

1 2	SECOND REGULAR SESSION
3 4	ONE HUNDRED AND ELEVENTH LEGISLATURE
5	Legislative Document No. 2086
7	H.P. 1576 House of Representatives, February 16, 1984
8 9	Submitted by the Joint Standing Committee on Energy and Natural Resources as approved by the Legislative Council on June 8, 1983. Reported by Representative Hall from the Committee on Energy and
. 10	Natural Resources and printed under Joint Rule 19. EDWIN H. PERT, Clerk
11	
12 13	STATE OF MAINE
14 15 16	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FOUR
17 18 19 20	AN ACT to Clarify the Timber-Harvesting Provisions of the Allagash Wilderness Waterway Statutes.
21	Be it enacted by the People of the State of Maine as follows:
23 24	Sec. 1. 12 MRSA §662, sub-§§9-A and 9-B are en- acted to read:
25 26 27 28 29 30 31	9-A. Timber-harvesting operation. "Timber- har- vesting operation" means the cutting and removal of trees from their growing site and the attendant oper- ation of mobile or portable chipping mills, and of cutting and skidding machinery, including the cre- ation and use of skid trails, skid roads and winter haul roads, and the construction or creation of land
32	management roads.
33 34	9-B. Visible from the watercourse. "Visible from the watercourse" means what a person at any point on

1 2	the watercourse from Churchill Dam north can see without the aid of any magnifying devices.
3	Sec. 2. 12 MRSA §670, as amended by PL 1973, c.
4	460, §17, is repealed and the following enacted in
5	its place.
6	§670. Control of timber-harvesting operations
7	1. Restricted zone. Timber-harvesting opera-
8	tions shall not be permitted within the restricted
9	zone, except:
10 11	A. By direction of the bureau for the purpose of maintaining healthy forest conditions; or
12 13 14	B. By direction of the bureau for the purpose of correcting situations arising from natural disas-
15	2. Waterway outside restricted zone. No person
16	may commence a timber-harvesting operations in the
17	waterway outside of the restricted zone without con-
18	sultation with or, when required under paragraph B,
19	approval from the bureau.
20	A. Before a timber-harvesting operation is com-
21	menced in the waterway outside the restricted
22	zone, a management plan shall be submitted to the
23	bureau. The plan shall contain:
24	(1) A plan of the proposed timber-har-
25	vesting operation, setting forth the type of
26	cutting proposed;
27	(2) The amount of timber proposed to be re-
28	moved;
29	(3) The time of year of cutting and remov-
30	al;
31 32 33 34	(4) The location of principal haul road and crossings in the waterway to be used in con- nection with the proposed timber-harvesting operation;
35	(5) The plan for reforestation;

.

Page 2-L.D. 2086

,

1	(6) A stand table indicating species compo-
2	sition, size class and health of the origi-
3	nal and residual stands;
4	(7) Expected date of reentry;
5	(8) Pesticide, herbicide or other_chemical
6	treatment planned; and
7	(9) Proposed plans to mitigate evidence of
8	harvesting.
9	When an application for approval is not required
10	under paragraph B, the bureau shall seek coopera-
11	tion from those submitting the management plan in
12	addressing any concerns of the bureau.
13	B. When the bureau determines that the
14	timber-harvesting operation is proposed for an
15	area in the waterway outside of the restricted
16	zone and visible from the watercourse, the
17	timber-harvesting operation may commence only
18	with approval from the bureau. Application forms
19	for approval, provided by the bureau, shall be
20	completed and signed by the applicant. This par-
21	agraph shall not be construed to excuse the ap-
22	plicant from requirements for other permits re-
23	quired by law.
24	C. The bureau shall, within 30 days of receipt
25	of an application for approval, either approve
26	the proposed timber-harvesting operation, upon
27	such terms and conditions as are appropriate and
28	reasonable, or disapprove the proposed
29	timber-harvesting operation setting forth in
30	timber-harvesting operation setting forth in writing the reasons therefor. If a decision is
31	not made within the 30 days, the
32	timber-harvesting operation shall be considered
33	approved under the provisions of the management
34	plan submitted.
35	D. The bureau shall approve an application for a
36	timber-harvesting operation when it finds that
37	the management plan provides for the silvicultur-
38	al alternative which:

Page 3-L.D. 2086

1 (1) Produces the least adverse impact upon 2 the natural character of the area in the waterway outside the restricted zone and visi-3 4 ble from the watercourse for which the 5 timber-harvesting operation is proposed; and 6 (2) Is economically feasible. E. Notwithstanding the provisions of paragraph 7 D, the bureau shall not deny an application for 8 the removal of trees that are dead, dying or dam-9 10 aged by natural causes. 11 F. Before disapproving an application or impos-12 ing terms and conditions under paragraph C, the bureau shall have the application and management 13 plan reviewed by an experienced professional for-14 15 ester. 16 3. Report to Legislature. The bureau shall report, in January 1987, to the First Regular Session 17 18 of the 113th Legislature, on its experience in con-19 trolling timber-harvesting operations under subsection 2. The report shall indicate and describe any 20 21 inadequacies the bureau has found in subsection 2, or 22 in any other provision of this chapter, that have 23 hindered its ability to control timber-harvesting op-24 erations within the waterway, so as to carry out the 25 policy established in section 661. 26 Sec. 3. 12 MRSA §674, as amended by PL 1973, c. 460, §17, is repealed and the following enacted in 27 28 its place. §674. Enforcement, inspection and penalties for vio-29 30 lations Rules, regulations and permits issued by the bu-31 32 reau under this chapter shall have the force and effect of law. No timber-harvesting operation may be 33 undertaken, except in conformance with this chapter. 34 35 For the purposes of inspection and to assure compliance with permits issued or adopted by the bureau, 36 37 authorized bureau staff or consultant personnel may conduct investigations, examinations, tests and site 38 39 evaluations deemed necessary to verify information

Page 4-L.D. 2086

presented to the bureau, and may obtain access to any lands and structures regulated under this chapter.

Notwithstanding the provisions of Title 17-A, section 4-A, subsection 4, a violation of any provi-3 4 sion of this chapter, rules promulgated or permit is-5 6 sued under it shall be punishable by a fine of up to 7 but not more than \$1,000 for each day of the violation. In addition, the bureau may, in the name of 8 9 the State, institute any appropriate action, injunction or other proceeding to prevent, restrain, cor-10 rect or abate any violation of this chapter or of the rules or permits issued under it. This action may 11 12 include, but is not limited to, proceedings to revoke 13 14 or suspend any bureau permit or approval taken before the Administrative Court, in accordance with Title 4, section 1151, subsection 2, and sections 1152 to 1157 15 16 or, notwithstanding the provisions of Title 5, sec-17 18 tion 10051, before the Superior Court, as part of an 19 enforcement action brought by the bureau.

Notwithstanding the provisions of Title 17-A, section 4-A, subsection 4, a person who willfully or knowingly falsifies any statement contained in a management plan or application under section 670 shall be punished by a fine of up to but not more than \$1,000.

26 Sec. 4. 12 MRSA §680, as amended by PL 1973, c. 27 460, §17, is repealed and the following enacted in 28 its place.

29 §680. Appeals

Any applicant for a timber-harvesting permit ag grieved by a decision of the bureau relating to
timber-harvesting operations may appeal therefrom in
accordance with Title 5, chapter 375, subchapter VII.

34

STATEMENT OF FACT

The purpose of this bill is to clarify the authority of the Bureau of Parks and Recreation to control timber-harvesting outside of the restricted zone but still within the boundaries of the Allagash Wilderness Waterway. Section 1 of the bill adds definitions of "timber-harvesting operation" and "visible from the watercourse" to current statutes.

4 Section 2 of the bill repeals and replaces the 5 current statutory section concerning control of tim-6 ber harvesting in the waterway. The provisions 7 concerning the restricted zone are not changed from 8 those in current law. The Revised Statutes, Title 9 12, section 670, subsection 2, concerning timber har-10 vesting in the waterway outside of the restricted zone is added, which makes it clear that when timber 11 12 harvesting is proposed for this area of the waterway, 13 a management plan must be submitted to the bureau. This bill adds provisions for new types of informa-14 15 tion to be included in the management plan.

16 When timber harvesting is proposed for areas not 17 visible from the watercourse the bureau is to seek 18 cooperation from the landowner in addressing concerns 19 of the bureau.

20 When timber harvesting is proposed for areas 21 visisble from the watercourse north of Churchill Dam, 22 the bureau must approve the management plan before 23 the operations may commence. The bureau may impose 24 reasonable terms and conditions, or may disapprove the plan. The bureau is to approve the plan if it 25 26 presents the silvicultural alternative which produces 27 the least adverse impact upon the areas of the water-28 way visible from the watercourse, and is economically 29 feasible.

30 If the bureau seeks to disapprove a plan or im-31 pose terms and conditions it must have the plan re-32 viewed by an experienced professional forester.

The Revised Statutes, Title 12, section 670, subsection 3 is added to require the Bureau of Parks and Recreation to report to the Legislature in 3 years on its experience in controlling timber harvesting in the waterway under the provisions of this bill. The report is to indicate any inadequacies the bureau has found in any relevant statutes.

40 Section 3 of the bill provides for enforcement of 41 the chapter and changes the penalties for violations 42 in current law. 1 Section 4 removes the de novo appeal provision in 2 current law. Under this change, appeals from bureau 3 denials of timber harvesting applications will be re-4 viewed as are other administrative decisions. The 5 court, then, will not rehear evidence presented to 6 the bureau, but will review the bureau's decision for 7 abuse of discretion or an error of law.

8

5575011684