MAINE STATE LEGISLATURE

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Senate Legislative Record

One Hundred and Twenty-First Legislature

State of Maine

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Pages 715 - 1415

The Honorable Beverly C. Daggett

President of the Senate of Maine

121st Maine Legislature

Augusta, Maine 04333-0003

Dear Madame President:

State House

STATE OF MAINE ONE HUNDRED AND TWENTY-FIRST LEGISLATURE FIRST REGULAR SESSION JOURNAL OF THE SENATE

June 5, 2003

In Senate Chamber Monday June 9, 2003

In accordance with 3 M.R.S.A., Section 157, and with Joint Rule Senate called to order by President Beverly C. Daggett of 505 of the 121st Maine Legislature, the Joint Standing Committee Kennebec County. on Judiciary has had under consideration the nomination of Charles C. LaVerdiere of Wilton, for appointment as the District Court Judge. Prayer by Paul Dumais, Cathedral of the Immaculate Conception After public hearing and discussion on this nomination, the in Portland. Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk MR. DUMAIS: In the name of the Father and the Son and the called the roll with the following result: Holy Spirit, Amen. A reading from St. Paul's letter to the Philippians: 'May the YEAS Senators 3 Pendleton of Cumberland. peace of God, which surpasses all understanding, guard your Cathcart of Penobscot, hearts and your minds in Christ Jesus. Whatever things are true, Woodcock of Franklin whatever honorable, whatever just, whatever holy, whatever loveable, whatever of good repute, if there be any virtue, if Representatives 7 Norbert of Portland, Bryantanything worthy of praise, think upon these things. And the God Deschenes of Turner, Bull of of peace will be with you.' Freeport, Carr of Lincoln, Good and gracious God, You are the giver of all good things. Mills of Farmington, Sherman Bless and sanctify these men and women who devote themselves of Hodgdon, Simpson of so generously to the common good of all. Grant them courage in Auburn the promotion and respect of the fundamental rights of each individual person. Bestow wisdom upon them as they work for **NAYS** 0 the development of the temporal goods of society. Sustain them in vigilance as they foster and protect a true and lasting peace. ABSENT Rep. Bennett of Caribou. Amen. Rep. Duprey of Hampden, Rep. Richardson of **Brunswick** Ten members of the Committee having voted in the affirmative Pledge of Allegiance led by Senator Betty Lou Mitchell of and none in the negative, it was the vote of the Committee that Penobscot County. the nomination of Charles C. LaVerdiere of Wilton, for appointment as the District Court Judge be confirmed. Reading of the Journal of Wednesday, June 4, 2003. Signed, S/William S. Norbert S/Peggy A. Pendleton Senate Chair House Chair Off Record Remarks READ and ORDERED PLACED ON FILE. **COMMUNICATIONS** The Chair noted the absence of the Senator from Hancock, Senator DAMON and further excused the same Senator from The Following Communication: S.C. 275 today's Roll Call votes. 121ST LEGISLATURE **COMMITTEE ON JUDICIARY**

overridden?"

The President laid before the Senate the following: "Shall the

recommendation of the Committee on JUDICIARY be

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 506 of the 121st Legislature, the vote was taken by the Yeas and Nays.

The Doorkeepers secured the Chamber.

The Secretary opened the vote.

ROLL CALL (#150)

YEAS:

Senators: None

NAYS:

Senators: BENNETT, BLAIS, BRENNAN, BRYANT, CARPENTER, CATHCART, DAVIS, DOUGLASS, EDMONDS, GAGNON, GILMAN, HATCH, KNEELAND, LAFOUNTAIN, LEMONT, MARTIN, MAYO, MITCHELL, NASS, ROTUNDO, SAVAGE, SAWYER, SHOREY, STANLEY, STRIMLING, TREAT, TURNER, WESTON, WOODCOCK, THE PRESIDENT - BEVERLY C.

DAGGETT

ABSENT:

Senators:

BROMLEY, HALL, PENDLETON,

YOUNGBLOOD

EXCUSED: Senator:

DAMON

No Senator having voted in the affirmative and 30 Senators having voted in the negative, with 4 Senators being absent and 1 Senator being excused, and none being less than two-thirds of the Membership present and voting, it was the vote of the Senate that the Committee's recommendation be **ACCEPTED** and the nomination of the Honorable **Charles C. LaVerdiere** of Wilton, for appointment as the District Court Judge was **CONFIRMED**.

The Secretary has so informed the Speaker of the House of Representatives.

THE PRESIDENT: The Chair is pleased to recognize in the rear of the chamber Charles C. LaVerdiere. Would he please rise and accept the greetings of the Maine Senate.

ORDERS

Joint Order

On motion by Senator **BRYANT** of Oxford, the following Joint Order:

S.P. 586

ORDERED, the House concurring, that the Office of Policy and Legal Analysis and the Office of the Revisor of Statutes shall jointly prepare a bill for submission to the joint standing committee of the Legislature having jurisdiction over agriculture, conservation and forestry matters to the First Regular Session of the 122nd Legislature that recodifies the Maine Revised Statutes, Title 7, in accordance with the following:

1. Scope of recodification. In preparing the proposed recodification, the Office of Policy and Legal Analysis and the

Office of the Revisor of Statutes shall reorganize the laws contained in the Maine Revised Statutes, Title 7, eliminate archaic terms and confusing language wherever possible, update cross-references and make other technical changes necessary to improve the readability and accessibility of Title 7. The recodification is not intended to contain substantive changes to the agriculture and animal laws.

- 2. Participation of department. The Office of Policy and Legal Analysis and the Office of the Revisor of Statutes shall invite the participation of the Department of Agriculture, Food and Rural Resources in preparing the proposed recodification.
- 3. Report. The Office of Policy and Legal Analysis and the Office of the Revisor of Statutes shall submit the proposed recodification to the joint standing committee of the Legislature having jurisdiction over agriculture, conservation and forestry matters no later than January 15, 2005. If the offices require a limited extension of time to complete their work, they may apply to the Legislative Council, which may grant an extension.

READ and **PASSED**.

Sent down for concurrence.

REPORTS OF COMMITTEES

House

Divided Report

The Majority of the Committee on **LABOR** on Bill "An Act To Reimburse Employees for Attorney's Fees and Costs When Forced To Pursue Petitions for Payment of Medical Services"

H.P. 395 L.D. 510

Reported that the same **Ought to Pass as Amended by Committee Amendment "A" (H-107)**.

Signed:

Senators:

EDMONDS of Cumberland STANLEY of Penobscot

Representatives:

SMITH of Van Buren HUTTON of Bowdoinham HATCH of Skowhegan PATRICK of Rumford JACKSON of Fort Kent WATSON of Bath

The Minority of the same Committee on the same subject reported that the same **Ought Not To Pass**.

Signed:

Senator:

BLAIS of Kennebec

Representatives:

TREADWELL of Carmel CRESSEY of Baldwin HEIDRICH of Oxford NUTTING of Oakland

Comes from the House with the Minority OUGHT NOT TO PASS Report READ and ACCEPTED.

Reports READ.

Senator EDMONDS of Cumberland moved the Senate ACCEPT the Majority OUGHT TO PASS AS AMENDED Report, in NON-CONCURRENCE.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Edmonds.

Senator **EDMONDS**: Thank you, Madame President, men and women of the Senate. This bill comes to us as a result of folks trying to figure out how to make sure that they are not denied their chance to have medical benefits paid. The committee amendment clarifies that attorneys not be prohibited from accepting fees for representing a claimant seeking payment of medical expenses when the employer has unreasonably contested the payment of those expenses. It provides that the maximum fee, based on benefits accrued and weekly benefit amounts, does not apply to fees collected for recovery of medical benefits.

I did forget to tell you this is all about workers' compensation, but I'm sure you figured that out as we were going along.

What we are trying to deal with here is the fact that sometimes a person comes in and asks to have a medical benefit paid, and it is rejected. There are a few, but not many, who automatically reject these claims. This means that the person has to go through the whole appeal process. In the end, they are usually awarded the benefits. However, this takes a long time. This means the person has been accruing medical costs that are not being paid. It is stressful and difficult. As a way of trying to cut down on the amount of folks who automatically, without provocation, deny claims that they end up paying, it allows the employee to seek attorney's fees for the payment of those medical benefits when they have been unreasonably contested.

I realize there will be many who disagree with this position, but it is a step in an attempt to try to get folks to work through the workers' compensation system in a reasonable and fair fashion. I hope you will join me in supporting the majority Ought to Pass as Amended report. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Blais.

Senator **BLAIS**: Thank you, Madame President, men and women of the Senate. This bill would return us to the so-called prevail system in the workers' compensation system. It would reverse the reforms that have saved us millions of dollars. We heard testimony from the Executive Director of the Workers' Compensation System that the Workers' Advocate Program, which provides free legal counsel to employees in disputed

claims, costs us in the neighborhood of \$1.6 million a year, and saves us in the neighborhood of \$20 million a year. I would urge my colleagues today to vote in opposition to the motion on the floor. Thank you very much.

On motion by Senator **WOODCOCK** of Franklin, supported by a Division of at least one-fifth of the members present and voting, a Roll Call was ordered.

THE PRESIDENT: The pending question before the Senate is the motion by the Senator from Cumberland, Senator Edmonds to Accept the Majority Ought to Pass as Amended Report. A Roll Call has been ordered. Is the Senate ready for the question?

The Doorkeepers secured the Chamber.

The Secretary opened the vote.

ROLL CALL (#151)

YEAS: Senators: BRENNAN, BRYANT, DOUGLASS,

EDMONDS, GAGNON, HATCH, MARTIN,

STANLEY, STRIMLING, TREAT, THE PRESIDENT

- BEVERLY C. DAGGETT

NAYS: Senators: BENNETT, BLAIS, CARPENTER,

CATHCART, DAVIS, GILMAN, KNEELAND, LAFOUNTAIN, LEMONT, MAYO, MITCHELL, NASS, ROTUNDO, SAVAGE, SAWYER, SHOREY,

TURNER, WESTON, WOODCOCK

ABSENT: Senators: BROMLEY, HALL, PENDLETON,

YOUNGBLOOD

EXCUSED: Senator: DAMON

11 Senators having voted in the affirmative and 19 Senators having voted in the negative, with 4 Senators being absent and 1 Senator being excused, the motion by Senator EDMONDS of Cumberland to ACCEPT the Majority OUGHT TO PASS AS AMENDED Report, in NON-CONCURRENCE, FAILED.

The Minority OUGHT NOT TO PASS Report ACCEPTED, in concurrence.

Senate

Ought to Pass Pursuant to Constitution

Senator ROTUNDO for the Chief Justice of the Supreme Judicial Court on Resolve, Approving the 2003 Draft and Arrangement of the Constitution of Maine Made by the Chief Justice of the Supreme Judicial Court and Providing for its Publication and Distribution (EMERGENCY)

S.P. 585 L.D. 1630

Reported that the same **Ought to Pass**, pursuant to the Constitution of Maine, Article X, Section 6.

Report READ and ACCEPTED.

Under suspension of the Rules, READ TWICE and PASSED TO BE ENGROSSED .	Representative: GLYNN of South Portland Reports READ.
Ordered sent down forthwith for concurrence.	Senator GAGNON of Kennebec moved the Senate ACCEPT the Majority OUGHT TO PASS AS AMENDED Report.
Ought to Pass Senator CATHCART for the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS on Resolve, Concerning Reauthorization of a 1997 Pollution Control Bond Issue S.P. 583 L.D. 1628	On further motion by same Senator, TABLED until Later in Today's Session, pending the motion by same Senator to ACCEPT the Majority OUGHT TO PASS AS AMENDED Report.
Reported that the same Ought to Pass .	Committee of Conference
Report READ and ACCEPTED.	The Committee of Conference on the disagreeing action of the two branches of the Legislature, on Bill "An Act To Control County Jail Health Care Expenses"
Under suspension of the Rules, READ TWICE and PASSED TO BE ENGROSSED .	H.P. 585 L.D. 808
Ordered sent down forthwith for concurrence.	Had the same under consideration, and asked leave to report: That the Senate Recede and Concur to Passage To Be Engrossed As Amended By Committee Amendment "A" (H-
Divided Report	365). That the House Read and Accept the Committee Report.
The Majority of the Committee on LEGAL AND VETERANS AFFAIRS on Bill "An Act To Support Harness Horse Racing in Maine, Equine Agriculture in Maine, Maine Agricultural Fairs and the General Fund of the State" S.P. 449 L.D. 1361	On the Part of the Senate: Senator STRIMLING of Cumberland Senator DAMON of Hancock
Reported that the same Ought to Pass as Amended by Committee Amendment "A" (S-256) .	Senator CARPENTER of York On the Part of the House:
Signed: Senators: GAGNON of Kennebec MAYO of Sagadahoc	Representative BUNKER of Kossuth Township Representative LESSARD of Topsham Representative GREELEY of Levant Report READ and ACCEPTED.
Representatives: HOTHAM of Dixfield BROWN of South Berwick MOORE of Standish CLARK of Millinocket PATRICK of Rumford BLANCHETTE of Bangor CANAVAN of Waterville JENNINGS of Leeds LANDRY of Sanford	The Senate RECEDED and CONCURRED. Ordered sent down forthwith for concurrence. All matters thus acted upon were ordered sent down forthwith for concurrence.
The Minority of the same Committee on the same subject reported that the same Ought Not To Pass .	Senate at Ease.
Signed: Senator: LEMONT of York	Senate called to order by the President.

Out of order and under suspension of the Rules, the Senate considered the following:

REPORTS OF COMMITTEES

Senate

Ought to Pass As Amended

Senator BROMLEY for the Committee on **BUSINESS**, **RESEARCH AND ECONOMIC DEVELOPMENT** on Bill "An Act To Provide Affordable Loans for Higher Education"

S.P. 579 L.D. 1625

Reported that the same Ought to Pass as Amended by Committee Amendment "A" (S-257).

Report READ and ACCEPTED.

READ ONCE.

Committee Amendment "A" (S-257) READ and ADOPTED.

Under suspension of the Rules, **READ A SECOND TIME** and **PASSED TO BE ENGROSSED AS AMENDED**.

Ordered sent down forthwith for concurrence.

Senator **DAVIS** of Piscataquis was granted unanimous consent to address the Senate off the Record.

Senator **TREAT** of Kennebec was granted unanimous consent to address the Senate off the Record.

RECESSED until the sound of the bell.

After Recess

Senate called to order by the President.

Out of order and under suspension of the Rules, the Senate considered the following:

ENACTORS

The Committee on **Engrossed Bills** reported as truly and strictly engrossed the following:

Act

An Act To Improve Enforcement of the State's Natural Resource Protection, Timber Theft and Trespass Laws

H.P. 1059 L.D. 1447 (H "B" H-547 to C "A" H-456) **PASSED TO BE ENACTED** and having been signed by the President was presented by the Secretary to the Governor for his approval.

Out of order and under suspension of the Rules, the Senate considered the following:

SENATE PAPERS

Bill "An Act To Prevent the Sale of Water Laced with Nicotine in Maine"

S.P. 587 L.D. 1631

Sponsored by Senator MARTIN of Aroostook.
Cosponsored by Representative KOFFMAN of Bar Harbor and Senators: GAGNON of Kennebec, SAWYER of Penobscot, TREAT of Kennebec, Representatives: ANNIS of Dover-Foxcroft, MAKAS of Lewiston, SAVIELLO of Wilton, THOMPSON of China, TWOMEY of Biddeford.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 205.

On motion by Senator **TREAT** of Kennebec, **REFERRED** to the Committee on **HEALTH AND HUMAN SERVICES** and ordered printed.

Ordered sent down forthwith for concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

PAPERS FROM THE HOUSE

Non-Concurrent Matter

Bill "An Act To Change the Name of the Augusta Mental Health Institute to 'Riverview Psychiatric Center"

S.P. 525 L.D. 1562 (C "C" S-210)

In House, June 3, 2003, PASSED TO BE ENACTED.

In Senate, June 4, 2003, PASSED TO BE ENGROSSED AS AMENDED BY COMMITTEE AMENDMENT "C" (S-210), in NON-CONCURRENCE.

Comes from the House, that Body ADHERED.

On motion by Senator **MARTIN** of Aroostook, the Senate **ADHERED**.

Non-Concurrent Matter

Bill "An Act To Permit Video Gaming for Money Conducted by Nonprofit Organizations"

H.P. 996 L.D. 1354

in House, June 3, 2003, PASSED TO BE ENGROSSED AS AMENDED BY COMMITTEE AMENDMENT "A" (H-546).

In Senate, June 4, 2003, on motion by Senator MARTIN of Aroostook, Bill and accompanying papers INDEFINITELY POSTPONED, in NON-CONCURRENCE.

Comes from the House, that Body INSISTED and ASKED FOR A COMMITTEE OF CONFERENCE.

On motion by Senator **GAGNON** of Kennebec, the Senate **INSISTED** and **JOINED IN A COMMITTEE OF CONFERENCE**.

• •

Senate at Ease.

(See action later today.)

Senate called to order by the President.

Out of order and under suspension of the Rules, the Senate considered the following:

SENATE PAPERS

Resolve, To Ratify the Endorsement of the Towns of Otisfield and Harrison in Renaming the Bolsters Mills Bridge

S.P. 588 L.D. 1632

Sponsored by Senator BENNETT of Oxford.
Cosponsored by Representative HEIDRICH of Oxford and
Representatives: BROWN of South Berwick, COLLINS of Wells,
GAGNE-FRIEL of Buckfield, JODREY of Bethel, McKENNEY of
Cumberland, SYKES of Harrison.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 205.

Committee on **TRANSPORTATION** suggested and ordered printed.

Under suspension of the Rules, **READ TWICE**, without reference to a Committee.

On motion by Senator **BENNETT** of Oxford, **TABLED** Unassigned, pending **PASSAGE TO BE ENGROSSED**, without reference to a Committee.

Out of order and under suspension of the Rules, the Senate considered the following:

REPORTS OF COMMITTEES

House

Ought to Pass As Amended

The Committee on **CRIMINAL JUSTICE AND PUBLIC SAFETY** on Bill "An Act To Improve Conditions for Inmates with Mental Illness"

H.P. 367 L.D. 475

Reported that the same Ought to Pass as Amended by Committee Amendment "A" (H-548).

Comes from the House with the Report READ and ACCEPTED and the Bill PASSED TO BE ENGROSSED AS AMENDED BY COMMITTEE AMENDMENT "A" (H-548).

Report READ and ACCEPTED, in concurrence.

READ ONCE.

Committee Amendment "A" (H-548) READ.

On motion by Senator **STRIMLING** of Cumberland, **TABLED** until Later in Today's Session, pending **ADOPTION** of Committee Amendment "A" (H-548), in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

COMMUNICATIONS

The Following Communication: H.C. 232

STATE OF MAINE
HOUSE OF REPRESENTATIVES
CLERK'S OFFICE
2 STATE HOUSE STATION
AUGUSTA, MAINE 04333

June 9, 2003

Honorable Joy J. O'Brien Secretary of the Senate 121st Legislature Augusta, Maine 04333

Dear Madam Secretary:

The Speaker appointed the following conferees to the Committee of Conference on the disagreeing action of the two branches of the Legislature on Bill "An Act To Permit Video Gaming for Money Conducted by Nonprofit Organizations" (H.P. 996) (L.D. 1354)

Representative CLARK of Millinocket Representative THOMPSON of China Representative MOORE of Standish

Sincerely,

S/Millicent M. MacFarland Clerk of the House

READ and ORDERED PLACED ON FILE.

With reference to the action of the Senate whereby it **INSISTED** and **JOINED** in a **COMMITTEE OF CONFERENCE** on the disagreeing action of the two branches of the legislature on:

Bill "An Act To Permit Video Gaming for Money Conducted by Nonprofit Organizations"

H.P. 996 L.D. 1354

The Chair appointed as conferees on the part of the Senate the following:

Senator **MARTIN** of Aroostook Senator **BENNETT** of Oxford Senator **DOUGLASS** of Androscoggin

On motion by Senator **TREAT** of Kennebec, **ADJOURNED** to Tuesday, June 10, 2003, at 10:00 in the morning.