# MAINE STATE LEGISLATURE

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1 2	FIRST REGULAR SESSION	
3 4	ONE HUNDRED AND ELEVENTH LEGISLATURE	
5 <b>6</b>	Legislative Document No. 16	95
7	H.P. 1278 House of Representatives, May 26, 19	983
8	Reference to the Committee on Energy and Natural Resources is suggested. Ordered printed and sent up for concurrence.	
9	Submitted by the Department of Environmental Protection pursuant to Joint Rule 24.	
10	EDWIN H. PERT, Cle	erk
11	Presented by Representative Michael of Auburn.  Cosponsor: Senator Kany of Kennebec.	_
12 <b>13</b>	STATE OF MAINE	
14 15 16	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-THREE	
17 18 19	AN ACT to Establish the Maine Environmental Protection Fund.	
20 21	Be it enacted by the People of the State of Maine a follows:	as
22 23	Sec. 1. 38 MRSA c. 2, sub-c. II is enacted tread:	co
24	SUBCHAPTER II	
25	MAINE ENVIRONMENTAL PROTECTION FUND	
26	§351. Maine Environmental Protection Fund	
27 28	The Maine Environmental Protection Fund is established to be used by the Department of Environmenta	
29	Protection as a nonlapsing revolving fund for supple	==
30	menting the licensing programs administered by the	
31	Board of Environmental Protection. To the Mair	
32	Environmental Protection Fund shall be credited al	L1

filing, processing, licensing, and hearing fees related to any application for a license from the board. To the Maine Environmental Protection Fund shall be charged expenses, including administrative expenses, of the licensing programs administered by the board.

Money in the Maine Environmental Protection Fund not allocated by the Legislature or not currently needed to meet the obligations of the department in the exercise of its responsibilities under its licensing programs shall be deposited with the Treasurer of State to the credit of the Maine Environmental Protection Fund and may be invested in such a manner as provided by statute. Interest on these investments shall be credited to the Maine Environmental Protection Fund.

## §352. Definitions

As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.

- 1. Filing fee. "Filing fee" means the fee assessed for all functions performed in determining the acceptability of an application for processing, including, but not limited to, clerical, administrative, computer, technical, copying and indirect costs performed in determining the acceptability of an application for processing.
- 2. Hearing fee. "Hearing fee" means the fee assessed for any public hearing held by the board with regard to an application.
- 3. License fee. "License fee" means the fee assessed for all activities, including, but not limited to, clerical, administrative, computer, technical, analytical, copying, indirect costs, inspections and sampling carried out in the licensing programs in order to insure proper compliance by the licensee.
  - 4. Licensing programs. "Licensing programs" means the programs found in section 362-A, Experiments; section 393, Great ponds; section 413, Waste

- discharge licenses; section 418, Log storage; section 421, Solid waste disposal areas; section 451, Mixing zones; section 451-A, Time schedule variances; section 451-B, Industrial variances; section 474, Coastal wetlands and sand dunes; section 482, Site location; section 543, Oily waste discharges; section 560, Vessels at anchorage; section 587, Ambient air quality or emissions standards variances; section 590, Air emissions licenses; section 599, Open burn-ing variances; section 603, Low sulfur fuel exemp-tions; section 623, Small hydroelectric generating facilities; section 1101, Sanitary districts; section 1304, Waste facilities; and Title 12, section 4807-C, Minimum lot size; and any licenses, certificates and permits required under federal law and processed by the department.
- 5. Processing fee. "Processing fee" means the fee assessed for all activities, including, but not limited to, clerical, administrative, computer, technical, copying, indirect costs and inspections, performed in processing an application to determine if the proposed projects meet the requirements established by the statutes and rules of the Board of Environmental Protection.

# §353. Payment of fees

- - 2. Processing fee. A processing fee shall be paid within 10 days of the time the applicant is notified that the application has been accepted for processing by the commissioner and is not refundable, even if the applicant withdraws the application once processing has begun. The processing fee shall be refunded to the applicant if the application is denied by the board.
  - 3. Hearing fee. A hearing fee shall be paid prior to the taking of any final action by the board for any application on which a public hearing has been held by the board.

4. License fee. A license fee shall be paid prior to the issuance of any license or permit. If a license fee is paid prior to board action on the application, it shall be refunded to the applicant if the application is denied.

- 5. Duplication. If a filing, processing or license fee is required by any other section of law administered by the department, the filing, processing or license fees required by this subchapter shall not apply.
- 6. Filing fee; renewals or amendments. The filing fee for renewals or amendments shall be the same as the filing fee for an initial application. The processing fee for renewals or amendments shall be 1/2 the processing fee for initial applications. The license fee for renewals or amendments shall be identical to the initial license fee.
- 7. Applications deemed incomplete. An incomplete application which has been returned to the applicant shall be subject to the following conditions.
  - A. If the completed application is resubmitted to the department within 30 days of the date the application was returned to the applicant, no additional fee is required.
  - B. If the completed application is resubmitted to the department within 60 days of the date the application was returned to the applicant, 1/2 the amount of the filing fee is required. If the additional fee does not accompany the resubmitted application, the application shall be deemed incomplete.
  - C. If the completed application is resubmitted to the department after 60 days of the date the application was returned to the applicant, the original filing fee amount shall accompany the application. The resubmitted application shall be considered a new application, not a refiled application.

- 8. Processing fee and license fee; time of payment. To simplify payment procedures, the board may require that the processing fee and the license fee be paid at the time the application is filed.
- 5 9. Time of payment. The applicant may choose to pay the total of the filing, processing and license fees at the time of filing the application.

## §354. Legislative oversight

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- 9 1. Expenditures from fund; legislative alloca10 tion. Moneys in the Maine Environmental Protection
  11 Fund may not be expended by the department unless
  12 allocated by the Legislature.
- 2. Expenditures prohibited for 12 months. There shall be no moneys expended from the Maine Environmental Protection Fund for the first 12 months of the existence of the fund.

## §355. Fee schedule

The Board of Environmental Protection may by rule establish a fee schedule for filing, processing and licensing, and may fix hearing fees with regard to any applications on which a hearing is held. The schedules adopted by the board for filing, processing and license fees shall not exceed the maximums listed Table I, and, in establishing them, the board shall take into consideration the costs associated with clerical, administrative, copying, investigation, inspection, technical analysis, sampling, laboratory analysis, indirect costs, computer services and legal advice. The department shall establish a system to account for the staff time and monetary resources expended for the filing, processing and license issuance for each application submitted to the department. Based upon this accounting system, the department shall annually recommend to the board a fee schedule which accurately reflects the costs of administering the department's licensing programs as listed in Table I. All information generated through the accounting system shall be made available for public scrutiny.

Hearing fees shall not exceed \$7,500 per hearing and, in establishing them with regard to any application, the board shall consider in the surcharge the expenses related to public notices, room or building rental expense, board expenses, staff expenses, expert witness expenses and recording expenses.

#### TABLE I

#### MAXIMUM FEES IN DOLLARS

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10 11 12	Title SECTIO		FILING FEE	PROCESSING FEE	LICENSE FEE
13 14 15	$\frac{362-A}{393}$ , $\frac{413}{413}$ ,	Experiments Great ponds Waste discharge	\$ <u>10.00</u> <u>2.50</u>	\$ 30.00 65.00	\$ <u>160.00</u> <u>50.00</u>
16 17 18 19 20		A. Residential B. Commercial C. Industrial, minor	$\frac{5.00}{10.00}$ $\frac{25.00}{2}$	$\frac{15.00}{30.00}$ $450.00$	$\begin{array}{r} 10.00 \\ \underline{160.00} \\ 1,985.00 \end{array}$
21 22 23 24 25 26		(based upon EPA list of major and minor source dischargers) D. Industrial, major	35.00	1,130.00	2,170.00
27 28 29 30 31 32		(based upon EPA list of major and minor source dischargers) E. Publicly owned treatment	17.00	80.00	1,785.00
33 34 35 36	<u>418,</u> <u>421,</u>	works Log storage Solid waste disposal areas	10.00 12.00	45.00 1,375.00	5.00 100.00
37 38 39	451, 451-A	Mixing zones	$\frac{35.00}{5.00}$	1,130.00 10.00	2,170.00 5.00
40 41	451-B	Industrial vari- ances	500.00	2,000.00	1,500.00
42 43	<u>471,</u>	Coastal wetlands and sand dunes	3.50	115.00	100.00
44	482,	Site location			

1		A. Subdivisons		50.00/lot	
2		B. Structures	25.00	500.00	500.00
3		C. Mining	25.00	750.00	500.00
4		D. Other	25.00	750.00	500.00
5	543,	Oily waste dis-	10.00	30.00	160.00
6		charge			
7	<u>560,</u>	Vessels at	10.00	115.00	100.00
8		anchorage			
9	<u>587,</u>	Ambient air qual-	50.00	5,000.00	50.00
10		ity or emissions			
11		standards vari-			
12		ances			
13	590,	Air emissions			
14		licenses			
15		A. greater than	50.00	10,000.00	1.200.00
16		or equal to 1,000	<u> </u>	20,000.00	=/200.00
17		tons/year of any			
18		criteria air			
19		pollutant			
20		B. greater than	50.00	5,000.00	400.00
21		or equal to 100	30.00	3,000.00	400.00
22		tons/year but			
23					
24					
25		tons/year of any			
		criteria air			
26		pollutant	50.00	1 000 00	100.00
27		C. less than	50.00	1,000.00	100.00
28		100 tons/year of			
29		any criteria			
30		airpollutant			
31	<u>599,</u>	Open burning	50.00	2,000.00	100.00
32		variances			
33	<u>603,</u>	Low sulfur fuel	50.00	1,000.00	500.00
34		exemptions			
35	<u>623,</u>	Small hydroelec-	10.00	100.00	100.00
36		tric generating			
37		facilities			
38	1101,	Sanitary dis-	50.00	100.00	50.00
39		tricts			
40	1304,				
41		A. Septage and	12.00	635.00	750.00
42		sludge			
43		B. Transfer	12.00	635.00	750.00
44		stations	_		<del></del>
45		C. Landfills	750.00	2,850.00	
46		D. Other	750.00	2,850.00	2,500.00
		27	- · <del>-</del>		

1 Title 12 2 SECTION

- 3 4807-C, Minimum lot size 3.00 100.00 50.00
- 4 §356. Federal programs
- If the board is required by federal law to issue any certificate, permit or license, it shall establish a fee schedule identical to that which exists for the state program which is most like the federal program. If there are no similar state programs, the board shall adopt the appropriate fee schedule based upon identified costs including liason costs.
- 14 Sec. 3. 38 MRSA §490, sub-§6, as enacted by PL 15 1979, c. 466, §14, is repealed.

#### 16 STATEMENT OF FACT

This bill establishes and defines the Maine Environmental Protection Fund, which is a nonlapsing revolving fund for carrying out the environmental licensing programs administered by the Department of Environmental Protection. The funds are to be used to supplement the existing licensing and permitting programs within the department and are to be derived through a fee system which includes filing, processing, license and hearing fees. The money within the fund is not to be expended until 12 months after the establishment of the fund and is to be allocated by the Legislature in accordance with the General Fund procedures.

The bill also includes a fee schedule which lists the maximum allowable fees that the Board of Environmental Protection may approve for each license or permit category. The fee schedule is based upon the estimated costs the department incurs to file, process and issue each type of license or permit.

The bill also repeals language in 2 separate sections of Title 38 which establish other provisions

Τ	for certain license fees.
2	FISCAL NOTE
3 4 5 6 7	Based upon fiscal years 1981 and 1982 data, it is estimated that \$600,000 would be deposited in the Maine Environmental Protection Fund on an annual basis and that the General Fund would be reduced by approximately \$90,000 each year.
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