MAINE STATE LEGISLATURE

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1 2 3 4	(EMERGENCY) (New Draft of S.P. 794, L.D. 1995) SECOND REGULAR SESSION				
5 6	ONE HUNDRED AND TWELFTH LEGISLATURE				
7 8	Legislative Document No. 2253				
9 10 11	S.P. 896 Reported by Senator Sewall of Lincoln from the Committee on Judiciary and printed under Joint Rule 2. Original bill sponsored by Senator Clark of Cumberland. Cosponsored by Senator Gill of Cumberland, Representative Dexter of Kingfield and Representative Murray of Bangor.				
13	JOY J. O'BRIEN, Secretary of the Senate				
14 15	STATE OF MAINE				
16 17 18	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-SIX				
19 20 21	AN ACT to Enhance the Protection of Mental Health Recipients' Rights.				
22 23 24	Emergency preamble. Whereas, Acts of the Legis- lature do not become effective until 90 days after adjournment unless enacted as emergencies; and				
25 26 27 28	Whereas, this bill is necessary to validly delegate rule-making power to the Department of Mental Health and Mental Retardation to enact certain rules; and				
29 30 31	Whereas, these rules establish important additional due process protection for mental health clients; and				
32 33 34 35	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preser-				

- vation of the public peace, health and safety; now,
 therefore,
- 3 Be it enacted by the People of the State of Maine as 4 follows:
- 5 Sec. 1. 5 MRSA §12004, sub-§10, ¶A, sub-¶(58-A)
 6 is enacted to read:
- 7 (58-A) Mental Health and Mental Health Rights Ad-Retardation visory Board ized 34-B MRSA §1209-A
- Sec. 2. 18-A MRSA §5-501, as enacted by PL 1979, c. 540, §1, is repealed and the following enacted in its place:
- 13 §5-501. When power of attorney not affected by dis-14 ability .

If a principal designates another as his attorney-in-fact or agent by a power of attorney in writing and the writing contains the words: "This power of attorney shall not be affected by disability of the principal;" "This power of attorney shall become effective upon the disability of the principal;" or similar words showing the intent of the principal that the authority conferred shall be exercisable notwithstanding his disability, the authority of the attorney-in-fact or agent is exercisable by him as provided in the power, on behalf of the principal, notwithstanding later disability or incapacity of the principal at law or later uncertainty as to whether the principal is dead or alive.

The authority of the attorney-in-fact or agent to act on behalf of the principal shall be set forth in the power and may relate to any act, power, duty, right or obligation which the principal has or may acquire relating to the principal or any matter, transaction or property, real or personal, tangible or intangible, including, but not limited to, the power to consent to, withhold consent to or approve on behalf of the principal any medical or other professional care, counsel, treatment or service of or to the principal by a licensed or certified profes-

- sional person or institution engaged in the practice of, or providing, a healing art. A durable power of attorney to consent to medical or other professional care shall be executed in accordance with the requirements of section 2-502.
- 6 All acts done by the attorney-in-fact or agent pursuant to the power during any period of disability 7 8 or incapacity or uncertainty as to whether the principal is dead or alive have the same effect and inure 9 10 to the benefit of and bind the principal or heirs, devisees and personal representative as if the 11 principal were alive, competent and not disabled. If ĺ2 a conservator or guardian thereafter is appointed for 13 14 the principal, the attorney-in-fact or agent, during 15 the continuance of the appointment, shall account to 16 the conservator or guardian rather than the principal. The conservator or guardian has the same power the principal would have had if he were not disabled 17 18 19 or incapacitated to revoke, suspend or terminate all or any part of the power of attorney or agency with 20 21 the exception of a durable power of attorney to consent to medical or other professional care. The 22 court shall have the power, upon petition of the 23 24 guardian of an incapacitated person, to decide whether to revoke, suspend or terminate the authority of 25 26 the attorney-in-fact or agent to consent to medical 27 or other professional care.
 - Sec. 3. 34-B MRSA §1209-A is enacted to read:
 - §1209-A. Mental Health Rights Advisory Board

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- 1. Establishment. The Mental Health Rights Advisory Board as established pursuant to Title 5, section 12004, subsection 10, shall consist of 11 members as follows:
- 34 A. Six persons who are consumers of mental
 35 health services, including clients, at least 3 of
 36 whom have received services from a state institu37 tion or a community mental health agency, and
 38 their families; and
- 39 B. Five persons concerned with the quality of the delivery of mental health services, at least 4 of whom are providers of services in a hospital

pursuant to subchapter IV or in a program or facility administered or licensed by the department under section 3606.

Members shall be appointed by the commissioner for staggered terms not to exceed 2 years.

- At least 3 nominations to the commissioner shall be made by majority vote of the board 30 days before the expiration of a member's term. If the initial nominations are unacceptable, the board shall submit 3 alternative nominations. If a member's term expires and the commissioner has not appointed a successor, the member may be reelected by majority vote to continue as a member until the commissioner appoints a successor.
- 15 2. Chairman. The members of the board shall elect a chairman.
 - 3. Meetings. The board shall meet at least quarterly. A representative of the department shall act as liaison between the board and the department and shall have the right to attend all meetings of the board.
 - 4. Functions. The primary function of the board is to advise the department in the implementation of its rules promulgated pursuant to chapter 3, concerning rights of recipients of mental health services.
 - 5. Responsibilities. The board's responsibilities include monitoring the implementation of the rules and making recommendations concerning improving the substantive content and implementation of the rules. Board members shall have access to all living and program areas and to all grievance records and other records directly relevant to monitoring the implementation of the rules, provided that the access is in conformity with the law regarding confidentiality of mental health information.
 - 6. Duties. The board shall prepare a yearly report for the commissioner of its observations and recommendations regarding the department's implementation of its rules.

1	Sec. 4.	34-B MRSA	§3003, sub-§2, ¶C,	as enacted
2	by PL 1983,	c. 459, §7,	is amended to read	l:

C. Standards for informed consent to treatment and guidelines for exceptions to informed consent as permitted under applicable law or in emergency situations, including reasonable standards and procedural mechanisms for determining when to treat a client absent his informed consent, consistent with applicable law;

10 Emergency clause. In view of the emergency cited 11 in the preamble, this Act shall take effect when ap-12 proved.

13 FISCAL NOTE

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The proposed legislation in establishing a Mental Health Rights Advisory Board will cost the State an estimated \$850 annually in general funds for travel, meals and postage expenses. No per diem will be provided to the board members. The cost of this legislation can be absorbed by the Department of Mental Health and Mental Retardation.

21 STATEMENT OF FACT

This new draft has the following purposes.

The changes to section 2 of the original bill specifically enable a person who is unimpaired to designate another person of his choice to make future decisions on his behalf regarding the provision of medical or other professional care by means of a durable power of attorney executed according to the requirements for executing a will. The new draft also requires the agent to account to a guardian, when appropriate and permits a guardian to revoke, suspend or terminate any agency, except an agency to consent to medical or other professional care. Only principal or a court has authority to decide whether to revoke, suspend or terminate all or part of any durable power of attorney to consent to medical or other professional care.

The changes to section 3 of the original bill change the composition of the Mental Health Rights Advisory Board so that 4 providers of mental health services and one person concerned with the quality of delivery of these services are included. It also revises the responsibilities of the board so that the board monitors implementation of rules and has access to grievance records directly relevant to this monitoring.

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