

		Deadline) JLAR SESSION	
	ONE HUNDRED AND T	WELFTH LEGISLATURE	2
Legislativ	ve Document		No. 2266
pursuant t	oved for introduction by a n to Joint Rule 27. rred to the Committee on Ta		Council
Oldorow p.	fintea.	EDWIN H	. PERT, Clerk
Cospo	by Representative Mitchell of onsored by Senator Clark of Senator Diamond of Cumbe	f Cumberland, Speaker Ma	rtin of Eagle
-	STATE O	DF MAINE	
		OF OUR LORD	
		Cowns to Establish Land Banks.	
Be it e follows	enacted by the Peopl 5:	e of the State of	Maine as
30	MRSA c. 247 is enac	ted to read:	
	CHAPT	<u>'ER 247</u>	
	ESTABLISHMENT OF M	IUNICIPAL LAND BANK	s
<u>§5501.</u>	Definitions		
<u>As</u> cates o ing mea	used in this chapte otherwise, the follo anings.	er, unless the cont wing terms have th	ext indi- e follow-
<u>1.</u> commiss section	sion established by		

. . . . . . . . .

1	2. Fund. "Fund" means any land bank fund estab-
2 <u>1</u>	ished under section 5508.
	3. Land bank. "Land bank" means the municipal and bank established by a municipality pursuant to section 5502.
6	4. Local legislative body. "Local legislative
7 <u>b</u>	body" means the municipality's city council, town
8 <u>c</u>	council or town meeting.
9	5. Municipal officers. "Municipal officers"
10 <u>m</u>	means the town council, city council or selectmen.
13 <u>o</u>	6. Municipality. "Municipality" means any local community whose government has the powers of a city or town under the Consitution of Maine and the laws of the State.
17       mtppeaaepptitio         18       19         20       21         22       23         24       25         27       28         30       12         23       24         26       27         29       31         33       34         35       37         39       33	7. Purchase price. "Purchase price" means all consideration in excess of an exempted amount which may be established by 2/3 vote of the local legisla- ive body, paid or transferred by or on behalf of a purchaser to a seller or his nominee, or for his ben- fit, for the transfer of any real property interest and includes, but is not limited to, all cash or its equivalent so paid or transferred; all cash or other property paid or transferred by or on behalf of the purchaser to discharge or reduce any obligation of the seller; the principal amount of all notes or heir equivalent, or other deferred payments, given their equivalent, or other deferred payments, given their equivalent, or other deferred payments, given their equivalent or his nominee; the outstanding malance of all obligations of the seller which are assumed by the purchaser or to which the real proper- y interest transferred remains subject after the transfer, determined at the time of the transfer, but excluding real estate taxes and other municipal liens r assessments which are not overdue at the time of transfer; and the fair market value, at the time of transfer, of any other consideration or thing of val- e paid or transferred by or on behalf of the pur- haser, including, but not limited to, any property, poods or services paid, transferred or rendered in exchange for the real property interest.

1	8. Purchaser. "Purchaser" means the transferee,
2	grantee or recipient of any real property interests.
3	Q . Deal amongsty interest "Deal amongsty inter
3 4	9. Real property interest. "Real property inter-
	est" means any present or future legal or equitable
5	interest in or to real property and any beneficial
6	interest in the real property, including the interest
7	of any beneficiary in a trust which holds any legal
8	or equitable interest in real property, but does not
9	include any interest which is limited to any or all
10	of the following:
11	A. The dominant estate in any easement or right-
12	of-way;
13	B. The right to enforce any restriction;
14	C. Any estate at will or at sufferance and any
15	estate for years having a term of less than 30
16	years;
17	D. Any reversionary right or condition or right
18	of entry for condition broken;
19	E. The interest of a mortgagee or other secured
20	party in any mortgage or security agreement; or
21	F. Any interest of a stockholder in a corpora-
22	tion or partner in a partnership.
23	10. Referendum. "Referendum" means a polling of
24	the voters of the municipality pursuant to the proce-
25	dures set forth in Title 21, chapter 23.
26	11. Seller. "Seller" means the transferor,
27	grantor or donor of any real property interest.
28	12. Time of transfer. "Time of transfer" of any
29	real property interest means the time at which a
30	transfer is legally effective as between the parties
31	to the transfer and, in any event, with respect to a
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	transfer evidenced by an instrument recorded in the
33	appropriate registry of deeds, not later than the
34	time of the recording.
35	§5502. Municipal authority to establish

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1	There is established in each municipality that
2	adopts this chapter by referendum, a municipal land
3	bank and fund, to be administered by a commission es-
4	tablished pursuant to section 5503, for the purposes
5	of acquiring, reclaiming, holding and managing land
6	and other real property interests of the types set
7	forth in section 5505.

8 §5503. Commission established

9 A municipal land bank established pursuant to section 5502 shall be administered by a commission consisting of between 3 and 7 persons either elected 10 11 12 or appointed by the municipal officers for staggered 3-year terms. If the municipality chooses by referen-13 14 dum to elect the commission members, the initial com-15 missioners shall be appointed by the municipal officers to serve until the first annual election of the 16 commission's members to be held at the next regularly 17 scheduled municipal election following the referendum 18 19 adopting this chapter. Members must be legal resi-20 dents of the municipality and shall serve without 21 compensation. The commission shall elect a chairman 22 and a secretary-treasurer from among its members and may adopt reasonable rules for the conduct of its af-23 fairs and the management of its holdings not incon-24 sistent with the provisions of this chapter. The de-25 26 cisions of the commission shall be by majority vote of those present and voting and no business may be 27 transacted without a majority of the members present. 28 29 The commission shall keep accurate records of its meetings and actions and shall file an annual report 30 31 with the municipal officers.

- 32 §5504. Powers and duties
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## The commission may, subject to this chapter:

1. Acquisition of real property. Purchase 34 and 35 acquire, in its name, on behalf of the municipality, 36 fee simple interests and any lesser interests, including conservation restrictions, development rights 37 38 or easements, in any real property situated within the borders of the municipality, of the types set 39 40 forth in section 5505, including any improvements on that real property, provided that all purchases or 41 42 acquisitions are consistent with the commission's 43 open-space plan;

1 2 3	2. Acceptance of gifts. Accept gifts of any real property interests or of funds to further the purposes of the land bank;
4 5 7 8 9 10	3. Disposition of real property. Dispose of all or any portion of the real property interests held by it, subject to the Constitution of Maine to the ex- tent applicable and subject to the approval of the municipal officers and the municipal conservation commission or, if none has been appointed, the munic- ipal planning board;
11 12 13 14	4. Debt. Incur debt, pledging the full faith and credit of the municipality, only after having been authorized to do so in each instance by a 2/3 vote of the local legislative body;
15	5. Staff; professional services. Hire such staff
16	and obtain such professional services as are neces-
17	sary in order to perform its duties, including devel-
18	opment and updating of the commission's open space
19	plan; and
20	6. Administration and management of land. Main-
21	tain, manage and improve land and interests in land
22	held by it in a manner which allows public use and
23	enjoyment consistent with the natural, historic and
24	scenic resources of the land, including planting,
25	pruning and cutting of trees and shrubs to manage and
26	enhance natural systems and constructing nature
27	trails, bird nest boxes and nature indentification
28	signs, provided that the use of land bank funds shall
29	be subject to the following limitations.
30	A. Expenditure of land bank funds for mainte-
31	nance, management and limited capital improvement
32	of municipally owned conservation lands purchased
33	with land bank funds shall not exceed 10% of the
34	total annual revenues to the land bank, provided
35	that municipalities shall be solely responsible
36	for maintenance of these lands.
37	B. Expenditure of land bank funds for mainte-
38	nance, management and limited capital improvement
39	of municipally owned conservation or park lands
40	not purchased with land bank funds shall not ex-
41	ceed 10% of the total annual revenues to the land
42	bank.

1 2 3 4	C. Expenditure of land bank funds for adminis- trative costs incidental to implementation of the land bank program shall not exceed 10% of the to- tal annual revenues to the land bank.
5	§5505. Types of land which may be acquired
6 7 8 9 10	Land, interests in land and other real property interests to be acquired and held as part of the land bank must be situated within the boundaries of the municipality and may consist of any of the following types of land and interests in land:
11 12	1. Waterfront. Ocean, harbor, river, stream, lake or pond frontage and adjoining backlands;
13 14 15	2. Marshes or estuaries. Fresh or saltwater marshes, estuaries, flood plains and adjoining up- lands;
16	3. Islands. Islands;
17 18 19 20	4. Recreational. Land for future active or pas- sive public outdoor recreational use, including hik- ing trails, bicycle paths, green belts and high ele- vations with a view;
21 22 23	5. Aquifers. Aquifers, aquifer recharge areas and other ecologically fragile or significant proper- ty;
24 25 26	6. Unique properties. Properties with unique historical or geological characteristics or otherwise important to the community's cultural welfare;
27 28	7. Forestland. Woods or forestland suitable for a town forest or usable by deer as a wintering yard;
29 30	8. Farmland or wildlife habitat. Farmland or wildlife habitat;
31 32 33	9. Open spaces. Open spaces which help to shape the settlement pattern of the community by promoting the village concept and discouraging sprawl; or
34 35	10. Vacant properties; land and buildings in disrepair. Vacant parcels of land, vacant buildings

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1	and properties or buildings and properties in signif-
2	icant disrepair which may be reclaimed for the pur-
3	pose of establishing natural areas for open space or
4	park land.
5	§5506. Maintenance of real property; activities lim-
6	ited
7	The commission shall retain any real property in-
8	terest acquired pursuant to this chapter predominant-
9.	ly in its natural, scenic or open condition, except
10	as othewise provided in this chapter. Except upon
11	the approval of the municipal officers and the munic-
12	ipal conservation commission or, if none has been ap-
13	pointed, the municipal planning board and where ap-
14	propriate, subject to the Constitution of Maine or
15	state law, the commission shall not allow:
16	1. Construction. Construction or placing of
17	buildings; roads, other than paths for pedestrian or
18	bicycle use; signs; billboards; or other advertising
19	utilities or other structures on or above the sur-
20	face, except in furtherance of the purposes of this
21	chapter;
22	2. Dumping. Dumping or placing of soil or other
23	substance or material as landfill or dumping or plac-
24	ing of trash, waste or unsightly or offensive materi-
25	al;
26	3. Removal of vegetation. Removal or destruction
27	of trees, shrubs or other vegetation, except where
28	necessary for management purposes and to enhance nat-
29	ural systems or open-space uses;
30	4. Excavation or dredging. Excavation, dredging
31	or removal of loam, peat, gravel, soil, rock or other
32	mineral substance in such manner as to affect the
33	surface, except limited grading to enhance the
34	open-space uses of the land;
35	5. Surface use. Surface use except for purposes
36	permitting the land or water area to remain predomi-
37	nantly in its natural, scenic or open condition;
38	6. Drainage; water_conservation; erosion. Activ-
39	ities detrimental to drainage, flood control, water
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1 conservation, erosion control or soil conservation; 2 or

7. Other. Other acts or uses detrimental to the natural, scenic or open condition of the land or water areas.

In determining whether or not to approve a request to use, improve or dispose of any real property interest acquired by a commission in a manner otherwise prohibited by this section, the municipal officers and the municipal conservation commission or, if none has been appointed, the municipal planning board shall consider whether the request is in the interest of conservation and any national, state, regional or local program in furtherance of conservation; any public, state, regional or local comprehensive land use or development plan affecting the land; and any known proposal by a governmental body for use of the land.

19 §5507. Annual filing of plan

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20 The commission shall file annually with the mu-21 nicipal officers open-space, public-access and 22 outdoor-recreation plan which shall be, as far as 23 possible, consistent with the municipality's compre-24 hensive plan and with any regional planning relating to the area. The commission may, from time to time, 25 26 amend the plan. The commission shall actively seek comments from the municipal planning board, conserva-27 tion commission, municipal officers and the general 28 29 public at a public hearing before adopting a plan or revisions to a plan. The plan must show all real 30 31 property interests then currently held by the commis-32 sion, including a description of the use of those interests and all acquisitions, improvements or dispo-33 34 sitions of all real property interests held by the 35 commission at any time during the year preceding each filing, including the reasons for that acquisition, 36 37 improvement or disposition. The plan shall also de-38 lineate all unprotected property and existing or po-39 tential open space being considered for purchase and 40 shall establish policies and priorities for these 41 purchases.

42 §5508. Land bank fund

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1	The commission shall meet its financial obliga-
2	tions by drawing upon a municipal land bank fund to
3	be set up as a separate revolving or sinking account
4	within the municipality. Deposits into the fund shall
5	include:
5	Include:
6	1 Appropriations Funds appropriated to be do
7	1. Appropriations. Funds appropriated to be de-
	posited into the fund by vote of the legislative body
8	of the municipality;
<u> </u>	2 Contributions Nolumberry contributions of
9	2. Contributions. Voluntary contributions of
10	money or other liquid assets to the fund;
<b>.</b> .	
11	3. Fee revenues. Revenues from fees imposed upon
12	the transfer of real property interests as set forth
13	in section 5510, occurring after the establishment of
14	the municipal land bank, together with payments of
15	interest and penalties under section 5513; and
16	4. Proceeds from disposals. Proceeds from dis-
17	posal of real property interests.
18	All expenses lawfully incurred in carrying out
19	this chapter must be evidenced by proper vouchers and
20	shall be paid by the municipality only upon submis-
21	sion of warrants duly approved by the commission. The
22	municipality shall prudently invest available assets
23	of the fund and all income from any investment shall
24	accrue to the fund.
25	§5509. Records
	<u>3000001 1000100</u>
26	The commission shall keep a full and accurate ac-
27	count of its actions, including a record as to when,
28	from or to whom and on what account money has been
29	paid or received relative to this chapter and, as to
30	when, from or to whom and for what consideration real
31	property interests have been acquired, improved or
32	disposed of. These records and accounts shall be sub-
33	ject to examination by the municipal officers.
00	jeet to chamination by the manifipar officers.
34	§5510. Fees
01	30010. 1000
35	In any municipality which adopts this chapter,
36	there is established a fee upon the transfer of any
37	real property interest in any real property situated
38	in the municipality. The fee shall be established

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upon a 2/3 vote of the local legislative body in an 1 2 amount not to exceed 2% of the purchase price. The level of the fee may be revised from time to time within the 2% limit by 2/3 vote of the local legisla-3 4 5 tive body. The municipality may establish the initial level of the fee by the referendum pursuant to sec-tion 5502. The fee and any revision to the fee shall 6 7 8 become effective only after notice of the fee by registered or certified mail has been received by the 9 10 register of deeds and only after posting of conspicu-11 ous notices in the municipal offices and in the registry of deeds and publication of the notice in a 12 13 newspaper of general circulation in the county.

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Revenues from the fee shall be deposited into the land bank fund established under section 5502 and described in section 5508. The fee shall be the liability of the purchaser of the real property interest and any attempt between the purchaser and the seller or any other person with reference to the allocation of the responsibility for bearing the fee does not affect the liability of the purchaser. The fee shall be paid to the commission, or its designee, and must be accompanied by a copy of the deed or other instrument evidencing the transfer and a copy of the real estate transfer tax declaration of value form prepared pursuant to Title 36, chapter 711-A, attesting to the true and complete purchase price and the basis, if any, upon which the transfer is claimed to be exempt in whole or in part from the fee imposed under this section. The commission, or its designee, shall promptly execute and issue a certificate indicating that the appropriate fee has been paid or that the transfer is exempt from the fee with a statement of the basis for the exemption.

35 The register of deeds for the county in which municipality which adopts this chapter sits, shall 36 37 not record or receive or accept for recording any deed, except a mortgage deed, for property located within that municipality, unless such a certificate 38 39 40 executed by the commission or its designee is affixed to the deed. Failure to comply with this requirement does not affect the validity of any instrument. The 41 42 43 fee imposed under this section shall be due at the time of the transfer upon which it is imposed. 44

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# 1 §5511. Cancellation

2	At any time within 7 days following the issuance
3	of the certificate of payment of the fee imposed by
4	section 5510, the purchaser or his legal representa-
5	tive may return the certificate to the commission or
6	its designee for cancellation, together with an affi-
7	davit signed under oath or under the pains and penal-
8	ties of perjury that the transfer with respect to
9	which the certificate was issued has not been consum-
10	mated. The fee paid with respect to any such can-
10	celled transfer shall be forthwith returned to the
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12	purchaser or his legal representative.
13	§5512. Exempt transfers
14	Except as otherwise provided, the purchaser shall
15	have the burden of proof that any transfer is exempt
16	under this section. The following transfers of real
17	property interests shall be exempt from the fee es-
18	tablished by section 5510:
19	1. Transfers to governmental agencies. Transfers
20	to the Federal Government, to this State and any of
21	their instrumentalities, agencies or subdivisions,
22	including a municipality's land bank commission;
<u>.</u>	
23	2. Supplemental transfers. Transfers which,
24	without additional consideration, confirm, correct,
25	modify or supplement a transfer previously made;
26	3. Gifts. Transfers made as gifts without con-
27	sideration. In determining the amount of any fee due
28	under this chapter, it shall be presumed that any
29	transfer for consideration of less than fair market
30	value of the real property interest transferred was
31	made as a gift without consideration to the extent of
32	the difference between the fair market value of the
33	real property interest transferred and the amount of
34	consideration claimed by the purchaser to have been
35	paid or transferred, if the purchaser was at the time
36	of transfer the spouse, lineal descendant or lineal
37	ancestor of the seller, by blood or adoption, and
38	otherwise it shall be presumed that consideration was
39	paid in an amount equal to the fair market value of
40	the real property interest transferred at the time of
40 41	transfer;
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1	1 Therefore to the Therefore to the
2	4. Transfers to trustees. Transfers to the
3	trustees of a trust in exchange for a beneficial in-
	terest received by the seller in that trust or dis-
4	tributions by the trustees of a trust to the benefi-
5	ciaries of that trust;
6	5. Transfers by operation of law. Transfers by
7	operation of law without actual consideration, in-
8	cluding, but not limited to, transfers occurring by
9	virtue of the death or bankruptcy of the owner of a
10	real property interest;
10	<u>rear propercy interest,</u>
11	6. Transfers made in partition of land. Trans-
12	fers made in partition of land and land improvements
13	pursuant to Title 14, chapter 719;
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14	7. Transfers to charitable organizations. Trans-
15	fers to any charitable organization as defined under
16	the United States Internal Revenue Code of 1954, as
17	amended, or to any religious organization, provided
18	that the real property interests so transferred will
19	be held by the charitable or religious organization
20	solely for its public charitable or religious pur-
21	poses;
22	8. Transfers to mortgagees. Transfers to a mort-
23	gagee in foreclosure of the mortgage held by that
24	mortgagee and transfers of property subject to a
25	mortgage to the mortgagee in lieu of foreclosing the
26	mortgage;
27	9. Transfers to corporations or partnerships.
28	Transfers made to a corporation or partnership at the
29	time of its formation, pursuant to which transfer no
30	gain or loss is recognized under the United States
31	Internal Revenue Code of 1954, as amended;
32	10. Division of marital assets in divorce.
33	Transfers consisting of the division of marital as-
34	sets in connection with a divorce;
25	11 . The second and a proposition of the second in the
35	11. Transfers of property outside the municipal-
36	ity. Transfers of property consisting in part of real
37	property interests situated in the municipality and
38	in part of property interests situated outside of the
39	municipality, to the extent that the property trans-
40	ferred consists of property situated outside of the

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1	municipality; provided that the purchaser shall fur-
2	nish the commission with such information as it shall
3	require or request in support of the claim of exemp-
4	tion and manner of allocation of the consideration
5	for those transfers; or
6 7 8 9 10 11	12. Transfers of property priced at less than a threshold amount. Transfers of property when the purchase price is less than a threshold amount established by a 2/3 vote of the local legislative body or by the municipality at the referendum pursuant to section 5502.
12	§5513. Failure to pay fees; additional payments
13	A purchaser who fails to pay all or any portion
14	of the fee established by section 5510 on or before
15	the time when the fee is due shall be liable for the
16	following payments in addition to the fee.
17	1. Interest. The purchaser shall pay interest on
18	the unpaid amount of the fee to be calculated from
19	the time of transfer at a rate equal to 15% a year.
20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37	2. Penalties. Any person who, without fraud or willful intent to defeat or evade a fee imposed by this chapter, fails to pay all or a portion of the fee within 30 days after the time of transfer, shall pay a penalty equal to 5% of the outstanding fee as determined by the commission for each month or portion of a month thereafter that the fee is not paid in full. In no event may the amount of any penalty imposed under this subsection exceed 25% of the unpaid fee due at the time of transfer. Whenever the commission determines that all or a portion of a fee due under this chapter was unpaid due to fraud with intent to defeat or evade the fee imposed by this chapter, a penalty equal to the amount of the fee as determined by the commission shall be paid by the purchaser in addition to the fee. §5514. Notice of failure to pay; hearing; appeal; suit; liens
38	1. Notice; hearing; appeal. The commission shall
39	notify a purchaser by registered or certified mail of
40	any failure to discharge in full the amount of the

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1 fee due under this chapter and any penalty or inter-2 est assessed. The commission shall grant a hearing on 3 the matter of the imposition of the fee or any penal-4 ty or interest assessed, if a written request for the 5 hearing is received by the commission within 30 days after the mailing of the notice. The commission shall 6 7 notify the purchaser in writing by registered or cer-8 tified mail of its determination concerning the defi-9 ciency, penalty or interest within 15 days after the 10 hearing. Any party aggrieved by a determination of the commission concerning a deficiency, penalty or interest may, after payment of the amount determined, 11 12 13 appeal to the District Court or Superior Court within 90 days after the mailing of notification of the de-14 15 termination of the commission. Upon the failure to 16 timely petition for a hearing or appeal to the court, within the time limits established in this section, 17 18 the purchaser shall be bound by the terms of the no-19 tification, assessment or determination, as the case may be, and shall be barred from contesting the fee 20 21 and any interest and penalty as determined by the 22 commission. All decisions of the courts are appeala-23 ble. Every notice to be given under this section by 24 the commission shall be effective if mailed by certi-25 fied or registered mail to the purchaser at the ad-26 dress stated in a recorded instrument by virtue of 27 which the purchaser holds an interest in land, the transfer of which gives rise to the fee which is the 28 29 subject of the notice. If no address is stated or the 30 transfer is not evidenced by an instrument recorded in the county registry of deeds, the notice shall be 31 32 effective when mailed to the purchaser in care of any 33 person appearing of record to have a fee interest in 34 the land, at the address of a person as set forth in 35 an instrument recorded in the registry of deeds. 36 2. Personal debt; recovery. All fees, penalties interest required to be paid pursuant to this and

37 and interest required to be paid pursuant to this 38 chapter shall constitute a personal debt of the pur-39 chaser and may be recovered in an action of contract 40 or in any other appropriate action, suit or proceed-41 ing brought by the commission.

42	3	3. L	ien.	If	any	purc	chase	er lia	ble	toj	pay a	fee
43	esta	olish	ed by	/ this	s ch	apter	negl	ects	or	re	fuses	to
44	pay	the	the	fee,	the	amour	nt, i	nclud	ing	any	inter	rest
45	and p	penal	ty, s	shall	be	<u>a</u> lier	ı in	favor	of	the	comr	nis-

1 sion upon all property and rights to property, whether real or personal, belonging to the purchaser. The lien shall arise at the time of transfer and shall 2 3 4 continue until the liability for the amount is satis-5 fied. The lien shall, in any event, terminate not la-ter than 6 years following the time of transfer. The 6 7 lien shall not be valid as against any mortgagee, pledgee, purchaser or judgment creditor, unless no-8 tice of the lien has been filed by the commission in 9 10 the applicable registry of deeds with respect to real property or in the office of the Secretary of State 11 12 with respect to personal property.

13 4. Civil actions; release. In any case where 14 there has been a refusal or neglect to pay any fee, interest or penalties imposed by this chapter, wheth-15 er or not levy has been made, the commission, in ad-16 dition to other modes of relief, may direct a civil 17 action to be filed in the District Court or Superior 18 19 Court to enforce the lien of the commission under 20 this section with respect to the liability or to sub-21 ject any property in which the delinquent has any right, title or interest, to the payment of the lia-22 bility. The commission may issue a waiver or release 23 of any lien imposed by this section and the waiver or 24 25 release shall be conclusive evidence that the lien 26 upon the property covered by the waiver or release is 27 extinguished.

### 28 §5515. Other programs

29 <u>Municipalities which adopt this chapter are not</u> 30 precluded from participating in other state grant 31 programs for the purpose of land acquisition. The ex-32 istence of a land bank in a municipality shall not be 33 considered in determining eligibility for the grants. 34 Land bank funds may be used as the local share for 35 state grants for land acquisitions which are consist-36 ent with the purpose of this chapter.

#### STATEMENT OF FACT

This bill allows a town to establish, through a local referendum, a town land bank administered by a locally elected commission, which is directed to inventory the town's natural resources and acquire through donation or purchase, lands or interests in lands determined to be important to the town's welfare.

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