

1 2 3	(New Draft of H.P. 2060, L.D. 2005) SECOND REGULAR SESSION		
4 5	ONE HUNDRED AND TENTH LEGISLATURE		
6 7	Legislative Document No. 2110		
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9	H. P. 2262 House of Representatives, March 30, 1982 Reported by the Minority from the Committee on Legal Affairs. Sent up for concurrence and ordered printed under Joint Rules No. 2. EDWIN H. PERT, Clerk		
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11 12	STATE OF MAINE		
13 14 15	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-TWO		
16 17 18	AN ACT to Amend the Concealed Weapons Law.		
19	Be it enacted by the People of the State of Maine as follows:		
20 21	Sec. 1. 25 MRSA c. 253, 2nd line, is repealed and the following enacted in its place:		
22	PERMITS TO CARRY CONCEALED WEAPONS		
23 24	Sec. 2. 25 MRSA §2031, sub-§1, as enacted by PL 1981, c. 119, §1, is amended to read:		
25 26 27 28	<u>1. Persons possessing valid permit.</u> Persons to whom a permit to carry a concealed weapon has been issued possessing a valid permit to carry concealed weapons as provided in this chapter;		
29 30	Sec. 3. 25 MRSA 2031, sub- 2, as enacted by PL 1981, c 119 1 is amended to read:		

2. Law enforcement officers. Law enforcement officers 1 2 within their area of jurisdiction while in performance of 3 their official duties and at such other times and places as 4 may by law be provided, or as may be required or permitted 5 by written authority of the chief executive officer of their 6 employing agency issuing authority; or

- 7
- Sec. 4. 25 MRSA §2031-A is enacted to read:
- 8 §2031-A Definitions
- 9 As used in this chapter, unless the context otherwise 10 indicates, the following terms have the following meanings:
- 11 1. Alcoholic. "Alcoholic" means a person who habit-12 ually lacks self-control as to the use of alcoholic beverages, or uses alcoholic beverages to the extent that his 13 14 health is substantially impaired or endangered.
- 2. Dependency related drug. "Dependency related drug" means alcohol or any drug named or described in Title 17-A, 15 16 section 1102, schedule W, X, Y or Z. 17
- 3. Drug abuser. "Drug abuser" means a person who uses drugs, dependency related drugs or hallucinogens in 18 19 any 20 violation of any law of the State.
- 4. Drug addict. "Drug addict" means a drug dependent 21 22 person who, due to the use of a dependency related drug has 23 developed such a tolerance thereto that abrupt termination 24 of the use thereof would produce withdrawal symptoms.
- 5. Drug dependent person. "Drug dependent person" 25 26 means any person who is unable to function effectively and whose inability to do so causes or results from the use of a 27 28 dependency related drug.
- 29 6. Formal charging instrument. "Formal charging instrument" means a complaint, indictment, information, juvenile petition or other formal written accusation against 30 31 32 a person for some criminal or juvenile offense.
- 7. Fugitive from justice. "Fugitive from justice" 33 34 means:
- 35 A. Any person accused of a crime in the demanding 36 state who is not in that state, unless he is lawfully 37 absent pursuant to the terms of his bail or other 38 release. This definition shall include both a person 39 who was present in the demanding state at the time of

1 the commission of the alleged crime and thereafter left 2 the demanding state and a person who committed an act 3 in this State or in a 3rd state or elsewhere resulting 4 in or constituting a crime in the demanding state; or

5 B. Any person convicted of a crime in the demanding 6 state who is not in that state, unless he is lawfully 7 absent pursuant to the terms of his bail or other 8 release, who has not served or completed a sentence imposed pursuant to the conviction. This definition 9 shall include, but not be limited to, a person who has 10 been released pending appeal or other review of the 11 conviction, the review having been completed; a person 12 who has been serving a sentence in this State; a person 13 who has escaped from confinement in the demanding 14 state; or a person who has broken the terms of his 15 bail, probation or parole. 16

17 8. Issuing authority. "Issuing authority" means the 18 mayor and aldermen or councillors of a city, the selectmen 19 or councillors of a town, or the assessors of a plantation 20 or if they so choose, their full-time chief of police as 21 their designee.

9. Law enforcement officer. "Law enforcement officer" means any person who by virtue of his public employment is vested by law with a duty to maintain public order, to prosecute offenders or to make arrests for crimes, whether that duty extends to all crimes or is limited to specific crimes.

10. Reckless or negligent conduct. "Reckless or negligent conduct" means that the applicant, either con-28 29 sciously disregarding or failing to be aware of a risk that 30 conduct would cause such a result, engaged in conduct 31 his which in fact created a substantial risk of death, serious 32 33 bodily injury or bodily injury to another human being and the applicant's disregard or failure to be aware of that risk, when viewed in light of the nature and purpose of the 34 35 36 applicant's conduct and the circumstances known to him, 37 involved a deviation from the standard of conduct that a 38 reasonable and prudent person would observe in the same 39 situation.

40 Sec. 5. 25 MRSA §2032, sub-§1, first ¶, as enacted by 41 PL 1981, c. 119, §2, is repealed and the following enacted 42 in its place:

43 <u>1. Criteria for issuing permit. The issuing authority</u> 44 <u>shall, upon written application therefor, issue a permit to</u>

1 carry concealed weapons to any legal resident of that munic-2 ipality who has demonstrated good moral character and who 3 meets the following requirements: 4 Sec. 6. 25 MRSA §2032, sub-§1, ¶B, as enacted by PL 5 1981, c. 119, §2, is repealed and the following enacted in 6 its place: 7 B. Is not disqualified as a permit holder pursuant to 8 Title 15, section 393, subsections 1 and 2; 9 Sec. 7. 25 MRSA §2032, sub-§1, ¶B-1 is enacted to 10 read: 11 B-1. Has not been adjudicated as having committed a 12 juvenile offense involving conduct which, if committed 13 by an adult, would disqualify such adult as a permit holder pursuant to Title 15, section 393, subsections 1 14 15 and 2; 16 Sec. 8. 25 MRSA §2032, sub-§1, ¶C, sub-¶(4), as enacted by PL 1981, c. 119, §2, is amended to read: 17 18 (4) A record of previous denials for concealed 19 weapons' permits, for the information of the issuing authority, such denials alone not constituting 20 cause for refusal issuances of, refusals to issue 21 and revocations of a permit to carry concealed 22 record 23 weapons by any issuing authority. The of previous refusals alone does not constitute cause 24 25 refusal, and record of such for previous 26 revocations alone constitutes cause for refusal only as provided in section 2034; 27 28 25 MRSA §2032, sub-§1, ¶C, sub-¶(5), Sec. 9. as 29 enacted by PL 1981, c. 119, §2, is repealed. 30 Sec. 10. 25 MRSA §2032, sub-§1, ¶C, sub-¶(6), as enacted by PL 1981, c. 119, §2, is repealed and the follow-31 32 ing enacted in its place: 33 (6) Answers to the following questions. 34 (a) Is there a formal charging instrument 35 now pending against you in this or any other jurisidiction for a crime which is punishable 36 37 by one year or more imprisonment or for any 38 other crime alleged to have been committed by you with the use of a dangerous weapon or of 39 40 a firearm against another person?

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1		(b) Is there a formal charging instrument
2 3 4		now pending against you in this or any other
3		jurisdiction for a juvenile offense which
4		involves conduct which, if committed by an
5 6 7		adult, would be punishable by one year or
6		more imprisonment or for any other juvenile
7		offense alleged to have been committed by you
8		with the use of a dangerous weapon or of a
9		firearm against another person?
10		(c) Have you ever been convicted of a crime
11		described in division (a) or adjudicated as
12		having committed a juvenile offense as de-
13		scribed in division (b)?
10		
14		(d) Are you a fugitive from justice?
14		(d) Are you a rugitive from justice:
15		(a) Ana you an alcoholic drug abusan drug
16		(e) Are you an alcoholic, drug abuser, drug
17		addict, drug dependent person or a person in need of assistance due to the use of a depen-
18		
10		dency related drug?
10		(f) De very have a mental disorder which
19		(f) Do you have a mental disorder which
20		causes you to be potentially dangerous to
21		yourself or others?
22		
22		(g) Have you been adjudicated to be an inca-
23		pacitated person pursuant to Title 18-A,
24		Article V, Parts 3 and 4, and not had that
25		designation removed by an order under Title
26		18-A, section 5-307, subsection (b)?
27		(h) Have you been dishonorably discharged
28		from the military forces within the past 5
29		years?
30		<u>(i) Are you an illegal alien?</u>
31	Sec. 11.	25 MRSA §2032, sub-§1, ¶C, sub-¶(7) is
32	enacted to read	4:
33	(7)	Does the following:
34		(a) At the behest of the issuing authority,
35		takes whatever action is required of him,
36		either by law or by practical necessity, to
37		allow such issuing authority to obtain from
38		governmental entities information relevant to
39		the following:

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1	(i) The ascertainment of whether the
2	information supplied on the application
3	or any documents made a part thereof is
4	true and correct;
5	(ii) The ascertainment of whether each
6	of the additional requirements of this
7	section has been met; and
8	(iii) section 2034;
9	(b) If discharged from the military forces
10	within the past 5 years, submits with the
11	application a copy of his discharge order;
12	(c) If a photograph is an integral part of
13	the permit to carry concealed weapons adopted
14	by an issuing authority, submits to being
15	photographed for that purpose;
16	(d) If it becomes necessary to resolve any
17	questions as to his identity, submits to hav-
18	ing his fingerprints taken by the issuing
19	authority; and
20	(e) Submits an application fee not to exceed
21	\$15 for a resident of the State, in the case
22	of an original application or a reapplication
23	following revocation and not to exceed \$5 for
24	a resident in the case of a renewal applica-
25	tion. The fee shall cover both the cost of
26	processing the application by the issuing
27	authority and the cost of the permit to carry
28	concealed weapons issued by the issuing
29	authority.
30 31	Sec. 12. 25 MRSA §2032, sub-§1, ¶¶'s D and E, as enacted by PL 1981, c. 119, §2, are repealed.
32	Sec. 13. 25 MRSA §2032, sub-§1-A is enacted to read:
33	<u>1-A. Complete application; certification by appli-</u>
34	cant. The requirements set out in subsection 1 constitute a
35	complete application. By affixing his signature to the
36	application, the applicant certifies the following.
37 38	A. The statements he makes therein, and any documents he makes a part thereof, are true and correct.

1 B. He understands that an affirmative answer to any of 2 questions subsection 1, paragraph the in С, 3 subparagraph 6 is cause for refusal. C. He understands that any false statements made in the application or any documents made a part thereof 4 5 6 may result in prosecution as provided in section 2033. Sec. 14. 25 MRSA §2032, sub-§3, as enacted by PL 1981, 7 8 c. 119, §2, is amended to read: 9 3. Good moral character. The issuing authority in judging good moral character shall make its determination in 10 writing based solely upon evidence information recorded by a 11 12 governmental entity. entities The issuing authority shall consider matters recorded within the previous 5 years 13 of 14 receipt of the application, including, but not limited as 15 to, the following matters: 16 A. Records of Information of record relative to incidents of abuse by the applicant of family or household members, provided pursuant to Title 19, section 770, 17 18 19 subsection 1; 20 B. Records provided Information of record retained at and by the Department of Human Services regarding the 21 22 failure of the applicant to meet child or family sup-23 port obligations; 24 C. Records of Information of record relative to 3 or more convictions of the applicant for Class D or Class 25 E crimes punishable by less than one year imprisonment 26 or one or more adjudications of the applicant for juve-27 nile offenses involving conduct which, if committed by 28 29 an adult, would be punishable by less than one year 30 imprisonment; 31 D. Records of Information of record relative to 3 or 32 more adjudications of the applicant for civil viola-33 tions by the applicant; or 34 E. Records Information of record indicating that the 35 applicant has engaged in recklessness or negligence that endangered the safety of others, including the use of weapons or motor vehicles reckless or negligent con-36 37 38 duct. 39 Sec. 15. 25 MRSA §2032, sub-§3-A is enacted to read:

3-A. Access to confidential records. Notwithstanding certain records retained by governmental entities are 1 2 that certain 3 by statute made confidential, the records which are necessary to the issuing authority's determination of the appli-4 cant's good moral character and compliance with the addi-5 6 tional requirements of this section and of section 2034 7 shall, at the request of the issuing authority, be made available for inspection by and dissemination to the issuing 8 9 authority.

10 Sec. 16. 25 MRSA §2032, sub-§4, as enacted by PL 1981, 11 c. 119, §2, is amended to read:

12 <u>4. Unorganized territory.</u> Any resident of an unorgan-13 ized territory shall make an written application to the 14 appropriate issuing authority in any municipality nearest 15 the unorganized territory and the application, fees fee and 16 permit provisions of this section shall apply.

Sec. 17. 25 MRSA §2032, sub-§5, as enacted by PL 1981,
c. 119, §2, is amended to read:

5. Nonresident. Any nonresident who meets the re-19 20 quirements of this section shall make an written application to the Chief of the Maine State Police and the application, 21 fees fee and permit provisions of this section shall apply, 22 except that application fees for nonresidents shall not exceed \$30 in the case of an original application or a reap-23 24 plication following revocation and shall not exceed \$15 in 25 26 the case of a renewal application. The necessary expenses 27 it applies to nonresiof administering this chapter, as dents, shall be paid out of the fees received under this 28 29 section.

30 Sec. 18. 25 MRSA §2032, sub-§7, as enacted by PL 1981, 31 c. 119, §2, is amended to read:

7. Information contained in permit. Each permit 32 to 33 carry concealed weapons issued shall contain the following: the The name, address and physical description of the appli-34 cant permit holder, the holder's signature, the date of 35 issuance and the date of expiration. A permit to carry con-36 37 cealed weapons may additionally contain a photograph of the permit holder if the issuing authority makes a photograph an 38 39 integral part of the permit to carry concealed weapons.

40 Sec. 19. 25 MRSA §2032, sub-§10, as enacted by PL 41 1981, c. 119, §2, is repealed.

Sec. 20. 25 MRSA §2032, sub-§11, as enacted by PL 1 2 1981, c. 119, §2, is repealed and the following enacted in 3 its place: 4 11. Time within which permit is to be issued or 5 refused. The time within which a permit to carry concealed weapons is to be issued or refused by the issuing authority 6 7 shall be as follows. 8 A. As regards any original application or reapplication following revocation submitted by a person not a 9 10 resident of this State, the issuing authority shall issue or refuse to issue a permit within 90 days of the 11 12 date the application is received by the issuing author-13 ity. 14 B. As regards any renewal application submitted by a 15 person not a resident of this State, the issuing authority shall issue or refuse 16 to issue a permit within 45 days of the date the application is received 17 by the issuing authority. 18 19 C. As regards any original application, renewal appli-20 cation or reapplication following revocation submitted 21 by a resident of this State, the issuing authority 22 shall issue or refuse to issue a permit within 30 days 23 of the date the application is received by the issuing 24 authority. 25 Any refusal by the issuing authority to issue a permit to carry concealed weapons shall be in writing and shall iden-26 27 tify with particularity the reasons for the refusal. 28 Sec. 21. 25 MRSA §2033, as enacted by PL 1981, c. 119, 29 §2, is repealed and the following enacted in its place: 30 §2033. Penalty Whoever intentionally or knowingly makes any false 31 statements in the written application or any documents made 32 33 a part thereof or violates any provision of section 2031 is 34 guilty of a Class D crime. 35 Whoever fails to comply with the provision of section 36 2032, subsection 9 commits a civil violation for which a 37 forfeiture of not more than \$100 may be adjudged. 38 Whoever intentionally or knowingly violates the confi-39 dentiality provisions of section 2035 is guilty of a Class E 40 crime.

1 Sec. 22. 25 MRSA §2034, as enacted by PL 1981, c. 119, 2 §2, is repealed and the following enacted in its place: 3 §2034. Revocation; change of residence 1. Revocation. The issuing authority shall revoke a permit on the bases of one or more of the following determi-4 5 6 nations: 7 A. The application or any documents made a part 8 thereof contained a material misstatement; 9 B. The permit holder has been convicted of a violation 10 of section 2031; or 11 C. The permit holder becomes ineligible to possess a 12 permit under this chapter. 13 2. Change of residence. Notwithstanding subsection 1, paragraph C, a permit issued under this chapter shall not be revocable solely because the permit holder changes his legal 14 15 residence during the term of the permit. 16 The permit application for renewal from the issuing authority 17 holder's 18 of this new legal residence shall be treated as an original application for the purposes of this chapter. 19 20 Time for renewal. An application for a permit 3. 21 received within 90 days of the date of expiration of a previously issued permit shall be treated by the issuing 22 23 authority as a renewal application, provided that the issu-24 ing authority issued the previous permit. 4. Reapplication. No person, otherwise eligible, who had a permit revoked, is eligible for reapplication 25 26 has 27 until the expiration of 5 years from the date of revocation. Sec. 23. 25 MRSA §2035, as enacted by PL 1981, c. 119, 28 29 §2, is amended to read: 30 §2035. Confidentiality of application; penalty 31 401 Notwithstanding Title 1, sections to 410, all applications, for a permit to carry concealed weapons and 32 documents made a part thereof, refusals and supporting docu-33 mentation received pursuant to section 2032 any information 34 35 of record collected by the issuing agency during the process of ascertaining whether an applicant is of good moral char-36 37 acter and meets the additional requirements of sections 2032 38 and 2034, are confidential and may not be made available for 39 public inspection or copying. The individual applicant may

1 waive this confidentiality by written notice to the issuing 2 authority. All proceedings relating to the grant, denial or 3 revocation of permits issuance, refusal or revocation of a 4 permit to carry concealed weapons are not public proceedings 5 under Title 1, chapter 13, unless otherwise requested by the 6 applicant.

7 The issuing authority shall make a permanent record of 8 each license permit to carry concealed weapons in a suitable 9 book or file kept for that purpose. The record shall include 10 the date of issuance, the name, age, sex and street address 11 of the licensee the information contained in the permit 12 itself, and shall be available for public inspection.

STATEMENT OF FACT

14 This new draft effects a number of changes in the law 15 governing concealed weapons. These changes are meant to 16 clarify the law to facilitate its prompt and equitable 17 administration. Taking it by section, the bill does the 18 following:

19 Section 1 changes the chapter title from "Licenses" to 20 "Permits," to reflect the terminology used in the rest of 21 the law.

Section 2 reflects the fact that, in order to be exempt from prosecution for carrying a weapon concealed, the person must have a currently valid permit. Under the present law it is conceivable that a person who has had his permit revoked would nonetheless be exempt from prosecution.

27 Section 3 clarifies an ambiguity in the law governing 28 police officers' authorization to carry concealed weapons.

Section 4 enacts a definitional section that sets out the actual meaning of terms used throughout the law. These definitions originate in other parts of the law, such as the Revised Statutes, Title 17-A and 22. Since the applicant for a permit, under the Revised Statutes, Title 25, section 2032, subsection 2, is provided a copy of the law, this information will be available to him.

Section 5 removes language defining "issuing authority," since that term is now defined in the general definitions section, and changes the headnote from "municipal officers" to "criteria for issuing permit," since that is the substance of the subsection.

13

1 Section 6 refers to a provision in the Revised Stat-2 utes, Title 15 which governs possession of firearms by per-3 sons convicted of certain crimes.

4 Section 7 allows consideration of certain particularly 5 serious juvenile offenses in the permit issuance process.

6 Section 8 provides the issuing authority with pertinent 7 information concerning prior permit issuances and 8 revocations, as well as denials.

9 Section 9 repeals a provision which is replaced in 10 section 11 of the bill.

11 Section 10 revises the questions to be asked of an 12 applicant for a permit. The questions are rewritten to cure 13 certain ambiguities in their legal implications and to 14 include certain juvenile offenses.

15 Section 11 outlines the duties of the applicant aside 16 from completing the application. These include taking 17 reasonable measures to assist the issuing authority in 18 verifying the accuracy of his answers and submitting the 19 application fee.

20 Section 12 repeals provisions which are replaced else-21 where.

22 Section 13 reallocates and clarifies present law.

23 Section 14 clarifies the criteria for determining good 24 moral character. An important change is made in limiting 25 the issuing authority's discretion to consideration of just 26 the records listed. This addresses concerns that have been 27 expressed over the additional permit requirements made by 28 some municipalities under the present law.

29 Section 15 assures that issuing authorities have access 30 to the information they require in order to decide on an 31 application.

32 Section 16 clarifies language to make it consistent.

33 Section 17 clarifies the procedure for nonresidents and 34 increases the fees for nonresidents to reflect the higher 35 costs of processing these applications.

36 Section 18 requires the permit to show the holder's 37 signature and the dates of issuance and expiration, in addi-38 tion to present requirements.

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19 repeals a provision of the law 1 Section which 2 exculpates a person for failing to present his permit to a 3 law enforcement officer under section 2032, subsection 9, if 4 he presents the valid permit to the court or to the law enforcement officer before trial. Instead, under the pen-5 section (section 2033) contained in section 21 of the 6 alty 7 bill, this would simply be a civil violation.

8 Section 20 extends the time for consideration of non-9 resident permits because of special problems encountered in 10 investigations. The 30-day limit for residents' applica-11 tions is retained from the present law.

12 Section 21 retains a penalty for violations.

13 Section 22 clarifies the revocation procedure and the 14 effect of a change of residence.

15 Section 23 clarifies the confidentiality provisions of 16 the law.

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