

1 2	FIRST REGULAR SESSION
3 4	ONE HUNDRED AND ELEVENTH LEGISLATURE
5 6	Legislative Document No. 1389
7	S.P. 458 In Senate, March 30, 1983
8 9	Referred to the Committee on Taxation. Sent down for concurrence and ordered printed.
10	JOY J. O'BRIEN, Secretary of the Senate
11	Presented by Senator McBreairty of Aroostook. Cosponsors: Senator Emerson of Penobscot, Representative Dexter of Kingfield and Representative Vose of Eastport.
12 13	STATE OF MAINE
14 15 16	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-THREE
17 18 19	AN ACT to Change the Method of Financing County Services in the Unorganized Territory.
20 21	Be it enacted by the People of the State of Maine as follows:
22	Sec. 1. 13 MRSA §1103 is repealed.
23 24	Sec. 2. 23 MRSA §4001, first ¶ is amended to read:
25	The county commissioners, on petition as provided
26	in section 2051, may lay out, alter or discontinue a
27	highway on any tract of land in their county not
28	within any town or plantation required to raise money
29	to make and repair highways. All expenses for making
30	and opening the same shall be paid by the owners
31	thereof, excluding lands reserved for public uses, in
32	proportion to their interest in the lands over any
33	part of which it is laid, except as provided in
34	section 4102.

Sec. 3. 23 MRSA c. 403, as amended, is repealed.
 Sec. 4. 23 MRSA c. 405, as amended, is repealed.
 Sec. 5. 30 MRSA §252, 5th ¶, as amended by PL

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Sec. 5. 30 MRSA §252, 5th ¶, as amended by PL 1981, c. 406, §1, is further amended to read:

5 Prior to the convening of the Legislature, the 6 county commissioners of each county shall meet with respective county legislative delegation to 7 the 8 finalize estimates for the year. The county commis-9 sioners shall also show the county legislative dele-10 gation any assessment for services to be provided to 11 unorganized territories under Title 367 section 16037 12 subsection 17 paragraph C. These assessments shall be 13 provided to the delegation, prior to being submitted 14 to the State Tax Assessor, in a form that shows how 15 the funds are to be spent on the unorganized territo-16 ries and any current balance of unorganized territory 17 funds held by the county-

18 Sec. 6. 30 MRSA §403-A, as amended by PL 1981, 19 c. 698, §139, is repealed.

20 Sec. 7. 30 MRSA §1201, as amended by PL 1979, c. 21 666, §2, is repealed.

22 Sec. 8. 30 MRSA §1202, as amended by PL 1979, c. 23 666, §3, is repealed.

24Sec. 9. 30 MRSA §1203, as enacted by PL 1969, c.25292, §1, is repealed.

26 Sec. 10. 30 MRSA §1203-A, as enacted by PL 1973, 27 c. 126, is repealed. 4

28 Sec. 11. 30 MRSA §1204, as amended by PL 1973, 29 c. 625, §199, is repealed.

30 Sec. 12. 30 MRSA §5702 is amended to read:

31 §5702. Power and authority of State Tax Assessor

32 Whenever the organization of any town or 33 plantation has been terminated by Act of the Legis-34 lature, the powers, duties and obligations relating 35 to the affairs of said that town or plantation shall

be vested in the State Tax Assessor for not more than 1 2 5 years. The State Tax Assessor shall have the 3 authority to sell or otherwise dispose of any prop-4 erty, other than property formerly used or still 5 being used for school purposes, the title of which 6 rests in the town at the time of deorganization or 7 may come to the town subsequent to deorganization. 8 State Tax Assessor shall have the power and The 9 authority to assess taxes any time after the act 10 terminating the organization of the town or 11 plantation becomes operative by making assessment 12 under the laws now relating to the once а year 13 in unorganized assessment of state property taxes 14 and the State Tax Assessor shall have the territory7 15 same power and authority to enforce the collection of 16 said taxes as is now provided for the collection of 17 state taxes. All moneys received by virtue of said 18 assessment and collection, or disposal of property, 19 under this section shall be applied to the payment of 20 necessary expenses of the State Tax Assessor in 21 making such that assessment, and to the payment of 22 any obligations of said the town or plantation out-23 standing at the time of termination of its organiza-24 tion, and to the payment of state and county taxes 25 assessed against such the town or plantation and for 26 the completion of any public works of said the town judg-27 or plantation already begun. When in the best 28 ment of said the State Tax Assessor final payment of 29 all known accounts against said the town, which has 30 been or may be deorganized, has been made, or at the 31 end of said the period of 5 years, any funds unex-32 if any exist, shall be deposited by the pended, 33 former town if still in its possession, or by the 34 Treasurer of State if in his possession, with the 35 county commissioners as an off-set against future taxes in such deorganized town7 as already set 36 read 37 forth in Title 23, section 4051 undedicated revenues 38 for the unorganized territory fund for that county. 39 If no road maintenance as described exists ±η said 40 town7 said unexpended funds shall be expended on 41 repairs, maintenance or restoration of such town 42 enterprise as may be designated by the State Tax 43 Assesser in his capacity as described ±η this 44 section-Assessor in his capacity as described in 45 this section-

46 Sec. 13. 30 MRSA §5801, as enacted by PL 1977, 47 c. 698, §4 is repealed.

1	Sec. 14. 30 MRSA c. 407 is enacted to read:
2	CHAPTER 407
3	MUNICIPAL SERVICES IN UNORGANIZED AREAS
4	§5901. Municipal services authorized
5 6 7 8	The county commissioners of each county may pro- vide or contract for the provision of the following municipal services for the residents of the unorgan- ized territory in their county:
9 10	1. Fire protection. Fire protection other than forest fires;
11	2. Dumps. Public dumps;
12 13 14	3. Roads and bridges. Construction, repair and maintenance, including snow removal on roads and bridges;
15 16	4. Polling places. Establishment of polling places;
17 18 19 20 21 22	5. Administrative services. Coordination of services provided, payment of expenses, administration of the unorganized territory fund. The amount charged for administrative services shall not exceed 5% of the budget for the year; and
23 24 25	6. Other services. Any other service which a municipality may provide for its inhabitants and which is not provided by the State.
26	§5902. Unorganized territory funds
27 28 29 30 31 32	1. Fund established. There is established in each county, one unorganized territory fund into which shall be credited all receipts under Title 36, sections 1489 and 1606, and from which all disburse- ments for municipal services in the unorganized ter- ritory shall be made.
33 34	2. Prior receipts and surpluses. All moneys received by the county for municipal services for the

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1 unorganized territory prior to the effective date of this chapter and remaining unspent shall be deposited 2 into the fund. Any surplus in revenue received by 3 4 the fund for the year, not including amounts allocated to the contingent account or set aside in capi-5 tal reserve accounts established after November 6 **1**, 7 1983, which is in excess of 10% of the amount of expenditures for that year, shall be used to reduce the amount to be collected in taxes during the next 8 9 10 year.

11 3. Comingling; interest. This fund shall be accounted for separately from the funds raised for countywide activities. The return on investment of 12 13 unorganized territory funds shall be used only for 14 the unorganized territories. No countywide funds, 15 nor return on investments of countywide funds, may be 16 17 used to fund expenditures for services that a county is providing to unorganized territories in lieu of 18 19 municipal government.

4. Uses of the fund. The fund may be used for
any of the services authorized in section 5901 in any
area of the unorganized territory of the county.

5. Contingent account. The county commissioners may establish within the fund a contingent account not to exceed \$25,000. Funds within the contingent account may be transferred to any other accounts within the fund when those accounts are not sufficient to meet the needs for municipal services to the unorganized territory of the county.

30 6. Capital reserve accounts. The county commis 31 sioners may establish capital reserve accounts by
 32 following the procedures specified in section 403.

## 33 §5903. Budget

34Prior to November 7th of each year, the county35commissioners of each county shall provide to the36members of the legislative delegation a preliminary37budget for the services to be provided under this38chapter to the unorganized territory in the next39year. These preliminary budgets shall be provided in40a form that shows how the funds are to be spent for41each category of service identified in section 5901

and any projected surplus for the year of unorganized 1 2 territory funds held by the county. The county com-3 missioners shall provide an opportunity for public 4 comment on the preliminary budget at the same time as 5 a public hearing is held on the county budget, as 6 provided under section 252. The budget for the unorganized territory shall be finalized at the same 7 8 time as the regular county budget. A copy of the finalized budget and on accurate identification of 9 10 any surplus which can be used to reduce the amount 11 needed to be collected in taxes shall be submitted to 12 the State Tax Assessor by February 1st of each year.

Sec. 15. 36 MRSA §1489, sub-§2, as amended by PL 14 1977, c. 698, §7, is repealed and the following 15 enacted in its place:

16 2. County treasurer. Excise taxes collected in 17 unorganized places shall be credited by the county 18 treasurer as undedicated funds for the unorganized 19 areas in the county where the tax was payable and may 20 be appropriated by the county commissioners pursuant 21 to Title 30, chapter 407.

Sec. 16. 36 MRSA §1602, sub-§4, as enacted by PL
1977, c. 698, §8, is repealed and the following
enacted in its place:

- 25 4. Establishment of mill rate.
- A. The State Tax Assessor shall establish a 26 27 separate mill rate for each county, which is 28 calculated to raise the amount certified by the 29 the Legislature as cost of 30 county-provided services in the unorganized 31 territory.

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32B. The State Tax Assessor shall establish a33district-wide mill rate calculated to raise34the cost of all other portions of the munic-35ipal cost component certified by the Legis-36lature.

37	C. The rates calculated under paragraphs A
38	and B shall be added and rounded to the
39	nearest $1/4$ of a mill to determine the mill
40	rate which will be assessed against the tax-
41	able property in each county.

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Sec. 17. 36 MRSA §1603, sub-§1, ¶C, as amended 1 2 1979, c. 646, §3, is further amended to read: by PL3 с. The cost of reimbursement by the State for 4 services a county provides to the unorganized territory in accordance with Title 23, Part 4, 5 and Title 30, chapter 5 407. No county shall may 6 7 be reimbursed for services provided on or after 8 January 1, 1979, unless a legislative allocation 9 is obtained pursuant to this chapter. 10 Sec. 18. 36 MRSA §1604, sub-§2, as amended by PL 11 1981, c. 364, §26, is repealed and the following 12 enacted in its place: 2. Legislative determination of municipal cost 13 components. The Legislature shall consider 14 the Governor's recommendations and, not later than May 15 1st of each year, enact legislation which shall 16 17 determine the amounts of the municipal cost component for services provided by each county and the amount 18 19

19 of all other portions of the municipal cost compo-20 nent. The Legislature shall promptly certify the 21 amounts to the State Tax Assessor.

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## STATEMENT OF FACT

23 This bill reorganizes, clarifies and streamlines 24 the process by which county commissioners budget for 25 and provide services to unorganized areas within Section 14 provides for a separate 26 their county. 27 fund for each county into which are deposited all 28 receipts from property taxes and excise taxes from the unorganized territory of that county. It author-izes county commissioners to provide or contract for 29 30 31 any municipal service in the unorganized territory of 32 their county and to pay expenses from the unorganized 33 territory fund.

34 Sections 16 and 18 change the method of collect-35 ing taxes in the unorganized territory so that 36 county-provided municipal services will be assessec 37 only to the taxpayers in that county rather than the 38 entire district. 1 The other sections of the bill repeal obsolete 2 sections of the law or make changes to conform to the 3 intent of this bill.

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