

1 2	SECOND REGULAR SESSION
3 4	ONE HUNDRED AND ELEVENTH LEGISLATURE
5 6	Legislative Document No. 2364
7 8 9	H.P. 1789 House of Representatives, March 27, 1984 Reference to the Committee on Agriculture is suggested and ordered printed.
. 10 11	EDWIN H. PERT, Clerk Presented by Representative Michael of Auburn. Cosponsors: Senator Wood of York and Representative Hall of Sangerville.
12 13	STATE OF MAINE
14 15 16	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FOUR
17 18	AN ACT to Protect Agricultural Lands.
19 20	Be it enacted by the People of the State of Maine as follows:
21	Sec. 1. 12 MRSA Pt. 1-A is enacted to read:
22	PART 1-A
23	AGRICULTURE
24	CHAPTER 101
25	MAINE AGRICULTURAL LAND PROTECTION ACT OF 1984
26	SUBCHAPTER I
27	GENERAL PROVISIONS
28	§351. Short title

1 This chapter shall be known as the Maine Agricul-2 tural Land Protection Act of 1984. 3 §352. Legislative findings 4 1. Findings. The Legislature finds that: 5 A. Agriculture is an important source of economic activity in the State, contributing substan-6 7 tially to the overall economy and strengthening 8 its rural areas and values and rural quality of 9 life; B. The Legislature also recognizes that Maine and New England contain only 1% of the nation's 10 11 12 farmland and 5% of the United States population, with the result that the region imports over 70% 13 14 of its food needs. The Legislature finds that the 15 future availability of food from the nation's ma-16 jor agricultural regions in the west is threat-17 ened by increasing competition for and declining supplies of ground water needed for irrigation, 18 19 rising transportation costs and uncertainties in 20 predicted long-term climatic changes; and 21 C. The Legislature further finds that the state's most productive soils represent less than 22 15% of the total land base and that the retention 23 of a maximum amount of the state's limited supply 24 25 of agricultural land is a matter of public concern and is necessary to the conservation of the 26 27 state's economic resources and to assure ade-28 quate, healthful and nutritious food, both in the 29 present and in the future, for the residents of 30 this State, the region and the nation. 31 2. Additional findings. In addition, the Legis-32 lature specifically finds: 33 A. Maine has been steadily losing farms and farmland. Between 1945 and 1982, agricultural land in the State was reduced by 2/3. The contin-34 35 36 ued loss of the productive potential of agricul-37 tural land threatens the health and welfare of the people of this State, the region and the na-38 39 tion;

B. The loss of agricultural land has been caused by economic pressures leading to abandonment and conversion to other uses. Conversion to commercial or residential uses accounts for an estimated 30% of land lost from agriculture since 1960 and is of the most serious concern because it is irreversible. The cumulative impact of individual conversion losses becomes significant over time;

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14 15 C. Division of farm units following abandonment into 10-acre or 20-acre parcels for primary and secondary home sites and woodlots effectively removes the land from viable agricultural activity and represents another form of conversion which threatens the continued availability of agricultural land;

D. Since 1950, the portion of cropland in Maine 16 17 which is rented has increased from 14% to 31%. 18 Short-term leases for agricultural land are com-19 mon. Nonfarm owners are increasingly controlling the state's agricultural land with the intention 20 21 of developing it in the future. This competition for agricultural land presents a subtle develop-22 23 ment pressure which increases the cost of land to 24 farmers and which is manifest in a trend toward 25 increasing land rental. These circumstances place 26 Maine farmers and farmland at risk;

27 E. The presence of certain land uses within an 28 agricultural area, such as housing developments 29 and nonagricultural commercial uses, results in 30 incompatibilities which constrain the economic 31 operation of agriculture, including the threat of nuisance suits, increased theft and vandalism and 32 33 the risk of public exposure to pesticides and 34 other health hazards and is a matter of public 35 concern;

36	F. Loss of agricultural land is accelerated when
37	agricultural activity in an area is reduced to
38	levels below a minimum threshold or critical mass
39	needed to maintain the economic viability of
40	farming. The state's agricultural industry has
41	been reduced to its critical mass in many areas.
42	Further losses will result in the exit of busi-
43	nesses which supply inputs to farming, such as

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feed mills, farm supply stores and farm equipment dealers, as well as markets for farm products such as wholesale dealers and food processing industries, and may also result in declining services from university and federal agencies. Remaining farmers may be forced out of business as the infrastructure for supplies and markets diminishes. The maintenance of a viable agricultural economy requires the protection of agricultural land and operations in such amounts as to provide the critical mass needed for a viable supply and marketing infrastructure;

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13 G. It is in the public interest to provide for orderly growth and development in order to mini-14 15 mize the public costs of certain private land use 16 decisions, including the added costs of public 17 services to scattered development, the threat to 18 the public health and welfare arising from unnec-19 essary exposure to health hazards, the loss of 20 economic returns from agriculture and the reduc-21 tion in the food production potential for the fu-22 ture.

23 It is in the public interest to provide for or-24 derly growth and development in order to maximize 25 total benefits from the use of our land resources in a way that optimizes the present use of the 26 27 land while ensuring its availability for future agricultural options. There is enough land in the 28 State to provide for growth and development, 29 30 while maintaining its agricultural land base and 31 preserving the special nature of its rural areas if the land resources are used efficiently and 32 33 growth is directed by an orderly process;

34 It is the responsibility of the State to pro-Η. 35 tect viable agricultural lands from the adverse 36 effects of developments which due to their magni-37 tude have been identified as a matter of state concern and are subject to state review and regu-38 lation pursuant to Title 38, sections 481 to 489, 39 or which are wholly, or in part, financed by 40 grants or loans made available by or through 41 state approval, or which are the result of direct 42 state action in the development of public build-43 44 ings and improvements; and

I. The protection of agricultural land from 1 2 parcelization and the incompatibility of small 3 scale development is best served by local plan-4 ning and zoning which is based on an adequate understanding of the desires and objectives of the 5 6 local citizenry, an intimate knowledge of the lo-7 cal human, economic and natural resources and an 8 ability to respond effectively to changing needs 9 and conditions, recognizing an obligation to consider and provide for regional and state level 10 11 concerns as embodied in this chapter.

12 §353. State policy

13 It is the policy of the State to ensure an ade-14 quate and affordable supply of productive agricultural land to meet the needs of existing and future ag-15 ricultural operations, to protect viable agricultural 16 lands from conversion to development, to protect ag-17 18 ricultural operations from constraints on necessary 19 agricultural practices due to encroachment of incompatible land uses into farming areas, to enhance the 20 21 economic viability of agricultural operations and to 22 support the supply and market structures needed for a 23 viable agricultural economy in order to arrest the abandonment of productive agricultural land and its 24 25 subsequent reversion to forested land and conversion 26 to development.

- 27 §354. Purposes
- 28 The purposes of this chapter are:

29 1. Agricultural land retention districts. To de-30 fine areas of the State which contain the most pro-31 ductive agricultural soils and which are economically 32 viable for agriculture as agricultural land retention 33 districts in order to protect that land from develop-34 ment which is incompatible with its agricultural po-35 tential;

36	2. Impacts of state activities. To ensure that
37	state activities, including provision of funding or
38	financing for development or taking of land by emi-
39	nent domain, do not interfere with the viable opera-
40	tion of agricultural activities within agricultural
41	land retention districts or reduce the agricultural
42	potential of the resource base of those districts;

1 <u>3. Accessibility of agricultural land. To ensure</u> 2 <u>that farmers have access to productive agricultural</u> 3 <u>land; and</u>

4 <u>4. Agricultural investment outlook.</u> To improve 5 <u>the outlook for investment in agriculture by reducing</u> 6 <u>development pressures within agricultural land reten-</u> 7 <u>tion districts and by protecting lands within those</u> 8 <u>districts from incompatible land uses contributing to</u> 9 <u>nuisance or health suits and damages from theft and</u> 10 <u>vandalism.</u>

11 §355. Definitions

12 As used in this chapter, unless the context indi-13 cates otherwise, the following terms have the follow-14 ing meanings.

Agricultural land. "Agricultural land" means
 lands currently being used or that have the potential
 to be used to produce agricultural commodities, ex cluding forest products other than Christmas trees
 and maple sugar products.

 2. Agricultural land of local importance. "Agricultural land of local importance" means land which
 is not prime or unique agricultural land but which,
 according to standards promulgated by the Agricultur al Lands Protection Board, contributes significantly
 to the local agricultural economy.

3. Agricultural land of statewide importance.
"Agricultural land of statewide importance" means
land which is not prime or unique agricultural land
but which, according to standards promulgated by the
Agricultural Lands Protection Board, contributes significantly to the agricultural economy of the State.

32 4. Agricultural land retention district. "Agri33 cultural land retention district" means that land
34 which is so designated for purposes of agricultural
35 land retention pursuant to subchapter IV.

36 <u>5. Compromised agricultural land. "Compromised</u> 37 agricultural land" means land which, according to 38 standards promulgated by the Agricultural Lands Pro-39 tection Board, is so located as to have had its value 1 as agricultural land significantly diminished or destroyed because of its proximity to other development, distance from markets and transportation facilities or other similar, relatively permanent factors affecting its economic viability as agricultural land.

6. Designated agency. "Designated agency" means
an agency or group of agencies selected by the Agricultural Lands Protection Board to propose agricultural land retention districts within their respective jurisdictions or service areas pursuant to section 359, subsection 3.

7. Farm operation. "Farm operation" means an economic unit comprised of agricultural lands and associated buildings that are operated under the same ownership or management, including forested lands that are contiguous to agricultural lands and are part of that same ownership.

19 8. Important related land. "Important related 20 land" means that land in an area of significant agri-21 cultural land which, according to standards promul-22 gated by the Agricultural Lands Protection Board, is 23 determined to be necessary for the continued success 24 of agricultural operations in the area.

9. Parcel of land. "Parcel of land" means all
 land contained within a continuous uninterrupted
 boundary.

10. Prime agricultural land. "Prime agricultural land" means that land which is classified as such under the standards of the Soil Conservation Service of the United States Department of Agriculture pursuant to the Code of Federal Regulations, Title 7, §657.5 (a), which standards are incorporated in this chapter by reference.

35 <u>11. Significant agricultural land. "Significant</u>
 36 <u>agricultural land" means prime, unique and agricul-</u>
 37 <u>tural land of statewide importance which is not com-</u>
 38 <u>promised land.</u>

39 <u>12. Unique agricultural land. "Unique agricul-</u> 40 tural land" means that land which is classified as

1	such under the standards of the Soil Conservation
2	Service of the United States Department of Agricul-
3	ture pursuant to the definitions of the Code of Fed-
4	eral Regulations, Title 7, §657.5 (b), which stan-
5	dards are incorporated in this chapter by reference.
6	SUBCHAPTER II
7	AGRICULTURAL LANDS PROTECTION BOARD
8	§356. The Agricultural Lands Protection Board
9	1. Board established. There is established,
10	within the Department of Agriculture, Food and Rural
11	Resources, an Agricultural Lands Protection Board, in
12	this chapter called the board. The board shall con-
13	sist of 7 voting members. In addition to the Commis-
14	sioner of Agriculture, Food and Rural Resources or
15	his designee, the chairman of the State Soil and Wa-
16	ter Conservation Commission, there are 5 members who
17	are appointed by the Governor and subject to the ap-
18	proval of the joint standing committee of the Legis-
19	lature having jurisdiction over agriculture and to
20	confirmation by the Senate. The 5 additional members
21	shall include 2 members who are farmers, one member
22	who is or has served as a municipal official, one
23	member who is serving on or has served on a board of
24	a regional planning agency or regional council of
25	government and one member from the public at-large.
26	The designee of the commissioner shall be limited to
27	a person holding a major policy-influencing position
28	as defined by Title 5, section 711.
29	2. Organization of the board. The Governor shall
30	designate one of the board members to serve as chair-
31	man and the board may elect such other officers as it
32	deems necessary. The board shall meet at the call of
33	the chairman or at the request of any 3 members. Five
34	members shall constitute a quorum and an affirmative
35	vote of a majority of those present and voting shall
36	be necessry for any official action.
37	3. Terms of appointment. The public members
38	shall be appointed for terms of 4 years, except that,
39	of the initial appointees, 2 shall serve 4-year
40	terms, 2 shall serve 3-year terms and 2 shall serve
41	2-year terms. Any vacancy shall be filled by appoint-
42	ment for the remainder of the unexpired term.

1 4. Compensation of the board. Each public member 2 shall receive the same per diem salary as paid to 3 Legislators for services at hearings or meetings and, 4 consistent with Title 5, section 13, shall be enti-5 tled to payment of necessary expenses, in connection 6 with the official business of the board, under the 7 authorization of the board.

8 5. Staff. The commissioner shall appoint a director with the approval of the board. The director 9 shall be the principal administrative, operational 10 and executive employee of the board. The director shall attend and participate in all meetings of the 11 12 board, but may not vote. The director, with the ap-13 14 proval of the commissioner, may hire professional personnel and other staff deemed necessary. the board 15 16 may coordinate its staff activities with those of the State Soil and Water Conservation Commission. All em-17 ployees of the board shall be subject to Title 5, 18 Part 2. The director may obtain office space, goods 19 20 and services as required.

21 The board may establish standards for the delegation 22 of its authority to the staff. Any person aggrieved 23 by a decision of the staff has a right to a review of 24 the decision by the board.

The Commissioner of Agriculture, Food and Rural Resources shall provide the board with administrative services of the department, including assistance in preparation of the board's budget and the services of consultants on a contractural basis, or otherwise as may be necessry to assist the board, and may require reimbursement for these services.

32 6. Powers and duties. It shall be the duty of
33 the board, exercising the police power of the State,
34 to protect agricultural land pursuant to this chap35 ter. The board shall:

36 A. Monitor the status of significant agricultur-37 al lands in the State, including the rates of 38 conversion, erosion or abandonment of these lands, through studies and other means, as pro-39 vided by this chapter, and shall annually report 40 41 to the Legislature on the effectiveness of, and 42 its progress in implementation and administration 43 of, this chapter;

- 1 B. Establish criteria for the identification of 2 agricultural land retention districts; 3 C. Designate and fund agencies to propose boundaries of agricultural land retention districts; 4 5 D. Approve proposed boundaries of agricultural 6 land retention districts; 7 E. Beginning August 1, 1985, review and approve 8 applications submitted pursuant to Title 38, sections 481 to 490, for permits for development to 9 10 be located within agricultural land retention districts; 11 F. Assist municipalities in planning and zoning 12 13 to protect land in agricultural land retention 14 districts; G. Administer and distribute the Agricultural 15 Land Retention Fund; and 16 17 H. Review and approve requests for state funding 18 assistance to construct nonagricultural struc-19 tures within agricultural land retention dis-20 tricts. 21 The board may receive advice and assistance from, 22 coordinate with or enter into agreements with, the State Planning Office, the Soil and Water Conserva-tion Commission, the Department of Conservation and 23 24 25 other state, federal or local agencies and with universities, planning agencies and nonprofit organiza-26 27 tions with relevant expertise. 28 The board may establish rules in a manner consistent with the Maine Administrative Procedure Act, 29 30 Title 5, chapter 375, as necessary to carry out the 31 purposes of this chapter. 32 SUBCHAPTER III 33 AGRICULTURAL LAND RETENTION FUND 34
  - §357. Agricultural Land Retention Fund

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1	1. Establishment; purposes. An Agricultural Land
2	Retention Fund shall be established for the purpose
3	of assisting local government and planning agencies
4	in protecting agricultural lands pursuant to this
5	chapter. All funds appropriated for that purpose and
6	all other funds received for purposes related to this
7	chapter and so designated by the Governor shall be
8	credited to the fund and shall be nonlapsing.
9	2. Distribution of funds. The Agricultural Lands
10	Protection Board shall administer the fund and shall,
11	in consultation with the State Planning Office, es-
12	tablish standards for the distribution of funds so
13	appropriated.
14	SUBCHAPTER IV
15	AGRICULTURAL LAND RETENTION DISTRICTS
16 17	§358. Standards for defining lands to be included in agricultural land retention districts
18	1. Adoption of standards. Prior to January 1,
19	1986, the Agricultural Lands Protection Board shall,
20	by rulemaking, establish standards for identifying
21	agricultural lands of statewide importance, agricul-
22	tural lands of local importance, important related
23	lands and compromised agricultural lands. In estab-
24	lishing these standards, the board shall be guided by
25	the following criteria.
26	A. Standards for agricultural lands of statewide
27	importance shall be based upon the capacity of
28	the land to produce commodities of existing or
29	potential economic significance to the State.
30	B. Standards for agricultural lands of local im-
31	portance shall be based upon the significance of
32	agricultural activity in maintaining a local sup-
33	ply and service infrastructure or contributing to
34	the local economy.
35	C. Standards for important related lands shall
36	be based upon the need to avoid conflicting and
37	incompatible uses within a farming area and the
38	need to maintain the integrity of existing farm
39	operations, including wooded lands which are an

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1 important economic component of the farm opera-2 tion.

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D. Standards for compromised agricultural lands shall be based upon the existence of public sewer and water facilities, constraints imposed by surrounding development, remoteness from transportation networks and absence of an existing or potential agricultural activity in an area sufficient to support a viable service, market and supply infrastructure.

Legislative approval of standards. Standards
 so adopted shall be effective immediately, but shall
 be submitted to the next regular session of the Leg islature for approval or modification. If the Legis lature fails to act, these standards shall continue
 in full force and effect.

17 §359. Establishment of agricultural land retention 18 <u>districts</u>

19 1. Designated agencies to propose agricultural 20 land retention districts. The Agricultural Lands Proshall 21 tection Board shall designate agencies which 22 propose agricultural land retention districts within 23 their jurisdictions or service areas. Prior to Janu-1, 1986, the board shall promulgate rules estab-24 ary 25 lishing the standards by which agencies shall be designated, procedures by which agencies may apply for this designation and dates by which applications must 26 27 28 be received and by which designated agencies must 29 submit proposed agricultural land retention dis-30 tricts. In the absence of a designated agency or 31 failure of a designated agency to adequately define agricultural land retention districts in a given ar-ea, the Agricultural Lands Protection Board shall as-32 33 34 sume this responsibility. The board shall establish 35 rules defining the conditions under which agencies 36 shall lose their designated status.

37 2. Lands included. Agricultural land retention 38 districts shall include all significant agricultural 39 land and important related land and may include agri-40 cultural land of local importance, except any such 41 lands which may be needed to accommodate growth, in-42 cluding commercial, industrial and residential devel-

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1 opments and public facilities, may be excluded from 2 an agricultural land retention district pursuant to 3 subsection 3.

Adjustments for growth. Any significant agricultural lands, agricultural lands of local importance or important related lands may be excluded from an agricultural land retention district, provided that these lands are needed to accommodate growth and provided that:

- 10A. The municipalities within which these lands11are located have adopted a comprehensive plan12which addresses both the need to protect agricul-13tural land and the need to accommodate projected14growth;
- 15B. There are no suitable alternative sites with-16in the town or region that could reasonably ac-17commodate the growth needs of the municipality;18and
- 19C. The municipalities concerned have adopted20zoning related to housing and development, as21well as agricultural use zones to protect lands22within an agricultural land retention district23from conversion to nonagricultural uses.

24 4. State adoption. The Agricultural Lands Pro-25 tection Board shall adopt proposed agricultural land retention districts that conform to the standards and 26 27 procedures established pursuant to this section. The 28 board shall hold a public hearing and shall make its determination on adoption of the agricultural land 29 30 retention district by rule in accordance with Title 31 5, chapter 375.

32 5. Recording of maps. After an agricultural land retention district has been adopted pursuant to sub-33 section 4, maps defining agricultural land retention 34 35 districts and defining municipal zones, where applicable, shall be filed with the applicable municipal 36 37 clerk in accordance with procedures and requirements 38 established pursuant to Title 30, section 2153, subsection 5. 39

40 §360. Amendment of agricultural land retention dis-41 tricts

1	1. Petition for amendment. Any landowner within
2	an agricultural land retention district or any state
3	agency, municipality or quasi-municipal agency may
	agency, municipality of quasi-municipal agency may
4	petition the Agricultural Lands Protection Board for
5	an amendment to the agricultural land retention dis-
6	trict to remove from it or add to it certain pre-
7	scribed lands. The board shall, by rule, establish
8	procedures for petitioning for an amendment.
0	procedures for petitioning for an amendment.
9	2. Hearing. Within 30 days of receipt of a peti-
10	tion to amend an agricultural land retention district
11	which has been filed in accordance with the proce-
12	dures set forth pursuant to subsection 1, the board
	dures set forth pursuant to subsection 1, the board
13	shall schedule a hearing and shall notify the peti-
14	tioner in writing of the date, time and place set for
15	the hearing. The board shall make its determination
16	regarding the proposed amendment by rulemaking, con-
17	sistent with the standards set forth in subsection 3.
1/	sistent with the standards set forth in subsection 3.
18	3. Standards for approval. The board shall amend
19	the agricultural land retention district only upon a
20	finding that the applicant has demonstrated by a pre-
21	ponderance of evidence that:
<u> </u>	DONGELANCE OF EVIGENCE THAT:
22	A. In the case of a petition from a landowner or
	A. In the case of a petition from a landowner or
22 23	A. In the case of a petition from a landowner or group of landowners for removal of lands from a
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22 23 24	A. In the case of a petition from a landowner or group of landowners for removal of lands from a district:
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22 23 24 25	A. In the case of a petition from a landowner or group of landowners for removal of lands from a district: (1) For significant agricultural lands:
22 23 24 25 26	A. In the case of a petition from a landowner or group of landowners for removal of lands from a district: (1) For significant agricultural lands: (a) The designation imposes continuing
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22 23 24 25 26 27 28 29 30	A. In the case of a petition from a landowner or group of landowners for removal of lands from a district: (1) For significant agricultural lands: (a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For pur- poses of this section, economic
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22 23 24 25 26 27 28 29 30 31 32 33 4 35 36 37 38	<ul> <li>A. In the case of a petition from a landowner or group of landowners for removal of lands from a district:</li> <li>(1) For significant agricultural lands: <ul> <li>(a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For purposes of this section, economic inviability shall not mean merely the existence of uses of the land which would allow higher returns, but means that using proper management, the landowners are, on a continued basis, unable to realize a reasonable return on their investment and labor and management either for existing or</li> </ul> </li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 4 35 36 37 38 39	<ul> <li>A. In the case of a petition from a landowner or group of landowners for removal of lands from a district:</li> <li>(1) For significant agricultural lands: <ul> <li>(a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For purposes of this section, economic inviability shall not mean merely the existence of uses of the land which would allow higher returns, but means that using proper management, the landowners are, on a continued basis, unable to realize a reasonable return on their investment and labor and management either for existing or reasonable practical, alternative agri-</li> </ul> </li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 4 35 36 37 38 39 40	<ul> <li>A. In the case of a petition from a landowner or group of landowners for removal of lands from a district:</li> <li>(1) For significant agricultural lands: <ul> <li>(a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For purposes of this section, economic inviability shall not mean merely the existence of uses of the land which would allow higher returns, but means that using proper management, the landowners are, on a continued basis, unable to realize a reasonable return on their investment and labor and management either for existing or reasonable practical, alternative agricultural uses. A reasonable return on</li> </ul> </li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 4 35 36 37 38 9 40 41	<ul> <li>A. In the case of a petition from a landowner or group of landowners for removal of lands from a district: <ul> <li>(1) For significant agricultural lands:</li> <li>(a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For purposes of this section, economic inviability shall not mean merely the existence of uses of the land which would allow higher returns, but means that using proper management, the landowners are, on a continued basis, unable to realize a reasonable return on their investment and labor and management shall be found</li> </ul> </li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 4 35 36 37 38 39 40	<ul> <li>A. In the case of a petition from a landowner or group of landowners for removal of lands from a district:</li> <li>(1) For significant agricultural lands: <ul> <li>(a) The designation imposes continuing economic inviability on the applicant and on a substantial number of other landowners in the district. For purposes of this section, economic inviability shall not mean merely the existence of uses of the land which would allow higher returns, but means that using proper management, the landowners are, on a continued basis, unable to realize a reasonable return on their investment and labor and management either for existing or reasonable practical, alternative agricultural uses. A reasonable return on</li> </ul> </li> </ul>

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1 2	vailing returns to labor and management for similarly situated like agricultur-
3	al uses;
4	(b) Significant natural physical
5	changes have occurred on the land which
6	are generally irreversible and perma-
7	nently affect the land so as to make it
8	no longer suitable as designated;
9	(c) Significant changes have occurred
10	in surrounding conditions .which make
11	the continued agricultural or
12	agriculture-related use of the parcel
13	impossible or impractical, provided
14	that these changes shall not provide
15	the basis for amendment if the changes
16	resulted from actions taken or initi-
17	ated by the landowner or a predecessor
18	
18	in title; or
19	(d) There was a clerical or other mis-
20	take in the initial zoning; and
21	(2) For important related lands, criteria
22	specified under subparagraph (1) are met,
23	except the requirement that a substantial
24	number of other landowners in the district
25	must be similarly situated may be waived.
26	B. In the case of a petition from a municipality
27	for the removal of lands from an agricultural
28	for the removal of lands from an agricultural land retention district, to provide for growth
29	and development, the municipality has met the re-
30	quirements relative to adjustments for growth
31	provided under section 359, subsection 2;
32	C. In the case of a petition from a state agen-
33	cy, municipality or quasi-municipal agency for
34	the removal of lands from a district for a public
35	facility, the petitioner has demonstrated that
36	the land is the only economically feasible, suit-
37	able site for the public facility; and
38	D. In the case of a petition from a landowner, a
39	group of landowners, a designated agency or mu-
40	nicipality to add lands to an agricultural reten-
τV	morparity to add rands to an agricultural reten-

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1 2	tion district, the lands meet the criteria under section 359, subsection 1.
3 4 5 6 7 8 9	4. Recording of amendments. After an amendment to an agricultural land retention district has been adopted pursuant to subsection 2, maps defining the amendment and maps defining municipal zones shall be filed with the applicable municipal clerk in accord- ance with procedures and requirements established pursuant to Title 30, section 2153, subsection 5.
10	SUBCHAPTER V
11 12	DEVELOPMENT SUBSTANTIALLY AFFECTING AGRICULTURAL RETENTION DISTRICTS
13 14	<u>§361. Agricultural Lands Protection Board permit re-</u> <u>quired</u>
15 16 17 18 20 21 22 23 24 25 26 27 28	1. Application. Any development for which per- mits are required under Title 38, sections 481 to 490, and which is located within an agricultural land retention district shall also require a permit from the Agricultural Lands Protection Board. Any person intending to construct or operate such a development shall submit a plan of the proposed development to the Agricultural Lands Protection Board showing the existing use of the land, the proposed change, exist- ing uses of adjacent properties, general soils char- acteristics of the land to be developed and adjacent properties and such other information as may be re- quired by the board to determine conformance with subsection 4.
29 30 31 32 33 34 35 36 37 38 39 40 41	2. Board action. The board shall, within 30 days of receipt of a completed application, approve the proposed development upon such terms and conditions as it deems appropriate and reasonable, or disapprove the proposed development, setting forth the reasons therefor, or schedule a hearing thereon, in accordance with subsection 3. The board may establish standards within which authority may be delegated to its staff to approve with reasonable conditions or deny applications submitted under this section. Any person aggrieved by a decision of the staff shall have the right to a review of the decision by the board.

1 <u>3. Hearings and procedures. In the event that</u> 2 <u>the board determines on its own motion to hold a</u> 3 <u>hearing on an application, it shall hold the hearing</u> 4 within 30 days of the determination.

Any person for whose proposed development the board 5 has issued an order without a hearing may request a 6 7 hearing before the board, in writing, within 30 days after the notice of the board's determination. This 8 9 request shall set forth, in detail, the findings and 10 conclusions of the board to which that person objects, the basis of the objections and the nature of 11 12 the relief requested.

13 The board shall respond to a written request for a hearing within 30 days of receipt therefor by notifying the petitioner in writing of the date, time and place set for the requested hearing or of the denial of the request.

18 At least 15 days prior to the hearing, notices of the 19 date, time and place of the hearing shall be sent to 20 the applicant and other landowners within that agri-21 cultural land retention district and shall be posted 22 in a local newspaper.

23 The board, in accordance with Title 5, chapter 375, 24 subchapter II, shall adopt, and may amend and repeal, 25 rules of conduct of hearings and shall make a record 26 of all hearings held pursuant to this section.

Within 45 days after the board adjourns any hearing held under this subsection, it shall make findings of fact and issue an order granting or denying approval of the applicant to construct or operate the development as proposed, or granting the approval upon such reasonable terms and conditions as the board may deem appropriate.

34 <u>4. Standards for approval. The following stan-</u>
 35 dards for approval shall apply.

36A. Permits under this section for development of37significant agricultural land and agricultural38land of local importance in agricultural land re-39tention districts shall be issued only for a use40for which the following criteria have been satis-41fied:

1	(1) The applicant demonstrates by a prepon-
2	derance of the evidence that the development
3	will not significantly reduce the agricul-
4	tural potential of the parcel or of the ag-
5	ricultural land retention district, and the
6	development is otherwise consistent with any
7	plans and ordinances adopted by the munici-
8	pality;
9	(2) The applicant demonstrates, by a pre-
10	ponderance of the evidence, that the devel-
11	opment is agriculturally related and will
12	enhance the agricultural potential of the
13	agricultural land retention district, and
14	that there is no site reasonably available
15	to the applicant which would not require de-
16	velopment of significant agricultural lands
17	or agricultural land of local importance,
18	and the development is otherwise consistent
19	with any plans and ordinances adopted by the
20	municipality; or
21	(3) The applicant demonstrates by a prepon-
22	derance of the evidence that:
23	(a) The applicant, using reasonable
24	management skills, is unable to realize
25	a reasonable return on his investment,
26	labor and management, either for an ex-
27	isting or reasonable practical alterna-
28	tive agricultural use. A reasonable re-
29	turn on labor and management shall be
30	found when that return is comparable to
31	prevailing returns to labor and manage-
32	ment for similarly situated, like agri-
33	cultural uses;
34	(b) The development has been planned
35	to minimize the reduction of agricul-
36	tural potential of the parcel by pro-
37	viding for reasonable population densi-
38	ties, the use of cluster planning or
39	other techniques designed to economize
40	on the cost of facilities and land us-
41	age;

1 2	(c) The development has been planned to minimize any adverse effect on the
3 4	agricultural use of adjoining lands or of the area; and
5 6	(d) The development is, to the maximum extent possible, consistent with any
7	plans adopted by the municipality; and
8	B. Permits for development of important related
9	land in agricultural land retention districts
10	shall be issued only for a use for which the ap-
11	plicant has shown, by substantial evidence, that:
12 13	(1) The development will not significantly interfere with or jeopardize the continua-
14	tion of agricultural use of the district or
15	otherwise reduce the agricultural potential
16	of the district; and
17	(2) The development is otherwise consistent
18	with any plans and ordinances adopted by the
19	municipality.
20	5. Conditional approval. In approving applica-
21	tions submitted to it pursuant to this section, the
22	board may impose such reasonable terms and conditions
23	as it deems appropriate in order to carry out the
24	purposes of this chapter. The board may approve no
25	application unless it finds that the proposal is in
26	conformance with standards set forth in subsection 4.
27	In all cases, the burden shall be upon the applicant to demonstrate that the criteria for approval are
28	to demonstrate that the criteria for approval are
29	satisfied.
30	6. Limitations, expiration and revocation of ap-
31	proval. Board authorization, pursuant to this sec-
32	tion, shall permit only the arrangement and construc-
33	tion set forth in the approval as issued. Any change
34	in use, arrangement or construction shall be consid-
35	ered a violation of this chapter and punishable as
36	provided in this chapter.
37	A violation of any condition attached by the board
38	approval or permit, or any change in use, arrangement
39	or construction from that approval shall, in addition
40	to any other penalties or remedies prescribed in this

.

1 section, constitute grounds for the revocation or 2 suspension of this approval.

3 7. Coordination with other land use permits. The 4 board shall coordinate its procedures for permit ap-5 plications with those established relative to Title 38, sections 481 to 489. These procedures shall, to 6 7 the extent practicable, ensure the coordination of 8 time schedules, application forms and similar requirements so as to reduce delay and duplication of 9 effort by applicants . and the issuing agencies. The 10 11 Board of Environmental Protection and the Maine Land 12 Use Regulation Commission shall cooperate with the 13 board in the development and effectuation of those 14 coordination procedures.

15 8. Enforcement of permits. The Agricultural 16 Lands Protection Board shall be responsible for the 17 enforcement of permits and standards established pur-18 suant to this section.

19 Any development which is operated or constructed which does not conform with this chapter, the stan-20 dards, rules, regulations and permits enacted or is-21 22 sued pursuant to this chapter, and any real estate or personal property existing in violation of this sec-23 24 tion, shall be a nuisance. For the purposes of in-25 spection and to assure compliance with standards, or-26 ders and permits issued or adopted by the board, au-27 thorized staff or consultant personnel may conduct these investigations, examinations, tests and site 28 evaluations deemed necessary to verify information 29 30 presented to the board and may obtain access to any 31 lands and structures regulated pursuant to this chap-32 ter.

9. Penalties. A violation of this chapter or the
rules promulgated under this chapter is punishable by
a fine of up to, but not more than, \$500 for each day
of the violation.

In addition to the other penalties provided, the board may, in the name of the State, institute any appropriate action, injunction or other proceeding to prevent, restrain, correct or abate any violation of this chapter or rules promulgated under this chapter. This action may include, but is not limited to, pro-

1 ceedings to revoke or suspend any board permit or approval taken either before the board itself, in ac-2 3 cordance with Title 5, section 10004, before the Administrative Court, in accordance with Title 4, sec-4 5 tions 1152 to 1157, or, notwithstanding Title 4, sec-6 tion 1151, subsection 2 or Title 5, section 10051, 7 before the Superior Court, as part of an enforcement 8 action brought by the board. 9 A person who willfully or knowingly falsifies any 10 statement contained in the application required shall be punished by a fine of up to, but not more than, 11 12 \$500 and may be subject to permit revocation. 13 10. Appeal of board decisions. Persons aggrieved 14 by final actions of the board, with respect to any 15 application for approval of a proposed development, 16 may appeal therefrom in accordance with Title 5, 17 chapter 375, subchapter VII. Persons aggrieved by fi-18 nal actions of the board, with respect to the adoption by the board of any boundary of an agricultural 19 land retention district, may appeal therefrom in ac-20 21 cordance with Title 5, section 8058. 22 §362. Restriction of eminent domain 23 Whenever an agency of the State or of any politi-24 cal subdivision of the State intends to exercise its 25 authority to acquire land, or any interest therein, 26 through eminent domain, in an agricultural land re-27 tention district, the following shall apply. 28 Notification required. The agency shall notithe Agricultural Lands Protection Baord, the mu-29 fy 30 nicipality and the landowner of its intent. The agen-31 cy shall invite comments on the proposal from these 32 entities and shall also solicit comment from the pub-33 lic, in a manner consistent with Title 5, sections 8001 to 8059 and shall allow a minimum of 30 days for 34 35 comment from the date of publishing its notice of in-36 tent. 37 2. Impact statement. Upon receipt of any nega-38 tive comment indicating a significant adverse effect 39 on an agricultural land retention district, the agen-40 cy shall prepare and submit to the Agricultural Lands 41 Protection Board an agricultural impact statement in-

1	dicating the basis for selection of the parcels of
2	land and demonstrating that alternatives, which would
3	not have involved land designated for agricultural
4	land retention, were not economically feasible and
5	otherwise could not reasonably have been selected.
6 7 9 10 11	3. Standards for restriction of eminent domain. In regard to significant agricultural land, the agen- cy shall not proceed with any acquisition described in this section where a feasible and prudent alterna- tive exists. In regard to important related land, the agency shall not proceed unless:
12	A. The acquisition will not significantly inter-
13	fere with or jeopardize the continuation of agri-
14	cultural use, either on adjoining lands or in the
15	area, or otherwise reduce the agricultural poten-
16	tial in the district; and
17	B. The acquisition is otherwise consistent with
18	plans adopted by the municipality or municipali-
19	ties within which the acquisition is located.
20	4. Judicial review. The agency shall allow a pe-
21	riod of at least 60 days between the issuance of the
22	agricultural impact statement and the initiation of
23	eminent domain proceedings, during which period any
24	interested person or agency may seek judicial review
25	of the determination of the agency.
26	5. Exceptions. This section shall not apply to:
27	A. Any project which is designated by the Gover-
28	nor as an emergency which is immediately necessry
29	for the protection of life or property; or
30 31	B. Any project for which a permit is required pursuant to section 361.
32	§363. State financial assistance for development
33	projects within agricultural land retention
34	districts
35	1. Agricultural Lands Protection Board approval
36	required. Any agency of the State which intends to
37	advance a grant, loan, interest subsidy or other
38	funds to any local government or any guasi-municipal

or public benefit corporation for the construction of dwellings, commercial or industrial facilities, or water or sewer facilities to serve nonfarm structures within an agricultural land retention district shall require approval from the Agricultural Lands Protection Board.

7 2. Notice of intent. At least 30 days prior to 8 granting financial assistance, the agency shall file a notice of intent with the board, containing such 9 10 information and in such manner and form as the board 11 may require. The notice of intent shall contain a justification of the proposed action, including an 12 13 evaluation of alternatives which would not require 14 action within the agricultural land retention dis-15 trict.

16 3. Board action. Upon receipt of the notice, the board shall forward a copy to any state, regional or 17 18 local agencies it deems appropriate for review and, 19 in consultation with these agencies, shall review the 20 proposed action to determine its effect upon the ag-21 ricultural resources and operations within the dis-22 trict. The board shall, within 30 days of receipt of 23 the notice, approve the proposed action, upon such 24 terms and conditions as are appropriate and reason-25 able, or deny approval, setting forth the reasons 26 therefor, or the board shall issue an order to the 27 state agency directing it not to take action upon the 28 proposed action for an additional 60-day period and 29 shall schedule a hearing thereon in accordance with 30 subsection 4.

31 4. Hearings and procedures. At least 15 days 32 prior to the hearing, notices of the date, time and 33 place of the meeting shall be sent to the agency pro-34 posing to take the action, the municipalities in which the agricultural land retention district 35 lies and other agencies or entities the board deems appro-36 priate, and notice shall be posted in a local newspa-37 38 per.

39 The board, in accordance with Title 5, chapter 375, 40 subchapter II, shall adopt and may amend and repeal, 41 rules of conduct of hearings and shall make a record 42 of all hearings held pursuant to this section.

1	Within 45 days after the board adjourns any hearing
2	held under this subsection, it shall make findings of
3	fact and issue an order granting or denying approval
4	to the agency for the proposed action or granting the
5	approval upon such reasonable terms and conditions as
6	the board deems appropriate.
7	The board shall not approve any proposed action un-
8	less it finds that the proposal is in conformance
9	with standards set forth in subsection 5.
10	5. Standards for approval. Approval of a pro-
11	posed action to advance a grant, loan, interest sub-
12	sidy or other funds for a project shall be issued on-
13	ly when the project meets the following standards.
14 15 16 17 18 19	A. For projects which involve construction of residential, commercial or industrial develop- ments which are not agriculturally related and which are within an agricultural land retention district, the standards set forth under section 361, subsection 4, must be met.
20	B. For projects which are water or sewer facili-
21	ties to serve nonfarm structures within an agri-
22	cultural land retention district:
23 24	(1) The standards set forth under section 361, subsection 4, must be met; and
25 26 27 28 29 30 31 32 33 33 34	(2) The agency must demonstrate by a pre- ponderance of evidence that the water or sewer facilities or any development which may result from the presence of these facil- ities will not significantly reduce the ag- ricultural potential of the district or jeopardize the continuation of agricultural uses within the district and will be con- sistent with plans adopted by the muncipality or municipalities affected.
35 36 37	In all cases, the burden shall be upon the applicant to demonstrate that the standards for approval are satisfied.
38	6. Conditional approval. In approving the pro-
39	posed action, the board may impose whatever reason-
40	able terms and conditions it deems appropriate.

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1 <u>7. Exceptions. This section shall not apply to</u> 2 <u>funding of any projects for which a permit is re-</u> 3 <u>quired pursuant to section 361.</u>

4 §364. Interim provisions

Beginning August 1, 1985, and during the time al-5 6 lotted for the establishment of agricultural land retention districts, section 361 shall apply in the case of proposed developments subject to the site lo-7 8 cation of development law, Title 38, sections 481 9 to 10 490. Section 362 shall apply in the case of proposed 11 eminent domain proceedings and section 363 shall ap-12 ply to proposed state assistance in funding any de-13 velopment when such proposed actions or development 14 resulting from the proposed actions includes a parcel 15 of land which meets the following criteria:

16A. The parcel has been managed, during 3 of the175 calendar years preceding January 1, 1985, as18part of a farm operation that produced agricul-19tural products for sale which resulted in \$10,00020or more in annual gross receipts;

21B. Fifty percent or more of the parcel is com-22prised of soils classified as prime or unique ac-23cording to the standards of the United States24Soil Conservation Service, pursuant to the Code25of Federal Regulations, Title 7, §657.5 (a) and26(b), and the parcel is at least 10 acres in size;27or

28 C. The parcel affected lies wholly or partially
 29 within 1/4 mile of a parcel which meets the cri 30 teria set forth under paragraph B.

 31
 Sec. 2.
 38 MRSA §483, sub-§2, as amended by PL

 32
 1983, c. 453, §6, is further amended to read:

33 Application. Any person intending to con-2. 34 struct or operate a development shall, before com-35 mencing construction or operation, notify the department in writing of his intent and of the nature and 36 37 location of the development, together with other in-38 formation as the board may by regulation require. The 39 board or the commissioner shall coordinate its appli-40 cation procedures with those of the Agricultural 1 Lands Protection Board. Upon receipt of a completed 2 application, the board shall notify the Agricultural 3 Lands Protection Board and shall, within 30 days of 4 receipt of the notification, either approve the pro-5 posed development, upon such terms and conditions as are appropriate and reasonable or disapprove the pro-6 7 posed development setting forth the reasons therefor 8 or schedule a hearing thereon in the manner hereinaf-9 ter provided.

Any person as to whose development the board has is-10 11 sued an order without a hearing may request, in writing, within 30 days after notice of the board's deci-12 a hearing before the board. This request shall 13 sion, 14 set forth, in detail, the findings and conclusions of 15 the board to which that person objects, the basis of 16 the objections and the nature of the relief re-17 quested. Upon receipt of the request, the board shall schedule and hold a hearing limited to the matters 18 19 set forth in the request. Hearings shall be scheduled 20 in accordance with section 484.

 Sec. 3.
 38
 MRSA
 §634, sub-§3, as enacted by PL

 22
 1983, c.
 458, §18, is amended to read:

3. <u>Application review</u>. Within 10 working days
of receiving a completed application, the Commissioner of Environmental Protection or the Director of the
Maine Land Use Regulation Commission, as appropriate,
shall notify the applicant of the official date on
which the application was accepted.

The commissioner or the director, as 29 appropriate, 30 shall circulate the application among the Department 31 of Environmental Protection, Department of Conserva-Department of Inland Fisheries and Wildlife, 32 tion, 33 Department of Marine Resources, Department of Transportation, Maine Historic Preservation Commission, 34 Office of Energy Resources, Public Utilities Commis-35 sion, Agricultural Lands Protection Board and the 36 municipal officials of the municipality in which the project is located. The Office of Energy Resources 37 38 39 and the Public Utilities Commission shall submit written comments on section 636, subsection 7, para-40 41 graph F. The Agricultural Lands Protection Board shall submit written comments on section 636, subsec-42 tion 7, paragraph G. For projects within the juris-43

1 diction of the Maine Land Use Regulation Commission, 2 the director may request and obtain technical assistand recommendations from the staff of the de-3 ance 4 partment. The department shall respond to the re-5 quests in a timely manner. The department's recommendations shall be considered by the commission in 6 7 acting upon a project application.

8 Sec. 4. 38 MRSA §636, sub-§7, ¶¶E and H, as en-9 acted by PL 1983, c. 458, §18, are amended to read:

10 E. Whether the project will result in signifi-11 cant flood control benefits or flood hazards; and

12 F. Whether the project will result in signifi-13 cant hydroelectric energy benefits, including the 14 increase in generating capacity and annual energy 15 output resulting from the project, and the amount 16 of nonrenewable fuels it would replace-; and

17 Sec. 5. 38 MRSA §636, sub-§7, ¶G is enacted to 18 read:

19G. Whether the project will significantly reduce20the agricultural use or potential of any agricul-21tural land retention district as defined pursuant22to Title 12, chapter 101, subchapter 4.

23

## STATEMENT OF FACT

24 This bill establishes a new state program to address the need to protect Maine's limited agricultur-25 26 al land base. It includes a statement of policy to ensure the availability of productive agricultural land for existing and future agricultural production 27 28 29 needs. It creates an Agricultural Lands Protection 30 Board to work with local agencies to establish agricultural land retention districts. 31 The Agricultural 32 Lands Protection Board will review developments pro-33 posed within those districts which presently require 34 site location of development permit or which have а 35 received funding assistance through the State. The 36 bill also requires agencies proposing to take land 37 within these districts by eminent domain to demon-38 strate a lack of alternative sites.

1 Maine and New England contain only 1% of the 2 nation's farmland and 5% of the United States popula-3 tion. As a region, and as a state, we are "land-short" relative to our food production needs 4 5 with the result that New England imports over 70% of 6 total food needs. The future availability of food 7 from the nation's major agricultural regions in the west is threatened by increasing competition for and 8 9 declining supplies of groundwater needed for irrigarising transportation costs and uncertainties 10 tion. 11 in predicted long-term climatic changes.

Agriculture is an important source of economic activity in Maine, contributing substantially to the overall economy and strengthening its rural areas and rural quality of life. It is rational and responsible to plan for the protection of agricultural land which may become an even more significant economic resource in the future.

19 The bill identifies the following problems relat-20 ed to farmland loss.

1. Farmland loss. Maine has been steadily losing
 farms and farmland. Between 1945 and 1982, the
 state's agricultural land base was reduced by 2/3.

24 2. Abandonment and conversion. The loss of agri-25 cultural land has been caused by economic pressures 26 leading to abandonment and conversion to other uses. 27 Conversion accounts for an estimated 30% of farmland 28 loss and is a serious concern because it is 29 irreversible.

30 3. Parcelization. Division of farm units follow-31 ing abandonment into 10-acre or 20-acre parcels for 32 primary and secondary home sites and woodlots effec-33 tively removes the land from viable agricultural ac-34 tivity and represents another form of conversion.

35 Leased land and rising land prices. Since 4. 1950, the portion of cropland in the State which is 36 37 rented had increased from 14% to 31%. This is indicative of a subtle development pressure in the form of 38 39 land speculation which increases the cost of land to 40 farmers and which places Maine farmers and farmland 41 at risk.

1 5. Critical mass. Loss of agricultural land is 2 accelerated when agricultural activity in an area is 3 reduced below the level necessary to support the businesses which supply inputs to farming, 4 such as 5 feed mills, farm supply stores and farm equipment dealers, as well as markets for farm products such as 6 7 wholesale dealers and food processing industries.

8

Program elements are as follows:

9 State policy. Proposed Title 12, chapter 101, 1. 10 establishes a state policy to ensure an adequate and affordable supply of productive agricultural land to 11 12 meet the needs of existing and future agricultural 13 It further addresses the need to protect operations. viable agricultural land from conversion to develop-14 15 the need to avoid incompatible uses in farming ment. 16 areas and the need to enhance the economic viability 17 of agriculture.

18 2. The Agricultural Lands Protection Board. Proposed Title 12, chapter 101, creates an Agricultural 19 20 Lands Protection Board within the Department of Agri-21 culture, Food and Rural Resources. The Agricultural 22 Protection Board consists of 7 voting members Lands 23 in addition to the Commissioner of Agriculture, Food 24 and Rural Resources and the chairman of the State 25 Soil and Water Conservation Commission. There are 5 26 other members who are nominated by the Governer and 27 subject to confirmation by the Legislature: Two far-28 mers, a municipal official, one person representing 29 regional planning agencies and one representative of 30 the public-at-large.

31 The board is to monitor farmland loss in the State, 32 establish agricultural districts in conjunction with 33 local agencies and review development that now re-34 guires a site location of development permit, or 35 which is funded through a state agency or which in-36 volves use of eminent domain.

37 3. Agricultural land retention districts. Pro-38 posed Title 12, chapter 101, establishes a coordi-39 nated state and local process to define the state's 40 most important agricultural areas, which will be called agricultural retention districts. 41 Lands in-42 cluded in these districts will be based on criteria 1 developed by the Agricultural Lands Protection Board 2 and approved by the Legislature. In developing the 3 standards to define these districts, the board will consider such factors as soil types, current agricul-4 5 tural uses and the ability of agriculture in the area 6 to support the necessary supply and service 7 infrastructure. Farm land in areas which are not eco-8 nomically viable for farming will not be included in 9 districts.

10 Agricultural Lands Protection Board will desig-The 11 nate local agencies to propose agricultural districts 12 based on these criteria and will officially adopt the 13 districts through a hearing process. Designated agen-14 cies could include municipalities, soil and water 15 conservation districts, regional planning agencies or 16 several of these agencies working together.

17 4. Review of large-scale development in districts. Under the state's site location of develop-18 19 ment law, certain types of medium-scale and 20 large-scale development projects currently require 21 state permits from the Department of Environmental 22 Protection. Proposed Title 12, chapter 101, requires 23 Agricultural Lands Protection Board permit for an 24 these medium-scale and large-scale projects if proposed within an agricultural land retention district. 25 26 To receive Agricultural Lands Protection Board approval, the developer would have to show that 27 the proposed project would not significantly reduce the 28 29 agricultural potential of the parcel or district in-30 volved, or, if it does, that continued agricultural 31 use of the parcel would not be viable and that the 32 project would be planned to minimize its effect on 33 agricultural activity in the rest of the district.

34 Restriction of eminent domain in districts. 5. 35 Proposed Title 12, chapter 101, requires that an impact statement be filed with the Agricultural 36 Lands 37 Protection Board for any eminent domain proceedings proposed within an agricultural land retention dis-38 trict, demonstrating a lack of alternative suitable 39 40 sites.

41 6. Review of state financial assistance for de-42 velopment in districts. The Agricultural Lands Pro-43 tection Board will have approval authority for developments receiving funding assistance from or through the State which are located in agricultural land retention districts.

Funding for this bill is provided in the Governor's Part II Budget with \$50,000 in fiscal year 1985 to establish the Agricultural Lands Protection Board, to hire a director for the board and for contract services.

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