MAINE STATE LEGISLATURE

The following document is provided by the

LAW AND LEGISLATIVE DIGITAL LIBRARY

at the Maine State Law and Legislative Reference Library

http://legislature.maine.gov/lawlib



Reproduced from scanned originals with text recognition applied (searchable text may contain some errors and/or omissions)

FIRST REGULAR SESSION
ONE HUNDRED AND TWELFTH LEGISLATURE
Legislative Document No. 1505
S.P. 569 In Senate, May 9, 1985
Reference to the Committee on Judiciary suggested and ordered printed.
JOY J. O'BRIEN, Secretary of the Senate
Presented by Senator Clark of Cumberland. Cosponsored by Representative McGowan of Canaan.
STATE OF MAINE
IN THE YEAR OF OUR LORD
NINETEEN HUNDRED AND EIGHTY-FIVE
AN ACT to Aid the Victims of Crime.
Be it enacted by the People of the State of Maine as follows:
15 MRSA c. 515 is enacted to read:
CHAPTER 515
AID TO VICTIMS OF CRIME
§5801. Statement of purpose and legislative intent
1. Findings. The Legislature finds that it is
necessary to create a fund to help victim assistance
programs and that the fund should be, to the extent
possible, comprised of the proceeds of criminal enterprise.
2. Intent. It is intended that the primary use
of the Victim Assistance Fund will be to provide for
at least one state-funded victim assistant in each of

- the 8 prosecutorial districts, thus, alleviating a substantial property tax burden because those positions are currently funded by the counties.
- 4 §5802. Victim Assistance Fund created
- 5 <u>1. Creation of fund. There is created the Vic-</u> 6 tim Assistance Fund, in this chapter called the fund.
- 7 2. Administration. The fund shall be adminis-8 tered by the Attorney General on behalf of the vic-9 tims of crime.
- 3. Acceptance of revenues and assets. The fund shall accept revenues and assets from:
- 12 A. The proceeds of criminal enterprise; and
- B. Legislative appropriations, grants from any source and gifts or donations from any source.
- 15 4. Expending of assets. The fund may expend as-16 sets for the purpose of assisting the victims of 17 crime by disbursing those assets to victim assistance 18 programs.
- 19 §5803. Procedures
- The Attorney General shall promulgate rules set-20 21 ting forth the manner in which the proceeds of criminal enterprise shall be handled, the manner in which 22 23 the fund shall be administered and the manner in which the assets of the fund shall be expended. Pri-24 25 or to the promulgation of these rules, they shall be 26 approved by a majority of a committee composed of the President of the Maine Prosecutor's Association, the 27 28+ Commissioner of Public Safety and a member public appointed by the Governor. These rules shall 29 30 provide for:
- 1. Agencies and entities which may apply for grants. The agencies and entities which may apply for grants under this chapter;
- 34 <u>2. Manner of application. The manner in which</u>
 35 the applications shall be made;

- 3. Procedures to assure that services are provided. The procedures which these agencies and entities shall use to assure that services are, in fact, provided for and to victims of crime;
 - 4. Procedures; law enforcement agencies. The procedures which law enforcement agencies shall use to demonstrate substantial contributions to criminal cases which underlie forfeiture actions; and
- 5. Limitations. The limitations on use and disposition which may be made upon property forfeited to law enforcement agencies.
- 12 §5804. Proceeds of criminal enterprise defined
- 13 The "proceeds of criminal enterprise" means any 14 one or more of the following:
- 1. Property used to further crimes. All property, of any kind and in whatever form held, which is used or intended for use to effect or further any conduct which constitutes murder or a Class A, Class B or Class C crime;
- 2. Conveyances. All conveyances, including aircraft, watercraft, vehicles and vessels which are
 used or are intended for use to transport, conceal,
 effect, further or otherwise facilitate any conduct
 which constitutes murder or a Class A, Class B or
 Class C crime;
- 26 Property furnished to procure other proper-27 ty. All property, of any kind and in whatever form held, furnished or intended to be furnished by any 28 29 person or entity to procure the use or ownership of any property which that person or entity knows or reasonably should have known to have been procured as 30 31 32 the result, in whole or in part, of conduct which 33 constitutes murder or a Class A, Class B or Class C 34 crime;
 - 4. Property procured through crime. All property, of any kind and in whatever form held, which was procured in any part through conduct which constitutes murder or a Class A, Class B or Class C crime; and

39 and

35

36

37

38

5

6

7

1 5. Other property. All property, of any kind 2 and in whatever form held, which was procured in any 3 part with property described by subsection 4.

- §5805. Forfeiture of all property which constitutes the proceeds of criminal enterprise
- 1. Proceeds subject to forfeiture. The proceeds of criminal enterprise shall be subject to forfeiture.
- 2. Property declared forfeited by court. Property subject to forfeiture under subsection 1 shall be declared forfeited by any court having jurisdiction over the property or having final jurisdiction over any related criminal proceeding.
- 3. Exceptions. The court shall order forfeiture of all proceeds of criminal enterprise except as follows:
 - A. No conveyance used by any person as a common carrier in the transaction of business as a common carrier may be forfeited unless it appears that the owner or other person in charge of the conveyance was a consenting party or privy to the commission of murder or a Class A, Class B or Class C crime;
 - B. No conveyance may be forfeited by reason of any act or omission established by the owner of the conveyance to have been committed or omitted by any person other than the owner while the conveyance was unlawfully in the possession of a person other than the owner in violation of the criminal laws of the United States, this State or any state; and
 - C. Property, to the extent of the interest of an owner, by reason of any act or omission established by that owner to have been committed or omitted without the knowledge or consent of that owner.
- 4. Petition for proceeding to order forfeiture. A district attorney or the Attorney General
 may petition the Superior Court in the name of the

- State in the nature of a proceeding in rem to order forfeiture of property subject to forfeiture under subsection 1.
- A. The petition shall be filed in the court having jurisdiction over the property or in Kennebec County.

7

8

9 10

11

12

13

14

15

16

17

18

19 20

21

22 23

24

25

26

27

28

29 30

31

32 33

34

35 36

37

38

39 40

41

42

- B. The proceeding shall be deemed a civil action in which the State shall have the burden of proving all material facts by a preponderance of the evidence and the owner of the property or other person claiming thereunder shall have such burden as to all exception set forth in subsection except that it shall be presumed that all assets, in any part acquired by a person convicted of a violation of Title 17-A, chapter 15 or chapter 45 which is also a Class B or Class C crime, from the date of the offense and for 2 years thereafter, is property described by section 5804, subsection 4. The owner of the assets or other person claiming thereunder may rebut that presumption by providing by a preponderance of the evidence that the assets are not, in fact, property described by section 5804, subsection 4.
- C. The State shall give notice of the petition to the owner of the property and to such other persons as appear to have an interest in the property by delivering to those persons a copy of the summons and complaint by certified or registered mail or in hand or by any other means as is approved by the court. Subsequent proceedings shall be in conformity with the rules of civil actions prescribed by the Superior Court, except that no deposition may be had without the consent of the parties or order of court.
- D. At hearing, other than default proceedings, the court shall hear evidence and make findings of fact and enter conclusions of law, and shall file a final order from which the parties shall have the right of appeal. The final order shall provide for the disposition of the property as follows:
 - (1) In the case of money, negotiable instruments and securities, to the fund;

(2) In the case of other property, to the State, with the requirement that the State sell the property through public auction or public bidding as it would surplus property and that the proceeds of the sale, less the costs of sale, seizure, storage, maintenance of custody, advertising and notice, shall be paid to the fund; and

- (3) Notwithstanding paragraphs A and B, the court may award forfeited property to a law enforcement agency upon the written certification of the Attorney General that the agency has made a substantial contribution to a criminal action which has resulted in the forfeiture of that property.
- Default proceedings shall be held in the same manner as default proceedings in other civil actions, except that service of motions and affidavits related to default proceedings need not be served upon any person who has not answered or otherwise defended in the action.
- 5. Preliminary order or process. The court may issue, at the request of the State ex parte, any preliminary order or process as is necessary to seize or secure the property for which forfeiture is sought and to provide for its custody. That order may include an order to a financial institution or to any fiduciary to require the entity to impound any property in its possession or control and not to release it except upon further order of the court. Process for seizure of the property shall issue only upon a showing of probable cause; and the application for process and the issuance, execution and return of process shall be subject to the provisions of applicable state law. Any property subject to forfeiture under this section may be seized upon process, except that seizure without process may be made when:
 - A. The seizure is incident to an arrest with probable cause, a search under a valid search warrant or an inspection under a valid administrative inspection warrant;

- B. The property subject to seizure has been the subject of a prior judgment in favor of the State in a forfeiture proceeding under this section or any other provision of law;
- 5 C. There is probable cause to believe that the 6 property is directly or indirectly dangerous to 7 health or safety; or
- B. There is probable cause to believe that the property has been used or intended to be used in violation of any criminal law of the State.

11 §5806. Surplus

12

13

14

15

17

18

19 20

21

22

23

24

25

26

27 28

29

30

31

32

33

34

To the extent that the balance of the fund exceeds \$500,000, the Attorney General shall cause the excess to be transmitted to the General Fund of the State.

16 STATEMENT OF FACT

Since World War II, our society has acted time and again to protect the rights of the accused. though this is admirable, similar steps have not been taken to protect and assist the victims of crime. is evident that to protect and assist those victims is costly and that an attempt to do so without is a hollow attempt. By stripping criminals of their profits, a dual purpose is served; the victims of crime are assisted and an added deterent crime is present. The purpose of this bill is to provide for the creation of a Victim Assistance Fund to be funded to the extent possible by the proceeds criminal enterprise. It is intended that the proceeds of forfeiture under this bill be used to expand the fund, except to the extent that certain property is awarded to law enforcement agencies which have made substantial contributions to criminal cases which underlie forfeiture proceedings.