

MAINE STATE LEGISLATURE

The following document is provided by the
LAW AND LEGISLATIVE DIGITAL LIBRARY
at the Maine State Law and Legislative Reference Library
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied
(searchable text may contain some errors and/or omissions)

(Governor's Bill)
(EMERGENCY)
SECOND SPECIAL SESSION

ONE HUNDRED AND TENTH LEGISLATURE

Legislative Document

No. 1697

S. P. 717

In Senate

Reference to the Committee on Appropriations and Financial Affairs suggested and ordered printed.

MAY M. ROSS, Secretary of the Senate

Presented by Senator Conley of Cumberland.

Cosponsors: Senator Collins of Knox, Representative L. Higgins of Scarborough and Representative Brenerman of Portland.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-ONE

AN ACT Making Appropriations, Authorizations and Allocations for the Expenditures of State Government and Changing Certain Provisions of the Law Relating to Federal Grants Necessary to the Proper Operation of State Government for the Fiscal Years Ending June 30, 1982 and June 30, 1983.

Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the Federal Government has changed its method of distributing certain funds from categorical grants to block grants effective October 1, 1981; and

Whereas, the 110th Legislature in the First Regular Session enacted legislation requiring legislative approval prior to the state implementation of federal block grants; and

Whereas, certain obligations and expenses incident to the operation of state departments and institutions will become due and payable on or after October 1, 1981; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following

legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine, as follows:

PART A

Sec. 1. Appropriations from General Fund. In order to provide for necessary expenditures of State Government and other purposes for the fiscal years ending June 30, 1982 and June 30, 1983, the following sums, as designated in the following tabulations, are appropriated out of any moneys in the General Fund not otherwise appropriated.

**APPROPRIATIONS FROM
GENERAL FUND**

	1981-82	1982-83
HUMAN SERVICES, DEPARTMENT OF		
Health — Bureau of		
All Other	\$ 31,500	\$ 42,000
Provides funds to continue grants to community agencies for operation of public health nursing services such as home visits to the ill and services to high risk mothers and children.		
All Other	67,500	90,000
Provides funds to purchase laboratory supplies to continue such services as gonorrhea screening, lead testing, rabies testing and management of vaccine supplies.		
Preventive Health Services		
All Other	235,500	314,000
Provides funds to continue community based family planning services which include physical exams, contraceptive counseling and provision of contraceptives.		
Resource Development — Bureau of Purchased Social Services		
All Other	533,250	1,123,500

**APPROPRIATIONS FROM
GENERAL FUND**

1981-1982 1982-1983

Provides funds to replace loss of federal funding to continue grants to community agencies for social service programs including Day Care for Children; Mental Health Aftercare for the Chronically Mentally Ill; Mental Retardation; Community Based Services; Nutrition and Day Care Services for the Elderly; Homemaker Services and Transportation.

All Other	519,750	693,000
-----------	---------	---------

Provides funds for an increase in payments to maintain current service levels for community service providers.

TOTAL PART A	\$1,387,500	\$2,262,500
--------------	-------------	-------------

PART B

Sec. 1. Block grant authorization. In accordance with the Revised Statutes, Title 5, section 1670, the agencies listed in this section are authorized effective October 1, 1981, to accept and expend federal block grants in the following total amounts:

	State Fiscal Year 1982 Department Estimate	State Fiscal Year 1983 Department Estimate	Federal Fiscal Year 1982 Total Federal Block Grant
EXECUTIVE DEPARTMENT			
Division of Community Services			
Community Services	\$ 1,800,440	\$ 360,175	\$ 2,160,615
Low Income Home Energy Assistance	22,333,713	1,500,000	23,833,713
HUMAN SERVICES, DEPARTMENT OF			

	1981-1982	1982-1983
Provides medical diagnostic and treatment to handicapped children through payment to hospitals, physicians and other health care providers.		
Maternal and Child Health	921,761	196,239
Provides funds for health services to mothers and children including prenatal screening, neonatal care, dental care and nursing services.		
Federal Project Grants		
Supplemental Security Income Disabled Children	41,005	8,995
Provides funds for supplemental security income disabled children program which assures medical, social and rehabilitative services to 1,600 children.		
Genetic Disease	55,200	4,800
Provides funds for genetic disease projects which include new born screening, genetic counseling and community education.		
Sudden Infant Death	22,500	7,500
Provides funds for Sudden Infant Death Syndrome Project which trains emergency medical services personnel, law officers, clergy and others who are likely to be in contact with families of infants who have died.		
Hemophilia	6,000	2,000
Provides funds to maintain a clinic to help individuals suffering from hemophilia.		
Lead-Based Paint Poisoning	2,000	
Provides funds for a lead-based paint poisoning prevention program.		

	1981-1982	1982-1983
Preventive Health Services	149,750	50,250
Provides funds for the adolescent pregnancy project.		
	<hr/>	<hr/>
Total Maternal Child Health Services Block Grant	\$ 1,695,017	\$372,983
Preventive Health and Health Services		
Federal Project Grants		
Emergency Medical Services	\$ 244,113	\$ 31,887
Provides funds to improve and maintain the delivery of emergency medical services.		
Dental Disease	95,182	29,818
Provides funds for dental disease prevention which includes dental health education and technical assistance.		
Hypertension Control	110,747	62,253
Provides funds for hypertension control programs which are directed to reduce the number of citizens with uncontrolled or undiagnosed hypertension.		
Rape Crisis Intervention	12,000	3,000
Provides funds for rape crisis intervention.		
Risk Reduction	65,812	14,188
Provides funds for risk reduction program which supports educational programs designed to reduce premature death associated with smoking, alcohol, obesity, etc.		
	<hr/>	<hr/>
Total Preventive Health and Health Services Block Grant	\$527,854	\$141,146

	1981-82	1982-83
Social Services		
Purchased Services	\$ 4,287,358	\$
<p>Provides funds for contracted community social services which include Blind Services, Day Care, Homemaker, Family Planning, Mental Health, Mental Retardation, Transportation, Residential Treatment and Nutrition.</p>		
Social Services — Regional	3,430,090	231,318
<p>Provides funds for direct child welfare and adult protective services. Protective services are provided to 6,790 children and 2,400 adults.</p>		
Bureau of Social Services	896,527	317,096
<p>Provides funds for administration, contract and support services. This activity also supports homemaker services provided by the department.</p>		
Administration — Regional	1,043,562	301,484
<p>Provides for Title XX's share of administrative costs of operating regional social service programs as determined by cost allocation plan including heat, utilities, rent, clerical, etc.</p>		
Bureau of Administration		
Departmental Operating Costs	619,685	182,433
<p>Provides for Title XX's share of departmental operating costs as determined by cost allocation plan including data processing, auditing, accounting, etc.</p>		
Training Programs	373,575	98,443
<p>Provides for training programs for staff and community providers.</p>		
Legal Services	54,506	18,169

	1981-1982	1982-1983
Provides for Title XX's share of legal costs.		
Total Social Services Block Grant	\$10,705,303	\$1,148,943
	1981-82	1982-83
Alcohol and Drug Abuse		
Alcohol and Drug Abuse Prevention	\$ 1,650,000	\$ 550,000
Provides funds to support substance abuse services related to prevention and treatment. Approximately 8,000 people participate or benefit from activities of 17 community-based agencies supported by this program.		
MENTAL HEALTH AND MENTAL RETARDATION, DEPARTMENT OF		
Alcohol, Drug Abuse and Mental Health	\$ 1,875,000	\$ 625,000
Provides for services to chronic mentally ill persons and severely emotionally disturbed children and adolescents located throughout the 8 mental health geographic service areas in Maine. These services will include: Identification, assessment and treatment.		
TOTAL PART B	\$40,587,327	\$ 4,698,247

PART C

Sec. 1. Allocation. The following funds are allocated from the Alcoholism Prevention, Education Treatment and Research Fund for the fiscal year ending June 30, 1982.

	1981-82
EDUCATIONAL AND CULTURAL SERVICES, DEPARTMENT OF	
All Other	\$ 150,000
Provides funds for alcohol and drug	

	1981-1982	1982-1983
education programs.		
HUMAN SERVICES, DEPARTMENT OF		
All Other		53,000
Provides for statewide prevention and intervention projects.		
All Other		978,000
Provides for grants to community service providers.		
MENTAL HEALTH AND MENTAL RETARDATION, DEPARTMENT OF		
All Other		89,000
Provides for alcohol and drug abuse services.		
TOTAL PART C		\$1,270,000

Emergency clause. In view of the emergency cited in the preamble, this Act shall take effect when approved.

FISCAL NOTE

Part A appropriates funds from the General Fund for programs listed. These appropriations provide full funding for both years of the biennium.

	FY 82	FY 83	TOTAL
Total Part A	\$1,387,500	\$2,262,500	\$3,650,000

Part B authorizes the agencies to accept and expend the block grants in total and establishes guidelines at a more detailed level by the state's fiscal year. The amounts included for fiscal year 1982 are for 3 quarters. The amounts included for fiscal year 1983 are for the first quarter only.

	FY 82	FY 83	TOTAL
Total Part B	\$40,587,327	\$4,698,247	\$45,285,574

Part C allocates funds from the Alcoholism Prevention, Education Treatment and Research Fund for fiscal year 1982 only.

	FY 82	FY 83	TOTAL
Total Part C	\$1,270,000	\$ —	\$1,270,000

STATEMENT OF FACT

The primary purpose of this bill is to obtain necessary legislative approval to accept federal funds which are required to satisfy certain program funding needs of State Government. This approval is required as a result of changes to the procedures whereby the Federal Government has provided such funding to State Government in the past.

Part A of this bill appropriates General Fund dollars which are required to enable the State to continue to provide necessary health and social services programs. The majority of these funds will replace federal funds which formerly provided for these services but which will no longer be received.

Part B of this bill authorizes specific agencies to accept and expend certain federal block grants as required in the Revised Statutes, Title 5, section 1670 and will establish expenditure guidelines by program within each block grant.

The federal Omnibus Budget Reconciliation Act of 1981 contains provisions for the establishment of 9 block grants. This bill also reduced federal spending authorization for the programs involved by approximately 25%. Although some of the block grants simply replace one or 2 existing programs, others are more far reaching and consolidate a number of existing programs. Six of the 9 block grants require legislative approval prior to October 1, 1981 if the State is to administer the federal funds for the 1982 federal fiscal year.

State administration of the 6 block grants included in this bill will: Maintain continuity of funding and the delivery of services or assistance; give the Legislature and the Executive Branch greater ability within each block grant to tailor programs to local needs and enable the State to simplify program regulations and achieve administrative efficiencies.

There is uncertainty regarding the total amounts which will be appropriated by Congress for each of the block grants. As a result, the dollar amounts contained in this bill will be adopted as guidelines for expenditures rather than absolute limits. In the event the actual expenditures are expected to differ from the guidelines by more than 5% the Joint Standing Committee on Appropriations and Financial Affairs of the Legislature must be so notified as soon as practicable.

The following block grants are contained in this bill:

Community Services Block Grant

These funds provide core administrative funding to Maine's 12 community action agencies for the following purposes: Mobilizing available resources in each county for residents at or below the federal poverty level; involving low-income citizens in the development of programs and policies which have a measurable impact on the causes of poverty in their communities and providing for uniform fiscal accounting and personnel classification systems. The Division of Community Services retains 5% of these funds or \$108,030.75 for its administration of sub-grants to all community action agencies which have been designated

eligible in fiscal year 1981. The remaining 5% will stay with the division for discretionary funding of innovative programs which have a measureable impact on the causes of poverty in the State. Only nonprofit agencies whose boards of directors consist of 1/3 elected or appointed public officials, 1/3 elected low income representatives and 1/3 private sector representatives are eligible to receive funds under this block grant.

Low Income Home Energy Assistance Block Grant

The purpose of this grant is to provide assistance to eligible low-income households to meet the rising costs of home energy. The money provided by this block grant enables eligible households to receive fuel deliveries. This fuel assistance is designed to help low income Maine citizens survive when they can no longer pay for fuel. This block grant is administered by the Division of Community Services through contracts with approved local program operators. The total federal share of administrative costs may not exceed 10%.

Maternal and Child Health Block Grant

This block grant will provide funds for health services for mothers and children, medical care and services to handicapped children, the supplemental security income disabled children program, genetic disease projects, the sudden infant death project, to help individuals suffering from hemophilia, a lead-based paint poisoning prevention program and the adolescent pregnancy project. The State must match every 4 federal dollars with 3 state dollars.

Preventive Health and Health Services Block Grant

This block grant provides funds for preventive health services for individuals and families, especially those of limited means and for a variety of public health services to reduce prevented morbidity and mortality and improve quality of life. Programs to be funded are emergency medical services, dental disease prevention, hypertension control programs, rape crisis intervention and the risk reduction program. No more than 10% of block grant funds can be used for state administration costs. No matching requirement is made, but block grant funds must supplement state or local spending and not supplant such spending.

Social Services Block Grant

This block grant contains the Title XX Social Services Program, the Title XX Day Care Program and the Title XX State and Local Training Program. Of the human services block grants, the Social Services Block Grant involves the least change from the status quo. The Title XX program has been administered by the State in the past and the activities and direction of the program have not significantly changed. Under block grant provisions the State has flexibility in determining who is eligible to receive services. Otherwise, since there is little change from the previous Title XX program, there will be no appreciable change in program services because of the transition to block grant status. Expenditure of funds is governed by the Title XX plan which has provided extensive opportunity for public

