MAINE STATE LEGISLATURE

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(EMERGENCY)
FIRST REGULAR SESSION
ONE HUNDRED AND ELEVENTH LEGISLATURE
Legislative Document No. 1227
H.P. 946 House of Representatives, March 17, 1983
Referred to the Committee on Business Legislation. Sent up for concurrence and ordered printed.
EDWIN H. PERT, Clerk
Presented by Representative MacEachern of Lincoln. Cosponsor: Senator Pearson of Penobscot.
STATE OF MAINE
IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-THREE
AN ACT Relating to Malpractice Insurance in the Field of Medicine.
Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and
Whereas, medical malpractice insurance is a necessity of modern medical practice, benefiting both the doctor and the patient; and
Whereas, a limited number of physicians are unable to obtain medical malpractice insurance on the voluntary market, thereby preventing them from practicing and denying the public the benefits of their services; and
Whereas, this bill would reinstitute the services of an organization created by prior statute that is

- about to cease operations and will do so unless reestablished by this legislation; and
- Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,
- 9 Be it enacted by the People of the State of Maine as follows:
- 11 Sec. 1. 24 MRSA §2403, sub-§1, as amended by PL 12 1977, c. 7, §2, is further amended to read:

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- 1. Establishment. A temperary Joint Underwriting Association is hereby created, consisting of all insurers authorized to write and engage in writing, within this State on a direct basis, personal injury liability insurance, as defined in section 2402, subsection 4, including insurers covering such perils in multiple peril package policies. Every such insurer shall be a member of the association and shall remain a member as a condition of its authority to continue to transact such kind of insurance in this State. No insurer with total assets less than \$5,000,000 shall may be required to participate in the association created by this Act. Insurers under common management or ownership shall constitute a single member.
- 27 Sec. 2. 24 MRSA §2403, sub-§2, as amended by PL 1979, c. 689, §1, is further amended to read:
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 2. Purpose. The purpose of the association shall
 30 be is to provide, until July 1, 1981, a market for
 31 medical malpractice insurance on a self-supporting
 32 basis without subsidy from its members.
- 33 Sec. 3. 24 MRSA §2403, sub-§3, as amended by PL 34 1977, c. 7, §§4 and 5, is further amended to read:
- 35 3. <u>Underwriting operations.</u> The association shall not commence underwriting operations for physicians until the superintendent, after due hearing and investigation, has determined that medical malpractice insurance cannot be made readily available for

- physicians in the voluntary market. Upon such determination, the The association shall be authorized to issue policies of medical malpractice insurance to physicians, but need not be the exclusive agency through which such insurance may be written on a primary basis in the State.
- 7 The association shall not commence underwriting operations for hospitals until the superintendent, after 8 9 due hearing and investigation, has determined that 10 medical malpractice insurance is not readily avail-11 able for hospitals in the voluntary market. Upon such determination, the association shall be authorized to 12 issue policies of medical malpractice insurance to 13 14 hospitals, but need not be the exclusive agency 15 through which such insurance may be written on a primary basis in this State. 16
- 17 The association shall not commence underwriting operations for other licensed health care providers until 18 19 the superintendent, after due hearing and investiga-20 tion, has determined that medical malpractice insur-21 ance cannot be made available for a specific type of 22 licensed health care providers. The association shall be the exclusive agency through which medical 23 24 malpractice insurance may be written in this State on 25 a primary basis for such specific type of health care 26 provider.

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- If the superintendent determines at any time that medical malpractice insurance can be made available in the voluntary market for all physicians, all hospitals or any specific type of other licensed health care providers or facilities, the association shall thereby cease its underwriting operations for such medical malpractice insurance which the superintendent has determined can be made available in the voluntary market.
- 36 Sec. 4. 24 MRSA §2405, sub-§1, as amended by PL 37 1979, c. 689, §2, is further amended to read:
 - 1. Requirements. The association shall not issue any policies with an inception date after July 1, 1981, and in no event shall issue a policy providing for coverage after July 1, 1982. All such policies shall be issued subject to the group retrospective

rating plan and the stabilization reserve fund authorized by this Act. All such policies shall be written so as to apply to injury which results from acts or omissions by the insured during the policy periods regardless of the date of discovery provide coverage equivalent to that readily available in the voluntary market. No policy form shall may be used by the association unless it has been filed with the superintendent and either he has approved it or 30 days have elapsed and he has not disapproved it as misleading or violative of public policy.

Emergency clause. In view of the emergency cited in the preamble, this Act shall take effect when approved.

15 STATEMENT OF FACT

The purpose of this bill is to provide a mechanism to insure that all physicians in need of medical malpractice insurance in this State can obtain it. There is, at present, at least one case in which a physician in this State is unable to procure this much needed insurance.

Inability to obtain medical malpractice insurance in Maine was a bigger problem in the mid-'70's, but the problem still lingers on. In 1975 the Legislature enacted the "Maine Medical and Hospital Malpractice Joint Underwriting Association Act" to remedy this problem. Early in this decade, the operations of the "temporary Joint Underwriting Association" were terminated, due to the perceived ability of all physicians to obtain malpractice insurance in the voluntary market. The services of the Joint Underwriting Association are still needed, and this bill reestablishes the operation of the Joint Underwriting Association on a permanent basis.

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