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Honorable Michael Pearson House of Representatives State House Augusta, Maine 04333

Dear Representative Pearson:

This is in response to your request for an opinion as to whether, under 21 M.R.S.A. § 361(1), municipal officers may require the municipal committee of a political party to pay rent for the use of a public building to hold a caucus. We are of the opinion that municipal officers may not require the payment of rent for this purpose.

Title 21 M.R.S.A. § 361(1) sets out the obligation of municipalities to provide space for caucuses in the following language:

> . . At the request of the municipal committee of a political party, municipal or town officers shall provide available space in a public building for a caucus.

By the use of the word "shall," the Legislature made it clear that a municipality is mandated to provide available space for a political caucus. Under § 361(1), the only precondition is that there be a request from the municipal committee of the political party.1/

1/ Availability of space might also be said to be a precondition. Thus, if a municipality did not have the necessary facilities, it obviously could not be expected to comply with the requirement. See Legislative Record, 106th Leg., at 1689 (remarks of Representative Hancock). Page 2

Where the Legislature has so clearly expressed its intent, we do not believe the statute can be read to authorize a municipality to impose additional preconditions, such as the payment of rent.

While limited, the legislative debate on § 361(1) unequivocably supports our interpretation of the statutory language. During the course of that debate, Representative Hancock explained the section as follows:

> . . . , there is a provision in one of the amendments that would compel any municipality on the request of a political party to allow them to use municipal facilities for their caucus. We have had occasion - and this occurs to both parties - sometimes when there is a little bit of a conflict and it costs a political party money to hire a building or a room. This would eliminate that deficit in the party's budget, whichever budget it is.

> > Legislative Record, 106th 'Leg., at 1688.

Representative Hancock's explanation is revealing in two respects. First, municipalities are compelled to allow the use of their facilities for a caucus. Second, the purpose of the legislation was to save political parties the expense of having "to hire a building or a room." Thus, nothing could more directly frustrate the intent of the Legislature than for a municipality to charge rent for the space.

I hope this information is helpful. Please feel free to call on us if we can be of any further service.

Sincerely,

Plepten & Dramid

STEPHEN L. DIAMOND Deputy Attorney General

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