MAINE STATE LEGISLATURE

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LEGISLATIVE RECORD

OF THE

One Hundred And Seventeenth Legislature

OF THE

State Of Maine

VOLUME III

FIRST REGULAR SESSION

Senate

December 7, 1994 to April 27, 1995

STATE OF MAINE ONE HUNDRED AND SEVENTEENTH LEGISLATURE FIRST REGULAR SESSION JOURNAL OF THE SENATE

In Senate Chamber Tuesday March 7, 1995

Senate called to Order by the President, Jeffrey H. Butland of Cumberland.

Prayer by the Reverend Daniel Bowers of the Hope Baptist Church in Manchester.

REVEREND DANIEL BOWERS: Good morning. It is a delight to be with you. I just thought you would be interested in knowing that I personally, and our church, regularly pray for our Senators and Representatives here in Augusta, and our Governor, as I am sure praying people do, all over the State. Before I lead us before the Lord in prayer, I wanted to just share the words of the Prophet, Isaiah. He said, "Seek the Lord while He may be found. Call upon Him while He is near. Let the wicked forsake his way, and the unrighteous man his thoughts, and let him return to the Lord and He will have compassion on him. Return to our God, for He will abundantly pardon. For my thoughts are not your thoughts, neither are your ways my ways, declares the Lord. For as the heavens are higher than the earth, so are my ways higher than your ways, and my thoughts than your thoughts." It is for this reason that we need to pause and consider God's thoughts and God's ways. Let's do so, together, in prayer.

Our Gracious Heavenly Father, we come to you, this morning, in the name of the Son of God, the Lord Jesus Christ. We praise you God, that you are sovereign, powerful, and in control of our world. We acknowledge that this morning as we come to you in prayer. We seek to know your thoughts and your ways. We are reminded that your thoughts and ways are far higher, far greater, than ours. So, we pray that you would make us mindful of your thoughts and your ways. At the same time, Lord, we acknowledge that many times we resist your thoughts and your ways, and we go our own way and we think our own thoughts. For this, we ask your forgiveness. We pray that you would guide this Senate, this body of legislators, today. Guide them into your thoughts and your ways, as they seek to do what is right, and just, and best, and good for the State of Maine. We pray, not only for our Senators, but also for our Representatives in the other House. We would pray for our Governor, Governor King. Lead and guide in his life. And we pray for the United States, of which we are a part, and for our President, Bill Clinton, and our Congress in Washington. We pray, Lord, that you will have your will and your way this day, in our nation and in our State. So, we look to

you this day. You, who are able to do immeasurably more than all that we could ask or imagine, according to your power that is at work within us. To you be glory, and power, and dominion forever and ever. Amen.

Pledge of Allegiance led by Jared Harriman, son of Senator Philip Harriman of Cumberland.

Reading of the Journal of Thursday, March 2, 1995.

Off Record Remarks

COMMUNICATIONS

The Following Communication: S.P. 276

ONE HUNDRED AND SEVENTEENTH LEGISLATURE

March 3, 1995

Senator S. Peter Mills Representative Sharon Treat Chairpersons Joint Standing Committee on Judiciary 117th Legislature Augusta, Maine 04333

Dear Senator Mills and Representative Treat:

Please be advised that Governor Angus S. King, Jr. has nominated the Honorable John B. Beliveau of Lewiston for reappointment as a Judge of the Maine District Court.

Pursuant to Title 4, MRSA §157, this nomination will require review by the Joint Standing Committee on Judiciary and confirmation by the Senate.

Sincerely,

S/Jeffrey H. Butland President of the Senate

S/Dan A. Gwadosky Speaker of the House

Which was **READ** and referred to the Committee on **JUDICIARY**.

Sent down for concurrence.

The Following Communication: S.C. 81

MAINE STATE LEGISLATURE Augusta, Maine 04333

March 2, 1995

Senator Mary E. Small, Senate Chair Representative John L. Martin, House Chair Committee on Education and Cultural Affairs State House Station 115 Augusta, Maine 04333

Dear Senator Small and Representative Martin:

The Committee to Study Organizational and Tax Issues in Public Schools is pleased to submit its report to you pursuant to P.L. 1993, c. 684.

Sincerely,

S/John Rosser, Ed.D. Chair

Which was ${f READ}$ and with Accompanying Report referred to the Committee on ${f EDUCATION}$ AND CULTURAL AFFAIRS.

Off Record Remarks

The Following Communication: S.C. 82

THE MAINE SENATE 117th Legislature

March 3, 1995

Jeffrey Butland President of the Senate State House Station 3 Augusta, ME 04333

Dear President Butland:

Pursuant to my authority under 1 MRSA §1002 (1) (A), I am re-appointing Paul Violette of Portland to the Commission on Governmental Ethics and Election Practices. I understand this appointment is subject to confirmation by the Senate.

Please let me know if you have any questions.

Sincerely,

S/Beverly Miner Bustin Assistant Minority Leader

Which was READ and ORDERED PLACED ON FILE.

THE PRESIDENT: Pursuant to MRSA 1, Section 1002, a two-thirds vote of the Senators present and voting is necessary.

27 Senators having voted in the affirmative and None in the negative, and 27 being more than two-thirds of the membership present, it is the vote of the Senate that the appointment be accepted.

The nomination of Paul Violette of Portland was APPROVED.

SENATE PAPERS

Resolve, to Authorize a Study of Recreational Uses of the Saco River from the Atlantic Ocean to the New Hampshire Border

S.P. 278 L.D. 750

Presented by Senator BUTLAND of Cumberland Cosponsored by Senators: CARPENTER of York, FERGUSON, JR. of Oxford, HANLEY of Oxford, HATHAMAY of York, LORD of York, PENDEXTER of Cumberland, Representatives: AIKMAN of Poland, CROSS of Dover-Foxcroft, JOYCE of Biddeford, LIBBY of Buxton, TRUE of Fryeburg, WATERHOUSE of Bridgton

Reference to the Committee on AGRICULTURE, CONSERVATION AND FORESTRY suggested and ORDERED PRINTED.

Which was referred to the Committee on AGRICULTURE, CONSERVATION AND FORESTRY and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Regarding the Disclosure of Financial Information by Federally or State-chartered Credit Unions"

S.P. 274 L.D. 724

Presented by Senator RAND of Cumberland Cosponsored by Senator: RUHLIN of Penobscot

Bill "An Act to Clarify the Discharge of Mortgages"

S.P. 275 L.D. 725

Presented by Senator RAND of Cumberland

Bill "An Act to Include Obstetricians and Gynecologists as Primary Care Providers"
S.P. 280 L.D. 752

Presented by Senator MILLS of Somerset Cosponsored by Senator: RAND of Cumberland, Representative: MERES of Norridgewock

Reference to the Committee on BANKING AND INSURANCE suggested and ORDERED PRINTED.

Which were referred to the Committee on BANKING AND INSURANCE and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Increase Access to Primary Care by Redefining the Practice of Advanced Nursing" S.P. 282 L.D. 754

Presented by Senator BENOIT of Franklin

Reference to the Committee on BUSINESS AND ECONOMIC DEVELOPMENT suggested and ORDERED PRINTED.

On motion by Senator HARRIMAN of Cumberland, Tabled 1 Legislative Day, pending REFERENCE.

Resolve, Authorizing Jacqueline M. Sorenson of Westbrook to Sue the State
S.P. 273 L.D. 723

Presented by Senator $\operatorname{\textbf{ESTY}}$, $\operatorname{\textbf{JR}}$. of Cumberland (By Request)

Bill "An Act to Correct and Clarify Certain Provisions of the Liquor Laws" S.P. 281 L.D. 753

Presented by Senator STEVENS, JR. of Androscoggin Cosponsored by Senator: MICHAUD of Penobscot, Representatives: CLARK of Millinocket, CLUKEY of Houlton, TRUE of Fryeburg, WHEELER of Bridgewater Submitted by the Department of Public Safety pursuant to Joint Rule 24.

Reference to the Committee on LEGAL AND VETERANS AFFAIRS suggested and ORDERED PRINTED.

Which were referred to the Committee on LEGAL AND VETERANS AFFAIRS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Prohibit Any State or Independent Agency from Establishing Private Accounts" S.P. 277 L.D. 749

Presented by Senator BUTLAND of Cumberland Cosponsored by Senators: AMERO of Cumberland, CARPENTER of York, Representative: ROBICHAUD of Caribou

Reference to the Committee on STATE AND LOCAL GOVERNMENT suggested and ORDERED PRINTED.

Which was referred to the Committee on STATE AND LOCAL GOVERNMENT and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Allow Charitable Organizations to Accept and Dispose of Motor Vehicles" S.P. 279 L.D. 751

Presented by Senator PENDEXTER of Cumberland Cosponsored by Senator: PARADIS of Aroostook

Reference to the Committee on TRANSPORTATION suggested and ORDERED PRINTED.

Which was referred to the Committee on TRANSPORTATION and ORDERED PRINTED.

Sent down for concurrence.

Under suspension of the Rules, all matters thus acted upon were ordered sent down forthwith for concurrence.

Senator LAMRENCE of York was granted unanimous consent to address the Senate off the Record.

Senator AMERO of Cumberland was granted unanimous consent to address the Senate off the Record.

Senator $\mbox{\bf HARRIMAN}$ of Cumberland was granted unanimous consent to address the Senate off the Record.

On motion by Senator LAWRENCE of York, RECESSED until the sound of the bell.

After Recess

Senate called to order by the President.

COMMITTEE REPORTS

House

Ought to Pass

The Committee on AUDIT AND PROGRAM REVIEW OF THE 116TH LEGISLATURE on Bill "An Act Regarding the Functioning of the Department of Mental Health and Mental Retardation and Several Professional Regulatory Boards" (Emergency)

H.P. 483 L.D. 664

Reported that the same **Ought to Pass** pursuant to Maine Revised Statutes, Title 3, chapter 33.

Comes from the House with the Report READ and ACCEPTED and the Bill PASSED TO BE ENGROSSED.

Which Report was READ and ACCEPTED.

The Bill READ ONCE.

The Bill TOMORROW ASSIGNED FOR SECOND READING.

Senate

Divided Report

The Majority of the Committee on **STATE AND LOCAL GOVERNMENT** on RESOLUTION, Proposing an Amendment to the Constitution of Maine to Provide for 4—year Terms for Senators and Members of the House of Representatives

S.P. 122 L.D. 297

Reported that the same Ought Not to Pass.

Signed:

Senators:

AMERO of Cumberland CARPENTER of York LONGLEY of Waldo

Representatives:

LEMKE of Westbrook GERRY of Auburn ROBICHAUD of Caribou LANE of Enfield SAVAGE of Union

The Minority of the same Committee on the same subject reported that the same Ought to Pass as Amended by Committee Amendment "A" (S-15)

Signed:

Representatives:

DAGGETT of Augusta AHEARNE of Madawaska SAXL of Bangor ROSEBUSH of East Millinocket YACKOBITZ of Hermon

Which Reports were READ.

Senator AMERO of Cumberland moved that the Senate ACCEPT the Majority OUGHT NOT TO PASS Report.

THE PRESIDENT: The Chair recognizes the Senator from Piscataquis, Senator Hall.

Senator HALL: Thank you Mr. President, Ladies and Gentlemen of the Senate. I feel that we ought not to accept the Ought Not to Pass motion on this particular bill. I feel that in this day and age, that we should have a four year term, instead of two, especially in the Senate, as you all know how much time is involved in campaigning and the expense today, an expenditure of anywhere from \$10,000 to \$150,000 to run a Senate campaign. I think that is unnecessary. I don't know where it will ever end. It just continues to go up election after election. Due to the work load of a Senator, surely our time could be better spent researching legislation and the issues, than to have to spend eight or nine months out there campaigning, though I do feel there is some benefit as far as meeting the constituents. In a district where you represent 35,000 people, it is next to impossible to knock on doors and be effective. I think, with the mode of communication today, surely with all the phone messages we get and with all the letters we receive and all the meetings that we attend, speaking engagements et cetera, during the term, that our consituents are very informed and we are also very informed of their feelings. I don't feel that we need to be going out there every two years and meeting them, though one still could do that if they so desired or found that they had the time in the off-season from being in the Legislature. This bill would basically allow the citizens of this State to make the decision. It is not that we are making the final decision ourselves.

It is only to give the voters the opportunity.

I think, in the past, that we have talked about election reform and we have done nothing about it. I remember, a couple of years ago, debating an issue in here on term limits. This body elected not to pass term limits, even though they didn't believe how the citizens of this State felt. Some were very dumbfounded when they found out it was two-to-one in favor of term limits. I think if you allow this particular measure to go to the voters, you would find the same results, for the obvious reasons. I would ask for a Division when the vote is taken. Thank you.

Senator HALL of Piscataguis requested a Division.

Off Record Remarks

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Amero.

Senator AMERO: Thank you Mr. President, Ladies and Gentlemen of the Senate. The Senator from Piscataquis, Senator Hall, makes some excellent points. The State and Local Government Committee was very intrigued by the possibility of all one hundred and eighty-six of the elected officials, in the two bodies, having four-year terms. However, with the new term limit legislation that we have, that passed through referendum two years ago, that referendum limits everyone to four terms. That's the language. The limit is four terms. This bill would then increase, double the length of time that anybody could serve in either of the bodies, from eight years to sixteen years. That, too, is attractive to some people; but the majority on the Committee felt that that would be totally in opposition to what the people had voted, by a two-to-one margin, that they wanted terms limited to eight years. This would be one way of overriding the people's vote by extending the possible length of our terms from eight to sixteen years.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Carey.

Senator CAREY: Thank you Mr. President, Members of the Senate. I find it interesting for someone who represents 35,000 people, or for that matter, someone who represents 8,000 people, to have some difficulty in campaigning every two years when we ask our Congress people, who represent some 635,000 people, to campaign every year because they are not going to reach that many people in the course of their two-year term. So, they spend a lot of time back home really bugging most of us. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Aroostook, Senator Kieffer.

Senator KIEFFER: Thank you Mr. President. While

I understand what my good friend, the Senator from Kennebec, Senator Carey, is saying, I don't agree with their two-year terms either. This may not be the proper way to institute this legislation, in lieu of the constitutional amendment that was passed in favor of term limits; but I would still just like to be on the Record as being in favor of a four-year term, at least in the Senate. As I said, this may not be the proper instrument under the conditions that exist with the Constitution. Just for the Record, I want to be recorded as being in favor of four-year terms for Senators. Thank you.

THE PRESIDENT: The pending question before the Senate is the motion by Senator AMERO of Cumberland, that the Senate ACCEPT the Majority OUGHT NOT TO PASS Report.

A Division has been requested.

Will all those in favor please rise in their places and remain standing until counted.

Will all those opposed please rise in their places and remain standing until counted.

23 Senators having voted in the affirmative and 7 Senators having voted in the negative, the motion by Senator AMERO of Cumberland to ACCEPT the Majority OUGHT NOT TO PASS Report, PREVAILED.

Under suspension of the Rules, ordered sent down forthwith for concurrence.

SECOND READERS

The Committee on **Bills in the Second Reading** reported the following:

Senate

Bill "An Act to Amend the Laws Pertaining to Renewal of Liquor Licenses by Restaurants" S.P. 20 L.D. 51

Bill "An Act Concerning the Degree-granting Authority of Beal Business School"

S.P. 115 L.D. 290

Which were READ A SECOND TIME and PASSED TO BE ENGROSSED.

Sent down for concurrence.

Under suspension of the Rules, all matters thus acted upon were ordered sent forthwith.

S-295

ORDERS OF THE DAY

The Chair laid before the Senate the Tabled and Today Assigned matter:

SENATE REPORTS - from the Committee on LEGAL AND VETERANS AFFAIRS on Bill "An Act to Prohibit Registering to Vote on Election Day"

S.P. 99 L.D. 239

Majority - Ought Not to Pass

Minority - Ought to Pass

Tabled - March 2, 1995, by Senator AMERO of Cumberland.

Pending - ACCEPTANCE OF EITHER REPORT

(In Senate, March 2, 1995, Reports READ.)

Senator STEVENS of Androscoggin moved that the Senate ACCEPT the Minority OUGHT TO PASS Report.

THE PRESIDENT: The Chair recognizes the Senator from Oxford, Senator Ferguson.

Senator FERGUSON: Mr. President, Ladies and Gentlemen of the Senate. I urge the body to vote in favor of the Ought Not to Pass Report. We have discussed this in our hearing and it was the consensus of the Legal and Veterans Affairs Committee to ought not to pass this legislation. There is considerable consensus out there in the State that people should have an opportunity to register and vote on election day. I thank the body for their indulgence.

Senator **RUHLIN** of Penobscot moved that the Bill and Accompanying Papers be **INDEFINITELY POSTPONED**.

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Michaud.

Senator MICHAUD: Thank you Mr. President, Men and Women of the Senate. I agree with the good gentleman from Penobscot, Senator Ruhlin, and I will be supporting this measure. As my good Chair has stated earlier, we heard a lot of testimony in the public hearing, and the general sentiment out there is that people should be allowed to register and vote on election day. As you know, federal law also allows municipalities to purge the voting list. It has happened to one of our U.S. Senators, Senator Olympia Snowe. When she went in to vote, she was not on the voting list. So you could have the same situation, where people go in to vote, and I have had it done in some of my communities, when they go in to vote on election day their name, for whatever reason, has been taken off the voting list. So, if this bill passes, then they would not be allowed to vote. I hope that you would go along with me in support of the motion from the Senator from Penobscot, Senator Ruhlin, that this bill and all of its accompanying

papers be Indefinitely Postponed. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from York, Senator Lawrence.

Senator LAWRENCE: Thank you Mr. President, Men and Women of the Senate. I rise to concur with the good Senator from Oxford, Senator Ferguson. I, at one time, chaired the same Committee he now chairs and am familiar with the debate over this bill that we have seen many times. I just simply want to remind the body that Maine has one of the highest percentages of voter turnout in the country. The State is very proud of that. One of the primary reasons why we have a high voter turnout is the fact that we allow people to come in and register on the day of the election to vote. That creates a tremendous amount of ease on people who have forgotten to register to vote, but still want to register to vote. By passing this minority report we would disenfranchise a large amount of people in the State of Maine. I would encourage you to support the motion to Indefinitely Postpone. Mr. President, I would ask for a Roll Call. Thank you.

Senator LAWRENCE of York requested a Roll Call.

THE PRESIDENT: The Chair recognizes the Senator from Hancock, Senator Goldthwait.

Senator GOLDTHMAIT: Thank you Mr. President, Ladies and Gentlemen of the Senate. I support the Senator from Androscoggin, Senator Stevens', suggestion that we support this motion for two reasons. One is because most Maine municipalities are ill-equipped to add the responsibilities of voter registration to their duties on election day. The other is because I would hate to think that our excellent voter turnout record is a result of the fact that some voters are voting in more than one district. But, when someone appears on election day to register to vote, there is no practical way to determine whether or not they are also registered elsewhere. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Piscataquis, Senator Hall.

Senator HALL: Thank you Mr. President, Ladies and Gentlemen of the Senate. I agree with the latest testimony given here wholeheartedly. It has been brought to our attention, I also served on the Legal Affairs Committee for the last two years, and many Town Clerks came in and told us about the people that were trying to register on election day. They felt that they were able to register and vote, because that is the way the law is, but the Town Clerks felt quite bad about this because they were unable to check. They had many questions about some people that they didn't recognize or didn't know. There was no way possible to check to see if they were all, indeed, registered somewhere else, and whether they voted in more than one community or not on that particular day. I think we are inviting voter fraud by allowing this statute to stay on the books. We have many mechanisms in place now, where people can register. They are even reminded. They are sent a registration card with their driver's license, as we saw last week. That's great, that's super. But, I don't think that we need to invite the possibility of

voter fraud in this State. There have been many stories, some verified, some not, where there has been a contest run among a group of people, to see how many places they could vote at on election day. That's making a mockery of our elections. This will go a long way to stop such mockery. I urge you to vote against the motion to Indefinitely Postpone.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Amero.

Senator AMERO: Thank you Mr. President, Ladies and Gentlemen of the Senate. I rise today to speak in favor of the motion to Indefinitely Postpone because I think it is so important that in the State of Maine we have, for years, been leaders in encouraging people to vote and making it as easy as possible for people to register to vote, and we have had excellent results. We lead the nation, we are usually either first or second in the country, in voter turnout. The people of Maine have become accustomed to having the right to register to vote on Election Day. I understand the inconvenience that it causes for our Town and City Clerks, however, I think inconvenience is offset, more than offset, by the convenience for the people in the State who want to vote. I would urge your support for the Indefinite Postponement. Thank you Mr. President.

THE PRESIDENT: The Chair recognizes the Senator from Lincoln, Senator Begley.

Senator BEGLEY: Thank you Mr. President. It does seem rather strange to me that we are putting the emphasis on the voting of the particular day, yet the Secretary of State has spent a great deal of money, time, effort, and now regulations in some cases, to get people to register before. They now have a possibility of insisting that high schools make it known to all upcoming eighth graders that they should register. He has sent out all kinds of notices, and they are marvelous propositions. The same point is, if that is the case, are we registering more people on voting day or not? I doubt it very much. We are certainly registering some. But at the same point, you have to register for town meetings, you have to register in your town for referenda, you have to register for almost anything coming down the pike. Yet, at the same time, the possibility of what happens on voting day itself, when better than half of the Town Clerks recommend that this not be done, for the benefit of those who do vote and those who do come in and those who do require other services. It seems strange that we are pushing one item and yet saying that the other is even more important than that. I don't quite understand it.

THE PRESIDENT: The Chair recognizes the Senator from Androscoggin, Senator Cleveland.

Senator CLEVELAND: Thank you Mr. President. I rise today because I also hope that you will support the motion to Indefinitely Postpone. It seems to me that we have a proud tradition in this State encouraging individuals to vote. We have heard anecdotal stories about mischief, fraud and cheating, yet we have heard no one indicate one case where anyone, anywhere in this State, in any election, actually fraudulently voted in more than one place on

the same election. I think we need to be careful when we make our decisions and policies here, that we don't act on anecdotal, third-hand, heresay information. We need to discipline ourselves to act on the known facts. We have been registering people to vote on election day for years. Town Clerks have been doing it for years. They can require proper and appropriate identification of residency, and they do. It seems to me, until we have evidence to the contrary that this is a process that is somehow being abused, then we ought to allow as much possibility for people to exercise their right to cast a ballot for an individual of their choice. Absent any information that there is any abuse, I think we ought to keep the process in place. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Faircloth.

Senator FAIRCLOTH: Thank you Mr. President. I request permission to pose a question through the Chair to the good Senator from Piscataquis, Senator Hall. In fact, I thought I did hear a statement that there were some verified cases where people were competing to vote in more than one location on election day by registering on election day, through the use of that method. If that is the case, I think it is significant information. My question is, I would be interested to know the names of those people, what towns were involved, what the specific situation was that were, in his phrasing, some verified cases. Thank you.

THE PRESIDENT: The Senator from Penobscot, Senator Faircloth, has posed a question through the Chair to any Senator who may care to respond. The Chair recognizes the Senator from Piscataquis, Senator Hall.

Senator HALL: Mr. President. In answer to that question, I do not know, first-hand, the names of the individuals that were involved. This was relayed to me by another Senator of this body and if he wishes to enlighten a little more on the question, he may do so, but I would not care to elaborate any more.

On motion by Senator LAMRENCE of York, supported by a Division of one-fifth of the members present and voting, a Roll Call was ordered.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Carey.

Senator CAREY: Thank you Mr. President, Members of the Senate. The first year that we had registering on election day, we had a little contest that took place up at Colby College. One of the people up there took great pride in announcing to all of his colleagues that he had beaten them out, and that he had been able to register and vote in seventeen different precincts on election day. Nothing ever came of it, he was not expelled from school. The District Attorney's Office just refused, because he really didn't have the information at the time, to prosecute this matter. What I am telling you is the very same thing that I had told the good Senator from Piscataquis, Senator Hall. That's where the seventeen people who registered and voted on the same day in different precincts came from. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Michaud.

Senator MICHAUD: Thank you Mr. President, Men and Women of the Senate. I do hope that you would go along with this motion. We did hear testimony, and we heard testimony as well from Registrar of Voters in the Committee. Even though there is a little additional work for them to do, they had no problems with it. They thought that the right for people to vote was more important than the additional work that they might have to do on election day. We also heard from Gerry Berube, who is from Lewiston, and he thinks the biggest problem when people talk about going in to register is a change of address. Some towns count that as a new registration, which he is vehemently opposed to the bills that we have had that would prohibit voter registration on Election Day. would prohibit voter registration on Election Day. If there is someone who is voting in different municipalities, that is against the law, and they will be prosecuted if it is proven. Lorraine Fleury, who used to work over in Elections, said that there was one case while she was over there. It was investigated and there was no fraud. AARP is also opposed to these bills. I might add, Senator Goldthwait had mentioned about someone voting, if a clock has questions about someone's ability whether Clerk has questions about someone's ability, whether or not they should be allowed to vote, they will be allowed to vote but they are allowed to vote as a challenged ballot. So that will give the municipal people time to check that out. So they can vote but it would have to be under a challenged ballot. I do hope that you would vote for the motion to Indefinitely Postpone this, because there is not a problem out there. If it is, and someone is caught, it is against the law, and they will be prosecuted. I think that is the key issue, if they do vote and they vote illegally, then that is against the law and they should be prosecuted. I do hope that you will vote for the motion to Indefinitely Postpone. Thank you Mr. President.

THE PRESIDENT: The Chair recognizes the Senator from Knox, Senator Pingree.

Senator **PINGREE**: Thank you Mr. President. I just want to say briefly that I, on behalf of my constituents and myself, am outraged at any bills that would restrict people's access to vote. I think the most difficult problem that we face, and I say it over and over again, is people's cynicism with the system, their inability to feel that we can create We know that in the last national election only 38% of the American people went out to vote, but here in Maine it was somewhere in the 70% range. We had one of the highest voting percentages in the country, if not the highest. I think part of it is because we have been very responsive to people and what it takes to get them to vote. That's what we talk about in "good government" all of the time, how do we make it easier for government to serve people's needs? It is easier if you can go and register on the day you have to vote, you don't have to take another day off to go and register to vote. It is a perfect system. In terms of the issues about Town Clerks who have already been doing this, I understand that many of the Town Clerks in my district, and all of our districts, are hard working people who don't get paid enough for the work that they do, they are very dedicated, but the fact is they are public

servants just like all the rest of us, and they are there to do what will make it easier for people to use government. This is one way to use the services in government and make it easier in all of our lives. I am sorry that every time it comes to one of these issues we bring up mistrust and suspicion of people. This is why we have too many laws, because we don't trust anybody. We have heard testimony today that said no one is really breaking this law in every town across the State. This is not wholesale voter fraud. This is occasional anecdotes of people who have done something that was inappropriate, but it is against the law and people should be prosecuted when they do that. If we could find a way to stop all people from doing things, whether it is income tax fraud, or speeding when you are not supposed to do, we wouldn't have to be here in the first place. We have laws, there is a law against this. I think this works very well and I will be supporting the motion to Indefinitely Postpone what I think is a bad move. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Washington, Senator Cassidy.

Senator CASSIDY: Thank you Mr. President, Ladies and Gentlemen of the Senate. I am opposed to the motion to Table this Indefinitely. I have also had several calls from Clerks in my area because of the chaos that it creates that day. I also am concerned that we have plenty of time during the weeks and days prior to election day to register, as has been mentioned here, some of the things which have been implemented by the Secretary of State's Office and other ways for people to register. Therefore, I'm opposed to Tabling this. I also don't have the exact date of the fact, but it reminds me of a statement I read years ago about a famous Mayor, who once said to his supporters, "Vote early and vote often." That is kind of a scary statement. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Oxford, Senator Hanley.

Senator HANLEY: Thank you Mr. President, Men and Women of the Senate. I share the outrage of the good Senator from Knox, Senator Pingree. But my outrage is for those individuals who vote and then have their vote countered by people who are taking advantage of our current election laws. That's my outrage, that I, as a citizen of the State of Maine, go into the voting booth, tender my ballot, vote for the person of my choice, and then have that vote countered by someone who is not a resident of my district. That's my outrage. I think we, as legislators, are faced continually with the question of whether or not we should pass legislation that will have the impact that we want to protect the citizens of our State. Unlike the Senator from Knox, Senator Pingree, I don't think it is a perfect system. It's not a perfect system when you have Registrar of Voter's and the Clerk of the Town in a room which is smaller than the President's Office, and I outlined that in our party Caucus, and here they are faced with a steady stream of voters coming in that day. They have to not only control the responsibility of the voting booth, as Registrar, but also to enroll people on that same day. There is no way that some of those municipalities that are faced with those constraints

can keep everything in line. Yes, there is an opportunity there for confusion. Because our election laws are drafted and written the way they are, to provide everyone the opportunity, and I certainly do not want to be catagorized as someone who wants to restrict any individual's right to vote, the only restriction I would have is that the person only vote once. Maybe there are other ways to answer the questions that have been raised, there is the possibility of a challenged ballot for anyone who registers on election day, I would be supportive of that. But I cannot, in good conscience, allow the current system to go forward with such glaring loopholes in it, because my responsibility, as a legislator and a Senator from Oxford County, is to protect the vote of all of the citizens of the State of Maine. In allowing individuals to flaunt the residency requirements and to vote in various wards, districts, and towns across our State, I believe does a disservice to the voters who are voting legitimately. Thank you Mr. President.

THE PRESIDENT: The Chair recognizes the Senator from Waldo, Senator Longley.

Senator LONGLEY: Thank you Mr. President, Men and Women of the Senate. I have the exact opposite concern of Senator Carey. At Unity College, I'm not worried about one person going and voting seventeen times, and again we don't have that verified, it still sounds like heresay to me. I'm worried about the fact that I teach history and government, and we talk about State policy in Maine and what's going on in Maine, and I want these kids to vote. I mention early, and often, how important it is to vote, and I am very happy that we, in Maine, have a system that gets these kids off campus one day to find out where the town hall is, and register. I don't think it's rocket science to fill out that green card. From my experience there are people standing around, or sitting around, and you just give them a green card, they fill it out, they might have a question or two, they get the question answered, they hand it in, and they vote. I think it is really important to encourage students, especially, to get involved in the process. I think the success of our system depends upon participation. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Rand.

Senator RAND: Thank you Mr. President, Men and Women of the Senate. As I am listening to the debate today, I am struck by the fact that we seem to be centering the discussion around people intent upon fraudulent acts, yet we certainly have no proof of it. We do have some anecdotal information coming our way, but we have no court cases, and no convictions to hang our hat on here. We seem to be concentrating on the wrong group of people. Certainly, if there are people out there intent upon fraudulent behavior when it comes to voting, they will register to vote the day before, or two days before. If this is their big aim in life, to try to cheat at the voting booth, they will just do it the day before, or several days before. I urge you to support the Indefinite Postponement of this bill and its accompanying papers. I will tell you about what happened in my City, and quite honestly, when I looked at the sponsors of this piece of legislation I was really

kind of surprised to see one of the names there. year or so ago, maybe it has been two years now, the City of Portland did a purge of the voter list. Unfortunately, instead of letting the people who had been doing this before for years, the Clerk's Office took it upon themselves to design how the purge would be accomplished. They used the tax rolls for property tax payers and they used the phone book. If you weren't a property tax payer, or you did not have a phone listed in your name in the Portland directory, you were purged from the voter list. excluded hundreds of people who were long-time residents and voters in the City of Portland. They found themselves, many of them on election day when they turned up to vote, unable to vote. Let me tell you, there was quite a bit of upset in that city on election day. That's where our chaos came in. People who had voted at the same polls for years and years and years were told they were off the list. If we did not have this requirement on the books, and we have had it, by the way, for over twenty years, to allow people to register on election day, I can tell you hundreds and hundreds of citizens of this State would have been denied their right to participate in an election. Before we let anyone be denied their fundamental, basic rights, we certainly should pause and think about our actions. Certainly, it was an overwhelming number of people who would have been denied their right to vote, citizens of the State of Maine, of the United States of America. I would urge you to accept the pending motion. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator McCormick.

Senator McCORMICK: Thank you Mr. President, Men and Women of the Senate. It seems that we should remember a couple of things about this bill. First of all, this is the law in Maine. We do now register to vote on election day, and we have for a long time. Because of the institution of Motor Voter, the Clerks in my towns have less to do, not more to do, on election day. I also think it is interesting that the Association of Retired Persons is opposed to this bill, I think that should be instructive to all of us who are interested in representing our senior citizens. Many senior citizens do not drive anymore, they then would not be able to access the ease of registering to vote with their motor vehicle registration, and I presume that the AARP is opposing this bill so that senior citizens do not have to make unnecessary trips to the town or city hall. One Senator, I think it was Senator Begley of Lincoln, commented that we should do this the way that we do our town meetings. We have to register for town meetings and we should have to register to vote, in my towns people register for town meetings on the day of the town meeting. So, in that regard, we are right in line with present practice, and that practice has probably pone back for decades. There is not a glaring problem here, as many people have attested. If the good Senator from Oxford, Senator Hanley, wants to name names, and drop this McCarthy-esk ballyhoo about all these laws that have been broken, then we can re-look at this, but probably what we need to do, because the majority of Maine citizens, probably 99.9% of Maine citizens, obey this law and try to vote on election day, we should go the route of the suggestion of the Senator from Penobscot, Senator Michaud. I find it just

beyond comprehension that we should spend this kind of time debating as basic an American right as allowing people to vote, and actually make it easy for people to vote, so that we can have more citizen participation in government, not less. That is the name of the game. That is what we should be working for and I urge everyone to vote to Indefinitely Postpone. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Piscataquis, Senator Hall.

Senator HALL: Thank you Mr. President. One quick comment, in reference to the AARP organization, I happen to be a member of the AARP organization and I'm not opposed to this particular bill. I would remind the members that probably the determination of whether that organization was going to be for or against this bill, or any other bill before us, was probably made by the decision of six people, not the whole membership. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Carey.

Senator CAREY: Thank you Mr. President. In relating the case of the Colby students and the seventeen votes cast by a particular individual, I by no means am asking you to vote against Indefinite Postponement. I will support Indefinite Postponement but I did want to tell you that I believe that what happened is the President of the college spoke to those students and it has never happened again, I believe it was because he threatened to kick them out of school. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Oxford, Senator Ferguson.

Senator FERGUSON: Mr. President. We do have some additional legislation that is going to be presented to try to correct voting in more than one polling place. Hopefully, that will put to rest the concerns of some of the people here that are concerned about that. Thank you.

THE PRESIDENT: The pending question before the Senate is the motion by Senator RUHLIN of Penobscot that the Senate INDEFINITELY POSTPONE the Bill and Accompanying Papers.

A vote of Yes will be in favor of **INDEFINITE POSTPONEMENT**.

A vote of No will be opposed.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber.

The Secretary will call the Roll.

ROLL CALL

YEAS: Senators

AMERO, BERUBE, BUSTIN, CAREY, CIANCHETTE, CLEVELAND, ESTY, FAIRCLOTH, FERGUSON, HARRIMAN, HATHAWAY, LAWRENCE, LONGLEY, LORD, McCORMICK, MICHAUD, MILLS, O'DEA, PARADIS, PINGREE, RAND, RUHLIN, SMALL

NAYS: Senators: ABROMS

ABROMSON, BEGLEY, BENOIT, CARPENTER, CASSIDY, GOLDTHWAIT, HALL, HANLEY, KIEFFER, STEVENS, and the PRESIDENT, Senator

BUTLAND

ABSENT: Senator: PENDEXTER

23 Senators having voted in the affirmative and 11 Senators having voted in the negative, with 1 Senator being absent, the motion by Senator RUHLIN of Penobscot to INDEFINITELY POSTPONE the Bill and Accompanying Papers, PREVAILED.

Under suspension of the Rules, ordered sent down forthwith for concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

PAPERS FROM THE HOUSE

House Papers

Bill "An Act to Appropriate Funds for the Churchill Dam and to Provide for the Use of Controlled Releases of Water"

H.P. 556 L.D. 757

Reference to the Committee on AGRICULTURE, CONSERVATION AND FORESTRY suggested and ORDERED PRINTED.

Comes from the House, referred to the Committee on AGRICULTURE, CONSERVATION AND FORESTRY and ORDERED PRINTED.

Which was referred to the Committee on AGRICULTURE, CONSERVATRION AND FORESTRY, in concurrence.

Bill "An Act to Make Allocations for the Operating Expenditures of the Intergovernmental Telecommunications Fund of the Department of Administrative and Financial Services for the Fiscal Years Ending June 30, 1996 and June 30, 1997" (Emergency)

H.P. 559 L.D. 760

Bill "An Act to Establish a Lead Poisoning Fund" H.P. 560 L.D. 761 Bill "An Act to Make Allocations for the Administrative Expenses of the Department of Administrative and Financial Services, Bureau of Alcoholic Beverages and Lottery Operations for the Fiscal Years Ending June 30, 1996 and June 30, 1997" (Emergency)

H.P. 562 L.D. 763

Reference to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS, in concurrence.

Bill "An Act to Provide Adequate Counseling for Minors Incarcerated for Sex Offenses"
H.P. 535 L.D. 731

Bill "An Act to Prohibit the Use of State Money and Personnel to Conduct Warrantless Searches by Helicopters"

H.P. 555 L.D. 756

Reference to the Committee on CRIMINAL JUSTICE suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on CRIMINAL JUSTICE and ORDERED PRINTED.

Which were referred to the Committee on **CRIMINAL JUSTICE**, in concurrence.

Bill "An Act to Eliminate the Position and Office of the Chancellor of the University of Maine System"
H.P. 537 L.D. 733

Bill "An Act Concerning Extracurricular Activity Eligibility for Students Identified under the Federal Individuals with Disabilities Education Act" H.P. 544 L.D. 740

Reference to the Committee on EDUCATION AND CULTURAL AFFAIRS suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on EDUCATION AND CULTURAL AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on EDUCATION AND CULTURAL AFFAIRS, in concurrence.

Bill "An Act to Apply the Hospital Cooperation Act of 1992 to a Broader Range of Health Care and Social Service Agencies"

H.P. 548 L.D. 744

Reference to the Committee on $\operatorname{\textbf{HUMAN}}$ RESOURCES suggested and $\operatorname{\textbf{ORDERED}}$ PRINTED.

Comes from the House, referred to the Committee on HUMAN RESOURCES and ORDERED PRINTED.

Which was referred to the Committee on $\mbox{\sc HUMAN}$ RESOURCES, in concurrence.

Bill "An Act to Deregulate the All-terrain Vehicle Market"

H.P. 531 L.D. 727

Resolve, to Put a Moratorium on the Introduction of Largemouth Bass into the State's Lakes
H.P. 539 L.D. 735

Reference to the Committee on INLAND FISHERIES AND WILDLIFE suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on INLAND FISHERIES AND WILDLIFE and ORDERED PRINTED.

Which were referred to the Committee on INLAND FISHERIES AND WILDLIFE, in concurrence.

Bill "An Act Regarding Wrongful Death Actions" H.P. 546 L.D. 742

Bill "An Act to Allow Physician Assisted Deaths with Dignity for Terminally Ill Persons in Maine"

H.P. 552 L.D. 748

Bill "An Act to Amend the Trust Fund Provisions of Cemeteries and Crematories"

H.P. 561 L.D. 762

Reference to the Committee on JUDICIARY suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on JUDICIARY and ORDERED PRINTED.

Which were referred JUDICIARY, in concurrence. to the Committee on

Bill "An Act to Allow Employees of Local Districts to Decline Membership in the Maine State Retirement System and Choose Other Alternatives" H.P. 549 L.D. 745

Reference to the Committee on LABOR suggested and ORDERED PRINTED.

Comes from the House, referred to the Committee on LABOR and ORDERED PRINTED.

Which was referred to the Committee on LABOR, in concurrence.

Bill "An Act to Allow Employees of the Maine State Liquor and Lottery Commission and Their Families to Purchase Lottery Tickets"

H.P. 530 L.D. 726

Bill "An Act to Allow Voting for "None of the Above""

H.P. 547 L.D. 743

Bill "An Act to Add the Prohibition of False Official Statements to the Maine Code of Military Justice"

H.P. 554 L.D. 755

Reference to the Committee on LEGAL AND VETERANS AFFAIRS suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on LEGAL AND VETERANS AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on LEGAL AND VETERANS AFFAIRS, in concurrence.

Bill "An Act to Facilitate Employment for Maine High School Students Participating in a Co-op Program" H.P. 532 L.D. 728

Reference to the Committee on LEGAL AND VETERANS AFFAIRS suggested and ORDERED PRINTED.

Comes from the House, referred to the Committee on LABOR and ORDERED PRINTED.

Which was referred to the Committee on LABOR and ORDERED PRINTED, in concurrence.

Bill "An Act to Encourage the Use of Tire-derived H.P. 558 L.D. 759

Reference to the Committee on NATURAL RESOURCES suggested and ORDERED PRINTED.

Comes from the House, referred to the Committee on NATURAL RESOURCES and ORDERED PRINTED.

Which was referred to the Committee on NATURAL RESOURCES, in concurrence.

Bill "An Act to Require the Reconfirmation of Gubernatorial Appointments at the Beginning of Each Gubernatorial Term"

H.P. 534 L.D. 730

Bill "An Act to Increase the Compensation of Members of the State Claims Commission" H.P. 536 L.D. 732

Reference to the Committee on STATE AND LOCAL GOVERNMENT suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on STATE AND LOCAL GOVERNMENT and ORDERED PRINTED.

Which were referred to the Committee on STATE AND LOCAL GOVERNMENT, in concurrence.

Bill "An Act to Exempt from the Sales Tax Automobile Equipment Necessary for Paraplegics or People Who are Confined to Wheelchairs" H.P. 540 L.D. 736

Bill "An Act to Require the State Tax Assessor to Determine whether Tax Forms Are Needed by Certain Taxpayers"

H.P. 542 L.D. 738

Bill "An Act to Provide a Deduction from State Income Taxes for Federal Civil Service Pensions" H.P. 545 L.D. 741

Bill "An Act to Amend the Law Relating to Municipal Service Fees and to Modify the Reimbursement Policy for Hospitals to Recover Service Fees Paid"

H.P. 550 L.D. 746

Bill "An Act to Improve and Make More Consistent the Administration of Personal Property Tax Assessing"

H.P. 551 L.D. 747

Reference to the Committee on $\,$ TAXATION $\,$ suggested and $\,$ ORDERED PRINTED.

Come from the House, referred to the Committee on ${\bf TAXATION}$ and ${\bf ORDERED}$ ${\bf PRINTED}$.

Which were referred to the Committee on TAXATION, in concurrence.

Bill "An Act to Provide for the Safety of Volunteer Fire Department and Emergency Medical Service Personnel"

H.P. 541 L.D. 737

Bill "An Act to Decrease the Burden on the Trucking Industry by Permitting Photocopies of Registrations to Be Kept in Trailers and Semitrailers".

H.P. 543 L.D. 739

Bill "An Act to Amend the Motor Vehicle Laws Pertaining to Certificates of Title"

H.P. 557 L.D. 758

Resolve, to Name the Connector Road from Exit 6 of the Maine Turnpike to Route 1 in Scarborough the Dr. Philip Haigis Memorial Parkway

H.P. 533 L.D. 729

Reference to the Committee on TRANSPORTATION suggested and ORDERED PRINTED.

Come from the House, referred to the Committee on $\mbox{\bf TRANSPORTATION}$ and $\mbox{\bf ORDERED PRINTED.}$

Which were referred to the Committee on TRANSPORTATION, in concurrence.

Bill "An Act to Revise the Ogunquit Sewer District Charter" H.P. 538 L.D. 734

Reference to the Committee on UTILITIES AND ENERGY suggested and ORDERED PRINTED.

Comes from the House, referred to the Committee on UTILITIES AND ENERGY and ORDERED PRINTED.

Which was referred to the Committee on UTILITIES AND ENERGY, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

ENACTORS

The Committee on **Engrossed Bills** reported as truly and strictly engrossed the following:

Emergency Mandate

An Act to Amend the Charter of the Port Clyde Water District

S.P. 41 L.D. 71 C "A" (S-11)

This being a mandate and in accordance with the provisions of Section 21 of Article IX of the Constitution, and having received the affirmative vote of 34 Members of the Senate, with No Senators having voted in the negative, and 34 being more than two-thirds of the entire elected Membership of the Senate, was PASSED TO BE ENACTED and having been signed by the President, was presented by the Secretary to the Governor for his approval.

Emergency

An Act to Transfer Legislative Jurisdiction over Loring Air Force Base, Loring Water System and Loring Family Housing Annex

S.P. 125 L.D. 308 S "A" (S-13)

This being an Emergency Measure and having received the affirmative vote of 33 Members of the Senate, with No Senators having voted in the negative, and 33 being more than two-thirds of the entire elected Membership of the Senate, was PASSED TO BE ENACTED and having been signed by the President, was presented by the Secretary to the Governor for his approval.

Emergency

An Act to Extend the Reporting Deadlines of the Commission on Governmental Ethics and Election Practices and the Interim Advisory Committee on Alternative Dispute Resolution in the Public Sector S.P. 254 L.D. 692

This being an Emergency Measure and having received the affirmative vote of 33 Members of the Senate, with No Senators having voted in the negative, and 33 being more than two-thirds of the entire elected Membership of the Senate, was PASSED TO BE ENACTED and having been signed by the President, was presented by the Secretary to the Governor for his approval.

COMMITTEE REPORTS

House

Change of Reference

The Committee on **HUMAN RESOURCES** on Bill "An Act to Provide Family Security through Quality, Affordable Health Care"

H.P. 509 L.D. 690

Reported that the same be REFERRED to the Committee on BANKING AND INSURANCE.

Comes from the House with the Report READ and ACCEPTED and the Bill REFERRED to the Committee on BANKING AND INSURANCE.

Which Report was **READ** and **ACCEPTED** and the Bill **REFERRED** to the Committee on **BANKING AND INSURANCE**, in concurrence.

Off Record Remarks

Senator LAWRENCE of York was granted unanimous consent to address the Senate off the Record.

Senator CASSIDY of Washington was granted unanimous consent to address the Senate off the

Senator BUSTIN of Kennebec was granted unanimous consent to address the Senate off the Record.

Off Record Remarks

Senator GOLDTHMAIT of Hancock was granted unanimous consent to address the Senate off the Record.

Off Record Remarks

On motion by Senator **FERGUSON** of Oxford, **ADJOURNED** until Thursday, March 9, 1995, at 9:30 o'clock in the morning.