

ONE HUNDRED AND TWELFTH LEGISLATURE Legislative Document No H.P. 859 House of Representatives, April 4 Referred to the Committee on Human Resources. Sent up for concurrence and ordered printed. EDWIN H. PERT Presented by Representative Paul of Sanford. Cosponsored by Representative Ridley of Shapleigh, Representative Gwadosky of Fairfield and Senator Trafton of Androscoggin. STATE OF MAINE IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FIVE AN ACT to Amend the Medical Examiner Act and Related Provisions.	
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Be it enacted by the People of the State of Maine follows:	as
<pre>Sec. 1. 22 MRSA §2705, sub-§4 is enacte read:</pre>	d to
4. Amendment by the Office of the Chief Med	
Examiner. Completions or amendments to certific	
of death in medical examiner cases, as defined section 3025, shall be as provided in section 2	
subsection 4.	
Sec. 2. 22 MRSA §2842, sub-§3, as amended by 1979, c. 538, §1, is further amended to read:	PL
3. Medical certificate by medical examiner.	
a death occurs under circumstances which make	
medical examiner case as defined in section 3025, when inquiry as to the cause of death is require	

1 law, the medical examiner shall complete and sign the 2 medical certification and verify or provide the date 3 of death within 24 hours of the time he is notified 4 of the death, unless the remains must be held longer 5 before release to complete studies or investigation.

6 The medical examiner shall be responsible for the 7 identity of the deceased and the time, date, place, cause, manner and circumstances of death on the death certificate. Entries may be left "pending" if fur-8 9 ther study is needed. Notwithstanding section 2706, 10 11 subsection 4, this information for which the medical 12 examiner is responsible may be made available to the 13 general public by the Office of the Chief Medical Ex-14 aminer.

15 Sec. 3. 22 MRSA §2842, sub-§4 is enacted to 16 read:

17 4. Correction of errors on death statistic records filed under chapter 711. Certificates of 18 death in medical examiner cases, as defined in sec-19 20 tion 3025, may be completed or amended at any time by 21 means of forms provided by the department to the Office of Chief Medical Examiner. Either the Chief 22 23 Medical Examiner or the medical examiner assigned to the case may sign the forms. The medical examiner 24 25 assigned shall submit the form to the Office of the 26 Chief Medical Examiner for filing with the State Reg-27 istrar of Vital Statistics. These forms may be filed at any time after death and need not include a summa-28 29 ry description of the evidence in support of the com-30 pletion or amendment.

31 Sec. 4. 22 MRSA §3022, as amended by PL 1979, c. 32 538, §2, is repealed and the following enacted in its 33 place:

34 §3022. Office of Chief Medical Examiner

35	1. Appointment and qualifications of the Chief
36	Medical Examiner. There is created, in the Depart-
37	ment of Attorney General, the Office of Chief Medical
38	Examiner for the State. The Chief Medical Examiner
39	shall be appointed by the Governor for a term of 7
40	years and until his successor is appointed and quali-
41	fied. The Chief Medical Examiner shall possess a de-

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gree of doctor of medicine or doctor of osteopathy, 1 2 be licensed to practice in the State and be expert in the specialty of forensic pathology as attested 3 to 4 either by certification in forensic pathology by the American Board of Pathology or the American 5 6 Osteopathic Board of Pathology, or by examination by 7 the State in a manner determined by the Governor utilizing acknowledged experts in the field. Any vacan-8 cy in the Office of the Chief Medical Examiner shall 9 be filled by appointment by the Governor for a full 10 11 term of 7 years. The Chief Medical Examiner may 12 hire, subject to the Personnel Law, necessary office and laboratory personnel in order to carry out 13 the 14 proper functioning of his office.

15 2. Appointment and gualifications of the Deputy Chief Medical Examiner. The Chief Medical Examiner 16 may select one or more of the medical examiners to 17 serve as deputy chief medical examiners. The Deputy 18 19 Chief Medical Examiner shall serve at the pleasure of the Chief Medical Examiner and if salaried shall be 20 unclassified. In the event of his temporary absence, 21 2.2 the Chief Medical Examiner or, if he is unavailable, the Attorney General may designate one of the deputy 23 24 chief medical examiners to serve as acting Chief Medical Examiner. The acting Chief Medical Examiner 25 26 shall have all of the powers and responsibilities of 27 the Chief Medical Examiner.

3. Certification and completion of reports of 28 29 deaths. The Office of Chief Medical Examiner shall 30 be responsible for certification and completion of 31 reports of deaths identified as medical examiner 32 cases by section 3025. This shall be accomplished by 33 examination of bodies and useful objects and by in-34 vestigation and inquiry into the circumstances sur-35 rounding the deaths. The Office of Chief Medical Ex-36 aminer may compile and preserve records and data re-37 lating to criminal prosecution, public health, public 38 safety and vital statistics, as these relate to his 39 responsibilities.

40 4. Judgments of the medical examiners. Judgments of the medical examiners as to the 41 identity of the deceased and as to the cause, manner, 42 43 date, time and place of death shall be made with rea-44 sonable care based on a preponderance of the evi-45 dence.

1 5. Custodian of records. The Chief Medical Ex-2 aminer shall be the custodian of the records of the 3 Office of Chief Medical Examiner. Copies of those 4 records not declared confidential in subsection 8 5 shall be available upon written request.

6 6. Certificate as evidence. Notwithstanding any 7 other provision of law or rule of evidence, the certificate of the Chief Medical Examiner, under seal of 8 9 the State, shall be received in any court as prima 10 facie evidence of any fact stated in the certificate 11 or documents attached thereto. The certificate under 12 the seal shall be presumed to be that of the Chief Medical Examiner. A facsimile of the signature of 13 14 the Chief Medical Examiner imprinted on any certifi-15 cate described in the preceding sentence shall have 16 the same validity as his written signature and shall 17 be admissible in court.

18 7. Medical records provided. In any medical ex-19 aminer case, upon oral or written request of the med-20 ical examiner, any individual, partnership, association, corporation, institution or governmental entity 21 22 which has rendered treatment pertaining to the medi-23 cal examiner case shall forthwith provide the medical 24 examiner with all medical records pertaining to the 25 person and the treatment provided.

26 8. Certain information confidential. Contents 27 of suicide notes, reproductions of medical reports and reports compiled by the police incorporated into the file, internal notes of the office, communica-28 29 tions with the Department of Attorney General, death 30 certificates and any amendments made thereto, except 31 for the information for which the medical examiner is 32 33 responsible, as listed in the section 2842, subsec-34 tion 3, and reports pertaining to cases under investigation by the Attorney General's office or a Dis-35 36 trict Attorney's Office shall be confidential.

37 9. Release of medical examiner's re38 ports. State, county and local agencies and institu39 tions, public and private, in possession of reports
40 of the Office of the Chief Medical Examiner shall not
41 release them, but shall refer all the requests to the
42 Office of the Chief Medical Examiner.

1 <u>10.</u> Cooperation with research requests. The Office of Chief Medical Examiner shall cooperate with research requests by supplying abstracted data and copies of reports to interested persons and agencies, consistent with the available resources of the office.

7 Sec. 5. 22 MRSA §3023, as amended by PL 1979, c. 538, §3, is further amended to read:

9 §3023. Medical examiners; appointment; jurisdiction

10 The Chief Medical Examiner shall appoint medical 11 examiners, who shall have state-wide statewide juris-12 diction and shall serve at the pleasure of the Chief Medical Examiner and subject to his control and 13 the 14 regulations promulgated by him. The Chief Medical Ex-15 aminer may in his discretion make temporary appoint-16 ments when he deems it in the public interest. The 17 medical examiners shall be learned in the science of 18 medicine and anatomy, licensed as physicians in the 19 this State of Maine and bona fide residents of the 20 this State of Maine. Each medical examiner before entering upon the duties of his office shall be duly 21 22 sworn to the faithful performance of his duty.

The Chief Medical Examiner may in his discretion make temporary appointments when he deems it is in the public interest. Temporary medical examiners shall serve on a case-by-case basis and must be licensed as physicians by the State, but do not need to be residents of the State nor take an oath of offfice.

The Chief Medical Examiner may retain official consultants to serve the various needs of the office. These consultants shall possess a high degree of integrity and be learned in the their fields. They need not reside within the State nor take an oath of office. They shall serve at the pleasure of the Chief Medical Examiner.

37 Sec. 6. 22 MRSA §3025, as repealed and replaced 38 by PL 1979, c. 538, §5, is repealed and the following 39 enacted in its place:

40 §3025. Medical examiner case

1 2 3 4 5	1. Circumstances of death constituting medical examiner case. A medical examiner case exists when remains are found which may be human and raise suspi- cion that death has occurred under any of the follow- ing circumstances:
6	A. Violence or poisoning;
7	B. Suddenly when the person is in apparent good
8	health and has no specific natural disease suffi-
9	cient to explain death;
10	C. During diagnostic or therapeutic procedures
11	under circumstances indicating gross negligence
12	or when clearly due to trauma or poisoning unre-
13	lated to the ordinary risks of those procedures;
1.4	
14	D. Death when the person is in custody pursuant
15	to an arrest, confined in a state correctional
16	facility, county institution, facility or local
17	lockup, unless clearly certifiable by an attend-
18	ing physician as due to specific natural causes;
19	E Dooth while the newson is a patient on wari
20	E. Death while the person is a patient or resi- dent of a facility of the Deparment of Mental
20	Health and Mental Retardation or residential care
22	facility maintained or licensed by the Department
22	of Human Services, unless clearly certifiable by
23	an attending physician as due to specific natural
24 25	causes;
20	causes,
26	F. Death suspected of being due to a threat to
27	the public health when the authority of the medi-
28	cal examiner is needed to adequately study the
29	case for the protection of the public health;
30	G. Death suspected of not having been certified,
31	including, but not limited to, bodies brought in-
32	to the State and any buried remains uncovered
33	other than by legal exhumation;
2.4	
34	H. Deaths suspected of being medical examiner cases which have been certified by other than
35	cases which have been certified by other than
36	medical examiners or the equivalent of a medical
37	examiner, including, but not limited to, bodies
38	brought into the State under those circumstances;

II. Sudden infant death syndrome deaths and allother deaths of children under the age of 18 un-less clearly certifiable by an attending physi-cian as due to specific natural causes unrelatedto abuse or neglect;

5 J. Whenever human or possibly human remains are
7 discovered not properly interred or disposed of,
8 for which the responsibility to do so cannot be
9 readily determined; or

10 K. Any cause when there is no attending physi 11 cian capable of certifying the death as due to
 12 natural causes.

2. Attendance by physician. A medical examiner 13 case exists whenever the death is wholly or in part 14 15 ascribable to violence or poisoning, regardless of whether the deceased had been attended by a physi-16 cian, was a patient in a hospital, survived for con-17 siderable time or died with the terminal natural 18 19 causes consequent to and following from the injury or 20 poisioning.

3. Transplant operations. No operation for the transplant of an organ or a portion of any organ may 21 22 take place, when the donor's death occurs under cir-23 cumstances indicating a medical examiner case, with-24 25 out approval of the medical examiner. Any doctor performing a transplant operation when the donor has 26 died under these circumstances shall note the condi-tion of the vital organs in the region of surgery and 27 28 29 shall include this notation in a written report of the operation and manner in which death was pro-nounced, with the report to be given to the medical 30 31 32 examiner upon his request. The medical examiner may choose to be present during the removal of the do-33 34 nated organ.

4. Questionable cases and cases which may constitute exceptions. All questionable cases shall be
reported. Acceptance of any questionable case is to
be determined by the Chief Medical Examiner unless
acceptance is specifically ordered by the Attorney
General or district attorney having jurisdiction.

1 Deaths due to the consquences of long-term alcohol 2 use, long-term exposure to environmental or occupa-3 tional toxins or long-term exposure to carcinogens 4 shall be reported, but need not be accepted.

5 Sudden natural deaths in the elderly who have not had 6 previous specific symptons or who were not under treatment by a physician for the specific natural 7 8 cause that is considered to be the cause of death 9 shall be reported to the Office of the Chief Medical 10 Examiner. Those cases may be referred back to the attending physician by the Chief Medical Examiner for 11 12 certification of the death, even though the attending 13 physician has not treated the patient for the specific natural disease that he will enter as his diagno-14 15 sis as required in section 2842, subsection 2.

16 5. Delayed reports. When a death has occurred 17 that falls under this law as a medical examiner case 18 and the body has already been released for final dis-19 position, the case may be accepted and the body or-20 dered held for examination by a medical examiner, but 21 no exhumation may take place when the body has been 22 finally interred, except pursuant to section 3029.

 23
 Sec. 7.
 22 MRSA §3028, sub-§§1, 3, 5 and 11, as

 24
 enacted by PL 1979, c. 538, §8, are amended to read:

25 Authority to conduct investigation. The medi-1. cal examiner shall have authority to conduct an 26 in-27 vestigation of and inquiry into the cause and, manner 28 and circumstances of death in a medical examiner case. He shall, if deemed necessary, immediately pro-29 30 ceed to the scene and, subject to the authority of 31 the Attorney General, assume custody of the body for the purposes of the investigation, and shall retain 32 33 custody until the investigation has been completed or 34 until the Chief Medical Examiner has assumed charge 35 of the case.

36 3. <u>Assistance of law enforcement agency</u>. The 37 medical examiner, or the pathologist as described in 38 subsection 9 <u>8</u>, may request the assistance and use of 39 the facilities of the law enforcement agency having 40 jurisdiction over the case for the purposes of 41 photographing, fingerprinting or otherwise identifying the body. That agency shall provide the medical
 examiner or pathologist with a written report of the
 steps taken in providing the assistance.

Requests for objects. Any person having pos-4 5. session of any object or objects, as described in 5 subsection 4, shall at the request of the medical ex-6 7 aminer give that object or objects to a law enforcement officer. Original written or recorded material 8 that might express suicidal intent shall be sent to 9 10 the Office of the Chief Medical Examiner. The Chief Medical Examiner may elect to accept copies in place 11 12 of originals.

13 11. Final release of body. In any medical exam-14 iner case the body shall not be finally released for 15 embalming or burial except by order of the medical 16 examiner in charge of the case, or by the Chief Medi-17 cal Examiner. No medical examiner may release a body 18 without first ensuring that the case has been re-19 ported to the Office of Chief Medical Examiner.

20 Sec. 8. 22 MRSA §§3028-A, 3028-B and 3028-C are 21 enacted to read:

22 §3028-A. Disposal of unidentified remains

23 Whenever unidentified human skeletal remains are 24 recovered, the Chief Medical Examiner may store the 25 remains, release them to an educational institution, inter them in an appropriate resting place or have 26 27 them cremated. Ashes of remains cremated may be dis-28 posed of in any appropriate manner. Human skeletal 29 remains uncovered in a cared-for cemetery or known to 30 be Indian remains are excluded from the operation of 31 this section.

32 §3028-B. Retention of body fragments and body fluids

A medical examiner or his designated pathologist
 may retain body fragments or body fluids for evi dence, further study or documentation.

36 §3028-C. Disposal of nonsubstantial fragments and 37 fluids; disposal of substantial fragments

1 1. Disposal of nonsubstantial body fragments and body fluids. Body fragments or body fluids retained 2 for evidence, further study or documentation, 3 or 4 those which have been recovered after the body has been released from the custody of the medical examin-5 6 er, may be disposed of according to the practices of 7 the laboratory responsible for analysis, by the Office of the Chief Medical Examiner, or by the medical 8 9 examiner or pathologist retaining those fragments or 10 fluids, unless claimed in writing by the person re-11 sponsible for burial.

12 2. Disposal of substantial body fragments. The 13 Chief Medical Examiner may dispose of substantial 14 fragments of bodies that have been retained for evi-15 dence, further study or documentation or that have 16 been recovered after the rest of the body has been 17 finally released, in accordance with section 3028-A, 18 unless claimed by the person responsible for burial.

19 Sec. 9. 22 MRSA §3032, as enacted by PL 1967, c. 20 534, §2, is amended to read:

21 §3032. Rules

22 The Chief Medical Examiner is authorized and empowered to carry into effect this chapter, and 23 in 24 pursuance thereof, to make and enforce such reason-25 able rules and regulations consistent with this chap-26 he may deem necessary. A copy of ter as such 27 amendments thereto regulations the rules and any 28 shall be filed in the office of the Secretary of 29 State. Complete directions as to the nature, charac-30 ter and extent of the investigation to be made, ±η 31 eases where medical examiners are involved, together with appropriate forms for the required reports and 32 33 instructions for the medical examiners' use shall be 34 promulgated by the Chief Medical Examiner by proper 35 rule and regulation.

36 Sec. 10. 32 MRSA §1404, as amended by PL 1979, 37 c. 538, §11, is further amended to read:

38 §1404. Medical examiner case; no embalming until 39 release

When a person has died under circumstances which 1 2 constitute a medical examiner case as defined in Ti-3 tle 22, section 3025, no person shall may inject into any cavity or artery of the body any fluid or sub-4 5 stance, or submerge the body in or place, pour or 6 spray on the body any preservative, deodorant, insecticide, cosmetic or other chemical until a legal cer-7 8 to the cause of death has been obtained tificate as 9 from the medical examiner, or until legal investigahas determined the cause of death, or written 10 tion 11 permission to embalm do so such bedy has been given by the medical examiner. If a criminal cause of death 12 alleged or suspected, no fluid or other substance 13 ±s 14 shall be injected into a body until the cause of 15 death is legally established or until an autopsy has 16 been performed-

 Sec. 11.
 32 MRSA §1405, 2nd ¶, as amended by PL

 18
 1979, c.
 538, §12, is further amended to read:

19 body of a deceased person shall not be cre-The 20 mated within 48 hours after his decease unless he 21 died of a contagious or infectious disease and in no 22 event shall the body of a deceased person be cre-23 mated, buried at sea, used by medical science or removed from the State until the person, firm or corpo-24 25 ration in charge of the eremation disposition has re-26 ceived a certificate from a duly appointed medical that he has made personal inquiry into the 27 examiner 28 cause and manner of death and is satisfied that no 29 further examination or judicial inquiry concerning the same is necessary. This certificate, a certified 30 31 copy of the death certificate and a burial transit 32 permit when presented by the authorized person as defined in Title 22, section 2846, shall be sufficient 33 34 authority for cremation, burial at sea, use by medi-35 cal science or removal from the State and the person, 36 firm or corporation in charge of eremation the 37 disposition shall not refuse to cremate or otherwise 38 the body solely because these documents dispose of 39 are presented by such an authorized person. Such The 40 certificate shall be retained by the person, firm or 41 corporation in charge of the cremation or disposition 42 for a period of 3 15 years. For said the certifi-43 cate, the medical examiner shall receive a fee of \$15 44 payable by the person requesting same.

Sec. 12. 32 MRSA §1405, 4th ¶, as enacted by PL 1979, c. 538, §13, is repealed.

3

STATEMENT OF FACT

4 Section 1 of the bill incorporates the procedure 5 for amending medical examiner case death certificates 6 set out in the Maine Revised Statutes, Title 22, sec-7 tion 2842, subsection 4.

8 Section 2 specifically details those portions of 9 the death certificate that the medical examiner is 10 responsible for among the entries required on the 11 death certificate and allows the Office of the Chief 12 Medical Examiner to release that information to the 13 public.

14 Section 3 facilitates changes on medical examiner case death certificates in view of their unique na-15 ture requiring frequent alteration. It provides for 16 the filing of supplemental reports by the Office of Chief Medical Examiner with the State Registrar of 17 18 19 Vital Statistics. It allows the supplemental report 20 to be filed at any time after death without the ne-21 cessity of a summary description of the evidence in 22 support of the change.

23 Section 4 provides an alternative to the State's certification process in forensic pathology, consist-24 25 ent with the procedures for medical licensing, and it 26 clarifies the purpose of the Office of Chief Medical 27 It established a minimum standard which Examiner. 28 medical examiners are to apply in exercising their 29 judgments. This is not to suggest as to these same judgments that a higher standard cannot be applied by 30 31 medical examiners in situations where some higher 32 standard is applicable. It formally establishes the 33 custodian of the records, provides a mechanism for certifying medical examiner records for use in court, 34 35 defines public access and allows for cooperation with 36 research requests.

This section also affirmatively confers upon the Chief Medical Examiner the powers implicitly conferred upon him by the prior version of the Maine Revised Statutes, Title 5, section 200-E. This power 1 is needed so that the Chief Medical Examiner may in-2 vestigate medical examiner cases.

3 This section also bars outside agencies and in-4 stitutions from releasing medical examiner reports to 5 the public, by providing instead for referral of 6 those requests to the Office of the Chief Medical Ex-7 aminer for response.

8 Section 5 defines the qualifications of the tem-9 porary medical examiner and distinguishes them from 10 regular medical examiners. The requirements are less 11 because they are used only when a regular medical ex-12 aminer is not available or cannot handle the case as 13 as some other physician. It also corrects a well 14 grammatical error in wording.

15 Section 6 replaces the present Maine Revised 16 Statutes, Title 22, section 3025. It clarifies the 17 language; narrows the scope of medical examiner 18 cases; excludes certain types of deaths formerly con-19 sidered medical examiner cases, but not reported as 20 such, in keeping with conventional medical practice; 21 provides a structure for decision making in regard to 22 case acceptance; strengthens the criteria for accept-23 ance of human remains not specifically falling under other medical examiner case criteria; 24 provides а means by which attending physicians may certify the 25 26 numerous and not unexpected deaths in elderly pa-27 tients whom they have not been specifically treating 28 for the disease which causes death, generally arteri-29 osclerotic cardiovascular disease, without violating other provisions of law; provides specific authority 30 to examine bodies after funeral arrangements have 31 32 started; and removes from the medical examiner the 33 burden of intervention in disputes involving 34 inaccurately filed certificates and civil litigation 35 disputes of no great concern to the general public.

36 Section 7 expands the authority of the medical 37 examiner in law, consistent with current practice, to 38 inquire into circumstances of the death and permits 39 the omission of a scene visit. It corrects a refer-40 ence in the Maine Revised Statutes, Title 22, section 41 3028, subsection 3; provides for an alternative to the filing of the original suicide note; and mandates 42 43 that a local medical examiner notify the central of-44 fice before releasing a body.

Section 8 provides a mechanism for the disposal
 of unidentified human skeletal remains which are ei ther uncovered in a cared-for cemetery or known to be
 Indian remains.

5 The section also allows a medical examiner or pa-6 thologist to retain body fragments or body fluids if 7 necessary for evidentiary or study purposes, or to 8 document a particular finding.

9 This section provides for the disposal of re-10 tained body fragments or body fluids by the involved 11 laboratory or medical examiner. If any person re-12 sponsible for burial desires to have them disposed of 13 differently, he must initiate a request in writing.

14 This section also provides a mechanism for the 15 disposal of substantial body fragments retained or 16 found after the body has been finally released. Im-17 plicit in this bill is the authority of the Chief 18 Medical Examiner, without consultation with the per-19 responsible for burial, to dispose of insubstanson tial body fragments and body fluids. It is 20 left to 21 the sole discretion of the Chief Medical Examiner to 22 decide what is substantial and what is not.

23 Section 9 relieves the Chief Medical Examiner 24 from the requirement that he promulgate rules govern-25 ing the manner in which the medical examiner practice 26 Since forensic pathology is a recogis conducted. 27 nized subspecialty in the field of medicine, there is no need to define its practice by rule. 28 Additional-29 the field of forensic pathology is constantly ly, 30 changing, a fact which requires constant modification 31 of any promulgated rule.

32 The revisions in section 10 delete the require-33 ment for written authorization which might delay a 34 funeral, withhold authority to embalm merely because the cause of death has been established since the 35 body may still be needed for other purposes, and ex-36 37 tend the prohibition beyond embalming to include the 38 use of other chemicals that might alter the remains 39 before examination or testing. The last sentence of 40 the Maine Revised Statutes, Title 32, section 1404, 41 is removed as being wholly unnecessary.

1 Section 11 provides a means for ensuring that fi-2 nal disposition of dead human bodies by means other than burial or entombment occurs only upon certifica-3 4 tion by a duly appointed medical examiner, that he 5 had made personal inquiry into the cause and manner 6 of death and is satisfied that no further examination 7 or judicial inquiry is necessary. The period of retention of medical examiners' certificates has been 8 9 increased from 3 to 15 years.

10 The paragraph repealed by section 12 is redun-11 dant, in light of the amendment to the Maine Revised 12 Statutes, Title 32, section 1405.

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