

## STATE OF MAINE

## LEGISLATIVE RESEARCH COMMITTEE

# SECOND SUMMARY REPORT TO THE ONE HUNDRED AND FIFTH LEGISLATURE VOLUME TWO

JANUARY, 1971



STATE OF MAINE LEGISLATIVE RESEARCH COMMITTEE STATE HOUSE AUGUSTA, MAINE 04330

December 28, 1970

REPRESENTATIVE WILLIAM E. DENNETT, CHAIRMAN

SENATOR JOSEPH SEWALL. VICE CHAIRMAN

SENATORS

KENNETH P. MACLEOD EX OFFICIO ARMAND DUQUETTE BENNETT D. KATZ RICHARD W. LOGAN CARROLL E. MINKOWSKY ROBERT E. MOORE ELMER H. VIOLETTE

REPRESENTATIVES

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OFFICE OF

LEGISLATIVE RESEARCH SAMUEL H. SLOSBERG, DIRECTOR DAVID S. SILSBY, ASST. DIRECTOR

OFFICE OF LEGISLATIVE FINANCE

WILLIAM H. GARSIDE, FINANCE OFFICER SAMUEL A. HINDS, ASST. FINANCE OFFICER TO THE MEMBERS OF THE 105TH LEGISLATURE:

The Legislative Research Committee hereby has the pleasure of submitting to you Volume II of its report on activities for the past two years.

This volume relates to all remaining matters except for State Government Reorganization H.P. 1468, which was undertaken by the Committee in conjunction with the State Planning Office and previously published and released by that office under separate cover on December 2, 1970.

We of the Committee gratefully acknowledge our indebtedness to the many individuals, organizations and agencies for their valuable contributions to the work of the Committee and it is our hope that the information contained in this report will be of assistance to the Members of the 105th Legislature and the people of the State of Maine.

Respectfully submitted,

Hilliam & Renned

William E. Dennett Chairman Legislative Research Committee

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## LEGISLATIVE RESEARCH

### COMMITTEE HISTORY

#### A BRIEF HISTORICAL SKETCH

of the

#### LEGISLATIVE RESEARCH COMMITTEE

The Legislative Research Committee is a bipartisan agency of the Maine State Legislature created by statute, with a membership from both branches. The Committee was established as a means of providing assistance to the Legislature so that it could more efficiently discharge its constitutional responsibilities as the law making branch of State Government.

The Legislative Research Committee was created by the Eighty-Ninth Legislature during the Special Session of October 21-24, 1940. The Bill creating the Committee (AN ACT to Create a Legislative Research Committee, S.P. 788, L.D. 1265), which followed up earlier efforts at legislation, was passed over Governor Barrows' veto on October 23, 1940, as P.L., 1939, c. 315 (R.S., 1944, c. 9, §§23-33).

The principal objection (Veto Message, L.R., Sp. Sess., 1940, pp. 194-195) was the belief that much of the activity of the Committee would duplicate the functions of the State Auditor whose staff and appropriation had been already enlarged as "a constant and complete safeguard against any reoccurrence of that which had been going on for the past ten years." The fact that the Committee was proposed as a means of "eliminating legislative congestion" was adjudged by the Governor to be "commendable," but that it was "wholly inconceiv-

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able . . . that any administrative (Executive, Legislative, or Judicial), such as this State would ever have . . . (would) lack either the machinery or the determination to meet the issue squarely and quickly."

The present law provides (R.S., 1964, T. 3, §§161-164), with respect to the activities of the Legislative Research Committee, that the Committee shall collect and provide impartial and accurate information concerning the legislative problems which come before it. The Committee has the authority to investigate and examine into the costs of State governmental activities, and may examine and inspect the records of any agency of the State of Maine. The Committee also has the authority to hold hearings, administer oaths, issue subpoenas, compel the attendance of witnesses and the production of books, papers and documents and take testimony.

As presently constituted, the Committee consists of 7 Senators and 10 Representatives, appointed by the President of the Senate and the Speaker of the House from the majority and minority parties in their separate branches approximately in proportion to their respective membership (P.L., 1965, c. 425, section 2-B). The President of the Senate and the Speaker of the House of Representatives also serve the Committee in an ex officio capacity bringing the total membership to 19. The officers of the Committee, which are elected from its membership, include a Chairman and Vice Chairman who serve at the pleasure of the Committee.

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By statute the Legislative Research Committee is required to make or cause to be made such studies and investigations as the Legislature directs. In addition, the Committee is empowered to and has liberally exercised its own initiative by undertaking studies of matters pertaining to important issues of public policy and questions of statewide interest. The Committee's ultimate objective is to assist the Legislature by submitting factual information pertinent to the questions involved, along with such findings and recommendations for action or nonaction as the Committee deems desirable. Among various rules adopted for conduct of Committee affairs is a provision for regular meetings of the Committee on the third Wednesday of each calendar month unless otherwise ordered by the Chairman.

In addition to serving as a policy making body, the Legislative Research Committee also exercises general supervision over two permanent legislative offices:

The Office of Legislative Research, consisting of a Director, his Assistant and 4 Legislative Technicians.

The Office of Legislative Finance, consisting of the Legislative Finance Officer, his Assistant and 2 Secretaries.

The Office of Legislative Research was created in 1947 when the 93rd Legislature combined the then existing Office of Revisor of Statutes with the Legislative Research Committee. The 3 main functions of the Office of Legislative Research are:

1. To assist the Legislative Research Committee in the various research projects which it undertakes, by providing staff assistance.

2. To continuously revise the Maine Statutes for the purpose of preparing a basis for bulk revisions of the statutes and to prepare and index for printing after adjournment of each session of the Legislature the session laws thereof.

3. To aid the members of the Legislature in the preparation of bills and resolves for introduction into the Legislature and to place such legislation in its final form.

The Office of Legislative Finance was created as an agency of the Legislative Research Committee in 1961 primarily to assist the Committee and the Legislature "in forming an independent judgment in the determination of any fiscal matters."

To this end, the Legislative Finance Office collects and makes factual information available concerning the fiscal affairs of the State for the use of members of the Legislature and the Committee. The Legislative Finance Office for the past several years has also provided staff assistance to the Governmental Operations Subcommittee and served as secretariat for various Joint Interim Committees created by the Legislature. The work of the Committee is conducted by committees and subcommittees utilizing the staff assistance of both offices. Its studies, which incidentally have taken on greater significance in recent years, are indexed and in most instances are readily available through the facilities of the Law and Reference section of the Maine State Library.

Along with a number of major studies, the Committee has dealt with numerous State and local problems and subjects. Each of the studies undertaken by the Committee goes through a process of intensive research by the full Committee or a Subcommittee and the staff which in turn is augumented by public hearings, conferences and executive sessions held by the members of the Committee with the public, interested persons and officials of the various State and local agencies. Studies begun by the Committee, as a result of legislative assignment, are normally completed prior to the convening of the next regular session of the Legislature to which a report is made.

Since recent legislative sessions have become more and more involved in complex problems, the number of legislative assignments for consideration by the Committee has shown a marked increase due to the efforts of the Legislature to deal with the expansion of existing services and addition of new governmental programs. The number of studies which once were comparatively few in number has now developed into an impressive list of subjects, many of which would not be practical to report.

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LEGISLATIVE RESEARCH COMMITTEE AUTHORITY

#### CHAPTER 7

#### LEGISLATIVE RESEARCH COMMITTEE

Sec.	
161	Composition of committee; appointment.
162	Term of office; vacancies.

163 Authority; studies; purposes; director.

164 Functions and services of director.

#### \$161. Composition of committee; appointment

A Legislative Research Committee, as heretofore established, shall consist of 7 Senators to be appointed by the President of the Senate from the majority and minority parties in the Senate, approximately in proportion to their respective membership in the Senate, and 10 Representatives to be appointed by the Speaker of the House of Representatives from the majority and minority parties in the House, approximately in proportion to their respective membership in the House, during each regular session. The President of the Senate and the Speaker of the House of Representatives shall be members ex officio. The committee shall elect a chairman who shall serve as such at the pleasure of the committee.

R. S. 1954, c. 10, §24; 1955, c. 381; 1965, c. 425, §2-B.

#### §162. Term of office; vacancies

Members of the committee shall hold office from the date of their appointment until the final adjournment of the next succeeding regular session of the Legislature following their appointment. Any vacancy arising in the membership from the Senate shall be filled by the President of the Senate and any vacancy arising in the membership from the House of Representatives shall be filled by the Speaker of the House of Representatives.

R. S. 1954, c. 10, §25.

#### \$163. Authority; studies; purposes; director

The committee shall have authority:

1. Collect information. To collect information concerning the government and general welfare of the State;

2. Examine construction and statutes. To examine the effects of constitutional provisions and previously enacted statutes and recommend amendments thereto;

3. State Government. To study the possibilities for consolidation in State Government, for elimination of all unnecessary activities and of all duplication in office personnel and equipment, and for the coordination of departmental activities, and for methods of increasing efficiency and economy;

4. Assist Legislature. To assist the Legislature in proper performance of its constitutional functions by providing its members with impartial and accurate information and reports concerning the legislative problems which come before it, which information may be obtained by independent studies or by cooperation with and information from similar agencies in other states as to the practice of other states in dealing with similar problems;

Meetings; quorum; hearings; evidence. The committee shall 5. meet as often as may be necessary to perform its duties and, in any event, shall meet at least once in each quarter. Six members shall constitute a quorum and a majority thereof shall have authority to act in any matter falling within the jurisdiction of the committee. The committee may hold either public or private hearings at its discretion and may hold executive sessions, excluding all except members of the committee. At any public hearing, witnesses who testify, whether summoned or not, shall be subject to cross-examination at the will of any interested party or his attorney. In such public hearings, at the request of any interested party or his attorney, common law or statutory rules of evidence shall apply and the Attorney General or any attorney in his department designated by him shall, at the request of the committee or such interested party or his attorney, be present at such public hearings and shall rule on the admissibility of any evidence;

6. Administer oaths; subpoena; witnesses. In the discharge of any duty imposed, the committee shall have the authority to administer oaths, issue subpoenas, compel the attendance of witnesses and the production of any papers, books, accounts, documents and testimony, and to cause the deposition of witnesses, either residing within or without the State, to be taken in the manner prescribed by law for taking depositions in civil actions in the Superior Court. In case of disobedience on the part of any person to comply with any subpoena issued in behalf of the committee, or on the refusal of any witness to testify to any matters regarding which he may be lawfully interrogated, it shall be the duty of the Superior Court of any county, on application of a member of the committee, to compel obedience by proceedings for contempt, as in the case of disobedience of the requirements of a subpoena issued from such court or a refusal to testify therein. Each witness who appears before the committee by its order, other than a state officer or employee, shall receive for his attendance the fees and mileage provided for witnesses in civil cases in courts of record, which shall be audited and paid upon the presentation of proper vouchers sworn to by such witness and approved by the secretary and chairman of the committee;

1961, c. 417, § 8.

7. Director. The Legislative Research Committee shall appoint a qualified Director of Legislative Research. He shall be chosen without reference to party affiliations, and solely on the ground of fitness to perform the duties of his office. He shall be well versed in economics, in political science and law, and in methods of research. He shall hold office for a term of 6 years from the date of his appointment and until his successor has been appointed and qualified. He shall receive any necessary traveling expenses; 1955, c. 473, § 1; 1957, c. 418, § 1; 1959, c. 361, §1; 1963,

c. 380, §1; 1965, c. 412, § 4; 1967, c. 476, §1; 1969, c. 504, §2.

8. Appropriations. Appropriations for carrying out the purposes of this chapter shall be made biennially by the Legislature. All appropriations or allocations by the Legislature for specific studies to be carried out by the Legislative Research Committee shall not lapse but shall be carried forward and expended for the purpose for which the appropriation or allocation was made;

1969, c. 527.

9. State departments to aid. Each state department shall furnish to the Legislative Research Committee such documents, material or information as may be requested by the committee or by the Director of the Legislative Research Committee;

10. Studies by state departments. Each officer, board, commission or department of State Government shall make such studies for the committee as it may require and as may be reasonably made without derogating from its chief functions and duties;

11. Recommendations by Governor. The Governor may from time to time send the committee messages containing his recommendations for legislation and explaining the policy of the administration;

12. Committee minutes. The committee shall keep minutes of matters considered and votes taken at its meetings and shall make reports to the Legislature on all matters which come before the committee, the actions taken thereon, and the progress made in relation thereto;

13. Reports. Reports of the committee may be made from time to time to members of the Legislature and to members of the incoming Legislature and to the public. A final report shall be made to the Legislature not later than during the first week of each regular session;

13-A. Printing. To arrange for printing and binding its reports without using the facilities of the State Bureau of Purchases. 1967, c. 357.

14. Compensation. The members of the committee shall be compensated for the time spent in attendance at meetings of the committee and of its duly constituted subcommittees, and when engaged in performance of duties under the instructions of the committee and authorization by its chairman at the rate of \$10 per day and actual expenses incurred. No compensation shall be paid for attendance at any meeting of the committee held while the Legislature is in session. 15. Legislative Finance Officer. The Legislative Research Committee shall appoint a Finance Officer. He shall be chosen without reference to party affiliation and solely on the ground of fitness to perform the duties of his office. He shall hold office for a term of 6 years from the date of his appointment and until his successor has been appointed and qualified. He shall receive any necessary traveling expenses which shall be paid from the legislative appropriation. His duties shall be:

A. To collect and assemble factual information concerning the fiscal affairs of the State for the use of the Joint Appropriations and Financial Affairs Committee of the Legislature in formulating its proposals for appropriations;

<u>B.</u> To examine all requests for appropriations made by the various executive agencies of State Government and attend any hearings necessary to obtain complete information;

<u>C.</u> To examine other requests for payment of which appropriations are to be requested;

<u>D.</u> To report in such manner as shall be directed by the Legislative Research Committee as to any matters which may be of assistance to the committee or the Legislature in forming an independent judgment in the determination of any fiscal matters. (1961, c. 411.)

The Finance Officer shall appoint, with the approval of the Legislative Research Committee, an assistant finance officer to assist the Finance Officer in carrying out his duties. He shall be chosen without reference to party affiliation and solely on the grounds of fitness to perform the duties of his office. He shall hold office for 6 years from the date of his appointment and until his successor has been appointed and qualified. His salary shall be determined by the Legislative Research Committee.

The Office of Legislative Finance Officer shall serve as the secretariat of the Joint Legislative Committee on Appropriations and Financial Affairs.

R. S. 1954, c. 10, §26; 1955, c. 473, §1; 1957, c. 418, §1; 1959, c. 361, §1; 1961, c. 411; c. 417, §8; 1963, c. 380, §1; 1965, c. 341, §1; c. 412, §4; c. 425, §2-D; c. 465; 1967, c. 357; c. 476, §§1,2; 1969, c. 8, §2; c. 504, §§ 2, 3; c. 527.

§164. Functions and services of director

The director shall perform the following functions and duties:

1. Research and reference service. Provide a comprehensive research and reference service on legislative problems;

2. Reports. Prepare reports setting forth the political, social and economic effects of legislation enacted, or proposed to be enacted, in this State or elsewhere, when so directed by the Legislative Research Committee or by either or both branches of the Legislature; 3. Assist committees. Assist and cooperate with any interim legislative committee or other agency created by the Legislature or appointed by the Governor;

4. Revision. Upon request, assist any agency appointed to revise the statutes of the State or any portion thereof, and at the direction of such agency, to consolidate, revise and clarify the statutes of the State;

5. Bill drafting. To furnish to the members of the Legislature the assistance of expert draftsmen qualified to aid the Legislature in the preparation of bills for introduction into the Legislature. During regular sessions of the Legislature he shall perform such duties in addition to those provided for in this chapter as the Legislature shall direct;

6. Session laws. Prepare and index for printing as promptly as possible after the adjournment of each session the session laws thereof, which compilation shall include all acts and resolves which the Legislature has adopted during the session and which have received the approval of the Governor, when such approval is necessary, and any other material of a general nature that the committee may determine;

Immediately after each session of the Legislature to distinguish private and special laws from the public laws, and to cause cumulative tables to be prepared showing what general statutes have been affected by subsequent legislation in such manner as to furnish ready reference to all such changes in the statutes and in addition thereto shall make a complete index of the public laws of the State passed since the last revision of the statutes. The tables and index so prepared shall be printed in the official edition of the laws of the State;

7. Copy of public laws. After each session of the Legislature, to cause the public laws enacted thereat to be printed on good paper and in suitable type and to distribute the same within the State to all citizens thereof making a request therefor;

8. Pocket supplements. After each session of the Legislature to cause to be published cumulative pocket supplements of the volumes of the Revised Statutes, and any replacement or recompiled volumes thereof, which shall contain an accurate transcription of all public laws, the material contained in the next preceding pocket supplement, complete and accurate annotations to the statutes, appendix and other material accumulated since the publication of the next preceding pocket supplement and a cumulative index of said material;

1955, c. 463, §1.

9. Continuing revision. After each session of the Legislature to prepare a report inserting in their proper places in the Revised Statutes public laws enacted since the last revision of the statutes, and after each subsequent session of the Legislature to prepare and file a report supplementing the report so that such reports and supplements thereto shall form the basis of the next revision of the statutes, such reports to be made to the Secretary of State; 10. Report. After each session of the Legislature to prepare a report to the Legislature recommending legislation that will keep the statutes continuously revised and to file this report with the Secretary of the Senate on or before January 1st immediately preceding each biennial session of the Legislature;

<u>11. Office hours.</u> The offices of the director shall be kept open during the time provided for other state offices, and when the Legislature is in session at such hours, day and night, as are most convenient for Legislators;

12. Assistants. The director shall appoint, with the approval of the Legislative Research Committee, an assistant director for a term of 6 years from the date of his appointment, and such technical assistants, and shall appoint, subject to the Personnel Law, such clerical assistants, as may be necessary to carry out this chapter. (1957, c. 397, §5) (1969, c. 8, §1)

R. S. 1954, c. 10, §27; 1955, c. 463, §1; 1957, c. 397, §5; 1969, c. 8, §1.

#### RELATED STATUTES

#### ADDITIONAL TITLE 3 STATUTES

R. S., T. 3, §42, amended. The 4th sentence of section 42 of Title 3 of the Revised Statutes as repealed and replaced by chapter 167 of the public laws of 1965 reads as follows:

Chapter 1. Organization of the Legislature

A perpetual inventory of all legislative property shall be maintained under the supervision of the Legislative Research Committee and an accounting thereof shall be made to the Legislature upon its request. 1965, c. 167

R. S., T. 3, §273, amended. The 2nd sentence of section 273 of Title 3 of the Revised Statutes as repealed and replaced by chapter 238 of the public laws of 1969 reads as follows:

Chapter 13. Commission on Intergovernmental Relations

The office of the Legislative Finance Officer shall serve as the secretariat of the commission. 1969, c. 238

TITLE 5 STATUTES

<u>R. S., T. 5, §7, repealed and replaced.</u> The last paragraph of section 7 of Title 5 of the Revised Statutes as repealed and replaced by section 1 of chapter 544 of the public laws of 1969 reads as follows:

Section 7. State-Owned Motor Vehicles

The Legislative Research Committee shall biennially study and review state motor vehicle needs and uses and shall report its findings to the Legislature. Department and agency heads shall justify the purchase of motor vehicles as part of request for appropriations before the Joint Standing Committee on Appropriations and Financial Affairs. 1969, c. 544, §1

R. S., T. 5, §304, amended. Section 304 of Title 5 of the Revised Statutes as amended by section 76 of chapter 590 of the public laws of 1969 reads as follows:

Chapter 14-A. Capitol Planning Commission

No construction projects shall be initiated in the Capitol Area for the development of state buildings and grounds following the adoption of the plan by the Legislature without the approval of the Legislative Research Committee and the commission of the proposals and plans for such projects.

1967, c. 458, §1; 1969, c. 590, §76

## LEGISLATIVE RESEARCH COMMITTEE RULES

RULES (Adopted July 16, 1957; July 14, 1959; July 11, 1961; July 180. 17, 1963; June 30, 1965; August 16, 1967; July 17, 1969)

Rule 1. Regular meeting dates. Regular meetings of the Committee shall convene on the third Wednesday of each calendar month; unless otherwise ordered by the Chairman or by two-thirds vote of those present at a previous meeting.

Rule 2. Regular meeting hours. The Committee shall convene each day at 10:00 A.M. unless otherwise ordered by the Chairman.

Rule 3. Official meeting place. Room 228 on the second floor of the State House shall be the official meeting place of the Committee. The Judiciary Room of the State House shall be maintained and reserved, when the Legislature is not in session, for the use of the Legislative Research Committee.

Rule 4. Special meetings. Special meetings of the Committee may be held at such times as the Chairman may determine.

Rule 5. Notice of special meetings. The Director upon the request of the Chairman shall issue written calls for all special meetings of the Committee. The call shall give the date and time of the meeting and such other information as the Chairman may direct.

Rule 6. Subcommittee meetings. The Director upon the request of the Chairman of a Subcommittee shall issue written calls for a meeting of the Subcommittee. The call shall give the date, and time of the meeting, and such other information as the Chairman may direct.

Rule 7. Meetings public. All meetings of the Committee and Subcommittees shall be public, except for executive sessions of the Committee or Subcommittees.

Rule 8. Minutes of meetings. The Director shall maintain an accurate, permanent record of all minutes and proceedings of the Committee and Subcommittees.

Rule 9. Order of business. The regular order of business of the Committee shall be:

- (a) Call to order.
- (b) Roll call.
- (c) Reading and correction of minutes.
- (d) Reading of communications.
- (e) Original motions.
- (f) Reports of Subcommittees.
- (g) Committee meeting.

Rule 10. Rules of order. The proceedings of the Committee shall be conducted in accordance with Robert's Rules of Order, except as otherwise specified in these rules. Rule 11. Naming of Subcommittees. All Subcommittees shall be named by the Chairman and shall consist of not less than 3 members.

Rule 12. Appointment of Chairman and Vice-Chairman. The Committee shall select a Chairman, who shall preside at all meetings of the Committee when present. The Committee shall select a Vice-Chairman, who shall act as Chairman in the absence of the Chairman. The Vice-Chairman shall not be a member of the same branch of the Legislature as the Chairman.

<u>Rule 13.</u> Progress reports. Each Subcommittee may make a progress report on the matters referred to it at the regular meetings of the Committee. When a Subcommittee reports progress, a member of the Subcommittee may read or explain the report, and the Committee may immediately consider the information, facts and opinions presented in the report and may instruct the Subcommittee regarding its further action. Progress reports shall be of such a nature as to inform other members of the Committee of the problems involved and the possible solutions which might be considered.

Rule 14. Final reports. Each Subcommittee shall present a written, final report on the matters referred to it on or before the regular meeting of the Committee in October during the year the Legislature is not in regular session.

Rule 15. Expense accounts-subcommittees. The members of a Subcommittee shall incur no expenses in connection with Committee business except upon the approval of the Committee Chairman.

Rule 16. Release of information. Statements to the press or public relative to Committee matters shall not be made except by the Chairman or by those members authorized by him.

Rule 17. Change of rules. These rules may be altered, suspended or amended upon a two-thirds vote of the Committee present and voting.

Rule 18. Additional studies. No studies in addition to those referred to it by the Legislature shall be considered by the Committee but by a two-thirds vote of the Committee present and voting.

# DIRECTORY OF COMMITTEE MEMBERSHIP

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1941 -- 1970

# CHAIRMEN AND VICE CHAIRMEN

1939	Sen.	Nathaniel Tompkins, Chairman	89th
1941	Sen.	Robert B. Dow, Chairman	90th
1943	Sen.	Lauren M. Sanborn, Chairman	91st
1945	Sen.	Edward B. Denny, Jr., Chaìrman	92nd
1947	Sen.	Edward B. Denny Jr., Chairman	93rd
1949	Sen.	Robert N. Haskell, Chairman	94th
1951	Sen.	Frederick N. Allen, Chairman	95th
1953		Edward E. Chase, Chairman Samuel W. Collins, Chairman	96th
1955		Roy U. Sinclair, Chairman George D. Pullen, Vice Chairman	97th
1957		Rodney E. Ross Jr., Chairman Miles F. Carpenter, Vice Chairman	98th
1959	Sen.	Earle M. Hillman, Chairman J. Hollis Wyman, Chairman Robert G. Wade, Vice Chairman	99th
1961		Harold Bragdon, Chairman Dwight A. Brown, Vice Chairman	100th
1963		Dwight A. Brown, Chairman Bradford S. Wellman, Vice Chairman	l01st
1965		Louis Jalbert, Chairman Floyd L. Harding, Vice Chairman	102nd
1967	Sen.	Horace A. Hildreth Jr., Chairman Kenneth P. MacLeod, Chairman Samuel A. Hinds, Vice Chairman	103 <b>r</b> đ
1969		William E. Dennett, Chairman Joseph Sewall, Vice Chairman	104th

Albair, Sam A. R., Caribou	(R'63; S'67)
Albee, Earle W., Portland	(R'51; R'53)
Allen, Frederick N., Portland	(R'47; S'49; S'51)
Baker, Ethel B., Orrington	(R'67; R'69)
Baxter, John L., Jr., Pittsfield	(R'61)
Beane, William S., Moscow	(R'65)
Bearce, Harry W., Hebron	(R'51; R'53)
Bearce, Louis D., Caribou	(R'51)
Benson, David B., Southwest Harbor	(R'63; R'67; R'69)
Berry, Richard N., Cape Elizabeth	(R'61)
Bibber, Earl V., Kennebunkport	(R'55)
Binnette, Joseph E., Old Town	(R'65)
Boisvert, Romeo T., Lewiston	(S'65)
Boucher, Jean Charles, Lewiston	(S'41; S'55)
Boutin, Earnest A., Lewiston	(R'43; R'45)
Bragdon, Harold, Perham	(R'57; R'59; R'61)
Brewer, Albert C., Presque Isle	(S'51)
Briggs, Ezra James, Caribou	(S'59)
Briggs, Gordon D., Hampden	(R'41)
Broggi, Carl J., Sanford	(R'47)
Brooks, Ralph D., Jr., Yarmouth	(S'63)
Brown, Dwight A., Ellsworth	(R'59; S'61; S'63; S'65)
Brown, Harry M., Unity	(R'43; R'45; R'47; R'49)
Campbell, Joseph B., Augusta	(S'67)
Campbell, Riley M., Guilford	(R'51; R'53)
Carpenter, Miles F., Skowhegan	(S'53; S'55; S'57)
Carswell, Catherine H., Portland	(R'65)
Carter, John H., Bethel	(R'51; S'53)
Charles, Arthur, Portland	(S'59)
Chase, Edward E., Cape Elizabeth	(R'47; R'51; S'51; S'53)
Childs, Dana W., Portland	(R'55; R'57; R'65)
Cleaves, Robert E., Jr., Portland	(S'45)
Cole, William R., Liberty	(S'57; S'59; S'61; S'63)
Collins, Samuel W., Caribou	(R'45; R'47; S'51; S'53)
Connellan, James A., Portland	(R'45)
Cormier, Lucia M., Rumford	(R'57; R'59)
Cote, Albert E., Lewiston	(R'65; R'67; R'69)
Curtis, Cleveland P., Bowdoinham	(R 05, R 07, R 07) (R'59)
Davis, Earl W., Harrison	(S'57)
Dennett, William E., Kittery	(R'67; R'69)
Denny, Edward B., Jr., Damariscotta Doughty, John T., Gray	(S'45; S'47) (R'43) (S'41)
Dow, Robert B., Norway	(S'41)
Downs, George G., Rome	(R'43; R'45)
Dunham, Lloyd T., Ellsworth	(R'51)
Duquette, Armand, Biddeford	(R'55; S'65; S'67; S'69)
Durgin, Deane A., Raymond	(R'69)

Earles, William G., South Portland (R'59) (R'57; R'59) Edgar, Joseph T., Bar Harbor Edmunds, E. Perrin, Fort Fairfield (S'63) Elliot, Albert B., Thomaston (S'43) Elliott, Ross, Corinth (R'47) (R'57; R'59) Emmons, Albert W., Kennebunk (S'61) Erwin, James S., York (R'41)Farwell, E. Sam, Unity Ferguson, Norman K., Hanover (S'61; S'63) (R'51) Fuller, David W., Bangor Gifford, Kenneth R., Manchester (R'65) Gill, John E., South Portland (R'63) (R'61) Good, Vinal G., Sebago (R'51; R'53) Hand, Lynwood E., New Limerick Hanson, Percy K., Gardiner (R'55) (S'65) Harding, Floyd L., Presque Isle (R'45; S'47; S'49; S'55; S'57) Haskell, Robert N., Bangor Hayward, John P., Jr., Machias (R'47; R'49) Hildreth, Horace A., Cumberland (S'41)Hildreth, Horace A. Jr., Falmouth (S'67) Hillman, Earle M., Bangor (S'59; S'61) (S'63; R'67) Hinds, Samuel A., Ellsworth (R'63) Humphrey, Archie L., Augusta Jalbert, Louis, Lewiston (R'47; R'51; R'53; R'63; R'65; R'67; R'69) (S'67) Johnson, Harvey, Smithfield Jordan, R. Pierpont, Saco (R'43) Katz, Bennett D., Augusta (S!69) (R'61; R'63; R'65; R'67; R'69) Kennedy, David J., Milbridge (S'57; S'59) Lessard, Alton A., Lewiston Letourneau, Raymond J., Sanford (S'65)Levesque, Emilien A., Madawaska (R'65; R'67; R'69) Libby, Roy S., Caribou (R'41)Logan, Richard W., York (S'69) (R'51; R'53; S'55) Low, Seth, Rockland MacLeod, Kenneth P., Brewer (S'67; S'69) Marden, Robert A., Waterville (S'61; S'63) Marsans, Romie L., Jr., Monmouth (R'47; R'49) Maxwell, Robert W., Winthrop (R'55; R'57) Maxwell, Sidney D., Jay (R'61; S'65) McCluskey, Leroy M., Warren (R'55) (R'47; R'49) McKemn, Harry B., Lovell McNamara, Robert C., Winthrop (R'41)Minkowsky, Carroll E., Lewiston (S'69) Moore, Robert E., Casco (S'69)

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Palmer, Linwood E., Jr., Nobleboro (R'49) Parker, Clarence W., Sebec (S'55; S'57; S'59) Payson, W. Mayo, Portland (R'41; R'43) Pelletier, Lorenzo J., Sanford (R'41)Poulin, Roland J., Waterville (**R'41**) Pullen, George D., Oakland (R'51; R'53; R'55) (S'65; S'67) Reed, Carlton Day, Jr., Woolwich Reed, John H., Fort Fairfield (S'59) Rogerson, Norman R., Houlton (S'57) Richardson, Harrison L., Cumberland (R'67; R'69) Rideout, Raymond M., Jr., Manchester (R'67; R'69) (S'57) Rogerson, Norman R., Houlton (R'55; S'57; R'65; R'67) Ross, Rodney E., Jr., Bath Ross, Rodney W., Brownville (R'65) (S'43) Sanborn, Lauren M., Portland Savage, Brooks E., Skowhegan (S'45; S'47; S'49) Sewall, Joseph, Old Town Silsby, William S., Anrora (S'67; S'69) (R'47; R'49) Sinclair, Roy U., Pittsfield (R'51; S'55) Snow, Roger V., Jr., Falmouth (S'65; S'67) Snow, Stanley G., Auburn (R'45)Stanley, James S., Bangor (S'61) (R'55) Stanley, Leslie H., Hampden Stanwood, Lawrence E., Steuben (R'55) Stilphen, Carl M., Rockland (S'59) Tabb, Foster F., Gardiner (S'51; S'53) Townsend, John E., Bangor (S'43)Trafton, Willis A., Jr., Auburn (R'55) Tyler, Jarvis L., Farmington (R'49) Tyndale, Elmont S., Kennebunkport (R'63) Violette, Elmer H., Van Buren (S'69) (R'57; R'59) Wade, Robert G., Auburn Weeks, George W., South Portland (S'55) Welch, E. A., Mars Hill (R'43)Wellman, Bradford S., Bangor (R'61; R'63) Wheeler, Mildred F., Portland (R'69) Whitman, Gilman B., Woodstock (R'61) Wyman, J. Hollis, Milbridge (S'55; S'57; S'59; S'61; S'63; S'67)