

# MAINE STATE LEGISLATURE

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(EMERGENCY)

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ONE HUNDRED AND SECOND LEGISLATURE

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**Legislative Document**

**No. 298**

S. P. 81

In Senate, January 19, 1965

Referred to Committee on Appropriations and Financial Affairs. Sent down for concurrence and ordered printed.

EDWIN H. PERT, Secretary

Presented by Senator Duquette of York.

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**STATE OF MAINE**

IN THE YEAR OF OUR LORD NINETEEN HUNDRED  
SIXTY-FIVE

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**AN ACT Making Supplemental Appropriations for the Expenditures of State Government and for Other Purposes for the Fiscal Years Ending June 30, 1966 and June 30, 1967.**

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**Emergency preamble.** Whereas, acts and resolves passed by the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the said 90-day period will not terminate until after the beginning of the next fiscal year; and

Whereas, certain obligations and expenses incident to the operation of departments and institutions will become due and payable on or immediately after July 1, 1965; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine, as follows:

**Appropriations for necessary expenditures of government.** In order to provide for the necessary expenditures of government and for other purposes for the next two fiscal years—from July 1, 1965 to June 30, 1966 and from July 1, 1966 to June 30, 1967—the following sums or as much thereof as shall severally be found necessary, as designated in the following tabulations, are appropriated out of any moneys in the General Fund not otherwise appropriated. Upon receipt of allotments duly approved by the Governor and Council based upon work programs submitted to the State Budget Officer, the State Controller shall authorize

expenditures of these appropriations and revenues accruing thereto, together with expenditures for other purposes necessary to the conduct of State Government on the basis of such allotments and not otherwise.

Allotments for personal services, capital expenditures and amounts for all other departmental expenses shall not exceed the amounts shown in the budget document or as they may be revised by the Committee on Appropriations and Financial Affairs unless approved by the State Budget Officer and the Governor and Council.

The figures in parentheses shown just before each dollar amount provided for Personal Services in this Act, or as adjusted by other Legislative action, shall represent the total number of authorized permanent positions in such account, and the maximum number of persons employable on a permanent basis at any one time. The appropriations made for Personal Services are made with the proviso that the total number of permanent positions in any account shall not be increased during either year of the biennium over the total numbers shown in parentheses and used by the Legislature in computing the total dollars to be made available for Personal Services. Savings accruing within appropriations made, for permanent positions, may be used for other personal services when approved by the Personnel Board, certification by the Board to the Department of Finance & Administration—Budget Office, and approval by the Governor and Council. To provide some degree of flexibility, each department, institution or agency may apply to the Personnel Board for an exchange between job classifications, and such action may be approved if by so doing the total amount determined to be available for Personal Services, in such account, for any one year is not exceeded, and also providing that certification is made, in writing, that such action will not result in an increased request for Personal Service moneys from the Legislature.

The Budget Office, during the next biennium, shall continually review with all departments the status of their personnel with the purpose of determining that all departments are expending Personal Service moneys within the intent of the Legislature.

The Governor and the Budget Officer when next preparing a Budget Document may at their discretion adjust the figures in parentheses, representing numbers of employees, to reflect the number of employees which in their opinion is necessary to the proper operation of each department, institution or agency.

The Personnel Board is directed to require merit ratings on each individual who is recommended for a salary increase on a form prescribed by the Board. Department heads are directed that the granting of merit increases be scrutinized and documented carefully. It is the intent of the Legislature that in instances where merit increases are not earned and warranted they should be denied.

No state department, institution or agency shall establish new programs or expand existing programs beyond the scope of the programs already established, recognized and approved by the Legislature, until such program and the method of financing shall be submitted to the Department of Finance and Administration—Budget Office—for evaluation and recommendation to the Legislature, and until funds are made available therefor by the Legislature.

It is further provided that the Controller is authorized to close his books as soon as practicable after the close of the fiscal years ending June 30, 1966 and June 30, 1967. Any bills presented after those dates may be paid from appropriations for the ensuing year on recommendation of the Controller if within the amounts of approved allotments.

Whenever it appears to the Commissioner of Finance and Administration that the anticipated income of the State will not be sufficient to meet the expenditures authorized by the Legislature, he shall so report to the Governor and Council and they may curtail allotments so that expenditures will not exceed the anticipated income.

At the end of each fiscal year of the biennium, all unencumbered appropriation balances representing state moneys, except those that carry forward as provided by law shall be lapsed to Unappropriated Surplus as provided by the Revised Statutes of 1964, TITLE 5, Section 1544. At the end of each fiscal year of the biennium, all encumbered appropriation balances shall be carried forward to the next fiscal year, but in no event shall encumbered appropriation balances be carried more than once.

There shall be paid from the General Highway Fund the cost of accounting, auditing, purchasing and legal services furnished from the General Fund appropriations. This revenue shall be credited to the General Fund.

It is intended that the language in this section shall apply to all other appropriation measures enacted by the Legislature.

## GENERAL FUND

### APPROPRIATIONS FROM GENERAL FUND

Department	1965-66	1966-67
ADJUTANT GENERAL, DEPARTMENT OF		
Administration		
All Other	\$ 3,500	\$ —
Provides sufficient moneys to update departmental reports		
AGRICULTURE, DEPARTMENT OF		
Administration		
Personal Services	1,377	1,436
Provides part-time custodial help		
Inspection		
Personal Services	(1) —	(1) —
Provides one Weights and Measures Inspector		
Markets		
Personal Services	(2) 9,828	(2) 9,828

Department		1965-66		1966-67
AGRICULTURE, DEPT. OF—continued				
All Other		2,500		2,500
Provides two Produce Inspectors and travel				
		13,705		13,764
BANKS AND BANKING, DEPARTMENT OF				
Administration				
Personal Services	(1)	4,797	(1)	5,031
All Other		2,000		2,000
Provides one Small Loan Examiner and travel				
ECONOMIC DEVELOPMENT, DEPARTMENT OF				
Administration				
All Other		25,000		25,000
Provides additional funds for recreational advertising				
EDUCATION, DEPARTMENT OF				
Administration				
Personal Services	(2)	8,216	(2)	8,632
Provides one Accountant II and one Clerk-Typist I				
Educational Television				
All Other		18,333		5,000
Provides sufficient funds to match Ford Foundation grant and \$5,000 each year to secure E. T. V. coverage from WENH				
Schooling of Children in Unorganized Territory				
All Other		20,000		20,000
Provides added funds for secondary tuition				
Aroostook State Teachers College				
Personal Services	(10)	45,984	(15)	83,469
All Other		13,900		23,800
Capital Expenditures		14,560		—
Provides ten new positions the first year and five additional positions the second year. Also provides related operating and equipment expenses				
Fort Kent State Teachers College				
Personal Services	(6)	37,359	(7)	47,272
All Other		7,365		8,255

Department		1965-66		1966-67
EDUCATION, DEPT. OF—continued				
Provides six new positions the first year and one additional position the second year. Also provides related operating expenses.				
Washington State Teachers College				
Personal Services	(14)	91,622	(14)	96,220
All Other		13,900		13,325
Provides fourteen new positions and related operating expenses				
Farmington State Teachers College				
Personal Services	(13)	87,412	(24)	167,908
All Other		32,072		58,522
Capital Expenditures		8,000		—
Provides thirteen new positions the first year and eleven additional positions the second year. Also provides related operating expenses and one electric accounting machine				
Gorham State Teachers College				
Personal Services	(46)	246,891	(46)	295,807
All Other		26,847		37,910
Capital Expenditures		37,600		4,000
Provides forty-six new positions, faculty promotions, student labor and temporary salaries. Also provides related operating expenses and equipment				
Androscoggin State Vocational Institute				
Personal Services		—	(7)	46,898
All Other		—		26,606
Capital Expenditures		—		4,250
Provides seven instructors and one custodian with related operating expenses and equipment				
Maine Vocational Technical Institute				
Capital Expenditures		—		7,700
Provides one centerless grinder				
Northeastern Maine Vocational Institute				
Personal Services	(4)	23,900	(6)	33,090
All Other		11,265		21,291
Provides one Director of Business Education and three instructors the				

Department	1965-66		1966-67	
EDUCATION, DEPT. OF—continued				
first year and one additional instructor and one housemother the second year. Also provides for related operating expenses				
Penobscot County Vocational School				
Personal Services	—	(10)		54,360
All Other	—			36,000
Capital Expenditures	—			5,335
Provides one principal, five instructors, one secretary, one accountant, one clerk and one custodian. Also provides operating expenses and small equipment. Based upon school being opened during the second year of the biennium.				
Total Department of Education	745,226		1,105,650	
EXECUTIVE, DEPARTMENT OF				
Administration				
Personal Services	(2)	13,640	(2)	13,770
All Other		1,000		1,000
Capital Expenditures		500		—
Provides needed staff in the Executive office for administration of programs relating to the Office of Economic Opportunity				
FINANCE AND ADMINISTRATION, DEPARTMENT OF				
Accounts and Control				
Personal Services	(4)	12,727	(4)	23,582
Provides two Account Systems Analysts I, one Field Examiner (Liquor) and one Key Punch Operator to expand the efficiency effort in the accounting area				
Purchases—Mail Room				
Personal Services		832		832
Provides part-time seasonal help				
Purchases—Printing				
Personal Services	(1)	5,538	(1)	5,811
All Other		365		365
Provides one Buyer II with related office expense				

Department	1965-66		1966-67	
FINANCE AND ADMINISTRATION, DEPT. OF—continued				
Taxation				
Personal Services	(2)	7,345	(2)	7,709
All Other		28,830		29,791
Capital Expenditures		1,325		—
Provides one Account Clerk II, one Account Clerk I, funds for aerial surveys and delinquent account audits and related office equipment				
Total Department of Finance and Administration		56,962		68,090
FORESTRY, DEPARTMENT OF				
Administration				
Personal Services	(2)	7,727	(2)	8,114
Capital Expenditures		540		—
Provides one Accountant I, one Account Clerk I and related office equipment				
HARNESS RACING COMMISSION				
Administration				
Personal Services		1,000		1,000
All Other		400		400
Provides part-time seasonal wages and travel				
HEALTH AND WELFARE, DEPARTMENT OF				
Administration—Health				
Personal Services	(5)	25,000	(5)	25,000
All Other		14,000		14,000
Capital Expenditures		1,000		1,000
Provides five Public Health Nurses, office expense and related equipment				
Child Welfare Services				
Personal Services	(9)	51,000	(9)	51,000
All Other		492,000		492,000
Provides for nine social workers, funds for foster home care and special educational needs of foster children				
Administration—Welfare				
Personal Services	(42)	75,850	(42)	75,850
All Other		28,225		28,225



Department	1965-66	1966-67
HEALTH & WELFARE, DEPT. OF—continued		
Capital Expenditures	925	925
Provides forty-two new positions, 34 social workers and eight clerical, related office expense and equipment (An estimated \$151,000 in Federal funds will be generated in each year of the biennium.)		
Aid to Dependent Children		
All Other	100,000	100,000
Provides additional operating funds (An estimated \$400,000 in town and Federal funds will be generated in each year of the biennium.)		
Aid to the Aged, Blind or Disabled		
All Other	300,000	300,000
Provides additional operating funds (An estimated \$600,000 in Federal funds will be generated in each year of the biennium.)		
Hospital and Medical Care		
All Other	200,000	200,000
Provides additional operating funds (An estimated \$200,000 in Federal funds will be generated in each year of the biennium.)		
	1,288,000	1,288,000
HIGHER EDUCATION STUDY		
All Other	50,000	—
Provides funds so that a study of higher education in Maine may be effected. (It is intended that these funds will carry until June 30, 1967.)		
INDUSTRIAL ACCIDENT COMMISSION		
Administration		
Personal Services	(2) 7,393	(2) 7,752
All Other	10,500	10,500
Capital Expenditures	610	—
Provides one Rehabilitation Counselor, one Clerk-Typist, professional fees, travel and related capital equipment		

<b>Department</b>		<b>1965-66</b>		<b>1966-67</b>
<b>INSURANCE, DEPARTMENT OF</b>				
Administration				
Personal Services	(2)	8,445	(2)	8,862
Capital Expenditures		278		—
Provides one Claims Examiner, one Account Clerk and related office equipment				
<b>LABOR AND INDUSTRY, DEPARTMENT OF</b>				
Administration				
Personal Services	(2)	6,663	(2)	6,988
All Other		2,000		2,000
Capital Expenditures		390		—
Provides one Labor Investigator, one Clerk-Stenographer I, travel and related office equipment				
<b>MAINE MARITIME ACADEMY</b>				
All Other		50,000		50,000
Provides additional operating funds —increased enrollment				
<b>MENTAL HEALTH AND CORRECTIONS, DEPARTMENT OF</b>				
Administrative				
Bureau of Corrections				
Personal Services	(2)	14,624	(2)	18,666
All Other		5,400		5,400
Capital Expenditures		2,095		210
To establish a Bureau of Corrections and to provide a Bureau Director, a Clerk-Stenographer II, operating expense and office equipment. Also includes \$1,500 each year for a statewide survey of problems for prevention of juvenile delinquency				
Bureau of Business Management				
Division of Reimbursement				
Personal Services	(3)	10,730	(3)	11,266
All Other		4,400		4,400
Capital Expenditures		3,070		200
Provides for one Reimbursement Investigator, two Clerk-Stenographers II and reclassification of an existing position with necessary related office expense and equipment				

Department	1965-66		1966-67	
<b>MENTAL HEALTH &amp; CORRECTIONS, DEPT. OF—continued</b>				
Division of Food Services				
Personal Services	(2)	9,472	(2)	9,943
All Other		3,300		3,300
Capital Expenditures		1,035		275
To establish a Division of Food Services and provide one Food Service Supervisor, one Clerk-Stenographer II and related office expenses and equipment				
Bureau of Mental Health				
Personal Services	(11)	91,491	(11)	96,237
All Other		13,564		14,109
Capital Expenditures		5,575		800
Provides one Physician III and reclassification of three positions at the Bangor Clinic. One Psychiatric Social Work Supervisor at the Lewiston Clinic. One Psychologist III, two Psychiatric Social Work Supervisors, one Psychologist II and one Clerk-Stenographer at the Augusta Clinic. One Physician III, one Psychologist III, one Psychiatric Social Worker II and one Medical Secretary at the Fort Fairfield Clinic. Also provides necessary clinic operating expense and equipment				
Total Administrative		164,756		164,806
Governor Baxter State School for the Deaf Administration				
Personal Services	(3)	17,881	(3)	18,290
All Other		4,000		4,000
Capital Expenditures		1,640		—
Provides two teachers, one houseparent I, temporary and seasonal salaries, allows for 18 to 24 added students and classroom furniture				
Military and Naval Children's Home				
Personal Services		834		1,026
Provides for temporary and part-time salaries				
Augusta State Hospital				
Personal Services	(7)	83,272	(7)	87,412

Department	1965-66		1966-67	
MENTAL HEALTH & CORRECTIONS, DEPT. OF—continued				
All Other		42,959		46,076
Capital Expenditures		2,900		—
Provides three Physicians IV, one Physician III, one Activity Supervisor, one Electroencephalograph Technician and one Plant Maintenance Engineer. Also provides related operating expenses and equipment and includes \$25,000 each year for a boarding out program.				
Bangor State Hospital				
Personal Services	(21)	65,076	(21)	67,742
All Other		25,000		25,000
Provides one Psychologist III, one Nurse IV, two Social Workers, twelve Psychiatric Aides I and adds five positions, not funded, to cover during holidays, etc. Also provides \$25,000 each year for a boarding out program.				
Pineland Hospital and Training Center				
Personal Services	(2)	10,508	(2)	13,544
All Other		25,000		25,000
Provides two teachers with certificates and degree and \$25,000 each year for a boarding out program				
Boys Training Center				
Personal Services	(9)	34,723	(9)	36,426
All Other		17,777		16,074
Provides four Training School Counselors I, one Building Custodian and four Laborers II. Also provides funds for aftercare program and medical, dental, optical, etc. care.				
Stevens Training Center				
Personal Services	(10)	46,850	(14)	57,064
All Other		10,000		17,000
Provides four Houseparents I, one Home Economics Teacher, one Psychiatric Social Worker, one Social Group Worker, one Recreation Director, one Stationary Fireman, one Laborer II and four additional Houseparents I the second year				

Department	1965-66		1966-67	
MENTAL HEALTH & CORRECTIONS, DEPT. OF—continued				
contingent upon the opening of new facilities. Also provides funds for psychiatric and psychological services on a contractual basis and \$7,000 the second year as operating funds for new facilities				
Maine State Prison				
Personal Services	(8)	41,060	(8)	43,712
All Other		2,000		1,000
Provides one Deputy Warden, one Psychologist III, one Cook, five Guards and reallocation of several positions. Also provides for officers clothing and related expense				
Reformatory for Women				
All Other		2,400		2,400
Provides funds for tuition at local schools				
Reformatory for Men				
Personal Services	(3)	13,235	(3)	13,880
Provides one Vocational Teacher Instructor, one Clerk-Stenographer III and one Clerk-Typist I.				
Probation and Parole				
Personal Services	(2)	7,646	(2)	12,146
All Other		12,880		12,880
Capital Expenditures		1,000		225
Provides two probation-parole officers and increased per diem for board members. Also provides for office rental, travel and equipment.				
Community Mental Health Services				
All Other		15,000		15,000
Provides increased funds for community grants				
Total Mental Health and Corrections		648,397		680,703
PERSONNEL, DEPARTMENT OF				
Administration				
Personal Services	(3)	11,079	(3)	11,627
All Other		1,000		1,000
Capital Expenditures		845		—

Department	1965-66	1966-67
PERSONNEL, DEPT. OF—continued		
Provides two Classification Technicians I, one Clerk-Typist I and related office expense and equipment.		
SEA AND SHORE FISHERIES, DEPARTMENT OF		
Administration		
Personal Services	(4) 23,971	(5) 28,496
All Other	55,429	56,000
Capital Expenditures	600	15,504
Provides one Director of Marine Research, two Marine Resource Specialists, one Coastal Warden the first year and one additional Coastal Warden the second year. General operating expenses and necessary capital expenditures. Also provides matching state funds of \$50,000 each year to implement the "Commercial Fisheries and Development Act." The state research, development and marketing programs developed under the provisions of this Act to be supplemented by Federal funds.		
SOIL CONSERVATION		
All Other	2,500	2,500
Increased grant for district activities.		
STATE PARK AND RECREATION COMMISSION		
Administration		
Personal Services	(5) 36,571	(5) 45,412
All Other	10,085	7,260
Capital Expenditures	6,880	600
Provides two Engineers, one Park Planner, an Assistant Director, one Clerk and seasonal salaries. Also provides related office expense and capital equipment.		
Museum		
Personal Services	(1) 6,097	(1) 6,396
Provides funds for curator		
Keep Maine Scenic		
Personal Services	(2) 11,100	(2) 11,500
All Other	7,960	10,200

Department	1965-66	1966-67
STATE PARK & RECREATION COMM.—continued		
Capital Expenditures	2,840	—
Provides funds for one Supervisor, one Clerk-Stenographer II, related operating expenses and equipment.		
	_____	_____
Total State Park and Recreation Commission	81,533	81,368
SUGAR BEET RESEARCH		
All Other	25,000	—
Provides a continuing fund for sugar beet research. (It is intended that these funds will carry until June 30, 1967.)		
UNIVERSITY OF MAINE		
All Other	1,450,000	1,450,000
Increased grant for operations		
All Other	15,000	15,000
Augusta Commuter College		
	_____	_____
Total University of Maine	1,465,000	1,465,000
VETERANS SERVICES, DEPARTMENT OF		
Administration		
Personal Services	(1) 2,663	(1) 2,793
Provides for a "limited" position to become permanent—Bangor office		
WATER IMPROVEMENT COMMISSION		
All Other	25,000	25,000
	_____	_____
Provides funds for surveys and planning		
Total Appropriations	\$4,643,293	\$4,987,912
	=====	=====

Amounting to \$4,643,293 for the fiscal year ending June 30, 1966 and \$4,987,912 for the fiscal year ending June 30, 1967.

**Emergency clause.** In view of the emergency cited in the preamble, this act shall take effect July 1, 1965.