

1 2	SECOND REGULAR SESSION		
3 4	ONE HUNDRED AND ELEVENTH LEGISLATURE		
5	Legislative Document No. 2014		
7	H.P. 1530 House of Representatives, January 31, 1984		
8	Reference to the Committee on Energy and Natural Resources. Ordered		
9	printed and sent up for concurrence. Submitted by the Department of Environmental Protection pursuant to		
10	Joint Rule 24. EDWIN H. PERT, Clerk		
11	Presented by Representative Michael of Auburn. Cosponsors: Representative Kiesman of Fryeburg, Senator Kany of Kennebec and Representative Hall of Sangerville.		
12 13	STATE OF MAINE		
14 15 16	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-FOUR		
17 18 19 20	AN ACT to Amend Certain Provisions of the Department of Environmental Protection Statutes.		
21 22	Be it enacted by the People of the State of Maine as follows:		
23 24 25	Sec. 1. 38 MRSA §342, sub-§5, as repealed and replaced by PL 1983, c. 566, §2, is repealed and the following enacted in its place:		
26 27 28 29 30 31 32	5. Designation of deputy commissioner and as- sistant to the commissioner. A deputy commissioner and an assistant to the commissioner shall be ap- pointed by and serve at the pleasure of the commis- sioner. The commissioner shall prescribe the duties of the deputy and the assistant as he deems necessary to fulfill the responsibilities of the department.		
33 34	Sec. 2. 38 MRSA §347, sub-§1, as amended by PL 1983, c. 566, §7, is further amended to read:		

General procedures. Whenever it appears to 1 1. 2 the Board of Environmental Protection, after investi-3 gation, that there is a violation of any provisions 4 of the laws or regulations which it administers, or 5 of the terms or conditions of any of its orders, 6 which does not create a substantial or immediate danger to public health or safety, the board may notify the Attorney General or schedule a hearing thereon. 7 8 9 If a hearing is scheduled, the commissioner shall give at least 30 days' written notice to the alleged 10 11 violator of the date, time and place of that hearing. 12 The notice shall specify the act done or omitted to 13 be done which is claimed to be in violation of law.

14 Any hearing conducted under the authority of this 15 section shall be in accordance with the 16 provisions of the Maine Administrative Procedure Act, 17 Title 5, chapter 375.

18 At the hearing, the alleged violator may appear in 19 person or by attorney and answer the allegations of 20 violation and file a statement of the facts, includ-21 ing the methods, practices and procedures, if any, 22 adopted or used by him to comply with this chapter 23 and present such evidence as may be pertinent and 24 relevant to the alleged violation.

After hearing, or in the event of a failure of the alleged violator to appear on the date set for a hearing, the board shall, as soon thereafter as practicable, make findings of fact based on the record and, if it finds that a violation exists, it shall issue an order aimed at ending the violation.

 31
 Sec. 3.
 38
 MRSA
 §352, sub-§4, as enacted by PL

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 1983, c.
 574, §1, is amended to read:

33 Accounting system. In order to determine the 4. 34 extent to which the aforementioned functions are nec-35 essary for the licensing process, or are being performed in an efficient and expeditious manner, the 36 board shall require that all employees of the depart-37 38 ment involved in any aspect of these functions shall keep accurate and regular daily time records describ-39 ing the matters worked on, services performed and 40 amount of time devoted thereto, as well as amounts of 41 42 money expended in performing these functions.

TABLE I

2	MAXIMUM FEES IN DOLLARS				
3 4	Title 12 SECTION	FILING FEE	PROCESSING FEE	LICENSE FEE	
5	4807-C,Minimum lot siz	ze\$3.00	\$ 25.00	\$ 25.00	
6 7	Title 38 SECTION	FILING FEE	PROCESSING FEE	LICENSE FEE	
8 9 10 11	362-A, Experiments 393, Great ponds 413, Waste discharg license	\$ 10.00 2.50 ge	\$ 30.00 65.00	\$ 160.00 50.00	
12 13 14 15 16 17 18 19 20	A. Residentia B. Commercial C. Industrial minor (based upo EPA list of ma jor and mino source dischargers)	1 10.00 1, 25.00	15.00 30.00 450.00	10.00 160.00 1,985.00	
21 22 23 24 25 26 27	D. Industrial major (based upo EPA list of ma jor and mino source dischargers)	on a-	17130-00	27170-00	
29 30 31	<u>1. Discharge</u> of cooling wate or sanitar	er ry	<u>1,130.00</u>	750.00	
32 33 34 35	waste water onl <u>2. All other</u> E. Publicly owned treatmen works	<u>rs</u> <u>35.00</u> <del>17-00</del>	<u>1,130.00</u> 80 <del>.</del> 00	2,170.00 17785-00	

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1 2 3 4 5 6		<u>1. Flow of</u> <u>less than 0.5</u> million gal- lons/day and no significant in- dustrial	<u>15.00</u>	<u>40.00</u>	<u>10.00</u>
7 8 9 10 11 12 13 14 15		<u>component</u> <u>2. Flow of at</u> <u>least 0.5 mil-</u> <u>lion gallons/day</u> <u>but less than 5</u> <u>million gal-</u> <u>lons/day and no</u> <u>significant in-</u> <u>dustrial</u>	<u>15.00</u>	<u>60.00</u>	<u>1,785.00</u>
16 17 18 19 20 21 22 23 24		<u>component</u> <u>3. Flow of at</u> <u>least 5 million</u> <u>gallons/day or a</u> <u>significant in-</u> <u>dustrial</u> <u>component</u> <u>F. Special</u> discharges	<u>15.00</u>	80.00	<u>1,785.00</u>
25 26		<u>l. Aquatic</u> pesticides	10.00	30.00	10.00
27 28		2. Dredge spoils	10.00	30.00	10.00
29 30 31	418, 421,	Log storage Solid waste dis- posal areas	10.00 12.00	45.00 1,375.00	5.00 100.00
32 33 34	451, 451-A,	Mixing zones Time schedule variances	35.00 5.00	1,130.00 10.00	2,170.00 5.00
35 36	451-B7	Industrial Variances	50 <del>0.</del> 00	2,000-00	1,500-00
37 38 39	471, 482 <del>,</del>	Coastal wetlands and sand dunes Site lecation	3.50	115.00	100.00
40 41 42 43 44 45 46	<u>483,</u> 543,	Site location A. Subdivisions B. Structures C. Mining D. Other Oily waste dis- charge	25.00 25.00 25.00 25.00 10.00	25.00/1 1,000.00 750.00 750.00 30.00	ot 25.00 500.00 500.00 500.00 160.00

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1	560,	Vessels at an-	10.00	115.00	100.00
2		chorage			
3	587,	Ambient air	50.00	5,000.00	50.00
4		quality or emis-			
5 6		sions standards variances			
7	590,	Air emissions			
8	550,	licenses			
9		A. greater	50.00	10,000.00	1,200.00
10		than or equal to	30.00	10,000.00	1,200.00
11		1,000 tons/year			
12		of any criteria			
13		air pollutant			
14		B. greater	50.00	5,000.00	400.00
15		than or equal to		-,	-
16		100 tons/year			
17		but less than			
18		1,000 tons/year			
19		of any criteria			
20		air pollutant			
21		C. less	50.00	1,000.00	100.00
22		greater than or			
23		equal to 50			
24		tons/year but			
25		<u>less</u> than 100			
26		tons/year of any			
27		criteria air			
28		pollutant			
29		D. less than	25.00	500.00	50.00
30 31		50 tons/year of			
32		any criteria air			
32 33	6037	<u>pollutant</u> Lew sulfur fuel	50-00	250-00	250-00
34	6657	exemptions	99-99	230-00	230-00
35	633,	Hydropower	25.00	1,500.00	1,000.00
36		projects	20.00	1,000.00	1,000.00
37	1101,	Sanitary dis-	50.00	100.00	50.00
38		tricts			
39	1304,	Waste facilities			
40		A- Septage and	<del>12-</del> 00	500 <del>.</del> 00	500-00
41		sfredde			
42		<u>A. Septage fa-</u>	12.00	250.00	250.00
43		<u>cilities, other</u>			
44		<u>than landfill or</u>			
45		landspreading			
46		sites			

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1 2	B. Transfer stations	<del>12-</del> 00	500-00	500-00
3 4 5 6 7	B. Sludge fa- cilities, other than landfill or landspreading sites	<u>12.00</u>	500.00	500.00
8	E- Landfills	75-00	1-500-00	1,500-00
9	C. Landspreading	12.00	35.00	35.00
10	sites			
11		75-00	1,500.00	17500-00
12	D. Transfer	12.00	500.00	500.00
13	stations			
14	E. Landfills	<u>75.00</u>	1,500.00	1,500.00
15	F. Resource	75.00	1,500.00	1,500.00
16	recovery and			
17	volume reduction			
18	facilities			
19	G. Other, in-	12.00	500.00	250.00
20	cluding land-ap-			<u> </u>
21	plied waste uti-			
22	lization programs			

23 Sec. 4. 38 MRSA §353, sub-§§2, 3 and 5, as en-24 acted by PL 1983, c. 574, §1, are amended to read:

25 2. Processing fee. A processing fee shall be paid within 10 days of the time the applicant is no-tified that the application has been accepted for 26 27 28 processing by the commissioner and is not refundable, 29 even if the applicant withdraws the application once processing has begun. Failure to pay the processing 30 fee within the 10-day period will result in the ces-31 sation of processing until the fee has been paid. 32 The department shall refund the processing fee if the 33 34 application is denied by the the board or 35 commissioner.

36 3. <u>License fee.</u> A license fee shall be paid 37 prior to the issuance of any license or permit. If a 38 license fee is paid prior to board <u>or commissioner</u> 39 action on the application, the department shall re-40 fund the license fee if the board <u>or commissioner</u> de-41 nies the application.

42 5. <u>Renewals or amendments</u>. The filing fee for 43 renewals or amendments shall be the same as the fil1 ing fee for an initial application. The processing fee for renewals or amendments shall be equal to di-2 3 rect costs up to 1/2 the processing fee for initial 4 applications. The license fee for renewals or amend-5 shall be identical to the initial license fee. ments 6 The license fee for amendments shall not exceed the 7 initial license fee.

8 Sec. 5. 38 MRSA §353, sub-§§6 and 7, as enacted
9 by PL 1983, c. 574, §1, are repealed and the follow10 ing enacted in their place:

11 6. Application deemed incomplete. An incomplete 12 application which has been returned to the applicant shall be resubmitted to the department within 60 days 13 14 of the date the application was returned. If the 15 completed application is resubmitted after the 60-day period has transpired, the resubmitted application 16 shall be considered a new application and the appro-17 18 priate fees shall be assessed.

19 7. Time of payment. All fees assessed for the costs of processing permits issued in accordance with section 344, subsection 7, shall be paid in full when 20 21 22 the notification is submitted to the department. All fees for any minor license or permit revision shall 23 24 be paid in full when the request for the revision is 25 submitted to the department. The applicant may also choose to prepay the filing, processing and license 26 27 fees for applications pertaining to any other license 28 or permit category.

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 Sec. 6.
 38 MRSA §361, 3rd ¶, as amended by PL

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 1983, c.
 483, §5 and PL 1983, c.
 566, §10, is re 

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 pealed and the following enacted in its place

32 Meetings of the board shall be held at such time and place as shall be determined by the board, but 33 34 not less than 2 meetings per year shall be held. The 35 board may elect a secretary who shall serve until a successor is elected, and who need not be chosen from 36 37 among the members of the board. Six members of the 38 board shall constitute a quorum, except for the pur-39 pose of conducting any hearing. Provisions of the Maine Administrative Procedure Act, Title 5, chapter 40 375, require that 4 members of the board shall con-41 42 stitute a quorum for rule-making hearings.

Sec. 7. 38 MRSA §371-A, sub-§3, as amended by PL 1979, c. 281, §2, is repealed and the following enacted in its place:

- 4 <u>3. Exemptions. Exemption from the "no dis-</u> 5 <u>charge" provision is provided for the following ac-</u> 6 <u>tivities:</u>
- A. Aquatic chemical applications approved by the
   Board of Environmental Protection; and
- 9B. Commercial extraction operations or waste10treatment facilities with discharges that have11been approved by the Board of Environmental Pro-12tection, provided that any great pond receiving a13discharge was created by the approved operation14or facility.
- 15 Sec. 8. 38 MRSA §394, as amended by PL 1983, c. 16 566, §14, is further amended to read:
- 17 §394. Exemptions

18 The Board of Environmental Protection shall 19 promulgate rules designed to reduce procedural re-20 quirements and establish specific standards for those 21 alterations, the proper execution of which are deemed 2.2 to have no significant impact upon the great ponds 23 and which are not inconsistent with the purposes of 24 this chapter. The alterations shall include, but not 25 limited to: The placement of water lines to serve be 26 a single family house; the movement of rocks or vege-27 tation by hand over a shorefront length not to exceed 28 10 feet; the placement of sand above the high water 29 line, when properly stabilized, the construction of 30 rock riprap crosion control devices above the high 31 water line; the installation of anchoring devices for 32 mooring small boats or holding floating structures; 33 and the installation of eables for utilities such as 34 telephone and power-

35 Maintenance and minor repair <u>above the high water</u> 36 <u>line</u> causing no additional intrusion of an existing 37 structure into the great pond is exempt from this 38 subchapter.

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Sec. 9. 38 MRSA §418, sub-§2, as amended by PL

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1 1983, c. 375, §2 and PL 1983, c. 566, §21, is re-2 pealed and the following enacted in its place

Storage; permit. Whoever proposes to use the 3 2. 4 inland waters of this State for the storage or curing 5 of logs or pulpwood, or for other purposes incidental to the processing of forest products, or to transport 6 7 logs or pulpwood from islands to the mainland, shall 8 apply to the board for a permit for that use. Appli-9 cations for these permits shall be in such form and 10 require such information as the board may determine.

- 11 If the board is able to find, on the basis of the application, that the proposed use will not lower the 12 13 existing quality or the classification, whichever is 14 higher, of any waters, nor adversely affect the public rights of fishing and navigation therein, and 15 16 that inability to conduct that use will impose undue economic hardship on the applicant, it shall grant the permit for a period not to exceed 10 years, with 17 18 19 such terms and conditions as, in its judgment, may be 20 necessary to protect the quality, standards and 21 rights.
- In the event the board deems it necessary to solicit further evidence regarding the proposed use, it shall schedule a public hearing on the application.

25 At that hearing the board shall solicit and receive 26 testimony concerning the nature and extent of the proposed use and its impact on existing water quali-27 ty, water classification standards and the public 28 29 rights of fishing and navigation and the economic im-30 plications upon the applicant of the use. If, after 31 hearing, the board determines that the proposed use 32 will not lower the existing quality or the classifi-33 cation standards, whichever is higher, of any waters, 34 nor adversely affect the public rights of fishing and 35 navigation therein and that inability to conduct the 36 use will impose undue economic hardship on the appli-37 it shall grant the permit for a period not to cant, 38 exceed 10 years, with such terms and conditions, as 39 in its judgment, may be necessary to protect the 40 quality, standards and rights.

41 Sec. 10. 38 MRSA §451-B, as enacted by PL 1975, 42 c. 683, is repealed. Sec. 11. 38 MRSA §482, first ¶, as amended by PL 1979, c. 541, Pt. A, §263, is further amended to read:

4 As used in this subchapter <u>Article</u>, unless the 5 context otherwise indicates, the following terms 6 shall have the following meanings.

7 Sec. 12. 38 MRSA §599, sub-§2, ¶G, as enacted by 8 PL 1983, c. 504, §7, is amended to read:

G. No person, firm, corporation, association,
municipal or state agency may engage in any open
burning except in conformity with subsections
subsections 3 and 4.

13 Sec. 13. 38 MRSA §1303, sub-§14, as repealed and 14 replaced by PL 1981, c. 430, §3, is amended to read:

15 14. <u>Waste facility.</u> "Waste facility" means any 16 land area, structure, location, equipment or combina-17 tion of them, including dumps, used for handling haz-18 ardous or solid waste, sludge or septage. A land area 19 or structure does not become a waste facility solely 20 because:

A. It is used by its owner for disposing of
 septage from his residence; er

B. It is used to store for 90 days or less haz ardous wastes generated on the same premises-;

25 C. It is used by individual homeowners or les-26 sees to open burn leaves, brush, deadwood and 27 tree cuttings accrued from normal maintenance of 28 their residential property, when such burning is 29 permitted under section 599, subsection 3; or

30D. It is used by its residential owner to burn31highly combustible domestic, household trash such32as paper, cardboard cartons or wood boxes, when33such burning is permitted under section 599, sub-34section 3.

 35
 Sec. 14.
 38 MRSA §1304-B, sub-§ 3, as enacted by

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 PL 1983, c. 380, §1, is amended to read:

1 Ordinances. This chapter shall not be con-3. 2 strued as limiting the authority of any municipality 3 to enact ordinances for the regulation of solid waste or septage disposal, provided that these 4 ordinances 5 are not less stringent than or inconsistent with this chapter or the regulations adopted under this chap-6 7 ter.

## STATEMENT OF FACT

9 Section 1 confirms that the positions of deputy 10 commissioner and assistant to the commissioner are 11 appointed by the commissioner and serve at his plea-12 sure.

13 Section 2 corrects a reference error.

8

Sections 3 to 5 pertain to the newly created Re-14 15 vised Statutes, Title 38, chapter 2, subchapter II, entitled "Maine Environmental Protection Fund." 16 Two 17 of the statutory changes are necessary because of se-18 rious inequities which appeared within certain cate-19 gories of the maximum fee table, which provides the 20 basis for collecting application fees for Department 21 Environmental Protection licenses and permits. of The other changes are the result of related legisla-22 tion passed during the First Regular Session of the 23 24 111th Legislature which affects specific sections of 25 the Maine Environmental Protection Fund.

26 Section 6 allows the Board of Environmental Pro-27 tection to conduct nonrule -making hearings with no 28 specific quorum.

29 Section 7 clarifies a conflicting situation which 30 was created when the definition of "Great Pond" was 31 amended to include all artificially formed water 32 bodies of 30 acres or more.

33 Sections 8 and 9 correct redundant situations
 34 created by the passage of chapter 453 during the
 35 First Regular Session of the lllth Legislature.

36 Section 10 repeals an obsolete provision under 37 the Revised Statutes, Title 38. 1 Sections 11 and 12 correct 2 reference errors.

2 Section 13 corrects an oversight which allowed 3 individual homeowners who open burn highly combusti-4 ble trash or organic material to fall within the def-5 inition of a waste facility.

6 Section 14 corrects an omission caused by 2 simi-7 lar pieces of legislation being passed during the 8 First Regular Session of the 111th Legislature.

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