# MAINE STATE LEGISLATURE

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## STATE OF MAINE

# FINAL REPORT

OF THE

# One Hundred and Second

LEGISLATIVE RESEARCH COMMITTEE

PUBLICATION NUMBER
103-13
JUNE 30, 1967



# STATE OF MAINE LEGISLATIVE RESEARCH COMMITTEE AUGUSTA, MAINE 04330

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ENATOR FLOYD L. HARDING, VICE-CHAIRMAN

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SAMUEL H. SLOSBERG DIRECTOR DAVID S. SILSBY, ASS'T DIRECTOR

DFFICE OF
LEGISLATIVE FINANCE
FREDERICK W. KNEELAND,
FINANCE OFFICER
W.LLIAM H. GARSIDE,
ASS'T FINANCE OFFICER

To Members of the 103rd Legislature:

I have the privilege to submit herewith the final report of the One Hundred and Second Legislative Research Committee.

Through the 27 years since its creation by an Act of the Eighty-Ninth Legislature in 1940, the Committee and its staff have shared one basic objective - to service the needs of the Maine Legislature between sessions, within the limits of its authority.

Pursuant to statutory requirements, the Legislative Research Committee studies a variety of topics as ordered by the Legislature or voted upon by the Committee, and prepares impartial factual information in the form of research reports on such subjects for consideration at the next regular legislative session.

This report, presents an overall summary of this activity for the past biennium and attests to the high standards of research and related services which the Committee and its staff have made available.

On behalf of the members and staff of the 102nd Legislative Research Committee I wish to extend our sincere appreciation to the leadership and individual members of the 103rd Legislature, for their kind and courteous attention to committee reports and assignments and to the many individuals, organizations and persons in the service of the State whose assistance to

the Committee in its studies have made it possible to obtain information respecting the many problems before the Committee without whose cooperation the Committee could not have reached its conclusions.

I wish to extend on behalf of the Committee our gratitude and deep respect to Samuel H. Slosberg, who, as Director of Legislative Research, has faithfully, honorably and courteously provided the highest kind of professionalism in discharging the duties of his office; sincere appreciation is also extended to David S. Silsby, Assistant Director and the office staff of the Director -- Mrs. Ella G. Andrews, Mrs. Dorothy C. Berry, Mrs. Bernice M. Lee and Mrs. Anne F. Murphy.

The Committee would be remiss in its duties if it did not make special mention of the outstanding job of fair and impartial coverage by the news media during the biennium.

The recent elevation of Samuel S. Silsby, Jr., to the high office of State Archivist is a fitting challenge to his outstanding abilities and a tribute to one who served the Committee with such a deep sense of dedication for the past 12 years as Assistant Director. The members of this Committee offer to Sam their sincere wishes for good luck and God-speed in his new office.

It has been an honor and a pleasure to have served as Chairman of the Committee during the past biennium and I would like to express my personal gratitude to the staff and to each member of the Committee for their endless cooperation and dedicated service.

Respectfully submitted,

LOUIS JALBERT, Representative Lewiston, Maine

Chairman of the Legislative Research Committee

#### ONE HUNDRED AND SECOND LEGISLATIVE RESEARCH COMMITTEE

Representative Louis Jalbert, Lewiston, Chairman Senator Floyd L. Harding, Presque Isle, Vice Chairman

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Catherine H. Carswell, Portland
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Kenneth R. Gifford, Manchester
David J. Kennedy, Milbridge
Emilien A. Levesque, Madawaska
Rodney E. Ross, Jr., Bath
Rodney W. Ross, Brownville

#### Ex Officio:

Carlton Day Reed, Jr., Woolwich President of the Senate

Dana W. Childs, Portland
Speaker of the House

Office of Legislative Research:

Samuel H. Slosberg, Gardiner, Director David S. Silsby, Augusta, Assistant Director

#### Office of Legislative Finance:

Frederick W. Kneeland, Augusta, Finance Officer William H. Garside, Augusta, Assistant Finance Officer

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HISTORICAL SKETCH

OF THE

LEGISLATIVE RESEARCH COMMITTEE

The Legislative Research Committee is an agency of the Maine State Legislature created by statute, with a membership from both branches. The Committee was established as a means of providing assistance to the Legislature so that it could more efficiently discharge its constitutional responsibilities as the law making branch of State Government.

The Legislative Research Committee was created by the Eighty-ninth Legislature during the special session of October 21 - 24, 1940. The bill creating the Committee (AN ACT to Create a Legislative Research Committee, S. P. 788, L. D. 1265), which followed up earlier efforts at legislation, was passed over Governor Barrows' veto on October 23, 1940, as P. L., 1939, c. 315 (R. S., 1944, C. 9, sections 23 - 33).

The principal objection (Veto Message, L. R., special session, 1940, pp. 194 - 195) was the belief that much of the activity of the Committee would duplicate the functions of the State Auditor whose staff and appropriation had been already enlarged as "a constant and complete safeguard against any reoccurrence of that which had been going on for the past ten years." The fact that the Committee was proposed as a means of "eliminating legislative congestion" was adjudged by the Governor to be "commendable," but that it was "wholly" inconceivable . . . that any administrative (Executive,

Legislative, or Judicial), such as this State would ever have
. . . (would) lack either the machinery or the determination
to meet the issue squarely and quickly."

The support of the su

The present law provides (R. S., 1964, T. 3, sections 161 - 164), with respect to the activities of the Legislative Research Committee, that the Committee shall collect and provide impartial and accurate information concerning the legislative problems which come before it. The Committee has the authority to investigate and examine into the costs of State governmental activities, and may examine and inspect the records of any agency of the State of Maine. The Committee also has the authority to hold hearings, administer oaths, issue subpoenas, compel the attendance of witnesses and the production of books, papers and documents and take testimony.

As presently constituted, the Committee consists of 7
Senators and 10 Representatives, appointed by the President
of the Senate and the Speaker of the House from the majority
and minority parties in their separate branches approximately
in proportion to their respective membership (P. L., 1965,
c. 425, section 2-B). The President of the Senate and the
Speaker of the House of Representatives shall be members
ex officio bringing the total to nineteen members. The officers
of the Committee, which are elected from its membership, include a Chairman and Vice Chairman who serve at the pleasure
of the Committee.

The Legislative Research Committee serves as the policy making body, and exercises general supervision, over two separate and distinct legislative offices:

- Office of Legislative Research, consisting of a Director and Assistant Director of Legislative Research; and
- Office of Legislative Finance, consisting of the Legislative Finance Officer and Assistant Legislative Finance Officer.

The Office of Legislative Research was created in 1947 (P. L., 1947, c. 392) when the Ninety-third Legislature combined the then existing Office of Revisor of Statutes (established on a temporary basis by P. L., 1929, c. 367 and given permanent status the following year by P. L., 1931, c. 210), with the Legislative Research Committee. The three main functions of the Office of Legislative

Research are:

- To assist the Legislative Research Committee in the various research projects which it undertakes, as directed by the Legislature or as undertaken by the Committee itself;
- To continuously revise the Maine statutes for the purpose of preparing a basis for bulk revisions of the statutes, which revisions have occurred roughly every ten years; in conjunction with the duty of revising the statutes, to prepare and index for printing after adjournment of each session of the Legislature the session laws thereof and also to cause to be published cumulative

pocket supplements of the volumes of the Revised Statutes:

3. To aid the members of the Legislature in the preparation of bills for introduction into the Legislature, both at regular and special sessions.

The Legislative Research Committee was established in response to the need for a permanent legislative agency which would provide necessary services for the Legislature during the time it was not in session. The Committee, in order to relieve the members of the Legislature of the burden of coping with the wide variety of subjects requiring intensive study, has conducted numerous studies of this nature during its 26 years of existence in the several areas of government. The studies sponsored by the Committee have generally resulted in improvements in legislation and in State Government, thereby benefiting the entire State.

Some of the significant studies, resulting in major recommendations, include the reports of the Committee on:

Preservation of the Allagash

County Government in Maine

A District Court for Maine

Survey of Clerical and Data Processing Activities of State Government

Toxic Effect of Insecticides

Maine Federal Interstate Highway System

Legislative Procedures

Liquor

Maine Economy and Its Revenue Resources

Secondary Mortgage Loans

Home Repair Financing Act
Legislative Manual
Motor Vehicle Laws and Administration
State and Municipal Sewage Problems
State Tax Structure in Maine
School Finances and Needs
Medical School in Maine
State Personnel Laws and Administration
State Retirement System

Along with such major studies, the Committee has dealt with numerous State and local problems and subjects. Each of the studies undertaken by the Committee goes through a process of intensive research by the Committee's staff which in turn is augumented by public hearings, conferences and executive sessions held by the members of the Committee with the public, interested persons and officials of the various State and local agencies. Studies begun by the Committee, as a result of legislative assignment, are normally completed prior to the convening of the next regular session of the Legislature to which a report is made.

Since recent legislative sessions have become more and more involved in complex problems, the number of legislative assignments for consideration by the Committee has shown a marked increase due to the efforts of the Legislature to deal with the expansion of existing services and addition of new governmental programs. The number of studies which once were comparatively few in number has developed into an impressive list of subjects which the Committee must study

in order to make the essential facts known to the Legislature.

The rules of the Legislative Research Committee provide that "regular meetings of the Committee shall convene on the third Wednesday of each calendar month, unless otherwise ordered by the Chairman or by two-thirds vote of those present at a previous meeting." The following is a list of the regular meetings to be held by the Committee during the next biennium:

#### REGULAR MEETINGS

July 19, 1967	April 17, 1968
August 16, 1967	May 15, 1968
September 20, 1967	June 19, 1968
October 18, 1967	July 17, 1968
November 15, 1967	August 21, 1968
December 20, 1967	September 18, 1968
January 17, 1968	October 16, 1968
February 21, 1968	November 20, 1968
March 20, 1968	December 18, 1968

The activities of the Legislative Research Committee, unlike other legislative functions, are financed under the General Appropriations Act except for those studies which are specially funded by legislative order from the Legislative Appropriation or by an act or resolve drawn on the Unappropriated Surplus of the General Fund.

The office of Legislative Finance was created as an agency of the Legislative Research Committee by P. L., 1961,

"in forming an independent judgment in the determination of any fiscal matters." To this end, the Legislative Finance Office collects and makes factual information available concerning the fiscal affairs of the State for the use of members of the Legislature and the Committee. The Legislative Finance Office for the past several years has served as secretariat for various Joint Interim Committees created by the Legislature.

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The following is a summary of the annual expenditures of the Legislative Research Committee for the period 1948 to 1966: Year Ending

June 30	, K
1948	\$33,975
1949	. 18,297
1950	37,640
1951	17,465
1952	46,072
1953	38,408
1954	39,556
1955	24,502
1956	56,269
1957	45,639
1958	70,817
1959	34,605
1960	112,296
1961	76,944

# Year Ending

June 30						
1962		•		:	\$113,209	}
1963					58,17	5
1964		,			108,989	9
1965			•		51,63	3
1966	•		•		88,912	2

SUMMARY OF ASSIGNMENTS

OF THE

102ND LEGISLATIVE RESEARCH COMMITTEE

SP 525 To study existing style and form of printed bills and resolves. To study subject matter of Bill, "An Act Relating to Study SP 536 of Air Pollution," SP 375, LD 1192. SP 552 To review report and recommendations of Ernst & Ernst Survey of Department of Economic Development, SP 464. 569 To obtain information necessary to determine whether changes SP are needed to improve State Personnel Laws. SP 582 To study the Maine State Retirement System Law - (\$25,000 appropriated). SP 584 To study desirability of providing for training and instruction of the blind of this State. SP 598 To study shrinkage allowances on motor fuel for retailers and wholesalers. 600 To study classification processes and procedures governing SP the employment of professional and technical employees in Federal and other states. 1066 ΗP To study government, management and cost of the several counties in Maine. HP 1166 To study and review our Legislative procedures. 1168 To study problems relating to guardianship and custodial HPsupervision of retarded persons. HP 1169 To study in depth the "State of Maine Laws Relating to Public Schools." 1170 HP To study subject matter of Bill, "An Act Providing for the Registration of Home Improvement Companies and Salesmen," 1264. LDHP 1171 To study nursing homes, boarding homes and children's homes. HP 1172 To study the policy, functions and activities of the Division of Alcoholic Rehabilitation of the Bureau of Health of the Department of Health and Welfare.

to and from school and school sanctioned activities.

To study the adequacy of existing law in providing for the

safety of school children in the course of their transportation

HP

1173

HP	1174	To study the feasibility of a medical school in Maine.
HP	1176	To study the feasibility of constructing a high-level span on the Westport-Wiscasset Bridge to permit boat traffic under the bridge.
HP	1291.	To study subject matter of Bill "Relating to Secondary Mortgage Loans," LD 1789.

#### UNASSIGNED ACTIVITIES

#### OF THE

#### 102ND LEGISLATIVE RESEARCH COMMITTEE

- 1. Academies
- 2. Airport Survey
- 3. Bangor State Hospital
- 4. Bath Naval and Military School
- 5. Committee Hearing Room Facilities
- 6. Compact for Education
- 7. Department of Mental Health and Corrections
- 8. Election Laws
- 9. Expo 67 Progress Report, Montreal, Canada
- 10. Head Start Program
- 11. Higher Education Study Advisory Commission
- 12. Institutions
- 13. Legislative Aide Program
- 14. Liquor Inventories
- 15. Maine Power Rates
- 16. Medical School and Services Study Committee
- 17. Parking Facilities for Monthly Committee Meetings
- 18. Pre-Legislative Conference
- 19. Private Schools Association of Maine
- 20. Schools for Nursing
- 21. State House Space Allocation
- 22. Women's Reformatory and State School for Girls

# PUBLISHED REPORTS

# OF THE

# 102ND LEGISLATIVE RESEARCH COMMITTEE

103-1	Feasi	oility of Establishing Medical School in Maine					
103-2	Maine State Retirement System						
103-3	The Ma	The Maine Economy and Its Revenue Resources					
103-4	Legis	Legislative Manual					
103-5	A Prop	A Proposed Classification Plan					
103-6	A Prop	A Proposed Salary Plan for State Employees					
103-7	-7 Organizations and Policies for State Personnel						
	Adm	inistration					
103-8	Eightl	n Summary Report					
•	, 1.	Air Pollution					
	2.	Alcoholic Rehabilitation					
	3.	Department of Economic Development					
	4.	Gasoline Price Variances					
	5.	Home Repair Financing Act - Phase I					
	6.	Second Mortgage Loans - Phase II					
* *	7.	Public School Laws - Phase I					
	8.	Public School Laws - Phase II					
103-9	Ninth	Summary Report					
	1.	Nursing Homes - Phase I					
	2.	Childrens Homes - Phase II					
	3.	School Transportation Safety					
	1	Training & Instruction of the Blind					

- 5. Westport-Wiscasset Bridge
- 6. County Government
- 7. Guardianship of Retarded Persons
- 103-10 Liquor Inventories
- 103-11 Institutions
- 103-12 State House Space Allocation
- 103-13 Final Report of the 102nd Legislative Research

  Committee

SUMMARY OF COMMITTEE LEGISLATION

- 1 AN ACT to Provide Funds for Construction at the Blind Children's Resource Center in Portland.
- 15 AN ACT to Appropriate Funds and Provide Staff for Alcoholism Services.
- 21 AN ACT Relating to Automobile Mileage Allowance for State Employees.
- 76 AN ACT Appropriating Funds for Time and a Half Overtime Payment for State Employees.
- 106 AN ACT to Revise the Teacher Certification Laws.
- 153 AN ACT Relating to Audits for Judiciary and Legislature.
- 166 AN ACT Creating a Regional Coordination Program Under the Division of Industrial Promotion of the Department of Economic Development.
- 167 AN ACT Relating to Meetings of the Advisory Council of the Department of Economic Development.
- 168 AN ACT Relating to Membership of the Advisory Council of the Department of Economic Development.
- 169 AN ACT Providing for Consultant Services by the Division of Research and Planning of the Department of Economic Development.
- 170 AN ACT to Revise the Retirement System Law.
- 187 AN ACT Regulating Secondary Mortgage Loans.
- 269 AN ACT Providing for an Economist Within the Department of Economic Development.
- 305 AN ACT Relating to Applications for and Marking of Absentee Ballots.
- 466 AN ACT Relating to Establishment of Regional Planning Commissions.
- 470 AN ACT Revising the Law Relating to School Buses.
- 473 AN ACT Relating to Reimbursement for Additional Professional Work by Teachers.
- 474 AN ACT Relating to Reimbursement for Professional Educational Credits.
- 475 AN ACT Relating to the State's Share of the Salary of Superintendent of Schools.
- 549 AN ACT to Share Costs in School Administrative Districts on a Basis Other Than State Valuation.

- 877 AN ACT Increasing Pay for State Employees.
- 550 AN ACT Revising the Laws on School Bus Operators.
- 572 AN ACT Relating to Right of Entry and Inspection of Nursing Homes.
- 574 AN ACT Relating to the Guardianship of Mentally Retarded Persons.
- 588 AN ACT Changing Name of the Stevens Training Center to Stevens School.
- 641 AN ACT Authorizing Department of Health and Welfare to Provide Comprehensive Health Services.
- 702 AN ACT Relating to Transfer of Control of the Military and Naval Children's Home and Changing Name.
- 858 AN ACT Relating to Annual Estimates for County Taxes in Penobscot County.
- 922 AN ACT Relating to Appropriation to Maine Institution for the Blind.
- 928 AN ACT Relating to a Study of Air Pollution.
- 971 AN ACT Relating to Claims Against Estates of Deceased Recipients of Aid to the Aged, Blind and Disabled.
- 980 AN ACT Revising the Maine State Personnel Laws.
- 1028 AN ACT Relating to Eligibility for School Construction Aid.
- 1029 AN ACT to Permit School Administrative Districts to Join Together.
- 1034 AN ACT Relating to Attending Secondary School Outside of Residence.
- 1255 AN ACT Establishing a Grievance Procedure and Appeals Board for State Employees.
- 1301 AN ACT Making Mandatory the Reporting of Blindness to the Department of Health and Welfare.
- 1423 AN ACT to Clarify Certain Election Law Procedures.
- 1427 AN ACT Appropriating Funds for Inspection of Nursing Homes, Boarding Homes and Related Institutions.
- 1538 AN ACT to Reorganize the Department of Economic Development and to Revise the Maine Industrial Building Authority and Maine Recreation Authority Laws.

- 1015 AN ACT Establishing Social Security Benefits for State Classified Service Employees.
- 1378 AN ACT Relating to Retirement Benefits of State Employees at Correctional and Mental Institutions and Liquor Inspectors.
- 1539 AN ACT to Revise the Election Laws. (New Draft of L. D. 620)
- 1642 AN ACT Changing the Foundation Program Per Pupil Allowances. (New Draft of L. D. 636)
- 1672 AN ACT Appropriating Moneys to Carry out Duties of the Legislative Research Committee. (Enacted as P. & S. L., 1965, chapter 283)
- 1682 AN ACT Relating to Location of Legislative Conference Prior to the Commencing of the 103rd Legislature. (Indefinitely postponed, 1965)
- 1683 AN ACT Appropriating Funds to County of Lincoln, Town of Wiscasset and Town of Westport for Reimbursement of Funds Expended on Westport-Wiscasset Bridge Span.

  (New Draft of L. D. 913)
- 1686 AN ACT For Shrinkage Allowance on Motor Fuel for Service Stations. (Enacted as P. L., 1965, chapter 504)
- 1688 AN ACT Appropriating Additional Funds for Alcoholism Services. (Enacted as P. & S. L., 1965, chapter 250)
- 1699 AN ACT Relating to a Compact for Education. (Indefinitely postponed, 1965)
- 1725 AN ACT Relative to Issuance and Revocation of Boarding Home Licenses. (Enacted as P. L., 1965, chapter 462)
- 1752 AN ACT Establishing Legislative Finance Office as Secretariat for Committee on Appropriations and Financial Affairs. (Enacted as P. L., 1965, chapter 465)
- 1800 AN ACT Establishing a Home Repair Financing Act.
  (New Draft of L. D. 1264) (Enacted as chapter 501 of the P. L., 1965)

ORGANIZATION OF RESEARCH ASSIGNMENTS
1965-1966

#### ACADEMIES

Full Committee

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VICE CHAIRMAN - William S. Beane

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Emilien A. Levesque

Sidney D. Maxwell

Rodney W. Ross (Brownville)

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VICE CHAIRMAN - Raymond J. Letourneau

William S. Beane

Dwight A. Brown

Emilien A. Levesque

#### APPEALS BOARD

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Mrs. Charles W. Allen

Robert E. Farnham

#### CHILDRENS HOMES

Full Committee

#### COMPACT ON EDUCATION

Full Committee

#### COUNTY GOVERNMENT

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VICE CHAIRMAN - Raymond J. Letourneau

Dwight A. Brown

Albert E. Cote

Kenneth R. Gifford

Emilien A. Levesque

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Floyd L. Harding

Carlton D. Reed, Jr.

Rodney E. Ross, Jr. (Bath)

#### GURARDIANSHIP OF RETARDED PERSONS

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VICE CHAIRMAN - Rodney W. Ross (Brownville)

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Dwight A. Brown

Catherine H. Carswell

#### HEAD START PROGRAM

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Kenneth R. Gifford

Louis Jalbert

#### HOME IMPROVEMENT COMPANY REGISTRATION

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VICE CHAIRMAN - Romeo T. Boisvert

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#### INSTITUTIONS

Louis Jalbert

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#### LIQUOR

Full Committee

#### MAINE POWER RATES

Full Committee

#### MEDICAL SCHOOL IN MAINE

Full Committee'

## MEDICAL SCHOOL AND SERVICES STUDY COMMITTEE

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Floyd L. Harding

Louis Jalbert

David J. Kennedy

Rodney E. Ross, Jr. (Bath)

Roger V. Snow, Jr.

Dr. Merle S. Bacastow

Dr. Roswell P. Bates

Dr. Wilfred Cloutier

Dr. Lawrence M. Cutler

Dr. Alonzo H. Garcelon

Dr. Charles A. Hannigan

## MEDICAL SCHOOL AND SERVICES STUDY COMMITTEE (Continued)

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Carlton Lane

Dr. George J. Robertson

Halsey Smith

Dr. James A. Storer

Dr. Edwin Young

Dr. Charles F. Branch

Dr. Dean H. Fisher

Dr. William Logan, Jr.

Dr. Peter W. Bowman

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Full Committee

#### ·STATE PERSONNEL LAWS AND ADMINISTRATION

Full Committee

#### STATE RETIREMENT SYSTEM

Full Committee

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David J. Kennedy

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VICE CHAIRMAN - David J. Kennedy

Albert E. Cote

Catherine H. Carswell

Rodneý E. Ross, Jr. (Bath)

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SUMMARY OF HEARINGS

DATE	PLACE	TYPE
AIR POLLUTION		
August 18, 1965 October 21, 1965 November 18, 1965 December 22, 1965 February 17, 1966 April 14, 1966 July 21, 1966 August 25, 1966 October 19, 1966	Augusta	Subcommittee Subcommittee Subcommittee Public Subcommittee Public Subcommittee Subcommittee Subcommittee
AIRPORT SURVEY		
July 13, 1966 July 20, 1966 August 24, 1966	Augusta Augusta Augusta	Public Subcommittee Public
ALCOHOLIC REHABILITATION		
July 21, 1965 September 16, 1965 October 21, 1965 November 19, 1965 December 16, 1965 February 16, 1966 March 15, 1966 June 30, 1966 October 19, 1966	Augusta Augusta Augusta Bangor Augusta Augusta Portland Augusta Augusta Augusta	Public Subcommittee Subcommittee Public Subcommittee Subcommittee Public Subcommittee Subcommittee
COMPACT ON EDUCATION		
March 16, 1966 November 23, 1966	Augusta Augusta	Public Subcommittee
COUNTY GOVERNMENT		
August 18, 1965 September 15, 1965 October 21, 1965 November 4, 1965 November 5, 1965 December 15, 1965 March 17, 1966 June 30, 1966 July 21, 1966 October 20, 1966	Augusta Augusta Augusta Presque Isle Bangor Augusta Augusta Augusta Augusta Augusta Augusta	Subcommittee Public Subcommittee Public Public Public Subcommittee Subcommittee Subcommittee

DATE	PLACE	TYPE
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August 18, 1965 October 21, 1965 November 18, 1965 December 16, 1965 February 17, 1966 March 17, 1966 April 13, 1966 May 4, 1966 June 8, 1966 June 30, 1966 August 9, 1966 September 14, 1966	Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Portland Lewiston Augusta Presque Isle Bangor	Subcommittee Public Public Public Public Subcommittee Public Public Public Public Public Subcommittee Public
ELECTION LAWS		
April 13, 1966 September 21, 1966 October 19, 1966	Augusta Augusta Augusta	Subcommittee Subcommittee Public
EXPO 1967		
September 21, 1966	Augusta	Subcommittee
GUARDIANSHIP OF RETARDED	PERSONS	
August 19, 1965 September 15, 1965 July 21, 1966 September 21, 1966	Augusta Augusta Augusta Augusta	Public Subcommittee Subcommittee Subcommittee
HEAD START PROGRAM		
December 5, 1966	Augusta	Subcommittee
HOME IMPROVEMENT COMPANY	REGISTRATION	
July 22, 1965 August 18, 1965 August 26, 1965 September 16, 1965 September 23, 1965 October 21, 1965 November 4, 1965 November 5, 1965 November 18, 1965 November 23, 1965 November 24, 1965 December 15, 1965 January 3, 1965	Augusta Augusta Lewiston Augusta Portland Augusta Presque Isle Bangor Augusta Sanford Biddeford Augusta Augusta	Public Subcommittee Public Subcommittee Public Subcommittee Public Public Subcommittee Public Subcommittee Public Subcommittee Subcommittee

LEGISLATIVE PROCEDURES AN	D STYLE OF BILLS AND RE	ESOLVES
July 21, 1965 September 15, 1965 October 21, 1965 November 17, 1965 December 15, 1965 May 18, 1966 June 29, 1966 October 19, 1966	Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Public Public Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee
LEGISLATIVE AIDE PROGRAM		
October 11, 1965 October 20, 1965	Bangor Augusta	Subcommittee Subcommittee
LIQUOR		
August 18, 1965 September 15, 1965 October 20, 1965 November 17, 1965 December 21, 1966	Augusta Augusta Augusta Augusta Augusta	Public Subcommittee Subcommittee Subcommittee Public
MAINE POWER RATES	,	
December 15, 1965 June 29, 1966	Augusta Augusta	Subcommittee Subcommittee
MEDICAL SCHOOL IN MAINE		
August 18, 1965 November 17, 1965 March 16, 1966 August 25, 1966	Augusta Augusta Augusta Augusta	Public Subcommittee Subcommittee Subcommittee
MEDICAL SCHOOL AND SERVIC	ES STUDY COMMITTEE	
September 14, 1966 October 12, 1966 November 9, 1966	Augusta Augusta Augusta	Subcommittee Subcommittee Subcommittee
NAVAL AND MILITARY SCHOOL	AT BATH	
September 21, 1966	Augusta	Subcommittee

DATE	PLACE	TYPE	
NURSING HOMES			
August 19, 1965 October 20, 1965 October 27, 1965 November 2, 1965 February 18, 1966 July 20, 1966 August 24, 1966 October 19, 1966	Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Public Public Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee	
PRE-LEGISLATIVE CONFERENC	<u>E</u>		
May 18, 1966 June 29, 1966 July 20, 1966 October 19, 1966 November 22, 1966	Augusta Augusta Augusta Augusta Augusta	Subcommittee Subcommittee Subcommittee Subcommittee Public	
PUBLIC SCHOOL LAWS			
August 18, 1965 September 16, 1965 October 21, 1965 November 17, 1965 March 17, 1966 April 13, 1966 July 21, 1966 September 21, 1966 September 22, 1966	Augusta	Subcommittee Subcommittee Subcommittee Subcommittee Public Subcommittee Subcommittee Subcommittee Subcommittee	

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## REGULAR MONTHLY MEETINGS

October 19, 1966

July 21, 1965 August 18, 1965 September 15, 1965 October 20, 1965 November 17, 1965 December 15, 1965 January 3, 1966 (Special meeting) February 16, 1966 March 16, 1966 April 13, 1966 May 18,1966 June 29, 1966 July 20, 1966 August 24, 1966 September 21, 1966 October 19, 1966 November 22, 1966 39 December 20, 1966

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DATE	PLACE		TYPE
REFORMATORY FOR WOMEN			
November 17, 1965	Augusta		Subcommittee
SCHOOL TRANSPORTATION SAF	ETY		
August 18, 1965 September 16, 1965 November 18, 1965 December 15, 1965 April 13, 1966 May 19, 1966 June 29, 1966 July 21, 1966 August 25, 1966 October 20, 1966	Augusta		Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Public Subcommittee Subcommittee Subcommittee Subcommittee
SECONDARY MORTGAGE LOANS			
February 16, 1966 April 14, 1966 April 28, 1966 May 19, 1966 June 29, 1966 September 22, 1966 October 20, 1966 October 26, 1966 November 2, 1966	Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta		Subcommittee Subcommittee Subcommittee Public Subcommittee Public Public Subcommittee Subcommittee
SHRINKAGE ALLOWANCE ON MO	TOR FUEL		
August 18, 1965 October 21, 1965 November 4, 1965 November 5, 1965 November 17, 1965 January 3, 1966 February 18, 1966 May 18, 1966 July 20, 1966 October 19, 1966	Augusta Augusta Presque Bangor Augusta Augusta Augusta Augusta Augusta Augusta		Subcommittee Subcommittee Public Public Subcommittee Subcommittee Subcommittee Public Subcommittee Subcommittee
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September 15, 1965 December 15, 1965 July 20, 1966 August 12, 1966 August 24, 1966 April 5, 1967 June 1, 1967	Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee
STATE HOUSE PARKING		
August 24, 1966	Augusta	Subcommittee
STATE PERSONNEL LAWS		
July 22, 1965 August 18, 1965 September 15, 1965 October 6, 1965 October 25, 1965 November 17, 1965 December 15, 1965 January 3, 1966 April 13, 1966 July 20, 1966 September 28, 1966 October 6, 1966 December 20, 1966 March 27, 1967	Augusta	Public Subcommittee Subcommittee Public Public Subcommittee
APPEALS BOARD		
October 17, 1966 October 18, 1966 October 19, 1966 October 20, 1966 October 21, 1966 October 24, 1966 October 25, 1966 October 26, 1966 October 27, 1966 October 28, 1966 October 31, 1966 November 1 - 4, 1966 November 10, 1966 November 14, 1966 November 15 - 18, 1966 November 21, 1966	Sanford Portland Portland Auburn Rumford Rockland Bangor Machias Presque Isle Presque Isle Millinocket Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Hearing

DATE	PLACE	TYPE
STATE RETIREMENT SYSTEM		
July 22, 1965 August 18, 1965 September 15, 1965 October 20, 1965 January 3, 1966 April 13, 1966 June 29, 1966 September 21, 1966	Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Public Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee
TRAINING AND INSTRUCTION	OF BLIND	
August 19, 1965 September 16, 1965 December 16, 1965 February 18, 1966 March 2, 1966 April 13, 1966 May 18, 1966 June 29, 1966 August 25, 1966 October 19, 1966 October 24, 1966	Augusta Augusta Augusta Augusta Portland Augusta Augusta Augusta Augusta Augusta Augusta Augusta	Public Subcommittee Subcommittee Subcommittee Public Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee Public
WESTPORT-WISCASSET BRIDGE	<u>}</u>	
July 21, 1965 September 16, 1965 November 18, 1965 June 30, 1966 July 21, 1966 October 19, 1966	Augusta Augusta Augusta Augusta & Wiscasset Augusta Augusta	Public Subcommittee Subcommittee Subcommittee Subcommittee Subcommittee

### STATE INSTITUTIONS

The following institutions were visited at various times during the course of the biennium by the Chairman and individual committee members.

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Augusta State Hospital, Augusta
Superintendent Dr. John C. Patterson

Bangor State Hospital, Bangor

Superintendent Dr. Harold A. Pooler

Boys Training Center, South Portland
Superintendent William H. Hughes

Governor Baxter School for the Deaf, Mackworth Island, Portland Superintendent Joseph P. Youngs, Jr.

Maine State Prison, Thomaston
.
Warden Allan L. Robbins

Military and Naval Childrens Home, Bath Superintendent Dr. Earle B. Perkins

Pineland Hospital and Training Center, Pównal Superintendent Dr. Peter W. Bowman

Reformatory for Men, South Windham Superintendent Merton R. Johnson

Reformatory for Women, Skowhegan

Superintendent Miss Ward E. Murphy

Stevens Training Center, Hallowell

Superintendent Dr. Pauline I. McCready

INDIVIDUAL LEGISLATIVE ORDERS

#### AIR POLLUTION

ORDERED, the House concurring, that the Legislative Research Committee is directed to study the subject matter of Bill: "An Act Relating to Study of Air Pollution," Senate Paper No. 375, Legislative Document No. 1192, introduced at the regular session of the 102nd Legislature, to determine whether the best interests of the State would be served by the enactment of such legislation; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

SP 536 In Senate Chamber House of Representatives
Casey Read and Passed Read and Passed
Washington May 11, 1965 June 4, 1965
Sent down for concurrence In concurrence

#### DEPARTMENT OF ECONOMIC DEVELOPMENT

ORDERED, the House concurring, that the Legislative Research Committee is directed to review the report and recommendations of the Ernst & Ernst survey of the Department of Economic Development authorized by the 102nd Legislature, S. P. 464, for the purpose of formulating such operating procedures and implementing legislation as may be necessary or desirable; and be it further

ORDERED, that the Committee report the results of its study to the next special or regular session of the Legislature.

SP 552 In Senate Chamber House of Representatives
Boisvert Read and Passed Read and Passed
Androscoggin May 18, 1965 June 4, 1965
Sent down for concurrence In concurrence

#### LEGISLATIVE PROCEDURES AND STYLE OF BILLS AND RESOLVES

ORDERED, the Senate concurring, that the Legislative Research Committee be directed to study and review our Legislative procedures for the purpose of increasing our efficiency and realizing economics wherever possible; and be it further

ORDERED, that the Committee report the results of its study with appropriate recommendations to the 103rd Legislature.

HP 1166	House of Representatives	In Senate Chamber
Jalbert	Read and Passed	Read and Passed
Lewiston	June 4, 1965	June 4, 1965
	Sent up for concurrence	In concurrence

ORDERED, the House concurring, that the Legislative Research Committee is directed to study the existing style and form of printed bills and resolves to determine whether the interests of economy and efficiency would be better served (1) by requiring the consecutive numbering of each line of the printed bill or resolve, and (2) that each line of the printed copy of each bill or resolve correspond in content with the original; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

SP 525	In Senate Chamber	House of Representatives
Glass	Read and Passed	Read and Passed
Waldo	April 29, 1965	June 4, 1965
	Sent down for concurrence	In concurrence

#### STATE PERSONNEL LAWS AND ADMINISTRATION

ORDERED, the House concurring, that the Legislative Research Committee is directed to study the classification processes and procedures governing the employment of professional and technical employees in the Federal Government and other states for the purpose of determining necessary and possible improvements in the classification of such personnel in this State; and be it further

ORDERED, that the Committee report the results of its study to a special session of the 102nd Legislature or to the 103rd Legislature.

SP 600 In Senate Chamber House of Representatives
Carter Read and Passed Read and Passed
Kennebec June 3, 1965 June 4, 1965
Sent down for concurrence In concurrence

ORDERED, the House concurring, that the Legislative Research Committee is directed to employ professional consultants to obtain the information necessary to determine whether changes are needed to improve the State Personnel Laws, special emphasis in the study to be given to the areas of classification and salary, present rules and regulations governing the hiring and discharging of state employees, and all phases of Personnel Department policies, functions and administration; and be it further

ORDERED, that a report of such study together with any recommendations deemed necessary be made to the 103rd Legislature.

SP 569 In Senate Chamber House of Representatives
Casey Read and Passed Read and Passed
Washington May 24, 1965 June 4, 1965
Sent down for concurrence In concurrence

#### STATE RETIREMENT SYSTEM

ORDERED, the House concurring, that the Legislative Research Committee is directed to study the Maine State Retirement System Law but not be limited to the application of the system to all covered members, to authorize and supervise an examination of the plan by an outside independent actuary, study the application or the possible application of the benefits of the Federal Social Security Act to the members of the Maine State Retirement System and particularly to study the feasibility of integration or supplementation of the Maine State Retirement System Law with Federal Social Security; to study the possibility and practicality of an improvement, or improvements, in the benefit formulae, including the survivor's benefit program; to study the possibility and practicality of providing adjustments in all benefit payments to compensate for changing economic conditions not only to those persons currently receiving benefits but also for those who will retire in the future; to study the financial and investment phases of the system and to study any proposals that may be advanced for the more efficient achievement of the purposes for which the system was created; and be it further

ORDERED, that the committee shall have the authority to employ professional and clerical assistance within the limits of funds provided; and be it further

ORDERED, that the committee shall make a written report of its findings and recommendations to a special session of the 102nd Legislature and in the event there is no such special session to the 103rd Legislature.

SP 582 In Senate Chamber House of Representatives
Harding Read and Passed Read and Passed
Aroostook June 4, 1965 June 4, 1965
Sent down for concurrence In concurrence

#### TRAINING AND INSTRUCTION OF THE BLIND

ORDERED, the House concurring, that the Legislative Research Committee is directed to study the desirability of providing for the training and instruction of the blind of this State through an appropriate program leading to competitive employment and self support; and be it further

ORDERED, that the Committee shall report the results of its study to the 103rd Legislature.

584 In Senate Chamber Duquette Read and Passed York May 27, 1965 Sent down for concurrence In concurrence

House of Representatives Read and Passed June 4, 1965

#### SHRINKAGE ALLOWANCE ON MOTOR FUEL

ORDERED, the House concurring, that the Legislative Research Committee is authorized and directed to study the shrinkage allowance on motor fuel for retailers and wholesalers, and the variances of motor fuel prices throughout the State and to report its findings and recommendations to any special session of the 103rd Legislature or to the 103rd Legislature.

SP 598 In Senate Chamber O'Leary Read and Passed Oxford June 1, 1965 Sent down for concurrence In concurrence

House of Representatives Read and Passed June 4, 1965

#### COUNTY GOVERNMENT

ORDERED, the Senate concurring, that the Legislative Research Committee be, and hereby is, directed to study the government, management and cost of the several counties in the State; and be it further

ORDERED, that a report of such study together with any recommendations deemed necessary be made to the 103rd Legislature.

HP 1066 House of Representatives Jalbert Read and Passed Lewiston April 6, 1965 Sent up for concurrence

In Senate Chamber Read and Passed June 4, 1965 In concurrence

#### GUARDIANSHIP OF RETARDED PERSONS

ORDERED, the Senate concurring, that the Legislative Research Committee is directed to study the problem to guardianship and custodial supervision of retarded persons, both in and out of state institutions, and report the results of its study, together with any recommended legislation, to the 103rd Legislature.

HP 1168	House of Representatives	In Senate Chamber
Carswell	Read and Passed	Read and Passed
Portland	June 4, 1965	June 4, 1965
	Sent up for concurrence	In concurrence

#### PUBLIC SCHOOL LAWS

ORDERED, the Senate concurring, that the Legislative Research Committee be, and hereby is, directed to make a study in depth of the "State of Maine Laws Relating to Public Schools" as they pertain to general purpose aid; and be it further

ORDERED, that the study in depth should examine among others, the following factors: The provisions in the present law concerning such matters as foundation program content and allowances, bonuses for School Administrative Districts and other criteria related to the formation of such districts (Sinclair Law); and be it further

ORDERED, that a report of such study together with any recommendations deemed necessary be made to the 103rd Legislature.

HP 1169	House of Representatives	In Senate Chamber
Anderson	Read and Passed	Read and Passed
Orono	June 4, 1965	June 4, 1965
	Sent up for concurrence	In concurrence

#### HOME IMPROVEMENT COMPANY REGISTRATION

ORDERED, the Senate concurring, that the Legislative Research Committee is directed to study the subject matter of Bill: "AN ACT Providing for the Registration of Home Improvement Companies and Salesmen," Legislative Document No. 1264, introduced at the regular session of the 102nd Legislature, to determine whether the best interests of the State would be served by the enactment of such legislation; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

HP 1170 House of Representatives In Senate Chamber Cote Read and Passed Read and Passed Lewiston June 4, 1965 June 4, 1965 Sent up for concurrence In concurrence

#### NURSING HOMES

ORDERED, the Senate concurring, that the Legislative Research Committee is authorized and directed to study nursing homes, boarding homes and children's homes; their operations, regulation and licensing; said committee to report its findings and recommendations to the 103rd Legislature.

HP 1171 House of Representatives In Senate Chamber Anderson Read and Passed Read and Passed Orono June 4, 1965 June 4, 1965 Sent up for concurrence In concurrence

#### ALCOHOLIC REHABILITATION

ORDERED, the Senate concurring, that the Legislative Research Committee is directed to study the policy, functions and activities of the Division of Alcoholic Rehabilitation of the Bureau of Health of the Department of Health and Welfare for the purposes of determining necessary and possible improvements in its operations; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

HP 1172 House of Representatives In Senate Chamber Knight Read and Passed Read and Passed Westbrook June 4, 1965 June 4, 1965 Sent up for concurrence In concurrence

#### SCHOOL TRANSPORTATION SAFETY

ORDERED, the Senate concurring, that the Legislative Research Committee be instructed to study the adequacy of existing law in providing for the safety of school children in the course of their transportation to and from school, and school sanctioned activities.

HP 1173 House of Representatives In Senate Chamber Jalbert Read and Passed Read and Passed Lewiston June 4, 1965 June 4, 1965 Sent up for concurrence In concurrence

#### SECONDARY MORTGAGE LOANS

ORDERED, the Senate concurring, that the Legislative Research Committee is directed to study the subject matter of that part of Legislative Document No. 1789 relating to secondary mortgage loans, introduced at the first special session of the 102nd Legislature, to determine whether the best interests of the State would be served by the enactment of such legislation; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

HP 1291 House of Representatives In Senate Chamber Cote Read and Passed Read and Passed Lewiston Jan. 26, 1966 Jan. 27, 1966 Sent up for concurrence In concurrence

#### WESTPORT - WISCASSET BRIDGE

ORDERED, the Senate concurring, that the Legislative Research Committee in conjunction with the State Highway Commission study the feasibility of constructing a high-level span on the Westport-Wiscasset Bridge to permit boat traffic under the bridge and the possibility of obtaining matching and sufficient federal funds to complete such a project; and be it further

ORDERED, that the Committee report the results of its study to the 103rd Legislature.

HP 1176 House or Representatives In Senate Chamber
Harvey Read and Passed Read and Passed
Woolwich June 4, 1965
Sent up for concurrence In concurrence

#### MEDICAL SCHOOL IN MAINE

WHEREAS, Maine has no medical school and it appears that creation of such a school can help relieve the present shortage of physicians and insure an adequate future supply of physicians and make conveniently available to Maine citizens the increasingly complex and effective facilities of a modern Medical School Center; and

WHEREAS, Maine must now rely on the generosities of its sister states to educate Maine physicians; and

WHEREAS, it has no guarantee that such generosity will be continued; and

WHEREAS, the Federal Government has passed legislation to underwrite partial construction costs of medical school and hospital facilities and is currently underwriting partial operating expenses through research grants and fellowships, and is currently discussing further subsidization of operating expenses; and

WHEREAS, the Federal Government is orienting its Veterans Administration Hospitals to geographic medical school affiliation and is contemplating similar affiliation of proposed cancer, heart disease and stroke centers; now, therefore, be it

ORDERED, the Senate concurring, that the Legislative Research Committee undertake a feasibility study of a medical school in Maine. Such study shall include, but not be limited to, whether a medical school in Maine is feasible; if it is feasible, where it should be located; and if it is not feasible, when will it be and what steps should be taken to make it feasible; and be it further

ORDERED, that the Committee report its findings and recommendations to the 103rd Legisalture.

HP 1174 House of Representatives In Senate Chamber Jalbert Read and Passed Read and Passed Lewiston June 4, 1965 June 4, 1965 Sent up for concurrence In concurrence

CONCLUDING STATEMENT BY THE CHAIRMAN

It was with a great deal of personal pride that I accepted the chairmanship of the Legislative Research Committee on behalf of the 102nd Legislature.

Having served five terms on the Committee as a member and this past term as Chairman, I have the ultimate respect of its purposes, the endless hours of study and deliberations that its members devote to their assignments and, more especially, the caliber of Legislators who biennially have been appointed to serve their fellow Legislators and the people of Maine.

The Legislative Research Committee is not only charged with studying those orders assigned to it for ultimate presentation at the next legislative session, but also diverts its attention to matters of state not specifically referred by the Legislature which may require immediate action, determination or direction, as the case may be.

Some may recall that on June 30, 1965, that as a matter of record upon acceptance of the chairmanship, I stated that the 102nd Legislative Research Committee would subscribe to the time-honored traditions established by previous committees, while at the same time striving to better the record through even harder thought and effort.

It has been my objective throughout these past 18 months to streamline the Committee functions in many areas by considering many new approaches all with the avowed purpose of establishing a record of action, purpose and results. This I feel has been satisfactorily accomplished by the 102nd Legislative Research Committee.

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The methods employed in developing this new streamlined approach to research work were simple, yet effective in terms of the results obtained, and I offer the following suggestions, recommendations and conclusions on behalf of the Committee and based on my chairmanship as procedural guidelines for continued Committee development:

- 1. Consolidation of studies. Much is to be gained by consolidating wherever possible those studies which are remotely related to avoid the duplication or overlapping of efforts and needless expense.
- 2. Bipartisan studies assigned to the Full Committee.

  Due to the bipartisan nature of some of the topics

  assigned by the Legislature for study, merit was seen in

  referring such topics to the Full Committee as opposed to the

  inherent dangers of partisan subcommittee study.
- 3. Open or public hearings. Since the Legislative Research Committee is representative of the Legislature when it is not in session, every effort should be made to hold open public hearings, as in the case of the Legislature, to the extent of virtually eliminating executive or closed sessions.

4. Area located public hearings. Public hearings on all major matters should be held in central populated areas throughout the State to offer the public, at the least amount of time and expense, the opportunity to present its views.

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- 5. <u>Time of public hearings</u>. In keeping with the previous recommendation, such area located public hearings should be held at night to allow for the fullest of public participation in Committee deliberations.
- 6. Periodic progress reports. Wherein the public is desirous of being informed and is the end recipient of most Committee activities through the Legislature, it is recommended that the Committee through its Chairman prepare periodic progress reports or press releases for public consumption.
- 7. Assistance from others. All interested or directly related groups, associations and professional-technical associations should be asked to confer with the Full Committee or the various subcommittees on subjects related to their purpose and concerning that which they have professional or technical knowledge.
- 8. Compensation commensurate with time and responsibility involved. The Chairman and members of the Committee should be compensated at a rate equivalent to those engaged in similar types of research work and more in keeping with individual responsibilities and the countless man-hours devoted at a personal sacrifice to other interests. The additional duties that are encumbered

upon the members of the Legislative Research Committee should mean additional increases in per diem of allowable cost and expenses for the individual members.

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- 9. Exclusive research service to the Legislature.

  Serious consideration should be given toward strengthening the legislative research function possibly by severing research from all other considerations thus allowing many of the professional advantages of private research expected of the modern day legislator if he is to reach his full potential. It is my recommendation that the Committee be provided with a permanent research staff headed by a full-time attorney to solely function by providing necessary research for individual members of the Legislature while in session and act as secretariat to the Committee during interim periods.
- 10. Enlargement of the Research Committee. Expansion of the Committee membership to nineteen members has played a sufficient role in enlarging the responsibilities of the Committee by way of additional assignments far exceeding the efforts of earlier Committees.
- 11. Public relations. The Committee, in assuming a wider responsibility for the Legislature in the conduct of state affairs, has availed itself of every possible news media in attempting to project its awareness of its continued responsibility. The Committee has attempted to involve the citizens of the State by meeting in different locales and eliciting the facts and opinions presented by Maine

citizens on various problems the Committee has faced.

It is the hope of the Chairman that this new course be continued.

12. Tabling of assignments. It is recommended that the procedure instituted by the Legislature in the Senate with respect to tabling of Legislative Research Committee assignments be followed and be given added emphasis in so far as future activities concerning the Legislative Research Committee are involved.

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- 13. Electronic aids. The Committee, in attempting to strengthen its operations, has utilized for the first time electronic equipment for the purposes of taking necessary testimony of interested Maine citizens. This approach has resulted in a valuable reference resource for the individual needs of the Committee as well as providing accumulated data for future use.
- 14. Law and Legislative Reference Library relationship.

  I would like to emphasize the need for continued cooperation and support with the Law and Legislative Reference Library and if possible to strengthen this relationship.
- 15. Committee reports. For the first time since the first serialization of the Committee reports in 1957, a considerable amount of time and effort has been directed in developing the foremat for Committee reports for effective

presentation to the members of the Legislature and the public.

- 16. <u>Law Revision Commission</u>. Legislation previously considered by the Legislature to create a Law Revision Commission should again be considered as a means of implementing this important function.
- 17. Bill drafting and statutory revision. Though the
  Committee assumes no direct responsibility in directing the
  bill drafting and statutory revision activities of the
  office of Legislative Research, it appreciates the high
  level of professionalism which has been made available under
  the leadership of the Director. It is in the opinion of the
  Committee that there is an urgent necessity that these
  services be strengthened by increased additions in staff
  which will be sufficient not only to cope with the bill
  drafting demands of the session but to provide the means
  of effecting the accomplishment of urgently needed substantive
  review and changes needed to maintain a continual and
  substantive revision.
- 18. New Committee facilities. Realizing the inadequacy of the Judiciary Room, established under Rule 3, as the official meeting place, the Committee made the necessary arrangements, through the Bureau of Public Improvements, to permanently assign Room 228, on the second floor of the State House, for its official headquarters during interim periods. The new facilities are a big improvement over the Judiciary Room and are ideally suited for large public hearings and the expanded Committee activities. The

Judiciary Room is still adequate for certain aspects of Committee work and therefore was retained in its original status.

- 20. Joint interim studies vs the Committee.

  Consideration should be given by the Legislature in developing its assignments for the Committee and in providing adequate funds to carry these assignments out.

  The Legislature should try to minimize the number of joint interim studies conducted by committees other than the Research Committee which lack the necessary staff, facilities and funds to carry on such work. Instead as many studies as possible that can be readily conducted by the Legislative Research Committee should be assigned to it.
- 20. Revision of authority needed. There is also a need to study the enabling act for the Legislative Research Committee to develop a new revision bill. Some of the duties included in the present authority are completely beyond the scope of the Committee and are not meaningful to the point where the functions and duties should be redefined in entirely new language for the purpose of clarity and not substantive changes.
- 21. Annual or biennial sessions of the Legislature.

  It should be recognized that the Committee activities will remain sufficient irrespective of whether any decisions are made regarding annual or biennial sessions. The role

of the Committee most probably will essentially continue in its present form without drastic change. However, its interim functions as they now exist will be altered somewhat. It is apparent that there will be ample time in each legislative year in the event of annual sessions to carry on committee assignments in the usual manner.

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- 22. <u>Unassigned activities</u>. The Committee in attempting to fulfill its enlarged vision of its functions and objectives has by its own motion considered a wide variety of subjects having possible legislative impact in a number of instances. The Committee was able to effectively dispose of many of the problems involved without undertaking comprehensive assignments. Through this procedure such advances have been made that the Legislative Research Committee has become the "watch dog" of the Legislature during their interim.
- 23. Expert assistance. The Committee has availed itself as required of the best available expertise from state legal and private levels when needed to orderly and effectively deal with its assignments. The benefits resulting from this information is incorporated where helpful in the Committee reports.
- 24. Change in bylaws. The Committee has operated since 1959 under a set of bylaws that were sufficiently changed in 1965 by the addition of Rule 18 which provided that the Committee could adopt studies upon its own motion only upon

the basis of 2/3 vote of the Committee present and voting. Previous to this studies could be initiated at random, a procedure which was highly irregular.

- 25. Modification needed for Committee hearing room.

  Notwithstanding the fact that the Committee has a permanent assignment of Room 228 as its working quarters, there is still need for making substantial modifications in order to make it a more efficient working place for the Committee.
- 26. Coordination and planning of studies. Long-range planning of studies should be coordinated so that the Legislative Research Committee studies would not duplicate or overlap studies that are being made by other branches of State Government. There is always the risk of anticipating or duplicating studies made by various departments in some of the assigned areas and coordination which would be necessary to minimize this should be applied.
- 27. Committee publication program. Not only should the Committee be concerned with matters assigned to it by the Legislature or undertaken upon its own motion in response to recognized needs but should give considerable thought and attention to developing a long-range plan for developing an adequate publication program, especially in connection with legislative affairs. This raises the point of the need for careful policing of Research Committee studies. Thought and attention should be given by the

Legislature to those problems which are of special significance and which should be defined through the Legislative Research Committee for study. Such problems should be carefully screened by the Legislature and sufficient funds provided to the Committee for the implementation of the study.

In conclusion, it should be noted that the direction that has been taken during the past 2 years reflects the trend of Legislative Research Committees across the country and indicates the urgent necessity in the State of Maine to develop professional services adequate to serve the increased responsibilities of the Legislature in meeting the rapidly changing advances and needs of an increasingly complex society. The success of most major proposals can more than often be traced directly to research efforts of the proponents or their source, since research and the gathering of essential facts upon which intelligent decisions can be made is the very basis for sound legislation and fundamental to good government. It is to this end that the Legislative Research Committee is dedicated. inadequacy of research facilities, and the failure of the Legislature to pay attention to the information developed to assist its deliberations, has been an important factor in placing the Legislature in the position of being "the neglected branch of State Government." While the Executive

and Judicial Branches have expanded, as measured by their appropriations and staffs, assistance to the Legislature has remained meager, and failed to keep pace with modern developments.

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The efforts of the present membership to develop the Legislative Research Committee into a modern, highly effective agency of the Legislature has meant a beginning toward providing the more adequate kind of research and information which the members of the Legislature need. Better legislation is possible only when the Legislature is made aware of the feasibility of proposed solutions, of special problems and available alternatives. A well organized and capably staffed Research Committee clearly offers one of the means of accomplishing this objective.

Respectfully submitted:

Chairman, Legislative Research Committee

DIRECTORY OF COMMITTEE MEMBERSHIP

1941 -- 1966

## LEGISLATIVE RESEARCH COMMITTEE MEMBERS

# 1941-1966

Albair, Sam A. R., Caribou Albee, Earle W., Portland Allen, Frederick N., Portland		(R'	47;			(R'63) R'53) S'51)
Baxter, John L., Jr., Pittsfield Beane, William S., Moscow Bearce, Harry W., Hebron Bearce, Louis D., Caribou Benson, David B., Southwest Harbor Berry, Richard N., Cape Elizabeth Bibber, Earl V., Kennebunkport Binnette, Joseph E., Old Town	g <sup></sup>					(R'61) (R'65) R'53) (R'51) (R'63) (R'61) (R'55) (R'65)
Boisvert, Romeo T., Lewiston Boucher, Jean Charles, Lewiston Boutin, Earnest A., Lewiston Bragdon, Harold, Perham Brewer, Albert C., Presque Isle Briggs, Ezra James, Caribou Briggs, Gordon D., Hampden Broggi, Carl J., Sanford Brooks, Ralph D., Jr., Yarmouth		(R'	57 <b>;</b>	(S (R R	'41; '43; '59;	(S'65) S'55) R'45) R'61) (S'51) (S'59) (R'41) (R'47) (S'63)
Brown, Dwight A., Ellsworth (						S'65) R'49)
Campbell, Riley M., Guilford Carpenter, Miles F., Skowhegan Carswell, Catherine H., Portland Carter, John H., Bethel				S ¹	55;	R'53) S'57) (R'65) S'53)
Charles, Arthur, Portland Chase, Edward E., Cape Elizabeth ( Childs, Dana W., Portland						R'65)
Cleaves, Robert E., Jr., Portland Cole, William R., Liberty (Collins, Samuel W., Caribou (Connellan, James A., Portland Cormier, Lucia M., Rumford Cote, Albert E., Lewiston Curtis, Cleveland P., Bowdoinham	(S'57; (R'45;	s' R'	59; 47;	(R'	57;	S'45) S'63) S'53) (R'45) R'59) (R'65) (R'59
Davis, Earl W., Harrison Denny, Edward B., Jr., Damariscott Doughty, John T., Gray Dow, Robert B., Norway	Ja			(s '	45;	(S'57) S'47) (R'43) (S'41)
Downs, George G., Rome Dunham, Lloyd T., Ellsworth Duquette, Armand, Biddeford						R'45) (R'51) S'65)

Earles, William G., South Portland Edgar, Joseph T., Bar Harbor Edmunds, E. Perrin, Fort Fairfield Elliot, Albert B., Thomaston Elliott, Ross, Corinth Emmons, Albert W., Kennebunk Erwin, James S., York	(R'59) (R'57; R'59) (S'63) (S'43) (R'47) (R'57; R'59) (S'61)
Farwell, E. Sam, Unity Ferguson, Norman K., Hanover Fuller, David W., Bangor	(R'41) (S'61; S'63) (R'51)
Gifford, Kenneth R., Manchester Gill, John E., South Portland Good, Vinal G., Sebago	(R'65) (R'63) (R'61)
Hand, Lynwood E., New Limerick Hanson, Percy K., Gardiner Harding, Floyd L., Presque Isle Haskell, Robert N., Bangor (R'45; S'47; S'	(R'51; R'53) (R'55) (S'65) (S'49; S'55; S'57) (R'47; R'49) (S'41) (S'59; S'61) (S'63) (R'63)
Jalbert, Louis, Lewiston (R'47; R'51; I Jordan, R. Pierpont, Saco	R'53; R'63; R'65) (R'43)
Kennedy, David J., Milbridge (1	R'61; R'63; R'65)
Lessard, Alton A., Lewiston Letourneau, Raymond J., Sanford Levesque, Emilien A., Madawaska Libby, Roy S., Caribou Low, Seth, Rockland (1	(S'57; S'59) (S'65) (R'65) (R'41) R'51; R'53; S'55)
Marden, Robert A., Waterville Marsans, Romie L., Jr., Monmouth Maxwell, Robert W., Winthrop Maxwell, Sidney D., Jay McCluskey, Leroy M., Warren McKeen, Harry B., Lovell McNamara, Robert C., Winthrop	(S'61; S'63) (R'47; R'49) (R'55; R'57) (R'61; S'65) (R'55) (R'47; R'49) (R'41)
Payson, W. Mayo, Portland Pelletier, Lorenzo J., Sanford Poulin, Roland J., Waterville	(R'49) S'55; S'57; S'59) (R'41; R'43) (R'41) (R'41) R'51; R'53; R'55)

Reed, Carlton Day, Jr., Woolwich Reed, John H., Fort Fairfield Rogerson, Norman R., Houlton Ross, Rodney E., Jr., Bath Ross, Rodney W., Brownville	(S'65) (S'59) (S'57) (R'55; S'57; R'65) (R'65)
Sanborn, Lauren M., Portland Savage, Brooks E., Skowhegan Silsby, William S., Aurora Sinclair, Roy U., Pittsfield Snow, Roger V., Jr., Falmouth Snow, Stanley G., Auburn Stanley, James S., Bangor Stanley, Leslie H., Hampden Stanwood, Lawrence E., Steuben Stilphen, Carl M., Rockland	(S'43) (S'45; S'47; S'49) (R'47; R'49) (R'51; S'55) (S'65) (R'45) (S'61) (R'55) (R'55) (R'55)
Tabb, Foster F., Gardiner Townsend, John E., Bangor Trafton, Willis A., Jr., Auburn Tyler, Jarvis L., Farmington Tyndale, Elmont S., Kennebunkport	(S'51; S'53) (S'43) (R'55) (R'49) (R'63)
Wade, Robert G., Auburn Weeks, George W.; South Portland Welch, E. A., Mars Hill Wellman, Bradford S., Bangor Whitman, Gilman B., Woodstock Wyman, J. Hollis, Milbridge (S'55;	(R'57; R'59) (S'55) (R'43) (R'61; R'63) (R'61) S'57; S'59; S'61; S'63)

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1940 - 1966

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LEGISLATIVE RESEARCH COMMITTEE AUTHORITY

AUTHORITY (3 M. R. S. \$\$161-164)

# CHAPTER 7

# LEGISLATIVE RESEARCH COMMITTEE

Sec.

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162. Term of office; vacancies.

163. Authority; studies; purposes; director.

164. Functions and services of director.

# \$161. Composition of committee; appointment

A Legislative Research Committee, as heretofore established, shall consist of 7 Senators to be appointed by the President of the Senate from the majority and minority parties in the Senate, approximately in proportion to their respective membership in the Senate, and 7 10 Representatives to be appointed by the Speaker of the House of Representatives from the majority and minority parties in the House, approximately in proportion to their respective membership in the House, during each regular session. The President of the Senate and the Speaker of the House of Representatives shall be members ex officio. The committee shall elect a chairman who shall serve as such at the pleasure of the committee.

R. S. 1954, c. 10, \$24; 1955, c. 381; 1965, c. 425.

# \$162. Term of office; vacancies

Members of the committee shall hold office from the date of their appointment until the final adjournment of the next succeeding regular session of the Legislature following their appointment. Any vacancy arising in the membership from the Senate shall be filled by the President of the Senate and any vacancy arising in the membership from the House of Representatives shall be filled by the Speaker of the House of Representatives.

R. S. 1954, c. 10. \$25.

# \$163. Authority; studies; purposes; director

The committee shall have authority:

- 1. Collect information. To collect information concerning the government and general welfare of the State;
- 2. Examine construction and statutes. To examine the effects of constitutional provisions and previously enacted statutes and recommend amendments thereto;

- 3. State Government. To study the possibilities for consolidation in State Government, for elimination of all unnecessary activities and of all duplication in office personnel and equipment, and for the coordination of departmental activities, and for methods of increasing efficiency and economy;
- 4. Assist Legislature. To assist the Legislature in the proper performance of its constitutional functions by providing its members with impartial and accurate information and reports concerning the legislative problems which come before it, which information may be obtained by independent or by cooperation with and information from similar agencies in other states as to the practice of other states in dealing with similar problems;
- Meetings; quorum; hearings; evidence. The committee shall meet as often as may be necessary to perform its duties and, in any event, shall meet at least once in each quarter. Six members shall constitute a quorum and a majority thereof shall have authority to act in any matter falling within the jurisdiction of the committee. The committee may hold either public or private hearings at its discretion and may hold executive sessions, excluding all except members of the com-At any public hearing, witnesses who testify, whether summoned or not, shall be subject to cross-examination at the will of any interested party or his attorney. In such public hearings, at the request of any interested party or his attorney, common law or statutory rules of evidence shall apply and the Attorney General or any attorney in his department designated by him shall, at the request of the committee or such interested party or his attorney, be present at such public hearings and shall rule on the admissibility of any evidence;
- 6. Administer oaths; subpoena; witnesses. In the discharge of any duty imposed, the committee shall have the authority to administer oaths, issue subpoenas, compel the attendance of witnesses and the production of any papers, books, accounts, documents and testimony, and to cause the deposition of witnesses, either residing within or without the State, to be taken in the manner prescribed by law for taking depositions in civil actions in the Superior Court. In case of disobedience on the part of any person to comply with any subpoena issued in behalf of the committee, or on the refusal of any witness to testify to any matters regarding which he may be lawfully interrogated, it shall be the duty of the Superior Court of any county, on application of a member of the committee, to compel obedience by proceedings for contempt, as in the case of disobedience of the requirements of a subpoene issued from such court or a refusal to testify therein. Each witness who appears before the committee

by its order, other than a state officer or employee, shall receive for his attendance the fees and mileage provided for witnesses in civil cases in courts of record, which shall be audited and paid upon the presentation of proper vouchers sworn to by such witness and approved by the secretary and chairman of the committee;

1961, c. 417, 88.

7. Director. The Legislative Research Committee shall appoint a qualified Director of Legislative Research. He shall be chosen without reference to party affiliations, and solely on the ground of fitness to perform the duties of his office. He shall be well versed in economics, in political science and law, and in methods of research. He shall hold office for a term of 6 years from the date of his appointment and until his successor has been appointed and qualified. He shall receive a salary of \$44,500 \$13,000 per year and any necessary traveling expenses;

1955, c. 473, 81; 1957, c. 418, 81; 1959, c. 361, 81; 1963, c. 380, 81; 1965, c. 412, 84.

- 8. Appropriations. Appropriations for carrying out the purposes of this chapter shall be made biennially by the Legislature;
- .9. State departments to aid. Each state department shall furnish to the Legislative Research Committee such documents, material or information as may be requested by the committee or by the Director of the Legislative Research Committee;
- 10. Studies by state departments. Each officer, board, commission or department of State Government shall make such studies for the committee as it may require and as may be reasonably made without derogating from its chief functions and duties;
- 11. Recommendations by Governor. The Governor may from time to time send the committee messages containing his recommendations for legislation and explaining the policy of the administration;
- 12. Committee minutes. The committee shall keep minutes of matters considered and votes taken at its meetings and shall make reports to the Legislature on all matters which come before the committee, the actions taken thereon, and the progress made in relation thereto;
- 13. Reports. Reports of the committee may be made from time to time to members of the Legislature and to members of the incoming Legislature and to the public. A final report shall be made to the Legislature not later than during the first week of each regular session;

14. Compensation. The members of the committee shall be compensated for the time spent in attendance at meetings of the committee and of its duly constituted subcommittees, and when engaged in performance of duties under the instructions of the committee and authorization by its chairman at the rate of \$10 per day and actual expenses incurred. No compensation shall be paid for attendance at any meeting of the committee held while the Legislature is in session.

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- 15. Legislative Finance Officer. The Legislative Research Committee shall appoint a Finance Officer. He shall be chosen without reference to party affiliation and solely on the ground of fitness to perform the duties of his office. He shall hold office for a term of 6 years from the date of his appointment and until his successor has been appointed and qualified. He shall receive a salary of \$9,000 \$12,000 per year and any necessary traveling expenses which shall be paid from the legislative appropriation. His duties shall be:
  - A. To collect and assemble factual information concerning the fiscal affairs of the State for the use of the Joint Appropriations and Financial Affairs Committee of the Legislature in formulating its proposals for appropriations;
  - B. To examine all requests for appropriations made by the various executive agencies of State Government and attend any hearings necessary to obtain complete information;
  - C. To examine other requests for payment of which approriations are to be requested;
  - D. To report in such manner as shall be directed by the Legislative Research Committee as to any matters which may be of assistance to the committee or the Legislature in forming an independent judgment in the determination of any fiscal matters. (1961. c. 411.)

The Legislative Research Committee shall appoint an assistant finance officer to assist the Finance Officer in carrying out his duties. He shall be chosen without reference to party affiliation and solely on the grounds of fitness to perform the duties of his office. He shall hold office for 6 years from the date of his appointment and until his successor has been appointed and qualified. His salary shall be determined by the Legislative Research Committee.

R. S. 1954, c. 10, \$26; 1955, c. 473, \$1; 1957, c. 418, \$1; 1959, c. 361, \$1; 1961, c. 411; c. 417, \$8; 1963, c. 380, \$1; 1965, c. 425; c. 341.

# \$164. Functions and services of director

The director shall perform the following functions and duties:

- 1. Research and reference service. Provide a comprehensive research and reference service on legislative problems;
- 2. Reports. Prepare reports setting forth the political, social and economic effects of legislation enacted, or proposed to be enacted, in this State or elsewhere, when so directed by the Legislative Research Committee or by either or both branches of the Legislature;
- 3. Assist committees. Assist and cooperate with any interim legislative committee or other agency created by the Legislature or appointed by the Governor;
- 4. Revision. Upon request, assist any agency appointed to revise the statutes of the State or any portion thereof, and at the direction of such agency, to consolidate, revise and clarify the statutes of the State;
- 5. Bill drafting. To furnish to the members of the Legislature the assistance of expert draftsmen qualified to aid the Legislature in the preparation of bills for introduction into the Legislature. During regular sessions of the Legislature he shall perform such duties in addition to those provided for in this chapter as the Legislature shall direct;
- 6. Session laws. Prepare and index for printing as promptly as possible after the adjournment of each session the session laws thereof, which compilation shall include all acts and resolves which the Legislature has adopted during the session and which have received the approval of the Governor, when such approval is necessary, and any other material of a general nature that the committee may determine;

Immediately after each session of the Legislature to distinguish private and special laws from the public laws, and to cause cumulative tables to be prepared showing what general statutes have been affected by subsequent legislation in such manner as to furnish ready reference to all such changes in the statutes and in addition thereto shall make a complete index of the public laws of the State passed since the last revision of the statutes. The tables and index so prepared shall be printed in the official edition of the laws of the State;

7. Copy of public laws. After each session of the Legislature, to cause the public laws enacted thereat to be printed on good paper and in suitable type and to distribute the same within the State to all citizens thereof making a request therefor;

- 8. Pocket supplements. After each session of the Legislature to cause to be published cumulative pocket supplements
  of the volumes of the Revised Statutes, and any replacement
  or recompiled volumes thereof, which shall contain an accurate transcription of all public laws, the material contained
  in the next preceding pocket supplement, complete and accurate annotations to the statutes, appendix and other material
  accumulated since the publication of the next preceding pocket
  supplement and a cumulative index of said material;
  1955. c. 463, 81.
- 9. Continuing revision. After each session of the Legislature to prepare a report inserting in their proper places in the Revised Statutes public laws enacted since the last revision of the statutes, and after each subsequent session of the Legislature to prepare and file a report supplementing the report so that such reports and supplements thereto shall form the basis of the next revision of the statutes, such reports to be made to the Secretary of State;
- 10. Report. After each session of the Legislature to prepare a report to the Legislature recommending legislation that will keep the statutes continuously revised and to file this report with the Secretary of the Senate on or before January 1st immediately preceding each biennial session of the Legislature;
- 11. Office hours. The offices of the director shall be kept open during the time provided for other state offices, and when the Legislature is in session at such hours, day and night, as are most convenient for Legislators;
- 12. Assistants. The director shall appoint, with the approval of the Legislative Research Committee, an assistant director and such technical assistants, and shall appoint, subject to the Personnel Law, such clerical assistants, as may be necessary to carry out this chapter. (1957, c. 397, \$5.)

  § 8. S. 1954, c. 10, \$27; 1955, c. 463, \$1; 1957, c. 397,

LEGISLATIVE RESEARCH COMMITTEE RULES

- RULES (Adopted July 16, 1957; July 14, 1959; July 11, 1961; July 17, 1963; June 30, 1965)
- Rule 1. Regular meeting dates. Regular meetings of the Committee shall convene on the third Wednesday of each calendar month, unless otherwise ordered by the Chairman or by two-thirds vote of those present at a previous meeting.
- Rule 2. Regular meeting hours. The Committee shall convene each day at 10:00 A. M. unless otherwise ordered by the Chairman.
- Rule 3. Official meeting place. The Judiciary Room of the State House shall be the official meeting place of the Committee.
- Rule 4. Special meetings. Special meetings of the Committee may be held at such times as the Chairman may determine.
- Rule 5. Notice of special meetings. The Director upon the request of the Chairman shall issue written calls for all special meetings of the Committee. The call shall give the date and time of the meeting and such other information as the Chairman may direct.
- Rule 6. Subcommittee meetings. The Director upon the request of the Chairman of a Subcommittee shall issue written calls for a meeting of the Subcommittee. The call shall give the date, and time of the meeting, and such other information as the Chairman may direct.
- Rule 7. Meetings public. All meetings of the Committee and Subcommittees shall be public, except for executive sessions of the Committee or Subcommittees.
- Rule 8. Minutes of meetings. The Director shall maintain an accurate, permanent record of all minutes and proceedings of the Committee and Subcommittees.
- Rule 9. Order of business. The regular order of business of the Committee shall be:
  - (a) Call to order.
  - (b) Roll call.
  - (c) Reading and correction of minutes.
  - (d) Reading of communications.
  - (e) Original motions.
  - (f) Reports of Subcommittees.
  - (g) Committee meeting.
- Rule 10. Rules of order. The proceedings of the Committee shall be conducted in accordance with Robert's Rules of Order, except as otherwise specified in these rules.

- Rule 11. Naming of Subcommittees. All Subcommittees shall be named by the Chairman and shall consist of not less than 3 members.
- Rule 12. Appointment of Chairman and Vice-Chairman. The Committee shall select a Chairman, who shall preside at all meetings of the Committee when present. The Committee shall select a Vice-Chairman, who shall act as Chairman in the absence of the Chairman. The Vice-Chairman shall not be a member of the same branch of the Legislature as the Chairman.
- Rule 13. Progress reports. Each Subcommittee may make a progress report on the matters referred to it at the regular meetings of the Committee. When a Subcommittee reports progress, a member of the Subcommittee may read or explain the report, and the Committee may immediately consider the information, facts and opinions presented in the report and may instruct the Subcommittee regarding its further action. Progress reports shall be of such a nature as to inform other members of the Committee of the problems involved and the possible solutions which might be considered.
- Rule 14. Final reports. Each Subcommittee shall present a written, final report on the matters referred to it on or before the regular meeting of the Committee in October during the year the Legislature is not in regular session.
- Rule 15. Expense accounts—subcommittees. The members of a Subcommittee shall incur no expenses in connection with Committee business except upon the approval of the Committee Chairman.
- Rule 16. Release of information. Statements to the press or public relative to Committee matters shall not be made except by the Chairman or by those members authorized by him.
- Rule 17. Change of rules. These rules may be altered, suspended or amended upon a two-thirds vote of the Committee present and voting.
- Rule 18. Additional studies. No studies in addition to those referred to it by the Legislature shall be considered by the Committee but by a two-thirds vote of the Committee present and voting.