MAINE STATE LEGISLATURE

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(New		GENCY) P. 582, L.D. 7	730)
	FIRST REGUI	LAR SESSION	
ONE HU	NDRED AND ELI	EVENTH LEGISLA	ATURE
Legislative Docum	ent		No. 1343
H.P. 1041	Н	ouse of Representati	ives, March 29, 1983
Reported by Reported by Reported under Joint I		s from the Commit	tee on Taxation and
		EDW	IN H. PERT, Clerk
	STATE OF	F MAINE	
NINE		OF OUR LORD AND EIGHTY-TH	IREE
AN ACT	to Provide a on Water	Uniform Excis	е Тах
Emergency lature do no adjournment un	t become ef:	fective until	
Whereas, t property tax			for personal dar year; and
that date	in order to	ction is nece address th	is year the
imbalances in ficulty for th	the property	tax which are	causing dif-
danger that tion is not ta	some vessels	may leave the	
cron ro noc ca	ken before Ar	orii ist; and	

- the Constitution of Maine and require the following
- 2 legislation as immediately necessary for the preser-
- 3 vation of the public peace, health and safety; now,
- 4 therefore,
- 5 Be it enacted by the People of the State of Maine as follows:
- 7 PART A
- 8 Sec. 1. 36 MRSA §655, sub-§1, ¶Q is enacted to
 9 read:
- 10 Q. All commercial fishing vessels subject to the excise tax imposed under chapter 109-A.
- 12 Sec. 2. 36 MRSA c. 109-A is enacted to read:
- 13 CHAPTER 109-A
- 14 COMMERCIAL FISHING VESSELS
- 15 §1441. Definitions
- As used in this chapter, unless the context indicates otherwise, the following terms have the following meanings.
- 1. Commercial fishing vessel. "Commercial fish-19 ing vessel" means any type of motorboat, as defined in Title 12, section 7792, over 10 net tons, exclu-20 21 sively engaged in commercial fishing, which is documented under the laws of the United States and 22 23 which maintains an established base of operations 24 25 within this State. It includes all motors, electronic and mechanical equipment and other machinery, whether 26 permanently or temporarily attached, which are cus-27 28 tomarily used in the operations of the vessel. It does not include a vessel exclusively engaged in the 29 30 transportation of fish.
- 2. Established base of operations. An "established base of operations" means the location where a commercial fishing vessel has its primary relationship with a municipality. Among the factors identifying a primary relationship are the locations at which

a vessel is customarily moored or docked when not at sea, and at which it customarily prepares for expeditions and hires a crew, and to which it customarily returns for repairs, supplies and the disposition of its catch. The fact that a vessel carries on one or more of the activities, mentioned in this subsection, at more than one location within this State shall not prevent it from being deemed to have an established base of operations within this State. The fact that a vessel carries on one or more of the activities, mentioned in this section, at a location or locations outside this State shall not prevent it from being deemed to have an established base of operations within the State, if a substantial portion of these activities are carried on at a location or locations within this State such that, in the judgment of the State Tax Assessor, the vessel's owner has availed himself of the opportunities and benefits of conducting business in this State.

§1442. Annual excise tax

- 1. Assessment. An annual excise tax shall be assessed by the State Tax Assessor on July 1st of each year on every owner of a commercial fishing vessel for the privilege of maintaining within this State an established base of operations for that vessel.
- 2. Amount. The amount of the tax is \$10 per foot for vessels which are less than 15 net tons and \$20 for vessels which are 15 or more net tons, based on the registered length of the vessel as set forth in the document issued to its owner by the United States Coast Guard.
- 3. Partial year. If the owner of a commercial fishing vessel establishes in this State a base of operations for the vessel after July 1st of any year, but prior to June 30th of the succeeding year, the owner shall be subject to assessment of the tax imposed by this chapter immediately upon establishing a base of operations within this State, subject to the partial abatement permitted under section 1445.
- 41 <u>4. Due date. The tax is due on or before the</u>
 42 90th day following assessment.

5. Lien. If any tax imposed by this chapter is not paid when due, the State Tax Assessor may file in the office of the registry of deeds of the county where the vessel has its established base of operations or in the office in which a security or financial statement or notice with respect to personal property would be filed, a certificate of lien specifying the amount of the tax, addition to tax, penalty and interest due, the name and last known address of the taxpayer liable for the amount and the fact that the State Tax Assessor has complied with this chapter the assessment of the tax. From the time of the filing, the amount set forth in the notice constitutes a lien upon all property of the taxpayer in the county then owned by him or thereafter acquired by him in the period before the expiration of the lien. In the case of any prior mortgage on any real or personal property so written as to secure a present debt and also future advances by the mortgagee to the mortgagor, the lien, as provided in this subsection, when notice has been filed in the proper office, shall be subject to the prior mortgage, unless the assessor also notifies the mortgagee of the recording of the lien in writing, in which case any indebtedness thereafter created from the mortgagor to the mortgagee shall be junior to the lien provided in this subsection. The lien, as provided in this subsection, has the same force, effect and priority as a judgment lien and shall continue for 5 years from the date of recording, unless sooner released or otherwise discharged. The lien may, within the 5-year period or within 5 years from the date of the last extension of the lien in the manner provided in this section, be extended by filing for record in the appropriate office a copy of the notice and from the time of the filing, the lien shall be extended for 5 years, unless sooner released or otherwise discharged.

§1443. Annual statement by owner

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1. When due. The owner of a commercial fishing vessel shall by June 15th, annually, file a sworn statement with the State Tax Assessor. If the vessel has not maintained an established base of operations within this State on or before June 15th, the statement shall be filed within 30 days of the date that a base of operations is established in this State.

- 1 <u>2. Contents. The statement shall contain at</u> 2 least the following information:
- A. The name of the vessel's owner and a designation of the owner's status as either an individual, corporation, partnership or other business entity;
- 7 B. The owner's mailing address;
- 8 C. The municipality where the vessel has an established base of operations;
- 10 <u>D. The registered length of the vessel as set</u>
 11 forth in its document;
- 12 E. The owner's statement of the fair market 13 yalue of the vessel as of the date the statement 14 is made; and
- 15 F. The official number of the vessel as set forth in its document.
- 3. Forms mailed. On or before May 15th of each year, the State Tax Assessor shall make available forms which may be used by persons filing the statement required by this section.
- 21 §1444. Proceedings for abatement
- Assessment by the State Tax Assessor of the excise tax imposed by this chapter is a determination of the State Tax Assessor for purposes of section 151. Except as provided in section 1445, proceedings for abatement shall be governed by section 151 and by other applicable provisions of this Title.
- 28 §1445. Partial abatement for vessels changing base 29 of operations during calendar year
- If a commercial fishing vessel maintains an established base of operations in another taxing jurisdiction during a portion of the excise tax year, the owner shall, upon presentation of evidence satisfactory to the State Tax Assessor within 30 days from the end of the tax year, be entitled to a partial abatement of the tax imposed by this chapter in pro-

- portion to the period of time during which the vessel has maintained an established base of operations in such other jurisdiction and not in this State.
- 4 §1446. Enforcement
- 5 The provisions of chapters 7 and 835 shall apply 6 with like effect to collecting the tax and enforcing 7 this chapter.
- 8 §1447. Reimbursement to municipalities
- Reimbursement to municipalities as required by the Constitution of Maine, Article IV, Part 3, Section 23, shall be made according to procedures specified in section 661, except that claims for reimbursement shall be made by the municipality, no later than January 1st of the following year.
- 15 PART B

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- 16 Sec. 1. 12 MRSA §7794, sub-§1, as amended by PL 1979, c. 543, §69, is further amended to read:
 - 1. Motorboats requiring. The owner of every motorboat, including airmobiles, used on the waters of the State as the state of principal use shall obtain a certificate of number for the motorboat from the commissioner. No certificate of number may be issued unless the owner submits proof that the watercraft excise tax, assessed under Title 36, chapter 112, has been paid. The following motorboats are exempt from this section:
 - A. A watercraft which has or is required to have a valid marine document as a watercraft of the United States;
 - B. A motorboat already covered by a current certificate of number issued under a federally approved numbering system of another state or a federal law, provided that the number so issued is displayed on the motorboat and provided that the motorboat has not been within this State for a period in excess of 60 consecutive days after the state of principal use has been changed;

- 1 C. Military or public watercraft, except recreational type watercraft of the United States;
- D. A motorboat whose owner is the United States, a state or subdivision thereof which is used for governmental purposes and which is clearly iden-

6 tifiable as such:

- 7 E. A ship's lifeboat;
- 8 F. Motorboats from a country other than the 9 United States, provided the motorboat has not 10 been within this State for a period in excess of
- 11 60 consecutive days; and
- 12 G. Motorboats used exclusively for racing pur-13 poses which display on their hulls in a prominent 14 manner a valid boat number issued by a recognized

15 racing association.

- 16 Sec. 2. 12 MRSA §7794, sub-§4, ¶A, as amended by
 17 PL 1979, c. 720, §1, is further amended to read:
- 20 Sec. 3. 12 MRSA §7794, sub-§9, as enacted by PL 1979, c. 420, §1, is amended to read:
- 9. Expiration. Every certificate of number awarded under this subchapter continues in force until December 31st of the 2nd complete calendar year after the year of issuance.
- 26 Sec. 4. 36 MRSA §609 is repealed.
- 27 Sec. 5. 36 MRSA §610 is repealed.
- 28 Sec. 6. 36 MRSA §610-A, as enacted by PL 1981, 29 c. 357, is repealed.
- 30 Sec. 7. 36 MRSA §655, sub-§1, ¶P, as amended by 31 PL 1977, c. 456, is repealed.
- 32 Sec. 8. 36 MRSA §655, sub-§1, ¶R, is enacted to 33 read:

1	R. All watercraft, including motors, electronic
2	and mechanical equipment and other machinery,
3	whether or not the motors, electronic and mechan-
4	ical equipment and other machinery are perma-
5	nently or temporarily attached, and customarily
6	used in the operation of the watercraft. "Water-
7	craft" does not include a vessel, boat or craft
8	located and intended to be permanently docked in
9	one location and not used as a means of trans-
10	portation on water.
11	Sec. 9. 36 MRSA c. 112 is enacted to read:

Sec. 9. 36 MRSA c. 112 is enacted to read:

12 CHAPTER 112

13 WATERCRAFT EXCISE TAX

14 §1501. Purpose

- 15 The purpose of this chapter is to levy an excise tax upon the owner of any watercraft, not otherwise exempt, for the privilege of operating a watercraft 16 17 18 upon the waters of this State.
- 19 §1502. Excise tax in lieu of property taxes
- 20 The excise tax imposed by this chapter is in lieu 21 of all property taxes on watercraft.
- 22 §1503. Definitions
- 23 As used in this chapter, unless the context indicates otherwise, the following terms have the follow-24 25 ing meanings.
- 1. Commercial vessel. "Commercial vessel" means 26 27 any type of watercraft used exclusively in a business 28 or trade:
- 29 A. Is required to be registered under Title 12, 30 section 7794; or
- 31 B. Is documented under the laws of the United 32 States.
- 2. Commissioner. "Commissioner" means the Com-33 34 missioner of Marine Resources.

3. Director. "Director" means the Director of the Division of Recreational Safety and Registration, Department of Inland Fisheries and Wildlife.

- Established base of operations. An "established base of operations" means the location where a commercial vessel has its primary relationship with a municipality. Among the factors identifying a primary relationship are the locations at which the vessel is primarily moored or docked, where it prepares for expeditions and hires a crew and to which it regularly returns for repairs, supplies and activities relating to its business or trade. The fact that a commercial vessel carries on one or more of the activities, as mentioned in this subsection, at more than one location within this State or carries on one or more of the activities, enumerated in this subsection, at a location or locations outside this State shall not prevent it from being deemed to have an established base of operations within the State, if a substantial portion of these activities are carried on at a location or locations within this State.
- 5. Overall length. "Overall length" means the horizontal distance stated in feet and defined as the straight line measurement over the deck, excluding sheer, from the foremost part of the watercraft to the aftermost part, measured parallel to the centerline, excluding outboard motors, brackets, bowsprits, rudders and similar attachments. For any watercraft documented under the laws of the United States, overall length means the registered length of the vessel as set forth in the document issued to its owner by the United States Coast Guard.
- 6. Owner. "Owner" means a person or persons claiming lawful possession of a watercraft by virtue of legal title, equitable interest or a leasehold interest in the watercraft.
- 7. Principally moored, docked or located. "Principally moored, docked or located" means the place where a watercraft, other than a commercial vessel, is usually moored, docked, anchored or located during the period from June 1st to August 31st.

- 8. Registration period. "Registration period"
 means that period commencing upon the issuance of a
 certificate of number pursuant to Title 12, section
 7794 and continuing until December 31st of the 2nd
 calendar year after the year of issuance.
 - 9. Taxable year. "Taxable year" for purposes of section 1504, subsection 5, means from January 1st to December 31st.
 - 10. Watercraft. "Watercraft" means any type of vessel, boat or craft capable of being used as a means of transportation on water, other than a seaplane, including motors, electronic and mechanical equipment and other machinery, whether permanently or temporarily attached, and which are customarily used in the operations of the watercraft. Watercraft does not include a vessel, boat or craft located and intended to be permanently docked in one location and not used as a means of transportation on water.

§1504. Excise tax

1. Payment schedule. An excise tax shall be payable annually by the owner of each watercraft located in this State, except those exempt under subsection 4, with 10 days of operation upon the waters of this State, or prior to obtaining a certificate of number pursuant to Title 12, section 7794, or prior to July 1st, whichever event first occurs, based on the overall length of the watercraft in accordance with the following schedule.

29 30	Overall Length of Watercraft	Amount of Excise Tax
31 32	A. For any watercraft less than 12 feet	<u>\$8.</u>
33 34 35 36	B. For any watercraft 12 feet or over, but less than 16 feet	\$8 plus \$1 for each foot over 12 feet.
37 38 39	C. For any watercraft 16 feet or over, but less than 18 feet	\$15 plus \$1 for each foot

1		over 16 feet.
2 3 4 5	D. For any watercraft 18 feet or over, but less than 22 feet	\$25 plus \$2 for each foot over 18 feet.
6 7 8 9	E. For any watercraft 22 feet or over, but less than 26 feet	\$40 plus \$2 for each foot over 22 feet.
10 11 12 13	F. For any watercraft 26 feet or over, but less than 30 feet	\$60 plus \$4 for each foot over 26 feet.
14 15 16 17	G. For any watercraft 30 feet or over, but less than 34 feet	\$100 plus \$4 for each foot over 30 feet.
18 19 20 21	H. For any watercraft 34 feet or over, but less than 38 feet	\$125 plus \$6 for each foot over 34 feet.
22 23 24 25	I. For any watercraft 38 feet or over, but less than 41 feet	\$150 plus \$6 for each foot over 38 feet.
26 27 28 29	J. For any watercraft 41 feet or over, but less than 45 feet	\$190 plus \$8 for each foot over 41 feet.
30 31 32 33	K. For any watercraft 45 feet or over, but less than 50 feet	\$215 plus \$8 for each foot over 45 feet.
34 35 36 37	L. For any watercraft 50 feet or over, but less than 55 feet	\$275 plus \$10 for each foot over 50 feet.

1 2 3 4	M. For any watercraft 55 feet or over, but less than 60 feet \$325 plus \$10 for each foot over 55 feet.
5 6 7 8	N. For any watercraft 60 feet or over, but less than 65 feet \$375 plus \$15 for each foot over 60 feet.
9 10 11 12	O. For any water craft 65 feet or over \$450 plus \$15 for each foot over 65 feet.
13 14	2. Reduction in tax. The amount of excise tax payable shall be reduced as follows.
15 16	A. For any commercial vessel, the tax payable shall be 50% of the value due under subsection 1.
17 18 19 20	B. For all other watercraft, the tax payable shall be reduced 20% when the watercraft is over 10 years of age and shall be reduced 40% when the watercraft is over 20 years of age.
21 22	3. Payment of tax. The excise tax shall be paid as follows.
23 24 25 26 27 28	A. If the watercraft is owned by an individual resident of this State, the excise tax shall be paid to the municipality where the owner resides. The excise tax for watercraft owned by residents of Indian reservations shall be paid to the tribal clerks.
29 30 31 32 33 34 35	B. If the watercraft is owned by an individual who is a nonresident of this State or by a partnership or corporation, domestic or foreign, the excise tax shall be paid to the municipality where the watercraft is principally moored, docked or located or has its established base of operations.
36 37 38	C. The commissioner shall determine a vessel's established base of operation if 2 or more municipalities disagree over which taxing jurisdiction

- has the right to tax a particular vessel. The commissioner's decision shall be final.
- 4. Exemptions. The following shall be exempt from the tax imposed by this section:
- A. Lifeboats or life rafts customarily carried or required to be carried by a watercraft for purposes of rescuing the occupants of the watercraft in case of danger;
- 9 B. Watercraft held by registered retailers as demonstrators of stock-in-trade;
- 11 C. Watercraft which were exempt from taxation 12 under Title 36, chapter 105 on April 1, 1983;
- D. Commercial vessels without an established
 base of operations in this State and all other
 watercraft which are not within this State more
 than 75 days during the year; and
- E. Watercraft 20 feet or less in length which are not required to be registered under Title 12, section 7794.
- 5. Credits. Any owner who has paid the excise tax for a watercraft which is subsequently totally lost by fire, theft or accident in the same year, shall be entitled to a pro rata credit for the tax previously paid in that period for any one watercraft toward the tax for any number of watercraft.
- A. The credit shall be allowed in any place in which the excise tax is payable.
- B. No portion of any excise tax once paid may be repaid to any person by reason of the loss of a watercraft.
- 31 C. For purposes of this subsection, the term
 32 "owner" includes the surviving spouse.
- 33 <u>6. Watercraft not required to register. An</u> 34 <u>annual statement shall be required as follows.</u>
- 35 A. The owner of any watercraft not required to

register under Title 12, section 7794, and sub-1 2 ject to the excise tax established by this chap-3 ter, shall annually file a sworn statement with 4 the director to be made on forms provided by the 5 director. 6 B. The statement shall be filed on or before 7 January 31st of each year, unless the watercraft is not subject to the excise tax on January 1st 8 9 of that year, in which case the statement shall 10 be filed within 10 days of the date that that watercraft does become subject to the excise tax. 11 12 C. The sworn statement of the owner shall con-13 tain such information as the director may reasonably require, which shall include at a minimum 14 15 the following: 16 (1) The name of the watercraft's owner and a designation of the owner's status 17 18 either an individual, corporation, partner-19 ship or other business entity; The owner's mailing address; 20 (2) (3) The municipality where the watercraft 21 is principally moored, docked or located or 22 has its established base of operations; 23 24 (4) The name of the jurisdiction in which the vessel is registered or documented and 25 the watercraft's registration or documenta-26 27 tion number, if any; The watercraft's serial number, if any; 28 (5) 29 and (6) The registered length of the vessel 30 set forth in its document, if any, and the 31 32 age of the vessel. D. On or before January 1st of each year, the 33 director shall mail a blank form to the owner of 34 35 each watercraft who filed a statement the preceding year, at the last known address of that 36 owner. The director shall make blank forms 37

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available to all persons requesting them and

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- E. The director, at least annually, shall send a list of all watercraft not required to be registered under Title 12, section 7794, and subject to the excise tax to that municipality in which the watercraft is principally moored, docked or located or has its established base of operations. The list shall contain the information contained on the sworn statement.
- 7. Display of decal. Each watercraft, required to pay the excise tax established by this chapter, shall display a current excise tax decal as directed by the commissioner. A current excise tax decal shall be issued upon the payment of all excise taxes due under this chapter.
- Lien. If the tax imposed by this chapter is not paid when due, the tax collector may file in the office of the registry of deeds of the county where the owner of the watercraft resides or in the case of nonresident owner or partnership or corporation, either domestic or foreign, where the watercraft is principally moored, docked or located or has its established base of operations, or in the office which a security or financial statement or notice with respect to personal property would be filed, a notice of lien specifying the amount of the tax, addition to tax, penalty and interest due, the name and last known address of the taxpayer liable for the amount and the fact that the tax collector has complied with this chapter in the assessment of the tax. From the time of the filing, the amount set forth in the certificate constitutes a lien upon all property of the taxpayer, in the county then owned by him thereafter acquired by him in the period before the expiration of the lien. In the case of any prior mortgage on any real or personal property so written as to secure a present debt and also future advances by the mortgagee to the mortgagor, the lien, as provided in this subsection, when notice thereof has been filed in the proper office, shall be subject to the prior mortgage, unless the assessor also notifies the mortgagee of the recording of the lien in writing, in which case any indebtedness thereafter cre-

- ated from the mortgagor to the mortgagee shall be 1 2 junior to the lien provided in this subsection. The 3 lien, provided in this subsection, has the same force, effect and priority as a judgment lien and 4 5 shall continue for 5 years from the date of record-6 ing, unless sooner released or otherwise discharged. 7 The lien may, within the 5-year period or within 5 8 years from the date of the last extension of the lien the manner provided in this section, be extended 9 by filing for record in the appropriate office, a copy of the notice and from the time of that filing 10 11 the lien shall be extended for 5 years, unless sooner 12 13 released or otherwise discharged.
- - A. Payment of the excise tax is a prerequisite for obtaining a certificate of number of a water-craft under Title 12, section 7794, and no registration may be renewed until all excise taxes with respect to the watercraft have been paid in accordance with this chapter.
- B. The provisions of chapters 7 and 835 shall apply with like effect to collecting the tax and enforcing this chapter.

§1505. Unorganized territory

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For the purposes of this chapter, the unorganized territory shall be treated as a municipality. All excise tax payments for watercraft owned by residents of the unorganized territory, nonresidents or a partnership or corporation, domestic or foreign, and principally moored, docked or located or with established base of operations in the unorganized territory shall be collected in the manner the motor vehicle excise tax is collected and paid to the Unorganized Territory Education and Services Fund established in chapter 115, or such similar fund as from time to time is in existence. Moneys paid the Unorganized Territory Education and Services Fund shall be used to reduce the amount to be collected in the subsequent year through the Unorganized Territory Educational and Services Tax.

§1506. Rulemaking

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The Commissioner of Marine Resources, after consultation with the Commissioner of Inland Fisheries and Wildlife and the Director of the Division of Recreational Safety and Registration may adopt rules and establish such forms and procedures as are necessary for the efficient administration and enforcement of the excise tax established by this chapter.

9 Emergency clause. In view of the emergency cited 10 in the preamble, Part A shall take effect on April 1, 11 1983, and shall expire and be repealed on March 1, 12 1984. Part B shall take effect on March 1, 1984.

STATEMENT OF FACT

The purpose of this new draft is to provide a statewide uniform basis for taxation of watercraft, which are primarily kept or have an established base of operation in this State.

Boats, of all kinds, have always been subject to the tax on personal property. The nature of boats has made it difficult for several reasons to assess and collect a property tax. Boats are mobile; they move freely from one municipality to another, or even state. The larger boats are difficult to out of value, requiring expertise beyond that possessed by the typical local assessor. The smaller boats are difficult to locate and require more administrative time to assess the tax than is ever actually collected. The result has been that many municipalities have not taxed boats or have taxed them at much less than is required.

While efforts have been made to insure more uniformity in the ad valorem taxation of watercraft, there continues to be great disparity between towns in watercraft assessment. The Bureau of Taxation has issued watercraft assessment guidelines to value watercraft, but with over 120,000 boats registered in this State and many more unregistered, but subject to personal property taxation, it is impossible in most towns for assessors to view and value each boat.

Because of the constitutional requirement of 50% state reimbursement to municipalities for property tax exemptions, this problem is being addressed in 2 stages.

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- interim solution. Because a constitu-The tional amendment cannot be approved until November, any property tax exemption for 1983 will require state reimbursement. Therefore, the exemption limited to commercial fishing vessels 1983 will be which are larger than 10 net tons, documented under the laws of the United States and used exclusively in commercial fishing. These are the boats for which the prospect of full valuation under the property tax are the most serious. These boats will pay an excise tax of \$10 per foot if they are 10 to 15 net tons and \$20 per foot if they are 15 or more net tons. tax will be paid to the State and should be sufficient to equal the state's obligation to reimburse municipalities.
- The comprehensive solution. All watercraft would be exempted from property taxation beginning in 1984. A constitutional amendment will be submitted the people in November, 1983, to remove the constitutional requirement of 50% reimbursement watercraft. A municipally collected excise tax on boats based on length would go into effect. would pay 1/2 of the established rates. cial boats Noncommercial boats would be entitled to a downward The excise tax would have adjustment based on age. to be paid prior to registration and a decal would be issued. Boats which are 20 feet or less and not quired to be registered would be exempt from the tax. The excise tax rates are estimated to be sufficient to equal the total amount collected by municipalities from the property tax on boats in 1982.

This new draft contains the provisions relating to the excise taxes and property tax exemptions. It must be an emergency in order to be effective for 1983. The constitutional resolution must be considered in a separate measure.