

MAINE STATE LEGISLATURE

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REPORT TO THE HONORABLE KENNETH M. CURTIS,
GOVERNOR OF THE STATE OF MAINE,
FROM THE SENATE REAPPORTIONMENT STUDY COMMITTEE

October 26, 1971

REPORT TO THE HONORABLE KENNETH M. CURTIS,
GOVERNOR OF THE STATE OF MAINE,
FROM THE SENATE REAPPORTIONMENT STUDY COMMITTEE

Committee Membership

Mr. John Andrews, Attorney, Maine Municipal Association
Mr. Bernard P. Currier, President, St. Joseph's College, Chairman
Mrs. Albert H. Desmond, Bath Industries
Mr. Benjamin Dorsky, President, Maine State Federated Labor Council
Prof. Irving Fisher, Political Science Department, University of
Maine at Portland-Gorham
Prof. Douglas I. Hodgkin, Department of Government, Bates College
Miss Elizabeth Hoglund, Young Democrats
Sen. Ronald Kellam, Democrat
Mrs. Nancy Masterton, League of Women Voters
Prof. Eugene A. Mawhinney, Political Science Department, University
of Maine at Orono
Mr. Paul E. Reny, York County Commissioners
Sen. Eldon Shute, Republican
Mr. Roger V. Snow, Jr., Bureau of Labor Education, University of
Maine
Miss Elaine Weeks, Young Republican
Prof. L. Kinvin Wroth, School of Law, University of Maine

Meetings (all held in Augusta)

August 27, September 10, September 14, September 24, October 1,
October 8, October 26, October 29, 1971

Appearing before the committee

Mr. Paul Mills	Rep. Walter Birt
Mr. John Connolly	Sen. Wakine Tanous
Mr. Anthony Buxton	Mr. Alan Goodwin
Prof. L. Kinvin Wroth	Prof. Douglas I. Hodgkin

References used

1. Maine State Constitution
2. L.D. 1862, 1863, 1864
3. U. S. Department of Commerce, Bureau of the Census, "1970 Census of Population" (as corrected)
4. State Planning Office, State of Maine, "Standard Geographic Code for Maine Counties and Minor Civil Divisions, July 1, 1971"
5. U. S. Supreme Court Reports
Kirkpatrick v. Preisler (1969)
Reynolds v. Sims (1964)
Swann v. Adams (1967)
Whitcomb v. Chavis (1971)
Abate v. Mundt (1971)

6. "The Supreme Court and the Electoral Process", Richard Claude, 1970
7. Kentucky Law Journal, Volume 59, 1970-71, #2, "Post Census Redistricting - A Primer for State Legislators", Charles G. Williamson, Jr.
8. The Twentieth Century Fund, Inc., 1968, "Reapportionment Reappraised" by Robert B. McKay

Committee Recommendations

1. Motion by Senator Shute, seconded by Senator Kellam

The committee does not consider L.D. 1862 a practical means of solving the reapportionment problem because of a lack of compactness and reasonable contiguity. Voted unanimously.

2. Motion by Mr. Reny, seconded by Mr. Andrews

The committee recommends Senatorial District Plan with amendments as adopted by the committee on October 26. Prof. Hodgkin dissenting.

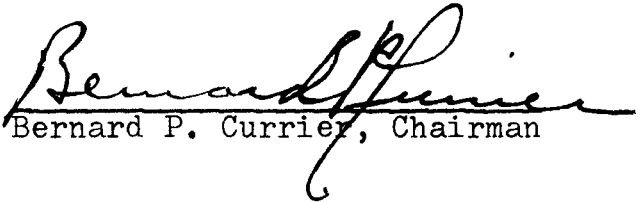
3. Motion by Prof. Mawhinney, seconded by Prof. Fisher

This committee suggests to the Governor that he recommend to the Legislature the enactment of a law providing that an independent commission composed of legislators and non-legislators be established to prepare a reapportionment plan on each occasion of Senate reapportionment for submission to the appropriate Legislature. Voted unanimously by those present.

4. Motion by Mr. Dorsky, seconded by Mr. Snow

The committee recommends to the Governor that he suggest to the Legislature that consideration be given to the requirement of a Legislative vote greater than majority for the adoption of any reapportionment plan. Mrs. Masterton dissenting.

5. On recommendation of the State Planning Office, the committee suggests that the utilization of a computer program would facilitate future reapportionment.


Bernard P. Currier, Chairman

SUMMARY SHEET

SENATORIAL DISTRICT PLAN ADOPTED BY COMMITTEE

District Population Total	993,601
1970 State Census Population Total	993,663
Number of Districts	33
Desired quota of Population per Senator	30,111
Population of largest District	31,140
Deviation of largest District from quota	3.42%
Population of smallest District	29,167
Deviation of smallest District from quota	3.14%
Population variance Ratio (largest: smallest)	1.07
Minimum percentage of population that could elect a majority	49.996%
Distribution of District Deviation from norm:	
	<u>Number of Districts</u>
Under 1%	16
Between 1% and 2%	11
2% and 3%	4
3% and 4%	2
Total	33

SENATORIAL DISTRICT PROPOSAL PLAN ADOPTED BY COMMITTEEDISTRICT #1

Kittery	11,028	
Eliot	3,497	
York	5,690	
Wells	4,448	
So. Berwick	3,488	
No. Berwick	2,224	
	<u>30,375</u>	(+264)* (.88%)*

DISTRICT #2

Kennebunk	5,646	
Kennebunkport	2,160	
Arundel	1,322	
Biddeford	19,983	
Dayton	546	
	<u>29,657</u>	(-454)* (1.51%)*

DISTRICT #3

Berwick	3,136	
Lebanon	1,983	
Sanford	15,812	
Alfred	1,211	
Lyman	864	
Waterboro	1,208	
Limington	1,066	
Cornish	839	
Limerick	963	
Parsonfield	971	
Newfield	458	
Shapleigh	559	
Acton	697	
	<u>29,767</u>	(-344)* (1.14%)*

* Variance from average or quota of 30,111 by number and by percent.

DISTRICT #4

Hollis	1,560
Buxton	3,135
Saco	11,678
Old Orchard	5,404
Scarborough	7,845
	<u>29,622</u> (-489)* (1.62%)*

DISTRICT #5

Gilead	153
Porter	1,115
Hiram	686
Brownfield	478
Denmark	397
Fryeburg	2,208
Bridgton	2,967
Sweden	110
Waterford	760
Stow	109
Lovell	602
Stoneham	160
Norway	3,595
Greenwood	610
Bethel	2,220
Woodstock	1,005
Peru	1,345
Canton	742
Hartford	312
Sumner	525
Buckfield	929
Hebron	532
Paris	3,739
W. Paris	1,171
Oxford	1,892
Hanover	275
Newry	208
Milton Twp.	138
Unorg. So. Oxford	184
	<u>29,167</u> (-944)* (3.14%)*

* Variance from mean or quota of 30,111 by number and by percent.

Note: Riley TA No. 1 with (0) Population added to District #5

DISTRICT #6

Baldwin	878
Sebago	708
Naples	956
Otisfield	589
Casco	1,256
Raymond	1,328
New Gloucester	2,811
Gray	2,939
Windham	6,593
Cumberland	4,096
Falmouth	6,291
Harrison	1,045
	<u>29,490</u> (-621)* (2.06%)*

DISTRICT #7

Standish	3,122
Gorham	7,839
Westbrook	14,444
Portland	
Ward 6-2	4,440
	<u>29,845</u> (-266)* (.88%)*

DISTRICT #8

So. Portland	23,267
Cape Elizabeth	7,873
	<u>31,140</u> (+1,029)* (3.42%)*

DISTRICT #9

Portland 6-1	5,688
Portland 5-2	4,340
Portland 5-1	5,942
Portland 4-1	4,438
Portland 4-2	4,950
Portland 3-2	4,974
	<u>30,332</u> (+221)* (.73%)*

* Ibid.

DISTRICT #10

Portland 1-1	5,529
Portland 1-2	5,773
Portland 2-1	6,382
Portland 2-2	5,744
Portland 3-1	5,978
Portland 1-3	749
Portland 1-4	119
Portland 1-5	70
	<u>30,344</u> (+233)* (.77%)*

DISTRICT #11

No. Yarmouth	1,383
Pownal	800
Yarmouth	4,854
Freeport	4,781
Brunswick	16,195
Harpswell	2,552
	<u>30,565</u> (+454)* (1.51%)*

DISTRICT #12

Poland	2,015
Mechanic Falls	2,193
Minot	919
Auburn	24,151
	<u>29,278</u> (-833)* (2.77%)*

DISTRICT #13 (Lewiston Wards)

Lewiston 1	6,270
Lewiston 2	6,489
Lewiston 3	5,669
Lewiston 4	5,762
Lewiston 5	6,042
	<u>30,233</u> (+122)* (.41%)*

* Ibid.

DISTRICT #14

Topsham	5,022
Webster (Sabattus)	1,681
Richmond	2,168
Bowdoin	858
Bowdoinham	1,294
Lisbon	6,544
Durham	1,264
Perkins Twp.	4
Lewiston Ward 6	6,205
Lewiston Ward 7	5,342
	<u>30,382</u> (+271)* (.90%)*

DISTRICT #15

Litchfield	1,222
Gardiner	6,685
W. Gardiner	1,435
Farmingdale	2,423
Manchester	1,331
Winthrop	4,335
Monmouth	2,062
Greene	1,772
Leeds	1,031
Wayne	577
Wales	624
Livermore Falls	3,450
Livermore	1,610
Turner	2,246
	<u>30,803</u> (+692)* (2.30%)*

* Ibid.

DISTRICT #16

Rumford	9,363	
Mexico	4,309	
Dixfield	2,188	
Jay	3,954	
Wilton	3,802	
Temple	367	
Carthage	354	
Roxbury	271	
Weld	360	
Avon	495	
Andover	791	
Upton	54	
Phillips	949	
Madrid	107	
Byron	132	
Sandy River	73	
Lincoln	60	
Magalloway Plt.	175	
Rangeley Plt.	52	
Rangeley	941	
Dallas Plt.	105	
Coplin Plt.	50	
Eustis	595	
Unorg. No. Oxford	9	(Less Riley TA No. 1) (0)
Unorg. N. Franklin	60	
Unorg. S. Franklin	33	
	<u>29,649</u>	(-462)* (1.53%)*

DISTRICT #17

Chesterville	643
New Sharon	725
Farmington	5,657
Industry	347
Starks	323
New Vineyard	444
Strong	1,132
Anson	2,168
Madison	4,278
Cornville	623
Hartland	1,414
Palmyra	1,104
Detroit	663
St. Albans	1,041
Cambridge	281
Ripley	297
Dennistown Plt.	48
Harmony	650

(Cont'd)

District #17 (Cont'd)

Athens	592
Solon	712
Embden	418
New Portland	559
Kingfield	877
Bingham	1,254
Brighton Plt.	58
Wellington	232
Parkman	457
Moscow	586
Pleasant Ridge Plt.	116
Highland Plt.	23
Caratunk Plt.	96
The Forks Plt.	45
W. Forks Plt.	74
Jackman	848
Moose River	255
Unorg. C. Somerset	216
Unorg. N. Somerset	588
Unorg. E. Cen. Franklin	290
	<u>30,134</u> (+23)* (.08%)*

DISTRICT #18

Fayette	447
Readfield	1,258
Mt. Vernon	680
Sidney	1,319
Belgrade	1,302
Waterville	18,192
Oakland	3,535
Vienna	205
Rome	362
Smithfield	527
Mercer	313
Norridgewock	1,964
	<u>30,104</u> (-7)* (.02%)*

DISTRICT #19

Vassalboro	2,618
Windsor	1,097
Augusta	21,945
Chelsea	2,095
Hallowell	2,814
	<u>30,569</u> (+458)* (1.52%)*

DISTRICT #20

Phippsburg	1,229
Georgetown	464
Arrowsic	188
Southport	473
Boothbay Harbor	2,320
Boothbay	1,814
Westport	228
Edgecomb	549
Newcastle	1,076
Alna	315
Bath	9,679
Woolwich	1,710
Wiscasset	2,244
Dresden	787
Randolph	1,741
Pittston	1,617
W. Bath	836
Nobleboro	850
Damariscotta	1,264
So. Bristol	664
	<u>30,048</u> (-63)* (.02%)*

DISTRICT #21

Monehegan	44
Warren	1,864
Bristol	1,721
Rockland	8,505
Thomaston	2,646
So. Thomaston	831
Owls Head	1,281
Cushing	522
St. George	1,639
Friendship	834
Bremen	454
Matinicus Isle	90
Camden	4,115
Rockport	2,067
Waldoboro	3,146
Hope	500
	<u>30,259</u> (+148)* (.49%)*

* Ibid.

DISTRICT #22

Burnham	802	
Union	1,189	
Troy	543	
Unity	1,280	
Thorndike	439	
Monroe	478	
Jackson	217	
Dixmont	559	
Freedom	373	
Knox	443	
Brooks	751	
Frankfort	620	
Prospect	358	
Stockton Springs	1,142	
Searsport	1,951	
Isleboro	421	
Swanville	487	
Belfast	5,957	
Northport	744	
Lincolnton	955	
North Haven	399	
Appleton	628	
Searsmont	624	
Belmont	349	
Morrill	410	
Waldo	431	
Montville	430	
Liberty	515	
Washington	723	
Palermo	645	
China	1,850	
Vinalhaven	1,135	
Whitefield	1,131	
Jefferson	1,242	
Somerville Pt.	215	
Hibberts Gore	0	
	<u>30,436</u>	(+325)* (1.08%)*

* Ibid.

DISTRICT #23

Pittsfield	4,274	
Canaan	904	
Skowhegan	7,601	
Fairfield	5,684	
Clinton	1,971	
Benton	1,729	
Winslow	7,299	
Albion	1,056	
Unity Twp.	45	
	<u>30,563</u>	(+452)* (1.50%)*

DISTRICT #24

Dexter	3,725	
Garland	596	
Corina	1,700	
Exeter	663	
Newport	2,260	
Stetson	395	
Plymouth	542	
Etna	526	
Herman	2,376	
Carmel	1,301	
Newburgh	835	
Hampden	4,693	
Orrington	2,702	
Bucksport	3,756	
Orland	1,307	
Winterport	1,963	
	<u>29,340</u>	(-771)* (2.56%)*

DISTRICT #25

Bangor Ward 1	2,049	
Bangor Ward 3	7,940	
Bangor Ward 4	7,447	
Bangor Ward 5	3,469	
Bangor Ward 6	3,639	
Bangor Ward 7	5,205	
	<u>29,749</u>	(-362)* (1.20%)*

* Ibid.

DISTRICT #26

Milford	1,828	
Bradley	1,010	
Eddington	1,358	
Holden	1,841	
Brewer	9,300	
Veazie	1,566	
Orono	9,989	
Bangor Ward 2	3,419	
	<u>30,311</u>	(+200)* (.66%)*

DISTRICT #27

Reed Plt.	273	
Sherman	949	
Macwahoc Plt.	126	
Benedicta	177	
Drew Plt.	32	
Prentiss Plt.	159	
Carroll Plt.	132	
Lakeville Plt.	15	
Springfield	336	
Webster Plt.	56	
Kingman Twp.	264	
Mattawamkeag	988	
Winn	516	
Lee	599	
Woodville	62	
Chester	255	
Lincoln	4,759	
Burlington	266	
Grand Falls Plt.	6	
Greenfield	117	
Lowell	154	
Seboeis Plt.	63	
Maxfield	24	
Howland	1,468	
Enfield	1,148	
Passadumkeag	326	
Greenbush	591	
Edinburg	67	
Lagrange	393	
Argyle Twp.	155	
Alton	340	

(Cont 'd)

* Ibid.

District # 27 (Cont'd)

Old Town	9,058
Bradford	569
Hudson	482
Glenburn	1,196
Charleston	909
Corinth	1,212
Levant	802
Summit TIND	(0)
Kenduskeag	733
Silver Ridge Twp.	100
TIR5 Wels	(0)
Molunkus TA RS	30
Upper Molunkus TIR4	(0)
Crystal	281
Glenwood Plt.	9
T2R4	(0)
T3 R4 Wels	(0)
T3 R3 Wels	(0)
T3 RI	(0)
T5 RI	(0)
T3 R9	(0)
T2 R9	(0)
T2 R8	(0)
T1 R7 Mattamiscontis	(6)
	<u>30,203</u> (+92)* (.31%)*

DISTRICT #28

Hancock County	29,527
(except Bucksport & Orland)	
Isle au Haut	45
Clifton	233
	<u>29,805</u> (-306)* (1.02%)*

DISTRICT #29

Washington County	29,859
Haynesville	157
Orient	83
Weston	162
Bancroft	53
	<u>30,314</u> (+203)* (.67%)*

* Ibid.

DISTRICT #30

Hersey	81	
Merrill	271	
Millinocket	7,742	
E. Millinocket	2,567	
Medway	1,491	
Moro	92	
Stacyville	547	
Patten	1,266	
Piscataquis County	15,596	
(less Wellington & Parkman)		
Mt. Chase Plt.	197	
Unorg. N. Penobscot	169	
	<u>30,019</u>	(-92)* (.31%)*

DISTRICT #31

Presque Isle	11,452	
Caribou	10,419	
Woodland	1,218	
Perham	436	
Washburn	1,914	
Wade	255	
New Canada	300	
Wallagrass	617	
St. John	377	
St. Francis	811	
Allagash	456	
Eagle Lake	908	
Winterville Plt.	164	
Westmanland Plt.	52	
Unorg. Terr. N. Aroos. (except T17 R3)	759	
	<u>30,138</u>	(+27)* (.09%)*

* Ibid.

DISTRICT #32

Limestone	10,360
Caswell	693
Hamlin	352
Cyr Plt.	155
Van Buren	3,971
Grand Isle	797
Madawaska	5,585
St. Agatha	868
Frenchville	1,375
Stockholm	388
Connor Twp.	575
New Sweden	639
Fort Kent	4,575
T17 R3	(0)

30,333 (+222)* (.74%)*

DISTRICT #33

Portage Lake	477
Nashville Plt.	50
Garfield Plt.	104
Ashland	1,761
Masardis	317
Chapman	328
Fort Fairfield	4,859
Easton	1,305
Mars Hill	1,875
Blaine	903
Bridgewater	895
Westfield	517
E. Plt.	18
Monticello	1,072
Littleton	958
Houlton	8,111
Hodgdon	933
Cary Plt.	184
Linneus	608
New Limerick	427
Ludlow	259
Hammond Plt.	73
Oakfield	836
Mapleton	1,598
Smyrna	318

(Cont'd)

* Ibid.

District #33 (Cont'd)

Island Falls	913	
Dyer Brook	165	
Castle Hill	519	
Amity	156	
Unorg. Cen. Aroos.	82	
T4 R3	(0)	
TA R2	6	
Forkstown	(0)	
	<u>30,627</u>	(+516)* (1.71%)*

State Total - 993,601

(Only 62 people not accounted for)
(This is due to the inexactness of Population data
available for unorganized territory in Maine)

* Ibid.

