

	FIRST RE	GULAR S	ESSION	
ONE P	IUNDRED AND	TWELFT	H LEGISLATU	IRE
Legislative Docum	ent			No. 121
H.P. 860		House of	of Representativ	ves, April 4, 198
Referred to the ordered printed.	Committee on	Judiciary.	Sent up for con	currence and
			EDWIN	H. PERT, Cler
Presented by Repres Cosponsored by Boutilier of Lewiston	Representative			id Representativ
	STATE	OF MAI	NE	
NINI	IN THE YE		UR LORD EIGHTY-FIVE	:
	Modify Wai in Post-con		Grounds for Review.	Relief
Be it enacted follows:	by the Pec	ple of '	the State c	of Maine a
Sec. 1. 1 by PL 1979, c.			-§§l and 2, mended to r	
			rect appeal	
the trial which on a direct ap				
			n an actic	
conviction rev	view under	this ch	apter <del>,</del> pre	wided the
$\pm \pm$ <u>unless</u> the				
person to take	an appeal	er, to	perfect an	<u>appeal</u> , t
raise certain quate record o				
excusable and	the those	trial e	rrors not e	ippealed ma
result in re	eversal of	the	criminal ju	idgment, th
eourt may orde				
in section 2	:30. <u>In the</u>	approp	<u>riate circu</u>	mstance th

1 <u>assigned justice may order that a direct appeal be</u> 2 <u>taken as provided in section 2130.</u>

3 Errors claimable in federal habeas corpus. 2. 4 The assertion of a right under the Constitution of 5 the United States shall not be held waived by its 6 nonassertion at trial or on, in a direct appeal, in a post-conviction review proceeding or in an appeal from a post-conviction review proceeding if the as-7 8 9 sertion of the right would be held not waived in a 10 federal habeas corpus proceeding brought by the con-11 victed or adjudicated person, pursuant to the United 12 States Code, Title 28, sections 2241 to 2254.

13 Sec. 2. 15 MRSA §2128, sub-§3, as enacted by PL 14 1979, c. 701, §15, is repealed and the following en-15 acted in its place:

16 3. Grounds claimable in a prior post-conviction review proceeding. Grounds for relief which have 17 18 been or could have been raised in a prior action for 19 post-conviction review under this chapter, or in a 20 prior action under Title 14, sections 5502 to 5508, or its predecessors, whether or not an appeal to the 21 22 Law Court was initiated, are waived unless the failure of the convicted or adjudicated person to raise 23 24 any ground in the prior collateral proceeding, to take an appeal, to perfect an appeal or to raise cer-25 26 tain grounds on appeal, or to provide an adequate 27 record on appeal to resolve certain grounds is excusable and such grounds for relief may result in rever-28 29 sal of the criminal judgment. In the appropriate 30 circumstance the assigned justice may order that a 31 request for a certificate, as authorized under sec-tion 2131, subsection 1, be initiated as provided in 32 33 section 2130.

34 Sec. 3. 15 MRSA §2128, sub-§4, as enacted by PL 35 1979, c. 701, §15, is repealed.

36 Sec. 4. 15 MRSA §2130, as amended by PL 1981, c. 37 238, §6, is further amended to read:

38 §2130. Relief

39 If the court determines that relief should be 40 granted, it shall order appropriate relief, includ-

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1 ing: Release from incarceration or other restraint; 2 reversal of the criminal judgment, including one en-3 tered upon a plea of guilty or nolo contendere; entry of judgment for a lesser included offense; 4 reversal 5 of another order or decision, with or without affording the State or other party a new hearing; granting 6 7 the right to take an appeal from the criminal judg-8 ment; granting the right to initiate a request for a 9 certificate of probable cause to the Law Court; cor-10 rection appearing as a matter of record; of errors 11 resentencing or a new sentence; and entry of an order altering the amount of time that a person incarcer-12 13 ated under a sentence has served or must serve. The 14 judgment making final disposition shall be a final 15 judgment for purposes of review by the Law Court. 16 When relief is granted to the petitioner and release 17 appropriate, the justice may release a petitioner is 18 on bail pending appeal.

## STATEMENT OF FACT

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20 The critical modifications made in this bill to 21 Maine Revised Statutes, Title 15, section 2128, the are expressly designed to address how and to what ex-22 23 tent alleged incompetency of counsel claims arising 24 out of counsel's performance either on appeal to the 25 Law Court or in a post-conviction review proceeding 26 or its statutory precursor, are to be cognizable in a 27 proceeding. subsequent post-conviction review 28 Impetus for these changes come from both prior post-29 conviction review actions and from the Law Court case 30 McEachern v. State, 456 A.2d 886 (Me. 1983). Beof 31 cause of the pending cases before the Law Court of 32 Stack v. State, No. Cum-84-223 (Me. argued Nov. 16, 1985) and Kimball v. State, No Oxf-84-193 (Me. argued 33 34 Jan 15, 1985), a conscious effort has been made to 35 avoid addressing in any way how and to what extent 36 alleged incompetency of counsel claims arising out of 37 counsel's performance relative to either an appellate 38 review of sentence, pursuant to the Maine Revised 39 Statutes, Title 15, sections 2141 to 2144 and M.R. 40 Crim. P. 40, or a motion for new trial, pursuant to 41 Crim. 33, are to be cognizable in a post-M.R. Ρ. 42 conviction review proceeding. Further, it is impor-43 tant to note that the modifications herein made to

the Maine Revised Statutes, Title 15, section 1 2128, 2 do not purport to alter the availability of wholly 3 unrelated exceptions to the issue and 4 ground-reclusion rules presently contemplated by Ti-5 tle 15, section 2128, subsections 1 and 3, as for example, an intervening state or federal constitutional 6 7 McEachern v. State, 456 A.2d 886, 889 (Me. mandate. 8 1983).

9 Section 1 expressly addresses amendments to
 10 present the Maine Revised Statutes, Title 15, section
 11 2128, subsection 1, a subsection which:

- 12 1. States an important issue-preclusion rule, 13 namely, "(e)rrors at the trial which have or 14 could have been raised on a direct appeal, wheth-15 er or not such an appeal was taken, may not be 16 raised in an action for post-conviction review 17 under this chapter" - ;
- Describes the conditions by which a petition er may prevent that rule from applying to him;
   and
- 21 3. Gives to the assigned justice the option of 22 ordering, as the appropriate form of relief for 23 the petitioner, the opportunity to take a direct 24 appeal to the Law Court. Section 1, in addition 25 to making certain nonsubstantive changes in lan-26 guage designed to enhance clarity, identifies 27 more completely the conditions under which a pe-28 titioner may prevent the issue preclusion rule 29 from applying to him. Specifically, it adds 2 circumstances in which counsel's performance on 30 appeal potentially forecloses resoltuion of al-leged trial errors, to wit, causing the Law Court 31 32 to dismiss the appeal for want of prosecution, 33 34 see, E.G., M.R. Crim. P. 37(e)(2) and precluding 35 appellate review of an issue raised on appeal because the proper record, although potentially 36 available, has not been provided to the Law Court 37 38 by the appellate counsel.

39 Section 1 also modifies the Maine Revised Stat-40 utes, Title 15, section 2128, subsection 2, to ensure 41 that the failure to assert a federal constitutional 42 right will not be held waived, notwithstanding the dictates of the Maine Revised Statutes, Title 15,
 section 2128, subsections 1 and 3, if the assertion
 of such right would nonetheless be cognizable in a
 federal habeas corpus proceeding.

5 Section 2 modifies the Maine Revised Statutes, 6 Title 15, section 2128, subsection 3, in 5 important 7 respects. First, it incorporates within the Maine Revised Statutes, Title 15, section 2128, subsection 8 9 3, the substance of Title 15, section 2128, subsec-10 tion 4, thereby allowing for the repeal of the latter Second, 11 as unnecessary. it restates the 12 ground-preclusion rule addressing grounds for relief 13 which have been or could have been raised in a prior 14 collateral proceeding employing the same approach as 15 utilized respecting trial errors in the Revised Stat-16 utes, Title 15, section 2128, subsection 1. Third. 17 it expressly imposes conditions by which a petitioner may prevent the rule from applying to him. As to these conditions, they parallel those utilized re-18 19 20 specting trial errors in subsection 1. In this re-21 gard, the language "unless the State or Federal Con-22 stitution otherwise requires or unless the court de-23 termines that the ground could not reasonably have been raised in an earlier action" has been removed 24 25 from the Maine Revised Statutes, Title 15, section 26 2128, subsection 3, since its substance is incorporated within the term "excusable." Fourth, section 2 27 modifies the Maine Revised Statutes, Title 15, 28 section 2128, subsection 3, by giving to the assigned 29 30 justice the option of ordering, as the appropriate 31 form of relief for the petitioner, the opportunity to 32 seek approval from the Law Court of a direct appeal.

33 Section 3 repeals the Maine Revised Statutes, Ti34 tle 15, section 2128, subsection 4, whose substance
35 is now in Title 15, section 2128, subsection 3.

36 Section 4 amends Title 15, section 2130, 37 substantively to include as a form of appropriate re-38 lief "granting the right to initiate a request for a 39 certificate of probable cause to the Law Court." 40 This is made necessary by the last sentence of Title 41 15, section 2128, subsection 3.

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