

# MAINE STATE LEGISLATURE

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June 14, 1963

Honorable J. Hollis Wyman  
Senate Chambers  
State House  
Augusta, Maine

Dear Senator Wyman:

We are in receipt of your request for an opinion as to whether county commissioners can be personally liable for moneys borrowed by a county in anticipation of tax revenues.

We answer in the negative. It is a basic principle of common law that persons in the category of municipal, county, or state officials act only in their representative capacity as an agent, and not individually. A county is liable for the acts of its agents. Morse v. Montville, 115 Me. 458. See also: Stone v. Augusta, 46 Me. 139; Donahue v. Richards, 38 Me. 392; Wilson v. Simmons, 89 Me. 242; Hovey v. Mayo, 43 Me. 322. The county is liable for misfeasance or nonfeasance of its agents, but would not be liable for malfeasance, which would in effect amount to a criminal act. Such is not the case here.

The county is liable for the amount of the debt owed. See the leading case of Blood v. Seal, 100 Me. 30 (1905). See also: Wakem v. Caribou National Bank, 137 Me. 127 (1940), where on p. 131 the court cited with approval Athens National Bank v. Ridgebury Township, 303 Pa. 479, 154 A. 791, which stated:

"The loans were none the less valid because the supervisors used the current revenue for other purposes than their repayment."

Honorable J. Hollis Wyman

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See also: Moore v. Inhabitants of the Town of  
Springfield, 144 Me. 54 (1949).

Respectfully submitted,

Wayne B. Hollingsworth  
Assistant Attorney General

WBH/slf