a determination 15 of just value.

16 The new draft adds a provision requiring that 17 when an applicant for abatement appeals to the state board because the local board or county commissioners 18 19 have failed to make a determination within the time 20 allowed, the costs of the state board in deciding the 21 appeal shall be charged to the municipality or county 22 failing to make the decision.

The new draft also adds a transitional provision to provide for appeals that are in process on the effective date of this Act.

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