MAINE STATE LEGISLATURE

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STATE OF MAINE

123rd Legislature Second Regular and First Special Sessions



Summaries of bills, adopted amendments and laws enacted or finally passed during the Second Regular or First Special Sessions of the 123rd Maine Legislature coming from the

JOINT STANDING COMMITTEE ON LEGAL AND VETERANS' AFFAIRS

May 2008

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STATE OF MAINE

 123^{RD} Legislature Second Regular & First Special Sessions



LEGISLATIVE DIGEST OF BILL SUMMARIES AND ENACTED LAWS

This Legislative Digest of Bill Summaries and Enacted Laws summarizes all bills and adopted amendments and all laws enacted or finally passed during the Second Regular or First Special Sessions of the 123rd Maine Legislature.

The *Digest* is arranged alphabetically by committee, and within each committee by LD number. The committee report(s), prime sponsor and lead co-sponsor(s), if designated, are listed below each bill title. All adopted amendments are summarized and listed by paper number. A subject index is included with each committee. The appendices include a summary of relevant session statistics, an index of all bills by LD number and an index of enacted laws by law type and chapter number.

Final action on each bill is noted to the right of the bill title. The abbreviations used for various categories of final action are as follows:

CON RES XXX Chapte	er # of Constitutional Resolution passed by both Houses
CONF CMTE UNABLE TO AGREE	Committee of Conference unable to agree; bill died
DIED BETWEEN BODIES	House & Senate disagree; bill died
DIED IN CONCURRENCE One body accept	s ONTP report; the other indefinitely postpones the bill
DIED ON ADJOURNMENT	Action incomplete when session ended; bill died
EMERGENCY	Enacted law takes effect sooner than 90 days
	SAGEEmergency bill failed to get 2/3 vote
FAILED ENACTMENT/FINAL PASSAGE	Bill failed to get majority vote
FAILED MANDATE ENACTMENT	Bill imposing local mandate failed to get 2/3 vote
NOT PROPERLY BEFORE THE BODY	Ruled out of order by the presiding officers; bill died
INDEF PP	Bill Indefinitely Postponed; bill died
ONTP (or Accepted ONTP report)	Ought Not To Pass report accepted; bill died
P&S XXX	
<i>PUBLIC XXX</i>	Chapter # of enacted Public Law
RESOLVE XXX	
UNSIGNED	Bill held by Governor
VETO SUSTAINED	Legislature failed to override Governor's Veto

The effective date for non-emergency legislation enacted in the Second Regular Session (R2) is June 30, 2008. The effective date for non-emergency legislation enacted in the First Special Session (S1) is July 18, 2008. The effective date for legislation enacted as an emergency measure is specified in the enacted law summary for those bills. Any bill summarized in this document having an LD number less than 1932 was a bill carried over from the First Regular Session of the 123rd Legislature.

¹ The session in which each law was enacted or finally passed (R2 or S1) is included in Appendix C.

Joint Standing Committee on Legal and Veterans Affairs

the bill replaces 8 semesters with 120 credit hours when describing the extent of the benefits provided.

Committee Amendment "A" (H-752)

This amendment strikes the one-year residency requirement for eligibility for certain veterans benefits and adds a provision that directs the Department of Defense, Veterans and Emergency Management, Bureau of Maine Veterans' Services to verify residency. The amendment also makes retroactive to September 1, 2007 the section of the bill that clarifies that education benefits for spouses of veterans are good for 120 credit hours. Finally, this amendment adds an emergency preamble and emergency clause.

Enacted Law Summary

Public Law 2007 chapter 521 makes various changes to the laws governing veterans' services and benefits. It amends the section of law governing eligibility for burial at the Maine Veterans Cemetery to include a person who died while serving in the Active Guard Reserve and whose death is determined to be in the line of duty. It also changes the section of law governing eligibility for temporary and emergency assistance offered to veterans to require the Bureau of Veterans Services to verify Maine residency.

Chapter 521 also addresses provisions in the law governing educational benefits offered to veterans and their dependents by clarifying the definition of child to mean a "natural" child or a child who was adopted prior to the age of 18. It also removes the age limit of 25 years old regarding being enrolled in a degree program to be eligible for tuition benefits and specifies that a widow or widower is eligible for the education benefits if they have not remarried after the death of the veteran spouse and that these benefits are available to only one spouse per veteran. The law provides that the benefit recipient must be a state resident throughout the duration of time when the benefits offered under the educational benefits program. Lastly, chapter 521 replaces 8 semesters with 120 credit hours when describing the extent of the benefits provided and makes this change retroactive to September 2007.

Public Law 2007, chapter 521 was enacted as an emergency measure effective May 27, 2008.

LD 2070 An

An Act To Improve the Campaign Finance Laws and Their Administration

PUBLIC 571 EMERGENCY

Sponsor(s)	Committee Report	Amendments Adopted
PATRICK	OTP-AM	H-824

This bill makes several changes to the provisions of law governing the Commission on Governmental Ethics and Election Practices. It clarifies existing language that disqualifies a person from serving on the commission if that person is an officer, director, employee or primary decision maker of a party committee, political action committee or candidate committee and makes the appropriate statutory references in this regard. It also provides that a member of the commission may be removed by the Governor upon the direction of both branches of the Legislature or by impeachment as provided in the Constitution of Maine. The bill creates a new section of law that describes what constitutes a conflict of interest for a commission member and what is required when a member has such a conflict of interest.

The bill provides that working papers as part of an audit are confidential and are not permitted to be disclosed to anyone except the commission, the audited entity, necessary people conducting the audit and law enforcement.

The bill adds a new provision in law that restricts the use of contributor information contained in commission reporting databases for commercial purposes. It allows for traditional uses for this information like using the information to send political literature, for get out the vote activities and contacting Mainers to raise funds to influence Maine elections. It would prohibit using the database to sell goods and services, or to sell the information to other database companies, fundraising by charities and fundraising by non-electoral political organizations.

The bill also adds language regarding the submission of reports required by the commission and clarifies that reports due to municipal clerks must be submitted by the close of business in the municipal clerk's office.

Joint Standing Committee on Legal and Veterans Affairs

The bill provides that a list in electronic format of the names and addresses of persons who make \$5 MCEA qualifying contributions over the internet are available only to the candidate or someone designated by the candidate.

Finally, this bill proposes a new provision to address using Maine Clean Election Act funds to family members. It states that when a certified candidate pays an immediate family member or a business or non-profit affiliated with a member of the candidate's immediate family, the candidate must disclose the family relationship.

Committee Amendment "A" (H-824)

This amendment adds language requiring disclosure statements from members of the Commission on Governmental Ethics and Election Practices and clarifies a process established in the bill for the removal of members from the commission. The amendment strikes language regarding complaints alleging conflict of interest on behalf of members of the Commission on Governmental Ethics and Election Practices. The amendment clarifies the portions of the bill that create an exception to the law governing public records to narrow its scope. Finally, the amendment corrects an error in existing law regarding seed money contributions under the Maine Clean Election Act.

Enacted Law Summary

Public Law 2007, chapter 571 makes changes to the laws governing the Maine Commission on Governmental Ethics and Election Practices and the laws governing campaign finance. It clarifies existing language that disqualifies a person from serving on the commission if that person is an officer, director, employee or primary decision maker of a party committee, political action committee or candidate committee and makes the appropriate statutory references in this regard. It also provides that a member of the commission may be removed by the Governor upon the direction of both branches of the Legislature or by impeachment as provided in the Constitution of Maine. The law describes what constitutes a conflict of interest for a commission member and what is required when a member has such a conflict of interest. It also specifies meeting notice requirements and the procedure for telephone meetings held by the Commission.

Chapter 571 specifies when investigative working papers are confidential and provides what information is available to the public regarding Maine Clean Election Act qualifying contributions made via the internet. The law also adds a new provision that restricts the use of contributor information contained in commission reporting databases for commercial purposes.

This law adds language regarding the submission of reports required by the commission and clarifies that reports due to municipal clerks must be submitted by the close of business in the municipal clerk's office.

Chapter 571 also corrects an error regarding seed money contributions collected by candidates to receive money from the Maine Clean Election Act fund. Finally, it proposes a new provision to address using Maine Clean Election Act funds to family members. It states that when a certified candidate pays an immediate family member or a business or non-profit affiliated with a member of the candidate's immediate family, the candidate must disclose the family relationship.

Public Law 2007, chapter 571 was enacted as an emergency measure and took effect on April 7, 2008.

LD 2110 An Act To Amend the Election Laws

PUBLIC 515

Sponsor(s)	Committee Report	Amendments Adopted
PATRICK	OTP-AM	Н-737

This bill amends the section of law in Title 5 that implements the Constitutional requirement that a statement from the Treasurer of State accompany a bond question on the ballot for ratification by the voters. The bill would allow