

L.D. 1678

(Filing No. H- 333)

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3 4 5 6	STATE OF MAINE HOUSE OF REPRESENTATIVES 111TH LEGISLATURE FIRST REGULAR SESSION
7 8 9	HOUSE AMENDMENT "A" to H.P. 1267, L.D. 1678, Bill, "AN ACT to Encourage Prompt Resolution of Public Employee Labor Disputes."
10 11	Amend the bill by inserting after section 2 the following:
12 13	'Sec. 3. 26 MRSA §979-A, sub-§3-A is enacted to read:
14 15	3-A. Economic issue. "Economic issue" means an issue that concerns wages, pensions or insurance.
16 17 18	Sec. 4. 26 MRSA §979-D, sub-§4, as enacted by PL 1973, c. 774, is repealed and the following enacted in its place:
19	4. Arbitration.
20 21	A. A bargaining agent may request arbitration only when:
22 23 24 25 26 27	(1) A period of 45 days has passed from the submission of the findings and recommenda- tions contained in the fact-finders' report, which 45-day period consists of the 30-day period referred to in subsection 3, plus 15 more days; and
28 29 30 31 32 33	(2) Either 60 days have passed since the expiration date of the most recent collec- tive bargaining agreement for the bargaining unit, or the bargaining unit has never previously had a collective bargaining agreement.
34	B. The bargaining agent shall make the request

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1 for arbitration by notifying the executive direc-2 tor and by serving written notice upon the 3 employer or its representative. 4 C. Upon notice of the bargaining agent's request 5 for arbitration, the parties shall have 7 days from receipt of the notice to jointly agree to an 6 7 arbitration procedure which shall result in a 8 binding determination of their controversy; the 9 agreed upon plan shall include the number of 10 arbitrators, the means of selection of the arbi-11 trators and the form of arbitration. The agreed 12 upon plan shall be filed within the 7-day period 13 with the executive director. 14 When the parties do not agree upon an arbi-D. 15 tration procedure as provided for in paragraph C, 16 either party to the dispute may implement the procedures provided for in this subsection by 17 18 notifying the executive director and the other 19 party to the dispute of the failure to agree. 20 Upon serving that notice, the serving party shall 21 request the American Arbitration Association to 22 submit to each of the parties identical lists of 23 7 names of arbitrators who would be eligible and 24 available to act as a neutral arbitrator in the existing controversy. Within 7 days from 25 the date when both parties are in receipt of the 26 list, they shall meet for the purpose of select-27 28 ing an arbitrator. Selection of the single 29 arbitrator shall be by means prescribed by the 30 American Arbitration Association. 31 Upon notice of selection, the arbitrator shall 32 set the time and place for a hearing to be held. 33 arbitrator shall call the hearing within 14 The days of his notice of selection. If the selected 34 arbitrator can not begin the hearing within the 35 36 14-day period, he may ask the executive director 37 for an extension. The executive director may, at 38 his discretion, grant the extension which may be

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to a time certain or until the arbitrator has completed other specified duties. The decision of the executive director to grant or not to grant an extension is final. At least 7 days prior to the hearing, the arbitrator shall provide notice of the time and place of the hearing to the employer, bargaining agent and executive director.

9 Not less than 2 days prior to the commencement of 10 the hearing, each party shall file with the 11 executive director and the arbitrator and deliver 12 to the other party a proposed collective bargain-13 ing agreement, in numbered paragraphs, which that 14 party is willing to execute and the cost data for 15 all provisions of the proposed agreement. At the commencement of the hearing, each party shall 16 17 file with the arbitrator a reply setting forth those paragraphs of the proposed agreement of the 18 other party which it is willing to accept, and those paragraphs of the proposed agreement of the 19 20 21 other party which it is unwilling to accept, 22 together with any alternative contract language 23 which it would accept in lieu of those paragraphs 24 which it is unwilling to accept. At any time 25 prior to the expiration of the 10-day period after the taking of the testimony, the parties 26 27 may jointly file with the arbitrator stipulations 28 setting forth the agreement provisions which both parties have agreed to accept. Within 5 days after the conclusion of taking testimony, the arbitrator shall forward to each party and to the 29 30 31 executive director an arbitration statement, setting forth in numbered paragraphs all agree-32 33 34 ment provisions agreed upon by both parties in the proposed agreements, the replies and the stipulations, and stating in numbered paragraphs 35 36 37 those issues which are resolved. The arbitration 38 statement shall set forth in numbered paragraphs 39 all of the unresolved items and identify which of the unresolved items are economic issues. 40 The determination of the arbitrator as to the issues 41

in dispute and as to which issues are economic 1 shall be conclusive. Within 10 days after the 2 conclusion of the taking of testimony, each party shall file with the arbitrator, with a copy to 3 4 5 the opposing party, its statement of last best 6 offer setting forth, in numbered paragraphs cor-7 responding to the statement of unresolved issues 8 contained in the arbitration statement, the final 9 agreement proposed by that party. Within 20 days 10 after the last day for filing the statements of 11 last best offer, the arbitrator shall issue his decision on all unresolved issues set forth in 12 13 the arbitration statement. A copy of the deci-14 sion shall be distributed to each party and to 15 the executive director. The arbitrator shall 16 treat each unresolved issue set forth in the 17 arbitration statement as a separate question to 18 be decided by him. In deciding each economic 19 issue, the arbitrator shall accept the final 20 provision relating to such unresolved issue as 21 contained in the statement of last best offer of one party or the other party. In deciding all 22 other questions, the arbitrator shall accept the final provision relating to such unresolved issue 23 24 25 as contained in the statement of last best offer 26 of one party or the other party, except when the 27 arbitrator finds that a more equitable resolution 28 of the question may be reached by the arbitrator 29 writing a different provision than either party 30 offered on the question. 31 Within 10 days after the issuance of the 32 arbitrator's decision, the parties shall sign an 33 agreement binding each party to the decision, 34 unless within that 10-day period the parties both 35 agree to a different agreement and execute that 36 agreement in the form of a binding contract. 37 When the final contract differs from the arbitrator's decision, a copy of the contract

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The arbitration hearing shall be conducted in ac-

shall be forwarded to the executive director.

1	<u>cordance with the rules and procedures of the</u>
2 3 4 5 6 7 8	American Arbitration Association. The hearing
3	shall be informal, and the rules of evidence pre-
4	vailing in judicial proceedings shall not be
5	binding. Any documentary evidence and other data
6	deemed relevant by the arbitrator may be received
7	in evidence. The fact-finders' report will be in
é	all cases the first evidence received by the
9	arbitrator.
5	albiciacoi.
10	E The subituation on each of the subituations in
	E. The arbitrator or each of the arbitrators, in
11	those cases where the parties have agreed to a
12	procedure requiring more than one arbitrator,
13	shall have the power to administer oaths and to
14	require by subpoena the attendance and testimony
15	of witnesses, and the production of books,
16	records and other evidence relative or pertinent
17	to the issues presented to them for determina-
18	tion.
19 20 21	F. The final decision of the arbitrator or arbi- trators shall be subject to review by the Supe- rior Court in the manner specified by section
22	979-M.
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23	G. In reaching a decision under this paragraph,
24	the arbitrator shall consider the following fac-
25	tors:
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26	(1) The negotiations between the parties
27	prior to arbitration;
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.28	(2) The interests and welfare of the public
29	and financial ability of the State to
30	finance the cost items proposed by each
31	party to the dispute;
J 1	party to the dispute,
32	(3) Changes in the cost of living;
33	(4) The interests and welfare of the
34	employee group;

1	(5) Comparison of the wages, hours and
2	working conditions, including, but not
2 .3	limited to, hazards of the job, of the
4	limited to, hazards of the job, of the employees involved in the arbitration pro- ceeding with the wages, hours and working
5	ceeding with the wages, hours and working
5	conditions of other employees performing
7	similar services in public and private
8	employment in other jurisdictions competing
9	in the same labor market;
2	in the same tabor market,
10	(6) The overall compensation presently
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12	received by the employees, including direct
	wage compensation, vacation, holidays and
13	excused time, insurance and pensions, medi-
14	cal and hospitalization benefits, the conti-
15	nuity and stability of employment and all
16	other benefits needed;
17	(7) Such other factors not confined to this
18	paragraph which are normally and
19	traditionally taken into consideration in
20	the determination of wages, hours and work-
21	ing conditions through voluntary collective
22	bargaining, mediation, fact-finding, arbi-
23	tration or otherwise between the parties, in
24	the public service or in private employment,
25	including wage and price statistics compiled
26	by the State or Federal Government;
27	(8) The need of the public employer for
28	qualified employees;
29	(9) Conditions of employment in similar
30	occupations outside the State;
31	(10) The need to maintain appropriate rela-
32	tionships between different occupations in
33	the State; and
	the blate, and
34	(11) The need to establish foir and mean
35	(11) The need to establish fair and reason-
	able conditions in relation to job qualifi-
36	cations and responsibilities.

H. Nothing in this subsection in any way limits or restricts the right of public employees and their employers to arbitrate issues that arise under a contract, that is, so-called grievance arbitration.'

6 Further amend the bill in section 5 in the 3rd 7 and 4th lines (page 12, lines 30 and 31 in L.D.) by 8 striking out the words "and the University of Maine 9 Labor Relations Act" and inserting in their place the 10 following: ', the University of Maine Labor Relations 11 Act and the State Employees Labor Relations Act'

12 Further amend the bill by renumbering the sec-13 tions to read consecutively.

STATEMENT OF FACT

15 The purpose of this amendment is to include state 16 employees in the binding arbitration process.

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Filed by Rep. Kelleher of Bangor Reproduced and distributed under the direction of the Clerk of the House 6/6/83 (Filing No. H-333)