

	FIRST REGULAR SESSION
	ONE HUNDRED AND TWELFTH LEGISLATURE
Legi	slative Document No. 16
	628 In Senate, June 5, 19 Submitted by the Joint Standing Committee on Education pursuant to Order, S.P. 622. JOY J. O'BRIEN, Secretary of the Sen
	STATE OF MAINE
	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FIVE
	AN ACT Relating to the Administration of Vocational Education.
	it enacted by the People of the State of Maine a lows:
act	Sec. 1. 20-A MRSA §10102, sub-§§2 and 3 are exected to read:
	2. Vocational-technical institute system. Voc. nal-technical institute system means the combin- ity of all vocational-technical institutes.
<u>tio</u> lis	3. Vocational-technical institute fund. Voc naltechnical institute fund is the fund esta hed under section 10107-A.
	Sec. 2. 20-A MRSA §10104, as amended by PL 198: 422, §19, is repealed and the following enacted : place:
<u>§10</u>	104. Powers and duties of the state board

1	The state beaud shall maintain and ensures the
2	The state board shall maintain and operate the institutes established in section 10103 and have the
∠ 3	
3	following powers and duties:
4	1 Delieur Develop and edept policies for the
4	1. Policy. Develop and adopt policies for the
5	operation of the vocational-technical institutes;
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6	2. Administrative responsibility. Oversee the
7	administration of the vocational-technical insti-
8	tutes;
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9	3. Employ directors and assistant direc- tors. Approve the appointments of directors on the
10	tors. Approve the appointments of directors on the
11	recommendation of the commissioner and assistant di-
12	rectors on the recommendation of the directors. The
13	directors shall serve at the pleasure of the board.
14	The assistant directors shall serve at the pleasure
15	of the directors;
10	
16	4. Adopt and approve personnel policies. Adopt
17	and approve personnel policies and procedures for the
18	vocational-technical institutes. The board shall
19	recommend the qualifications, duties and compensation
20	of its employees in accordance with section 10105,
21	subsection 3. These provisions shall be consistent
22	with any collective bargaining acts and agreements;
~ 2	E Dropowe and edept a hudget Dropowe and
23	5. Prepare and adopt a budget. Prepare and
24	adopt a budget for the vocational-technical institute
24 25	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla-
24 25 26	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con-
24 25	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla-
24 25 26 27	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects;
24 25 26 27 28	<pre>adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter</pre>
24 25 26 27 28 29	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all
24 25 26 27 28 29 30	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces-
24 25 26 27 28 29 30 31	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of
24 25 26 27 28 29 30 31 32	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this
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24 25 26 27 28 29 30 31 32 33	adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter;
24 25 26 27 28 29 30 31 32 33 34	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent.
24 25 26 27 28 29 30 31 32 33 34 35	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent. Acquire by purchase, lease or rent any lands, build-
24 25 26 27 28 29 30 31 32 33 34 35 36	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent. Acquire by purchase, lease or rent any lands, build- ings, structures, facilities or equipment to further
24 25 26 27 28 29 30 31 32 33 34 35	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent. Acquire by purchase, lease or rent any lands, build-
24 25 26 27 28 29 30 31 32 33 34 35 36 37	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legislature. The budget may contain provisions for construction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are necessary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent. Acquire by purchase, lease or rent any lands, buildings, structures, facilities or equipment to further the purposes of this chapter;
24 25 26 27 28 29 30 31 32 33 34 35 36	 adopt a budget for the vocational-technical institute system for submission to the Governor and Legisla- ture. The budget may contain provisions for con- struction, renovation and reconstruction projects; 6. Enter into contracts and agreements. Enter into any contracts, leases and agreements and all other instruments and arrangements that are neces- sary, incidental or convenient to the performance of its duties and the execution of its powers under this chapter; 7. Acquire property by purchase, lease or rent. Acquire by purchase, lease or rent any lands, build- ings, structures, facilities or equipment to further

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tures, equipment and facilities. Any revenues derived from the sale of property shall be placed in the vocational-technical institute fund and used as in section 10101;

5 9. Undertake construction and renovation. Ap-6 prove the construction, renovation and reconstruction 7 of buildings, structures and facilities within the 8 constraints of the budget of the vocational-technical 9 institute system;

10 10. Receive and accept loans, aid or contributions. Receive and accept loans, aid or contribu-11 tions from any source of money, property, labor or 12 13 other things of value, to be held, used and applied to carry out the purposes of this chapter subject to the conditions upon which the loans, grants and con-14 15 tributions may be made, including, but not limited 16 to, loans, gifts or grants from any federal agency, 17 18 governmental subdivision or the State and its agen-19 cies for any purpose consistent with this chapter;

20 <u>11.</u> Approval of programs and policies. Approve 21 programs and policies recommended by the commissioner 22 and the directors of the institutes;

23 12. Establish and collect program fees and 24 charges. Establish and collect program fees, tuition 25 and other charges as necessary for the efficient im-26 plementation of this chapter to be deposited in the 27 vocational-technical institute fund and used accord-28 ing to section 10101;

29 <u>13. Establish and collect use fees. Establish</u> 30 <u>and collect reasonable fees for the use of the insti-</u> 31 <u>tutes' facilities by others. These fees shall be re-</u> 32 <u>tained by the institute which incurs the cost;</u>

14. Establish rules. Establish rules in a manner consistent with the Maine Administrative Procedure Act, Title 5, chapter 375, as the board deems necessary or convenient to carry out the purposes of this chapter;

38	15.	Establis	h and	promote	specialized	trair	ning.
39	Establish	n and p	romote	special	ized trainin	ng for	per-
40	sons who	give evi	dence	of speci	al aptitude	e or	need

1	and who desire specialized training designed specifi-
2	cally to train for service in trade, industry or com-
3	merce. The training and education, as authorized by
4	this section, shall be directed toward the goals and
5	objectives in section 10101.
6	A. The board shall provide for the offering of
7	short-term training to meet the needs of the pri-
8	vate sector and for longer-term training and edu-
9	cation.
10	B. The board shall also provide for continuing
11	education courses by which persons may update
12	their skills or change their skills as technology
13	and the State's economy change;
14	16. Work with private sector. Work closely with
15	the private sector in order to insure that the
16	vocational-technical institutes respond expeditiously
17	to the needs of the private sector and the state
18	economy, particularly with respect to changing tech-
19	nology, industries and job needs;
20	17. Offer courses of study and degrees. Offer
21	courses of study, grant diplomas and certificates on
22	completion of a course of study; confer associate de-
23	grees based on 2 years of instruction;
24	18. Delegate duties and responsibilities. Dele-
25	gate duties and responsibilities as the board deems
26	necessary for the efficient operation of this chap-
27	ter;
28	19. Expend, allocate and transfer funds. Expend
29	funds as necessary to fulfill this chapter and allo-
30	cate and transfer funds within the
31	vocational-technical institute system under the ad-
32	ministration of the board and the commissioner as the
33	board deems necessary;
34	20. Allocate and transfer personnel and equip-
35	ment. Allocate and transfer personnel, consistent
36	with collective bargaining agreements and equipment
37	within the vocational-technical institute system un-
38	der the administration of the board and commissioner
39	as the board deems necessary;

1 2	21. Qualifications for admission. Establish qualifications for admission;
3 4 5	22. Establish of additional vocational-technical institutes. Establish additional vocational-technical institutes as appropriate; and
6	23. Other powers. Perform any acts appropriate
7	to carry out the powers expressly granted or reason-
8	ably implied in this chapter.
9	Sec. 3. 20-A MRSA §§10104-A and 10104-B are en-
10	acted to read:
11	§10104-A. Duties and responsibilities of the commis-
12	sioner
13	The commissioner shall implement the policies of
14	the board and be responsible for the operation of the
15	vocational-technical institute system. The commis-
16	sioner shall have the following powers and duties:
17	1. Investigate complaints. To investigate com-
18	plaints and problems relating to the institutes and
19	inform the board of any activities necessary to re-
20	solve any problems;
21	2. Undertake research and issue reports. To un-
22	dertake research and issue reports to the board, the
23	Governor and the Legislature as directed by the
24	board;
25	3. Assist in the preparation of the budget. To
26	assist in the preparation of a budget for the
27	vocational-technical institute system to be approved
28	by the board prior to submission to the Governor;
29	4. Oversee administration. To oversee the ad-
30	ministration of the vocational-technical institute
31	system;
32 33 34	5. Duties delegated by board. To undertake any and all duties delegated to the commissioner by the board;
35	6. Recommend appointment of directors. To rec-
36	ommend directors for appointment by the board;

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1 2 3	7. Appointment of other personnel. To approve appointments made by the directors of the institutes as provided in section 10104-B;
4	8. Cooperation with the University of Maine. To
5	promote cooperation and communication between the
6	vocational-technical institute system and the Univer-
7	sity of Maine system;
8	9. To undertake long-range planning. To under-
9	take long-range planning to include construction,
10	renovation and reconstruction projects and report the
11	findings and recommendations to the board;
12	10. To evaluate the directors' performance. To
13	evaluate the performance of the directors of the in-
14	stitutes and recommend to the board their continua-
15	tion or dismissal;
16	11. Promote cooperation among the institutes.
17	Promote cooperation among the institutes and prepare
18	plans for board approval with respect to the coordi-
19	nation of programs, activities and personnel among
20	the institutes;
21	12. Provide direction to the institutes. Devel-
22	op policies, procedures, goals and objectives to be
23	approved by the board with respect to the operation
24	of the institutes. The commissioner shall meet regu-
25	larly with the directors of the institutes to develop
26	these policies and goals and to assist the directors
27	in their duties;
28	13. Work with state agencies. Work closely with
29	other state agencies that have an impact upon voca-
30	tional education to promote consistent and coordi-
31	nated policies, procedures and programs;
32 33 34	14. Implement the mission and purpose of this chapter. Implement the purpose and intent in section 10101; and
35 36 37	15. Delegate responsibility. The commissioner may delegate responsibilities and duties as necessary to administer this chapter.
38	§10104-B. Directors of institutes

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1 The board, following consideration of the recom-2 mendations of the commissioner, shall appoint the di-3 rectors of the vocational-technical institutes. The 4 directors shall be qualified by education and experi-5 ence.

1. Administration of the institutes. Directors 6 shall be responsible for the day-to-day administra-7 tion of the institutes under the direction of the 8 commissioner. The directors shall cooperate to pro-9 vide vocational education and training that best 10 11 meets the needs of the students, the private sector and the changing state economy. The directors shall 12 13 administer the vocational-technical institutes con-14 sistent with section 10101.

15 2. Appointment of deans. The director of each 16 vocational-technical institute may appoint a dean and 17 other personnel with the approval of the commission-18 er.

19 3. Make recommendations. The director of each 20 institute may make recommendations to the commissioner with respect to the administration of the insti-21 tute, courses of training and curricula, coordination 22 23 of programs with other institutes and with secondary 24 vocational education programs and with other institu-25 tions of higher learning and any other matter re-26 quested by the commissioner.

27 Evaluate personnel at the institute. The di-4. 28 rector of each institute shall make recommendations as requested by the board or the commissioner con-29 30 cerning policies relating to the hiring, firing or 31 granting of any merit increases to instructional per-32 sonnel and to make specific recommendations as re-33 quested about individual instructors, consistent with 34 any collective bargaining agreements.

5. Appointment of police officers. The directors may appoint persons to act as police officers
who, while within the limits of the property owned by
or under the control of the institutes, shall possess
all the powers of police officers in criminal cases.
A. The board may establish guidelines by which

41 each director may make rules for the control,

1 movement and parking of vehicles within the limits of the property owned by or under the control 2 3 the institute. A director's rule shall be of 4 adopted or amended in accordance with section 3. 5 It shall have the same force and effect as a mu-6 nicipal ordinance. District Courts may impose 7 fines for each violation of these rules. 8 B. The board may adopt the provisions of Title

9 30, section 2151, subsection 3, paragraph A, re-10 lating to prima facie evidence and the establish-11 ment of a waiver of court action by payment of 12 specified fees.

13 6. Advisory committees. The director may also 14 appoint advisory committees to advise the directors 15 of the institute on the development and operation of 16 academic programs at the vocational-technical insti-17 tute.

18 Sec. 4. 20-A MRSA §10105, sub-§1, as enacted by 19 PL 1981, c. 693, §§5 and 8, is repealed.

20 Sec. 5. 20-A MRSA §10106, sub-§1, as enacted by 21 PL 1981, c. 693, §§5 and 8, is amended to read:

1. <u>Funding levels</u>. Prior to September 1st of even-numbered years, the state board shall certify and present to the Governor the funding levels which it recommends for the operation of the institutes vocational-technical institute system. It shall report those recommendations to the Legislature prior to November 15th of even-numbered years.

29

Sec. 6. 20-A MRSA §10107-A is enacted to read:

30 §10107-A. Nonlapsing revolving fund

31 A nonlapsing, interest earning, revolving fund, known as the Vocational-technical Institute Fund, is 32 33 created to implement this chapter. Any unexpended 34 balance of funds appropriated by the Legislature to the vocational-technical institute system shall be 35 carried over for the continued use in the programs 36 37 within the system. The fund may also receive, invest and expend money from gifts, grants, bequests, dona-38 39 tions, program fees, tuition, other charges and the 1 sale and disposal of property in accordance with sec-2 tion 10104, subsection 8.

3 Sec. 7. 20-A MRSA §10111, as enacted by PL 1981, 4 c. 693, §§5 and 8, is repealed.

5 Sec. 8. State board review of issue. The State 6 Board of Education shall review and make recommenda-7 tions no later than January 31, 1986, to the Joint 8 Standing Committee on Education on:

9 1. State Board of Education staff needs. Its 10 staff needs to carry out its duties outlined in this 11 Act.

12 2. Vocational-technical institute staff and administrative needs. The staff and administrative needs of the vocational-technical institutes to carry out the intent of this Act and the original purpose in establishing the vocational-technical institutes of providing "responsive administration."

18 3. Department of Personnel and the Department of 19 Finance and Administration. The policies and proce-20 dures of the Department of Personnel and the Depart-21 ment of Finance and Administration as they relate to 22 the provision of vocational education to meet the 23 needs of Maine's industry and labor force.

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27 The Joint Standing Committee on Education may intro-28 duce legislation pursuant to the state board's re-29 view.

30 Sec. 9. Department of Finance and Administration 31 and the Department of Personnel. The Department of 32 Finance and Administration and the Department of Personnel shall, in conjunction with the State Board of 33 Eduction, prepare by December 15, 1985, implementing 34 35 legislation for the state board to include in its re-36 port to the Joint Standing Committee on Education giving authorization to the state board: 37

38 1. Appropriation. To receive lump-sum appropri-39 ations for the vocational-technical institutes; 1 2. Labor negotiations. To conduct labor negotiations within the vocational-technical institute system;

4 3. Personnel decisions. To have flexibility in 5 personnel employment and management decisions in the 6 vocational-technical institute system; and

7 4. Purchasing. To develop a purchasing system 8 responsive to the particular needs of the 9 vocational-technical institute system.

Sec. 10. Effective date. Sections 1 through 7 shall take effect July 1, 1986, and sections 8 and 9 shall take effect 90 days after adjournment.

STATEMENT OF FACT

14 This bill creates a vocational-technical institute system within the Department of Educational and 15 Cultural Services under the direction of the State 16 17 Board of Education. This avoids the establishment of 18 separate department and board to govern the а vocational-technical institutes. It includes the ex-19 20 pansion and clarification of the board's, commissioner's and director's duties. The changes will 21 take effect on July 1, 1986. 22

23 The bill also adds the establishment of a review by the state board, with help from the Department of 24 25 Personnel and the Department of Finance and Adminis-26 tration, of the staffing needs of the board and vocational-technical institutes 27 and of the policies of the Department of Personnel and the Department of 28 29 Finance and Administration. The findings of this re-30 view shall be reported to the Joint Standing Commit-31 tee on Education by January 31, 1986.

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