

H.P. 1575 House of Representatives, February 16, 1 Submitted by the Joint Standing Committee on Business Legislation as approved by the Legislative Council on May 25, 1983. Reported by Representative Pouliot from the Committee on Business Legislation and printed under Joint Rule 19. EDWIN H. PERT, C STATE OF MAINE IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FOUR AN ACT to Require Maintenance of Financial Responsibility by All Motorists.	Legislative Document       No. 2         H.P. 1575       House of Representatives, February 16, 1         Submitted by the Joint Standing Committee on Business Legislation as         approved by the Legislative Council on May 25, 1983.         Reported by Representative Pouliot from the Committee on Business         Legislation and printed under Joint Rule 19.         EDWIN H. PERT, C         IN THE YEAR OF MAINE         IN THE YEAR OF OUR LORD         NINETEEN HUNDRED AND EIGHTY-FOUR         AN ACT to Require Maintenance of		SEC	COND REGULA	R SESSION	
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1	The superintendent shall prescribe a similar form to
2	accompany a binder for this type of coverage. The
3	superintendent, with the advice and assistance of the
4	Secretary of State, shall promulgate such rules as
5	are necessary to the implementation of this subsec-
6	tion.
7	Sec. 2. 29 MRSA c. 9, sub-c. I, as amended, is
8	repealed.
9 10	Sec. 3. 29 MRSA c. 9, sub-c. I-A is enacted to
10	read;
11	SUBCHAPTER I-A
12	GENERAL FINANCIAL RESPONSIBILITY
13	§791. Definitions
14	As used in this subchapter, unless the context
15	otherwise indicates, the following terms have the
16	following meanings.
17	1. Certificate. "Certificate" means the certif-
18	icate of an insurance company authorized to transact
19	the business specified in Title 24-A, that it has is-
20	sued to or for the benefit of any person a motor ve-
21	hicle liability policy covering a motor vehicle,
22	trailer or semitrailer. The insurance company or
23	surety company may, at its election, specify on the
24	certificate the expiration date of the motor vehicle
25	liability policy and, if the company elects to so
26	provide, the policy shall, on and after the date, be
27	terminated for purposes of this subchapter, unless
28	the policy or bond is previously canceled or super-
29	seded in accordance with section 794, subsection 7.
30	Where no expiration date is specified on the certifi-
31	cate, the policy or bond shall, for the purposes of
32	this subchapter, continue in effect until it is can-
33	celed or superseded in accordance with section 794,
34	subsection 7.
54	Subsection 7.
35	2. Insurance identification card. "Insurance
36	identification card" means a card issued to an in-
37	sured by an insurer pursuant to Title 24-A, section
38	2412, subsection 6; or a card issued pursuant to sec-
39	tion 794, subsection 9.

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1 <u>3. Judgment. "Judgment" means any judgment</u> 2 which becomes final by expiration without appeal of 3 the time within which appeal might have been perfect-4 ed, or by final affirmance on appeal, rendered by a 5 court of competent jurisdiction of any state of the 6 United States.

4. Motor vehicle liability policy. "Motor vehi-cle liability policy" means a policy of liability in-7 8 9 surance certified as proof of financial responsibility in accordance with section 794, and which provides 10 11 indemnity for or protection to the insured and any person responsible to him for the operation of the insured's motor vehicle, trailer or semitrailer who 12 13 14 has obtained possession or control thereof with his express or implied consent, against loss by reason of 15 16 the liability to pay damages to others for damage to property, except property of others in charge of the insured or his employees, or bodily injuries, includ-17 18 19 ing death at any time resulting therefrom, acciden-20 tally sustained during the term of the policy by any person other than the insured, or employees of the 21 22 insured actually operating the motor vehicle or of any other responsible persons who are entitled to payments of benefits under any Workers' Compensation 23 24 25 Act, arising out of the ownership, operation, maintenance, control or use within the limits of the United 26 States or Canada of the motor vehicles, trailer or 27 28 semitrailer, to the amount or limit of at least \$20,000 on account of injury to or death of any one 29 person, and subject to such limits as respects injury 30 31 to or death of one person, of at least \$40,000 on account of any one accident resulting in injury to or 32 death of more than one person, and of at least 33 34 \$10,000 for damage to property of others, or a binder pending the issue of that policy. 35

5. Owner. "Owner" means a person who holds the legal title to a motor vehicle, trailer or semitrail-36 37 38 er, or in the event a motor vehicle, trailer or semi-39 trailer is the subject of an agreement for the conditional sale or lease thereof with the right of pur-40 chase upon performance of the conditions stated in 41 42 the agreement and with an immediate right of posses-43 sion vested in the conditional vendee or lessee, or 44 in the event a mortgagor of a motor vehicle, trailer 45 or semitrailer is entitled to possession, then that

1	conditional vendee or lessee or mortgagor shall be
2	the owner for the purposes of this subchapter.
3	6. Person. "Person" means every person, firm,
$\frac{1}{4}$	copartnership, association or corporation, but not
5	the State or any political subdivision thereof.
0	die blace of any political babarvioion encreor.
6	7. State. "State" means any state of the United
7	States, the District of Columbia or any province of
8	Canada.
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9	§792. Secretary of State to administer rules
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10	The Secretary of State shall administer and en-
11	force this subchapter and may adopt and enforce such
12	rules as may be necessary for that administration.
13	§793. Required maintenance of financial responsibil-
14	ity
	<b></b>
15	1. Requirement. Every operator of or owner of a
16	motor vehicle, trailer or semitrailer shall at all
17	times maintain in force the amounts of financial re-
18	sponsibility specified in section 794, subsection 2.
19	2. Penalty. Violation of this section is a civ-
20	il violation, for which a forfeiture of not more than
21	\$100 may be assessed.
22	3. Suspension. The Secretary of State shall
23	suspend, in accordance with chapter 17, the license,
24	right to operate and right to obtain a license of any
25	person operating a motor vehicle, and the registra-
26	tion certificate and registration plates and the
27	right to register of any person owning a motor vehi-
28	cle, trailer or semitrailer under the following cir-
29	cumstances:
20	
30	A. Upon receipt by the Secretary of State of a
31	copy of an adjudication of a violation of subsec-
32	tion 1; or
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33	B. If it otherwise appears from the records of
34	his office or other sufficient evidence that a
35	person is in violation of subsection 1.

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1	4. Term of suspension. Any suspension issued under this subchapter shall remain in effect until
2	under this subchapter shall remain in effect until
3	the person provides the Secretary of State with sat-
4	isfactory evidence of financial responsibility by one
5	of the methods provided in section 794, subsection 3.
6	§794. Proof of financial responsibility
7	1. Security and proof of financial responsibili-
8	ty may be required. Notwithstanding any other provi-
9	sion of this subchapter, the Secretary of State may
10	require any motor vehicle operator or owner to file
11	with this office proof of financial responsibility
12	for a period not to exceed 3 years from the date of
13	requirement, that period to be determined by the Sec-
14	retary of State, under any of the following condi-
15	tions:
16	A. Noncompliance with section 793, subsection 1;
17	B. Accident record; or
18	C. Record of motor vehicle violations.
19	2. Amount of proof required. Proof of financial
20	responsibility means proof of ability to respond in
21	damages for any liability thereafter incurred, aris-
22	ing out of the ownership maintenance, control or use
23	of a motor vehicle, trailer or semitrailer in the
24	amount of \$20,000 because of bodily injury or death
25	to any one person, and subject to the limit respect-
26	ing one person, in the amount of \$40,000 because of
27	bodily injury to or death to 2 or more persons in any
28	one accident, and in the amount of \$10,000 because of
29	injury to and destruction of property in any one ac-
30	cident. Whenever required under this subchapter,
31	that proof in those amounts shall be furnished for
32	each motor vehicle, trailer or semitrailer registered
33	by that person, except that any trailer, semitrailer,
34	camp trailer or mobile home registered in the name of
35	any person required to file proof of financial re-
36	sponsibility, which is automatically covered by a
37	policy on any motor vehicle registered by that per-
38	son, which also provides the coverage required for a
39	motor vehicle liability policy, shall not be subject
40	to this section.

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1 2 3	3. Methods of giving proof. Proof of financial responsibility when required under this subchapter may be given by any of the following methods:
4	A. By filing with the Secretary of State a cer-
5	tificate, as defined in section 791, subsection
6	1, of an insurance company or of a surety compa-
7	$\frac{n_{Y}}{2}$
8	B. By the deposit of money or securities as pro-
9	vided in subsection 4; or
10 11 12	C. By satisfying the Secretary of State that any corporation has financial ability to comply with the requirements of this subchapter.
13	4. Money or securities deposited as proof. A
14	person may give proof of financial responsibility by
15	delivering to the Secretary of State a receipt of the
16	Treasurer of State showing the deposit with the Trea-
17	surer of State of money in an amount or of securities
18	approved by the Treasurer of State and of a market
19	value in a total amount, as would be required for
20	coverage in a motor vehicle liability policy fur-
21	nished by the person giving proof under this subchap-
22	ter. The securities shall be of a type which may le-
23	gally be purchased by savings banks or for trust
24	funds. All money or securities so deposited shall be
25	subject to execution to satisfy any judgment men-
26	tioned in this subchapter but shall not otherwise be
27	subject to attachment or execution.
28	5. Limitation. The Treasurer of State shall not
29	accept any deposit or issue a certificate therefor
30	and the Secretary of State shall not accept any cer-
31	tificate, unless accompanied by evidence that there
32	are no unsatisfied judgments against the depositor
33	registered in the office of the clerk of the Superior
34	Court for the county where the depositor resides.
35	6. May substitute other proof. The Secretary of
36	State shall return any certificate of insurance, or
37	shall direct the Treasurer of State to return any
38	money or securities to the person entitled thereto
39	upon the substitution and acceptance of other ade-
40	quate proof of financial responsibility pursuant to
41	this subchapter.

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7. Cancellation of policy. No motor vehicle li-1 2 ability policy may be canceled until at least 10 days 3 after notice of cancellation of the insurance so certified is filed in the office of the Secretary of 4 5 State, except that such a policy subsequently pro-6 cured and certified shall, on the effective date of its certification, terminate the insurance previously 7 certified with respect to any motor vehicle desig-8 9 nated in both certificates.

8. Operating without giving proof. Any person 10 whose operator's license or registration certificates 11 12 or other privilege to operate a motor vehicle, trailer or semitrailer has been suspended or revoked, res-13 14 toration thereof or the issuance of a new license or 15 registration being contingent upon the furnishing of 16 security or proof of financial responsibility, and 17 who, during that suspension or revocation or in the 18 absence of full authorization from the Secretary of State, drives any motor . vehicle, trailer or semi-19 20 trailer upon any highway or knowingly permits any mo-21 tor vehicle, trailer or semitrailer owned by that person to be operated by another upon any highway, 22 23 except as permitted under this subchapter, shall be punished as provided in section 2184. Where any per-24 25 son is required under this subchapter to maintain 26 proof of financial responsibility, the Secretary of State may issue a restricted license to that person, 27 28 authorizing the operation of any motor vehicle, 29 trailer or semitrailer so long as the owner thereof shall maintain proof of financial responsibility. 30

31 9. Identification card. The Secretary of State 32 shall approve for use an insurance identification 33 card, as defined in section 791, subsection 2, by any 34 person who elects in lieu of maintaining a motor vehicle liability policy, to provide proof of financial 35 36 responsibility in any other manner authorized by this 37 section. The Secretary of State shall determine the form of the card insofar as possible to be consistent 38 39 with the form prescribed by the Superintendent of In-40 surance for similar cards issued by insurers pursuant to Title 24-A, section 2412, subsection 6. 41

42 §795. Policy form

1 1. Policy form. No motor vehicle liability pol-2 icy, as defined in section 791, subsection 4, may be 3 certified as proof of financial responsibility in accordance with section 794 until a copy of the form of 4 5 the policy has been on file with the Superintendent of Insurance for at least 30 days, unless, before the 6 7 expiration of that period, the Superintendent of Insurance approves the form of the policy in writing, 8 9 or if the Superintendent of Insurance notifies the company in writing that, in his opinion, the form of 10 11 the policy does not comply with the laws of the 12 State, provided that he shall notify the company in 13 writing within the period of his approval or disapproval thereof. The Superintendent of Insurance 14 15 shall approve a form of policy which contains the name and address of the insured, a description of the 16 motor vehicles and trailers or semitrailers covered, 17 with the premium charges therefor, the policy period, 18 19 the limits of liability and an agreement that insur-20 ance is provided in accordance with and subject to 21 this subchapter.

2. Required provisions. A motor vehicle liability policy certified as proof of financial responsi-24 bility in accordance with section 794 is subject to the following provisions which need not be contained therein.

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27 The liability of any company under a motor Α. 28 vehicle liability policy shall become absolute whenever loss or damage covered by the policy oc-29 30 curs, and the satisfaction by the insured of a final judgment for that loss or damage shall not 31 be a condition precedent to the right or duty of 32 33 the company to make payment on account of that loss or damage. No such contract of insurance 34 35 may be canceled or annulled by any agreement be-36 tween the company and the insured after the in-37 sured has become responsible for the loss or dam-38 age, and any such cancellation or annulment shall void. Upon the recovery of a final judgment 39 be 40 against any person for any loss or damage speci-41 fied in this section, if the judgment debtor was, 42 at the accrual of the cause of action, insured against liability therefor under a motor vehicle 43 44 liability insurance policy, the judgment creditor 45 shall be entitled to have the insurance money ap-46 plied to the satisfaction of the judgment.

1 2	B. The policy, the written application therefor, if any, and any rider or endorsement which shall
ĩ	not conflict with this subchapter shall consti-
4	tute the entire contract between the parties.
-	Luce the cherrie contract between the particles.
5	C. No statement made, by the insured or on his
6	behalf, and no violation of the terms of the pol-
7	icy, may operate to defeat or avoid the policy so
8	as to bar recovery within the limit provided in
9	the policy.
10	D. If the death, insolvency or bankruptcy of the
11	insured occurs within the policy period, the pol-
12	icy during the unexpired portion of that period
13	shall cover the legal representatives of the in-
14	sured. The policy shall contain such provisions
15	as are not inconsistent with this subchapter as
16	may be required by the Superintendent of Insur-
17	ance.
18	E. Damages shall not be assessed except by spe-
19	cial order of the court in a civil action, pay-
20	ment of the judgment wherein is secured by a mo-
21	tor vehicle liability policy and the defendant
22	has been defaulted for failure to enter an ap-
23	pearance until the expiration of 30 days after
24	the plaintiff has given notice of that default to
25	the company issuing or executing the policy and
26	has filed an affidavit thereof. This notice may
27	be given by mailing it, postage prepaid, to the
28	company or to its agent who issued or executed
29	the policy. Upon receipt of information and hav-
30	ing become satisfied that the insured has failed
31	to comply with the terms of his policy in regard
32	to notice to the company of an accident, the Sec-
33	retary of State, pursuant and subject to chapter
34	17, shall revoke his license and registration for
35	such period as the Secretary of State shall de-
36	termine.
37	3. Prohibition. No motor vehicle liability pol-
38	icy other than that defined in section 791 may be
39	certified as proof of financial responsibility in ac-
40	cordance with section 794, by any authorized insur-
41	ance company, except that an authorized insurance
42	company may certify what is known as a standard auto-

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- mobile liability policy containing an agreement that insurance is provided in accordance with and subject to this subchapter which agreement has been approved by the Superintendent of Insurance.
- 5 §796. Presentation of insurance identification card
- б 1. Requirement. The insurance identification 7 card issued for a vehicle subject to section 793 shall at all times, while the vehicle is being oper-8 9 ated within this State on a public way or any place 10 where public traffic may reasonably be anticipated, be in the possession of the operator of the vehicle 11 12 or carried in the vehicle and shall be produced upon 13 the request of a law enforcement officer.
- 14 <u>2. Penalty. Violation of this section is a</u> 15 <u>traffic infraction.</u>
- 3. Dismissal. If a person charged with a viola-16 17 tion of this section exhibits to a law enforcement officer designated by the issuing officer an insur-ance identification card or a certificate of an in-18 19 20 surance company showing maintenance of financial re-21 sponsibility at the time of the issuance of the Uni-22 form Traffic Ticket and Complaint, no later than 24 23 hours before the time set for the court appearance, 24 then the traffic infraction proceeding shall be dis-25 missed.
- 26 §797. Judgment debtors
- 27 Upon receipt by the Secretary of State of a copy 28 of any judgment which has been rendered against ei-29 ther the owner or the operator of the motor vehicle involved in an accident required to be reported under 30 section 798, subsection 1, which judgment resulted from a cause of action that arose from that accident, 31 32 33 the Secretary of State shall, pursuant to chapter 17, 34 immediately suspend the license, the right to obtain 35 a license or the right to operate of a person operat-36 ing who has thus become a judgment debtor, and the 37 registration certificates and plates or the right to 38 register any vehicle of any person owning a motor vehicle, trailer or semitrailer involved in the acci-39 40 dent who has thus become a judgment debtor, until:

1	1. Satisfied judgment. The judgment is satis-
2	fied, in the following amounts:
3	A. When \$20,000 has been credited upon any judg-
4	ment or judgments rendered in excess of that
5	amount because of bodily injury to or death of
6	one person as the result of any one accident;
7	B. When, subject to such a limit of \$20,000 be-
8	cause of bodily injury to or death of one person,
9	the sum of \$40,000 has been credited upon any
10	judgment or judgments rendered in excess of that
11	amount because of bodily injury to or death of 2
12	or more persons as the result of any one acci-
13	dent; or
14	C. When \$10,000 has been credited upon any judg-
15	ment or judgments rendered in excess of that
16	amount because of injury to or destruction of
17	property of others as a result of any one acci-
18	dent.
19	Credit for these amounts shall be deemed a satisfac-
20	tion of any such judgment or judgments in excess of
21	the amounts only for the purposes of this subchapter.
22	Payments made in settlement of any claims because of
23	bodily injury, death or property damage arising from
24	a motor vehicle accident shall be credited in reduc-
25	tion of the amounts provided for in this section;
26	2. Written release. The judgment debtor or
27	debtors secure a written release, in the form re-
28	quired by the Secretary of State, from the judgment
29	creditors; or
30 31	<u>3. Bankruptcy. The judgment debtor obtains a discharge of the debt in bankruptcy.</u>
32	§798. Reports
33	1. Contents of report and duty of the Chief of
34	the State Police. Where an accident on a public way,
35	or in any place where public traffic may reasonably
36	be anticipated, has resulted in bodily injury to or
37	death of any person, or in property damage to an ap-
38	parent extent of \$300 or more, the accident report

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required by section 891 shall contain, in a form prescribed by the Secretary of State, such additional relevant information as the Secretary of State shall require. The Secretary of State may rely upon the accuracy of the information unless and until he has reason to believe that the information is erroneous.

7 2. Verification by insurer. Upon receipt of notice from the Secretary of State that an automobile 8 9 liability policy was carried at a certain time, or 10 that the liability of the owner or operator for damages resulting from an accident was covered by any 11 12 other form of insurance or bond, the insurance carri-13 er shall notify the Secretary of State within 15 days, in such manner as he may require, if the policy 14 15 was not in effect at the time of the accident. When 16 erroneous information with respect to the existence of insurance is furnished to the Secretary of State, 17 18 he shall take appropriate action after receiving cor-19 rect information with respect to that coverage.

3. Penalty. Any person who gives information
 required in a report or otherwise, as provided for in
 this section, knowing or having reason to believe
 that information is false, commits a Class E crime.

24 §799. Application of provisions to nonresidents and 25 accidents in other states

1. Nonresidents. The operation of a motor vehi-26 27 cle, trailer or semitrailer on a public way of the 28 State by a nonresident, or with his express or im-29 plied consent if an owner, shall be deemed equivalent to an appointment by the nonresident of the Secretary 30 31 of State or his successor in office to be his true 32 and lawful attorney, upon whom may be served all lawful processes in any action against the nonresident 33 34 growing out of any accident in which he may be in-35 volved while so operating or so permitting to be operated a motor vehicle on such a way. 36

37 2. Information to home state. When a 38 nonresident's operating privilege is suspended, pur-39 suant to section 793, the Secretary of State shall 40 transmit a certified copy of the record of the action 41 to the official in charge of the issuance of licenses 42 and registration certificates in the state in which

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1 the nonresident resides, if the law of that state 2 provides for action in relation thereto similar to 3 that provided for in subsection 3.

3. Accidents in other states. Upon receipt of the certification that the operating privilege of a 4 5 6 resident of this State has been suspended or revoked 7 in any other state pursuant to a law providing for its suspension or revocation for failure to provide 8 9 proof of financial responsibility, under circum-10 stances which require the Secretary of State to sus-11 pend a nonresident's operating privilege had the accident occurred in this State, the Secretary of State 12 13 may suspend the license of that resident and all reg-14 istration certificates and registration plates. The suspension may continue until that resident furnishes 15 16 evidence of his compliance with the law of the other 17 state and until that resident files proof of financial responsibility if required by that law. 18

19 §800. Opportunity for hearing

20 1. Desire for hearing. Any person entitled unthis subchapter to a hearing on the decision of 21 der the Secretary of State in applying or invoking the 22 23 requirements of this subchapter shall notify the Sec-24 retary of State in writing of his desire for a hear-25 ing within 10 days after receipt of the requirement. 26 Pending the hearing, the requirement of the subchapter may not be invoked. This provision shall not be 27 construed to relieve any person from maintaining a 28 29 form of financial responsibility as required by sec-30 tion 793, subsection 1.

2. Determination of issuance. If the Secretary of State, in carrying out his responsibilities to ad-31 32 33 minister and enforce this subchapter, holds a hearing 34 as provided in section 53 to determine whether or not 35 a motor vehicle operator's license or certificate of registration should be issued to a person against whom the motor vehicle financial responsibility law 36 37 38 has been invoked, he shall provide notice of the 39 hearing to the other party or parties in the accident 40 which gave rise to that law being invoked.

41 §801. Limitation and saving clause

1		This	subcl	napter	shall	not	be	constr	ued	to pr	revent
2	the	plair	ntiff	in ar	y civi	l ac	tior	n from	rel	Lying	upon
3	the	other	proc	cesses	provi	ded 1	oy l	.aw.			

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## STATEMENT OF FACT

5 bill requires all motorists to maintain mo-This 6 tor vehicle liability insurance or equivalent assur-7 financial responsibility, in the amounts ance of 8 specified under the proof of financial responsibility law, the Revised Statutes, Title 29, chapter 9, 9 sub-10 I-A. This bill also clarifies the current chapter 11 financial responsibility law by reorganizing it both 12 to reflect this change and to make present provisions 13 more understandable.

14 The requirement follows the approach taken in 15 other states, and represents an intermediate position 16 between 2 undesirable alternatives, namely: The ab-17 of any requirement of responsibility, and consence 18 sequent untold losses to substantial numbers of re-19 citizens; or on the other hand, a complex, sponsible 20 actively monitored compulsory insurance law, with its 21 attendant administrative costs to the State and in-22 surers, to be ultimately borne by taxpayers and con-23 sumers.

24 This bill institutes a system of identification 25 cards, which serves as an indication whether a person 26 is maintaining the level of financial responsibility 27 to be required of all motorists. This requirement is commonplace among other states, including those 28 with 29 "no-fault" insurance; but unlike provision in many of 30 those states, this bill doesn't require automatically 31 forwarding thousands of these cards to the licensing 32 authority.

Presumably, a motorist providing false information, such as a forged identification card, would be
subject to criminal prosecution for an offense such
as unsworn falsification, a Class D crime in the Revised Statutes, Title 17-A, section 453.

Like the current law, this bill does not require the filing of actual proof of financial responsibility for all owners and operators. This would still be reserved for motorists who violate the law.

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