

	FIRS	T REGULAR	SESSION	
	ONE HUNDRED	AND TWELE	TH LEGISLA	TURE
Legislative	e Document	WW Control	<u> </u>	No. 14
H.P. 984		House	e of Representat	tives, April 29, 19
Refere and ordere	nce to the Commit d printed.	tee on Energy	and Natural R	esources suggested
			EDW	IN H. PERT, Cle
Presented ł	by Representative I	Law of Dover-	Foxcroft.	
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	S	TATE OF MA	INE	
		E YEAR OF UNDRED AND	OUR LORD EIGHTY-FI	VE
AN A	ACT to Assure	the Futur Resources		's Forest
Be it er follows:	nacted by the	People of	the State	of Maine a
	. 1. 12 MRSA 5 repealed			y PL 1979, c nacted in it
§5101.	Maine's fore	sts		
The	Legislature	finds that	: Maine's	economy ar
the wel	ll being of	its cit	izens is f	ounded on th
<u>State's</u>	natural reso	urces, es	specially	its forests
	cest resourc			
<u>vides a</u> people	continuous s of the Sta	tream of f te, inclu		upply of woo
	and fiber f			
	estic and com			
	s species of			
	opportunitie			

1 tourists and supplies of high quality water for human 2 use and fisheries habitat.

3 The Legislature further finds that the forests of 4 the State are subject to increased demand for all of 5 its products and that it has also been subject to 6 significantly increased natural mortality losses in 7 the past decade.

8 The Legislature also finds that the vase majority 9 of the forest resource in the State is under private 10 ownership and that the State's role should be to serve as a catalyst to encourage and promote the sus-11 12 tained yield management and use of the forest and its related resources. This role is best realized if 13 state actions in the forestry sector manifest a con-14 15 sistent and comprehensive perspective of how the forest resource can best serve the long-term needs of 16 17 the people of the State.

18 The Legislature further finds that the long-term 19 needs of the State and its citizens may be threatened 20 by uncoordinated and short-sighted decisions in the 21 public and private sectors, including economic devel-22 opment, environmental protection, tax policy and oth-23 er related items.

In view of these findings, it is essential that the State have the capability to study changing trends in supply and demand for forest resources in the State. The State must also establish clear goals for the management of the forest resource and a stable, comprehensive framework and implementation schedule for state actions.

31 Sec. 2. 12 MRSA §§5101-A and 5101-B are enacted 32 to read:

33 §5101-A. Maine Forests for the Future Program

34There is established in the Department of Conser-35vation a Maine Forests for the Future Program. The36purpose of this program shall be to:

37 <u>1. Assess current resources. Assess the current</u> 38 <u>status of forest resources, including, but not lim-</u> 39 <u>ited to, timber, fiber, recreation, water, wildlife</u> 40 <u>and soil;</u>

1	2. Project future demand. Project future demand
2	for these resources based on a common economic fore-
3	cast developed by the State Planning Office;
4	3. Indentify trends in resource utilization.
5	Identify trends in resource utilization and forecast
6	supplies available to meet the projected demand;
7 8 9 10	4. Identify shortfalls. Identify potential shortfalls in forest resources and the management actions necessary in the public and private sector to avoid shortfalls;
11	5. Designate resource management areas. Desig-
12	nate or recognize resource management areas which
13	shall be defined in geographical, ecological, social
14	or economic terms as appropriate and for which shall
15	be established meaningful and attainable management
16	goals; and
17	6. Recommend policy. Recommend to the Governor
18	and the Legislature the administrative and legisla-
19	tive policies or actions needed to refine or redirect
20	state agency programs and to stimulate or remove
21	obstacles to private sector action in a manner that
22	contributes to an adequate supply of natural re-
23	sources.
24	The Commissioner of Conservation shall establish
25	a working group composed of members of the existing
26	staff of the department and other persons
27	knowledgeable in forestry and related fields to carry
28	out the purposes of this chapter. The working group
29	shall have expertise in forest management, forest
30	utilization, recreation management, land use regula-
31	tion and other areas as appropriate.
32	§5101-B. Review and coordination
33 34 35 36 37 38 39	The Land and Water Resources Council, coordinated by the State Planning Office shall review and approve any reports issued by the Maine Forests for the Fu- ture Program under section 5103 and shall collective- ly adopt policies for its member agencies subject to Title 5, chapter 375, that address the needs identi- fied by the program. The commissioner may request the assistance of the council or any of its members in
40	assistance of the council or any of its members in

- 1 the conduct of studies, analyses, surveys or other 2 activities necessary to carry out the purposes of 3 this chapter.
- 4 The commissioner shall coordinate the efforts of 5 this program fully with ongoing departmental and fed-6 eral forestry program planning efforts.
- Sec. 3. 12 MRSA §5103, as enacted by PL 1979, c.
  414, is repealed and the following enacted in its
  place:
- 10 §5103. Reports
- 11 The commissioner shall prepare a series of re-12 ports which provide:
- 13 <u>1. Assessment. An assessment of current and pro-</u>
   14 jected supply and demand for forest and related re 15 sources in the State:
- 16A. Based on these projections, the assessment17shall include goals for the supply of forest re-18sources including, but not limited to, timber,19fiber, recreation, water, wildlife and soil from20each of the resource management areas; and
- 21B. The assessment shall be prepared on a 5-year22cycle with the first report due no later than23January 1, 1987;
- 24 <u>2. Recommendations. Recommendations for state</u>
   25 <u>and private actions designed to address the needs</u>
   26 <u>identified in the assessment:</u>
- A. State action recommendations shall be defined
   in terms of necessary policies, programs, staff
   and budgetary requirements;
- 30B. Recommendations for actions on privately held31forest land shall be developed separately for32large, industrial ownerships and small, nonindus-33trial ownerships. These recommendations shall be34defined in terms of actions needed to achieve35specific end results; and

1C. This report shall be prepared on a 5-year cy-2cle with the first report due no later than January31, 1987; and

4 <u>3. Annual report. Annual progress report along</u> 5 with recommendations for administrative or legisla-6 tive actions needed during the current 5-year cycle. 7 The progress report shall be due on January 1st.

8 The commissioner shall obtain meaningful public 9 input during the preparation of these reports by 10 means of public hearings and other methods as appro-11 priate. All reports prepared under this section shall 12 be submitted for review to the joint standing commit-13 tee of the Legislature having jurisdiction over natu-14 ral resources by the dates specified in this section.

15 Sec. 4. 12 MRSA §5104, as enacted by PL 1979, c. 16 414, is repealed.

## STATEMENT OF FACT

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18 While it is widely recognized that the forests of the State directly or indirectly support virtually all of Maine's citizens, State Government has not de-19 20 21 veloped an integrated approach to forest resource 22 management in its broadest sense. Management of state-owned forest lands, the existing regulation 23 of 24 private lands, wildlife management programs, tax pol-25 icy, economic development programs and other state 26 actions all affect the State's forest yet resource, 27 nowhere in State Government are the cumulative 28 impacts of these actions described and assessed. The 29 impending spruce-fir shortfall and the lack of a de-30 cisive state response is simply symptomatic of this 31 failing.

32 This bill creates a mechanism whereby the existing resources of State Government can be focused 33 on 34 the issues of forest resource policy. A Maine Forests 35 for the Future Program is created with the Department 36 of Conservation as the lead agency and using the Gov-37 ernor's Land and Water Resources Council to facili-38 tate review and implementation. The purpose of this 39 program is to develop a coordinated state approach to

1 forest resource questions whether they involve management of state lands or the promotion of better 3 management on private lands. The program is also in-4 tended to encourage the consideration of a full range 5 of forest resource values in making state forest pol-6 icy. These values include timber, production, recre-7 ation, wildlife, water supply and others as appropri-8 ate.

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