

# LEGISLATIVE RECORD

OF THE

# **One Hundred And Sixteenth Legislature**

OF THE

**State Of Maine** 

# **VOLUME III**

# FIRST REGULAR SESSION

**Senate** December 2, 1992 to May 18, 1993

# STATE OF MAINE ONE HUNDRED AND SIXTEENTH LEGISLATURE FIRST REGULAR SESSION JOURNAL OF THE SENATE

In Senate Chamber Thursday March 25, 1993

Senate called to Order by the President, Dennis L. Dutremble of York.

Prayer by Father Royal J. Parent of the Holy Family Catholic Church in Lewiston.

FATHER ROYAL J. PARENT: God our creator, how wonderfully you have made us. You transformed us into your own image. We thank you for the gifts of your creation, things on earth, in the sky and of the sea. Things we see and do not see. We thank you for providing for us in such a way that we can share with others who are less fortunate. Enlighten us with your spirit of truth and love, your spirit of justice and fairness for all, your spirit of concern and consideration for all. We are here to do your will and the will of your people. May we be happy now as we get to know you better, love you with greater sincerity and serve you as you deserve in anticipation of eternal joy and peace. Amen.

Reading of the Journal of Tuesday, March 23, 1993.

Off Record Remarks

# PAPERS FROM THE HOUSE

# **House Papers**

Bill "An Act to Promote Proper Animal Health Care and to Regulate the Purchase and Sale of Hypodermic Needles and Syringes"

H.P. 740 L.D. 998

Comes from the House referred to the Committee on **AGRICULTURE** and **ORDERED PRINTED**.

Which was referred to the Committee on AGRICULTURE and ORDERED PRINTED, in concurrence.

Bill "An Act to Regulate the Extension of Credit Insurance to Persons Within the State" H.P. 733 L.D. 991

Comes from the House referred to the Committee on **BANKING & INSURANCE** and **ORDERED PRINTED**.

Which was referred to the Committee on **BANKING &** INSURANCE and ORDERED PRINTED, in concurrence.

Bill "An Act to Eliminate the Position and Office of the Chancellor of the University of Maine System" H.P. 742 L.D. 1000

Comes from the House referred to the Committee on **EDUCATION** and **ORDERED PRINTED**.

Which was referred to the Committee on **EDUCATION** and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Expand the Membership of the Interagency Task Force on Homelessness and Housing Opportunities"

H.P. 739 L.D. 997

Comes from the House referred to the Committee on **HOUSING & ECONOMIC DEVELOPMENT** and **ORDERED PRINTED.** 

Which was referred to the Committee on **HOUSING &** ECONOMIC DEVELOPMENT and ORDERED PRINTED, in concurrence.

Bill "An Act to Establish the Child Assistance Demonstration Program"

H.P. 741 L.D. 999

Bill "An Act to Amend State Law Regarding HIV Testing" H.P. 744 L.D. 1002

Come from the House referred to the Committee on **HUMAN RESOURCES** and **ORDERED PRINTED**.

Which were referred to the Committee on HUMAN RESOURCES and ORDERED PRINTED, in concurrence.

Bill "An Act to Amend the Laws Concerning the Sale of Alcohol" (Emergency) H.P. 737 L.D. 995 Bill "An Act to Eliminate Seasonal Liquor Stores" (Emergency) H.P. 738 L.D. 996

Bill "An Act to Enhance the Revenue of Agricultural Fairs and Commercial Racetracks" H.P. 743 L.D. 1001

Come from the House referred to the Committee on **LEGAL AFFAIRS** and **ORDERED PRINTED**.

Which were referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED, in concurrence.

Bill "An Act to Prohibit Valuation of Real Property in Excess of 100 Percent" H.P. 734 L.D. 992

Bill "An Act to Reimburse Volunteer Fire Departments for Taxes Charged on Gasoline and Diesel Fuel" H.P. 735 L.D. 993

RESOLUTION, Proposing an Amendment to the Constitution of Maine to Require that Real and Personal Property Tax Valuation be Assessed according to Current Use

H.P. 736 L.D. 994

Come from the House referred to the Committee on **TAXATION** and **ORDERED PRINTED**.

Which were referred to the Committee on **TAXATION** and **ORDERED PRINTED**, in concurrence.

# COMMUNICATIONS

The Following Communication: S.P. 338

#### 116TH MAINE LEGISLATURE

March 23, 1993

Senator Mark W. Lawrence Rep. Paul F. Jacques Chairpersons Joint Standing Committee on Energy and Natural Resources 116th Legislature Augusta, Maine 04333

Dear Chairs:

Please be advised that Governor John R. McKernan, Jr. has nominated Betty Lou Mitchell of Etna for appointment to the Low-Level Radioactive Waste Authority.

Pursuant to Title 38, MRSA Section 1512, this nomination will require review by the Joint Standing Committee on Energy and Natural Resources and confirmation by the Senate.

Sincerely,

S/Dennis L. Dutremble President of the Senate

S/John L. Martin Speaker of the House

Which was **READ** and referred to the Committee on **ENERGY AND NATURAL RESOURCES**.

Sent down for concurrence.

The Following Communication: S.P. 343

# 116TH MAINE LEGISLATURE

March 24, 1993

Senator John J. O'Dea Rep. Elizabeth H. Mitchell Chairpersons Joint Standing Committee on Education 116th Legislature Augusta, Maine 04333

Dear Chairs:

Please be advised that Governor John R. McKernan, Jr. has nominated Walter H. Moulton of Brunswick, Frederic A. Reynolds of Machias, Ronald P. Milliken of Farmington for reappointment and Dr. David W. Brown of Bar Harbor and Natalie C. Graceffa of Augusta for appointment to the Maine Educational Loan Authority.

Pursuant to Title 20A, MRSA Section 11415, these nominations will require review by the Joint Standing Committee on Education and confirmation by the Senate.

Sincerely,

S/Dennis L. Dutremble President of the Senate

S/John L. Martin Speaker of the House

Which was **READ** and referred to the Committee on **EDUCATION**.

Sent down for concurrence.

The Following Communication:

# COMMITTEE ON AGING, RETIREMENT AND VETERANS ONE HUNDRED AND SIXTEENTH LEGISLATURE

March 22, 1993

The Honorable Dennis L. Dutremble 116th Maine Legislature President of the Senate of Maine State House Augusta, Maine 04333

Dear Mr. President:

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 38 of the 116th Maine Legislature, the Joint Standing Committee on Aging, Retirement and Veterans has had under consideration the nomination of Grover B. MacLaughlin of Orono, for reappointment to the Maine State Retirement System Board of Trustees.

After public hearing and discussion on this nomination, the Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk called the roll with the following result:

- YEAS: Sen. 2 Sen. Titcomb of Cumberland, Sen. Webster of Franklin
  - Rep. Jalbert of Lisbon, Rep. Cathcart of Orono, Rep. Rep. 8 Vigue of Winslow, Rep. Hatch of Skowhegan, Rep. Barth of Bethel, Rep. Clukey of Houlton, Rep. Joy of Island Tufts Rep. Falls, of Stockton Springs
- NAYS:

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ABSENT: 3 Sen. McCormick of Kennebec, Rep. Wentworth of Arundel, Rep. Quint of Paris

Ten members of the Committee having voted in the affirmative and none in the negative, it was the vote of the Committee that the nomination of Grover B. MacLaughlin of Orono, for reappointment to the Maine State Retirement System Board of Trustees be confirmed.

Signed:

S/Bonnie L. Titcomb	S/John Jalbert
Senate Chair	House Chair

# Which was **READ** and **ORDERED PLACED ON FILE**.

THE PRESIDENT: The Joint Standing Committee on Aging, Retirement and Veterans has recommended the nomination of Grover B. MacLaughlin of Orono be confirmed.

The pending question before the Senate is: "Shall the recommendation of the Committee on Aging, Retirement and Veterans be overridden?"

In accordance with 3 M.R.S.A., Chapter 6, Section 151 and with Joint Rule 38 of the 116th Legislature, the vote will be taken by the Yeas and Nays.

A vote of Yes will be in favor of overriding the recommendation of the Committee.

A vote of No will be in favor of sustaining the recommendation of the Committee.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber.

The Secretary will call the Roll.

### **ROLL CALL**

YEAS: Senators None

NAYS: Senators AMERO, BEGLEY, BERUBE, Senators AMERU, BEGLEY, BERUBE, BRANNIGAN, BUSTIN, CAHILL, CAREY, CARPENTER, CIANCHETTE, CLEVELAND, CONLEY, ESTY, FOSTER, GOULD, HALL, HANDY, HANLEY, HARRIMAN, KIEFFER, LUDWIG, LUTHER, MARDEN, MCCORMICK, O'DEA, PARADIS, PEARSON, PINGREE, SUMMERS, TITCOMB, VOSE, WEBSTER, THE PRESIDENT - DENNIS L. DUTREMBLE

ABSENT: Senators BALDACCI, BUTLAND, LAWRENCE

No Senators having voted in the affirmative and 32 Senators having voted in the negative, with 3 Senators being absent, and none being less than two-thirds of the Membership present, it was the vote of the Senate that the Committee's recommendation be ACCEPTED and the nomination of Grover B. MacLaughlin, was CONFIRMED.

The Secretary has so informed the Speaker of the House.

# SENATE PAPERS

Bill "An Act to Amend the Medicare Supplement Insurance Regulatory Program" (Emergency) S.P. 337

L.D. 1011

Presented by Senator **KIEFFER** of Aroostook Cosponsored by Senators: **CAREY** of Kennebec, MCCORMICK of Kennebec, Representative: ERWIN of Rumford Submitted by the Department of Professional and Financial Regulation pursuant to Joint Rule 24.

Bill "An Act to Reform the Insurance Code Laws" S.P. 342 L.D. 1039

Presented by Senator HANLEY of Oxford Cosponsored by Senator: BRANNIGAN of Cumberland, Representative: TRACY of Rome Submitted by the Department of Professional and Financial Regulation pursuant to Joint Rule 24.

Which were referred to the Committee on **BANKING** & INSURANCE and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Establish Welfare Eligibility Reform" S.P. 334 L.D. 1008

Presented by Senator SUMMERS of Cumberland Cosponsored by Senator HANLEY of Oxford

Bill "An Act to Correct Volume Deficiencies in Hospital Base-year Budgets Administered by the Maine Health Care Finance Commission" (Emergency) S.P. 339 L.D. 1036

Presented by Senator **BERUBE** of Androscoggin Cosponsored by Senator: **HANDY** of Androscoggin

Which were referred to the Committee on HUMAN RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Clarifying Certain Traffic Infraction Provisions of the Motor Vehicle Laws" S.P. 341 L.D. 1038

Presented by Senator **CONLEY** of Cumberland Submitted by the Judicial Department pursuant to Joint Rule 24.

Which was referred to the Committee on JUDICIARY and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Exempt Veterans Over 60 Years of Age from the Property Tax" S.P. 336 L.D. 1010

Presented by Senator **CAHILL** of Sagadahoc (By Request)

Which was referred to the Committee on **TAXATION** and **ORDERED PRINTED.** 

Sent down for concurrence.

Bill "An Act to Facilitate Traffic Movement over Bridges and Ways" S.P. 335 L.D. 1009

Presented by Senator BALDACCI of Penobscot

Which was referred to the Committee on TRANSPORTATION and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Cause the Renegotiation of Utility Contracts for Electric Power Generated at Private Facilities"

S.P. 340 L.D. 1037

Presented by Senator **CARPENTER** of York Cosponsored by Senator: **VOSE** of Washington Submitted by the Office of Public Advocate pursuant to Joint Rule 24.

Which was referred to the Committee on UTILITIES and ORDERED PRINTED.

Sent down for concurrence.

Senate at Ease

Senate called to order by the President.

# ORDERS

### Joint Orders

On motion by Senator **PEARSON** of Penobscot the following Joint Order:

S.P. 344

ORDERED, the House concurring, that the Joint Standing Committee on Appropriations and Financial Affairs report out a bill or bills concerning supplemental allocations, transferring positions among funds and making technical corrections for fiscal year 1992-93 to the Senate.

Which was **READ** and **PASSED**.

Sent down for concurrence.

Under suspension of the Rules, all matters thus acted upon were ordered sent down forthwith for concurrence.

# SECOND READERS

The Committee on **Bills in the Second Reading** reported the following:

# House

Bill "An Act to Correct Inconsistencies in the Shoreland Zoning Laws" H.P. 428 L.D. 547

Which was **READ A SECOND TIME** and **PASSED TO BE** ENGROSSED, in concurrence.

#### House As Amended

Bill "An Act to Amend the Laws Concerning Beano and Games of Chance"

H.P. 128 L.D. 169 (C "A" H-65)

Bill "An Act to Provide Greater Access to Private Roads during Emergencies" H.P. 359 L.D. 462 (C "A" H-63)

Bill "An Act to Extend the Deadline for Construction of Salt and Sand Storage Buildings" H.P. 422 L.D. 541 (C "A" H-62)

Which were **READ A SECOND TIME** and **PASSED TO BE ENGROSSED**, As Amended, in concurrence.

# ORDERS OF THE DAY

THE **PRESIDENT**: The Chair recognizes the Senator from Penobscot, Senator Pearson.

Senator **PEARSON:** Mr. President, is the Senate in possession of H.P. 732?

**THE PRESIDENT:** The Chair would answer in the affirmative. The Joint Order having been held at the Senator's request.

On motion by Senator **PEARSON** of Penobscot, the Senate **SUSPENDED THE RULES**.

On further motion by same Senator, the Senate **RECONSIDERED** its action whereby it **PASSED**, in concurrence:

JOINT ORDER - regarding the Joint Standing Committee on Appropriations and Financial Affairs reporting out a bill or bills concerning supplemental appropriations or allocations for fiscal year 1992-93 to the House.

H.P. 732

(In Senate, March 23, 1993, **READ** and **PASSED**, in concurrence.)

(In House, March 22, 1993, READ and PASSED.)

On further motion by same Senator, **INDEFINITELY POSTPONED** in **NON-CONCURRENCE**.

Sent down for concurrence.

The Chair laid before the Senate the Tabled and Specially Assigned matter:

HOUSE REPORT - from the Committee on **TRANSPORTATION** on Bill "An Act Regarding Seating on a Motorcycle or Motor-driven Cycle"

H.P. 356 L.D. 459

Report - Ought to Pass as Amended by Committee Amendment "A" (H-64).

Tabled - March 23, 1993, by Senator **ESTY** of Cumberland.

Pending - ACCEPTANCE of Report

(In Senate, March 22, 1993, Report READ.)

(In House, March 18, 1993, Report **READ** and the Bill and Accompanying Papers **INDEFINITELY POSTPONED**.)

**THE PRESIDENT:** The Chair recognizes the Senator from Aroostook, Senator Ludwig.

Thank LUDWIG: you Mr. President. Senator Ladies and Gentlemen of the Senate. It may surprise you to know that I am not personally a motorcycle enthusiast, but I have many friends and relatives who find it a very interesting, healthful, educational pastime. I have a very good friend who is a motorcycle enthusiast and whose judgement I have come to respect highly over the years. He asked me to speak on this Bill because he doesn't feel it is He feels especially that there is one necessary. segment of it which would require a passenger riding on the motorcycle or motor driven cycle to be seated behind the operator. Now this gentleman has traveled all over the Maritimes and the United States and he and his wife even traveled to Alaska a couple of summers ago. He knows how to steer, ride and endure what one must to ride a motorcycle. He has taught his children and grandchildren to ride motorcycles and he said it is essential in order to teach someone how to ride to have them seated in front of the operator. To have a small person behind them you risk losing them along the way and up front, he says, you get the feeling of how to turn, where the brakes you get the feeling of now to turn, where the brakes are and if you have to ask where the brakes are in a hurry it's too late. Some people say you should practice motorcycle driving off the main highway, his feeling is that the main highway is where you're going to have to ride eventually and you might as well learn how to do it the first time around. So I am here today to ask you to Indefinitely Postpone this Bill because I do not feel there is a need for it and perhaps there are other members of this body who have more direct experience at riding these machines who could add to your understanding of why this Bill is not needed. When the vote is taken I would ask for a Division. Thank you. Senator LUDWIG of Aroostook moved the INDEFINTE POSTPONEMENT of Bill and Accompanying Papers, in concurrence.

Senator **LUDWIG** of Aroostook requested a Division.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Brannigan.

Senator BRANNIGAN: Thank you Mr. President, Ladies and Gentlemen of the Senate. This Bill was unanimously passed out of the Transportation Committee for a couple of reasons. First, the reason of safety. It seemed persuasive to us that small children should not be riding on the very front of the seat or on the gas tank in front of an adult, therefore having to be held by one hand while the adult tries to handle the motorcycle with the other hand. For older people riding in front of the operator it may block their view. Now the law says they shouldn't block their view and that leads to the second reason. Not only did we pass this out for safety reasons but we also saw it as an enforcement issue. It's very difficult for police to decide, the law says now you must sit on the very front of the seat and must be on the seat, but it's very difficult to enforce whether someone is on the seat or on the slippery gas tank. Children sitting on gas tanks did not make us feel very safe either. Even though this was brought to us by a dedicated police chief through his Representative, Al Stevens, this chief was having problems enforcing this with people he felt were irresponsible in riding their children. Even though they are the ones who brought it to us we checked and the way we are proposing it to you fits with model legislation used throughout the country even though the Maine Biker's Association has not, as far as I know, taken a position on this. Members of our Committee have talked to people who are part of the Maine Biker's and they agree that this is the way to go, that people should be sitting behind where they can hold on and they're not interfering with the operator. Regarding the issue of teaching, it certainly seems to me if you think about how we teach young people to drive cars, we teach them by riding with us, by example, by education and eventually they do have to take control. When they take control we are sitting beside them. Certainly it's much more intimate, it seems to me, when the teacher is sitting directly behind them on a motorcycle. So for those reasons I hope that you would oppose the Indefinite Postponement of this Bill. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Sagadahoc, Senator Cahill.

Senator **CAHILL**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I also to ask that you reject the motion to Indefinitely Postpone the Bill so that we can go on and accept the unanimous Committee Report. I did receive just minutes, in fact while the bell was ringing, a phone call from Michael Seton who is the President of the United Biker's of Maine. He did have a minor objection with the piece of legislation but it was an objection to the language regarding sidecars rather then the language regarding having a passenger sit directly in front of the driver. His objection was that the current language would say that only two people can ride in a sidecar and there are being sidecars now manufactured for three people so he was hoping that we would be willing to amend the legislation so that these newly manufactured sidecars would be legal in the State of Maine. I asked him, while I had him on the phone, if he had any objections to what we intended the legislation to do, which would be to make it illegal to have passengers ride in front, and he said no. As a matter of fact he is a safety teacher and inspector on motorcycles and he felt that it was, indeed, a safety hazard to have someone ride in front of the driver, especially a small child, because that driver would be concentrating on the child in front of him and probably have one arm in front of him or her and therefore would restrict his maneuverability on the motorcycle. So I would ask that you respectfully reject the good Senator from Aroostook, Senator Ludwig's, motion to Indefinitely Postpone. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Piscataquis, Senator Hall.

Senator HALL: Thank you Mr. President, Ladies and Gentlemen of the Senate. I rise here today in reference to this debate. In the past I have ridden a motorcycle and still hold my license. Years ago when I had young children and they wanted to ride with me when they were at a very young age and I didn't feel comfortable with having them on behind me, if I should happen to hit a bump or go off the edge of the tar or whatever, they were not able to see the road or expect any sudden lurches or so on and I was afraid they would fall off. I felt very comfortable with having them in front of me where I felt I had complete control of them. I didn't have to hang onto them they could lean back into my chest, I could control them with my legs if need be and still keep both hands on the handle bars. For that reason, until they were old enough so that I could feel safe that they could hang on and take anything that might come at them without being able to see it, they rode on the front. Plus the fact I am against passing legislation that infringes on peoples rights. We cannot protect everybody in every form by a statute. We have to let common sense prevail and for that reason I will be voting to Indefinitely Postpone. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Cumberland, Senator Titcomb.

Senator **TITCOMB**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I too received a call from Mike Seton and the message was pretty much the same but there was another piece of the message that concerned me a little bit that I guess I would ask if there is someone who could address what sort of input was there from motorcycle interests in the State when this issue was being discussed. The end sentence on my message was that Michael Seton, who is one of the leaders of the United Biker's of Maine, feels strongly that motorcyclists should be included in dialogue when important decisions are made pertaining to new laws. I would be very concerned and would ask if there is anyone who could address this issue. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Cumberland, Senator Brannigan.

Senator **BRANNIGAN:** Thank you Mr. President, Ladies and Gentlemen of the Senate. This was a duly advertised hearing and I don't believe there was anyone from the Maine Biker's there to testify. I could take that as a desire from them as a vote of their confidence that the Bill was the type of Bill they would support. However, the Transportation Committee is moving very quickly, working, as all Committees should be doing, in order to cover those bases members of the Committee and other folks, like the Senator from Sagadahoc have contacted folks who are interested in biking and as far as we know they are supportive. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Cumberland, Senator Summers.

Senator **SUMMERS:** Thank you Mr. President, Ladies and Gentlemen of the Senate. I would like to pose a question through the Chair. Perhaps to the Chair of the Transportation Committee, how many injuries have there been to children riding on the front of motorcycles? Do we have any statistics on this? Is there something that precipitated this whole action?

THE PRESIDENT: The Senator from Cumberland, Senator SUMMERS has posed a question through the Chair to any Senator who may care to respond.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Brannigan.

Senator **BRANNIGAN:** Thank you Mr. President, Ladies and Gentlemen of the Senate. I don't have any statistics on that matter that I can quote this morning. Thank you.

THE **PRESIDENT**: The Chair recognizes the Senator from Somerset, Senator Cianchette.

Senator **CIANCHETTE**: Thank you Mr. President, Ladies and Gentlemen of the Senate. It seems to me there is an inconsistency in this Bill. I'm sure the intent was proper but it doesn't distinguish between age and there are young children who are going to be riding on motorcycles and I just think that I can't agree that it's proper to put a two, or three, or four year old child in back of you when you're riding on a motorcycle. I would far prefer to have that child up front. If we want to limit children riding on motorcycles then perhaps we should so state but if we're going to allow them to ride on motorcycles and prohibit them from riding in the safest spot I think we've got an inconsistency and for that reason I'll be voting for the motion to Indefinitely Postpone. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Aroostook, Senator Kieffer.

Senator **KIEFFER**: Thank you Mr. President, Ladies and Gentlemen of the Senate. As I get older the days of riding a motorcycle become succeedingly less but I do still hold a motorcycle operators license. Over the years I've taught two boys how to drive a motorcycle and I have also taught them how to drive a car and I didn't do it by having them ride in the back seat. I don't think it's a practical place to be. I believe that this Bill may have good intentions but in the practical aspects of it I don't see how it can apply. It's very difficult to teach youngsters how to drive a motorcycle out on a dirt road because there isn't any traffic problems on a dirt road. I think you have to have them be able to sit in front of you on a motorcycle in order to teach them to watch traffic. Just from the practical aspects of it I cannot support it and I will also be voting to Indefinitely Postpone. Thank you.

**THE PRESIDENT:** The Chair recognizes the Senator from Hancock, Senator Foster.

Senator **FOSTER:** Thank you Mr. President, Ladies and Gentlemen of the Senate. In answer to the Senator from Somerset, he mentioned having the age

limit for a child on a motorcycle. I speak from experience because I introduced a Bill on the request of a constituent to say that a child under the age of eight would not be plunked onto a motorcycle because this constituent had a grandchild that was petrified of going on the motorcycle with his father and he was subjected to saying this was the thing to do young man, hop on. The man also had another child that was a year old that was plunked in front of him and driven all over on the motorcycle. So I went to the Committee on Transportation and if the Bikers know what's going on, and they do with any motorcycle legislation, they were there in force to object to my Bill. It was soundly defeated. When you stop and think about it they can take any child at any age and put it in front of them on a motorcycle, I respect anyone's right to do that which they see fit but I sometimes question the logic when I see a very small child going fifty miles an hour on main roads in front of a driver. I suggest, as with automobiles, that the driver has a designated spot on a motorcycle. Now you're either going to designate that he sits on the front of the bicycle or he sits on the rear. What if you, in your automobile, wanted to teach a child to drive and you sat over in the other seat and the child sat there at the age of five and you're saying "Johnny, I'm trying to teach you to drive so you sit over there" and so forth. I think it's only logical that a motorcycle should have a designated seat for the driver and this is what it To me it is common sense and what's so great does. about it is I don't have to go back and say to anyone who has a small child that they have to be big enough and old enough to hold on and to take care of yourself. I think this protects children and if there is one segment of society that is not protected it is the children of the State of Maine. They can't say "I don't want to go on that bike". "Oh hop on Johnny, you sit right in front of me, I'll hold on." I mean some of them want to but there are some who are frightened and therefore I would hope that you would follow the Majority Committee's Report and I thank them very much for putting it out.

**THE PRESIDENT:** The Chair recognizes the Senator from Aroostook, Senator Ludwig.

Senator **LUDWIG:** Thank you Mr. President, Ladies and Gentlemen of the Senate. When I ask my constituents what State Government can do to make their life better, more often then not they say "leave us alone, you have too many rules, too many laws that can't be enforced, day after day you take away our freedoms and our right to make our own decisions about the way we live our lives". I suspect that the majority of my constituents, given a chance to vote on this Bill, would agree that it is not necessary and that it is just one further attempt to curtail the freedoms which we would all like to enjoy. Thank you.

THE PRESIDENT: The pending question before the Senate is the motion of Senator LUDWIG of Aroostook, that Bill and Accompanying Papers be INDEFINITELY POSTPONED, in concurrence.

A Division has been requested.

Will all those in favor please rise in their places and remain standing until counted.

Will all those opposed please rise in their places and remain standing until counted.

16 Senators having voted in the affirmative and 16 Senators having voted in the negative, the motion of Senator LUDWIG of Aroostook, to INDEFINITELY POSTPONE Bill and Accompanying Papers, in concurrence, FAILED.

The Chair moved that the Senate **ACCEPT** the Report in **NON-CONCURRENCE**.

Senator **HANLEY** of Oxford moved that the Bill be Tabled until Later in Today's Session, pending **ACCEPTANCE** of the Report in **NON-CONCURRENCE**.

Senator ESTY of Cumberland requested a Division.

THE PRESIDENT: The pending question before the Senate is the motion of Senator HANLEY of Oxford, to Table until Later in Today's Session, pending ACCEPTANCE of Report in NON-CONCURRENCE.

A Division has been requested.

Will all those in favor please rise in their places and remain standing until counted.

Will all those opposed please rise in their places and remain standing until counted.

16 Senators having voted in the affirmative and 18 Senators having voted in the negative, the motion of Senator **HANLEY** of Oxford, to Table until Later in Today's Session, pending **ACCEPTANCE** of Report in **NON-CONCURRENCE**, **FAILED**.

Senator **CONLEY** of Cumberland requested a Division.

THE PRESIDENT: The pending question before the Senate is ACCEPTANCE of Report in NON-CONCURRENCE.

A Division has been requested.

Will all those in favor please rise in their places and remain standing until counted.

Will all those opposed please rise in their places and remain standing until counted.

19 Senators having voted in the affirmative and 15 Senators having voted in the negative, the motion to **ACCEPT** the Report in **NON-CONCURRENCE**, **PREVAILED**.

The Bill READ ONCE.

Committee Amendment "A" (H-64) **READ** and **ADOPTED.** 

The Bill, as Amended, TOMORROW ASSIGNED FOR SECOND READING, in NON-CONCURRENCE.

Off Record Remarks

Senator **CIANCHETTE** of Somerset was granted unanimous consent to address the Senate off the Record.

Senator **SUMMERS** of Cumberland was granted unanimous consent to address the Senate off the Record.

Senator **HANDY** of Androscoggin was granted unanimous consent to address the Senate off the Record.

Senator **BUSTIN** of Kennebec was granted unanimous consent to address the Senate off the Record.

Senator **CARPENTER** of York was granted unanimous consent to address the Senate off the Record.

Off Record Remarks

Senator **BRANNIGAN** of Cumberland was granted unanimous consent to address the Senate off the Record.

Senator **ESTY** of Cumberland was granted unanimous consent to address the Senate off the Record.

Off Record Remarks

On motion by Senator LUDWIG of Aroostook, RECESSED until the sound of the bell.

After Recess

Senate called to order by the President.

Out of order and under suspension of the Rules, the Senate considered the following:

PAPERS FROM THE HOUSE

#### **House Papers**

Bill "An Act to Amend the Maine State Retirement System Laws Related to the Participating Local Districts Consolidated Plan" (Emergency) H.P. 755 L.D. 1022

Bill "An Act to Extend Burial Eligibility for Dependent Children" H.P. 764 L.D. 1031

Come from the House referred to the Committee on AGING, RETIREMENT & VETERANS and ORDERED PRINTED.

Which were referred to the Committee on AGING, RETIREMENT & VETERANS and ORDERED PRINTED, in concurrence.

Bill "An Act to Provide for the Purchase of School Buses" H.P. 766 L.D. 1033

Comes from the House referred to the Committee on APPROPRIATIONS & FINANCIAL AFFAIRS and ORDERED PRINTED.

Which was referred to the Committee on **APPROPRIATIONS & FINANCIAL AFFAIRS** and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Amend Self-insurance Investment Standards" H.P. 750 L.D. 1017

Comes from the House referred to the Committee on **BANKING & INSURANCE** and **ORDERED PRINTED**.

Which was referred to the Committee on **BANKING &** INSURANCE and ORDERED PRINTED, in concurrence. Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

# **House Papers**

Resolve, to Continue the Commission to Study the Feasibility of a Capital Cultural Center (Emergency) H.P. 747 L.D. 1014

Comes from the House referred to the Committee on **EDUCATION** and **ORDERED PRINTED**.

Which was referred to the Committee on **EDUCATION** and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Establish a Monthly Average Dissolved Oxygen Standard for Class C Waters" H.P. 752 L.D. 1019

Bill "An Act to Amend and Clarify the Solid Waste Management Laws" H.P. 756 L.D. 1023

Bill "An Act to Clarify Air Emission Standards" H.P. 763 L.D. 1030

Come from the House referred to the Committee on **ENERGY & NATURAL RESOURCES** and **ORDERED PRINTED**.

Which were referred to the Committee on **ENERGY & NATURAL RESOURCES** and **ORDERED PRINTED**, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

#### House Papers

Bill "An Act Relating to the Maine Endangered and Nongame Wildlife Fund"

H.P. 748 L.D. 1015

Bill "An Act Authorizing the Commissioner of Inland Fisheries and Wildlife to Establish Open and Closed Seasons on the Hunting of Bear" H.P. 749 L.D. 1016

Bill "An Act to Change the Moose Hunting Laws" H.P. 754 L.D. 1021 Bill "An Act to Increase the Number of Moose Permits" H.P. 758 L.D. 1025

Come from the House referred to the Committee on **FISHERIES & WILDLIFE** and **ORDERED PRINTED**.

Which were referred to the Committee on **FISHERIES & WILDLIFE** and **ORDERED PRINTED**, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

### House Papers

Bill "An Act to Provide Mental Health Services for Children and Youth Who Are Homeless" H.P. 751 L.D. 1018

Comes from the House referred to the Committee on **HUMAN RESOURCES** and **ORDERED PRINTED**.

Which was referred to the Committee on **HUMAN RESOURCES** and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Encourage Mediation Before Litigation" H.P. 767 L.D. 1034

Comes from the House referred to the Committee on **JUDICIARY** and **ORDERED PRINTED**.

Which was referred to the Committee on **JUDICIARY** and **ORDERED PRINTED**, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

PAPERS FROM THE HOUSE

#### House Papers

Bill "An Act to Permit any Licensed Private Investigator or Bonded Security Agency to Serve Civil Process"

H.P. 746 L.D. 1013

Comes from the House referred to the Committee on **LEGAL AFFAIRS** and **ORDERED PRINTED**.

Which was referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED, in concurrence.

Bill "An Act to Require Possession of a Maine Fishing License to Fish in Coastal Waters" H.P. 762 L.D. 1029

Comes from the House referred to the Committee on **MARINE RESOURCES** and **ORDERED PRINTED**.

Which was referred to the Committee on **MARINE RESOURCES** and **ORDERED PRINTED**, in concurrence.

RESOLUTION, Proposing an Amendment to the Constitution of Maine Providing for the Free Election of the Secretary of State and the Attorney General H.P. 765 L.D. 1032

RESOLUTION, Proposing an Amendment to the Constitution of Maine to Create a Unicameral Legislature

H.P. 768 L.D. 1035

Come from the House referred to the Committee on **STATE & LOCAL GOVERNMENT** and **ORDERED PRINTED**.

Which were referred to the Committee on **STATE &** LOCAL GOVERNMENT and ORDERED PRINTED, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

# House Papers

Bill "An Act to Meet the Alcohol Abuse Treatment Needs of Maine Citizens" H.P. 753 L.D. 1020

Bill "An Act to Amend the Laws Regarding Taxation of Workers' Compensation Self-insurers" H.P. 757 L.D. 1024

Come from the House referred to the Committee on **TAXATION** and **ORDERED PRINTED**.

Which were referred to the Committee on **TAXATION** and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Amend the Waldoboro Utility District Charter" H.P. 745 L.D. 1012

Comes from the House referred to the Committee on UTILITIES and ORDERED PRINTED.

Which was referred to the Committee on UTILITIES and ORDERED PRINTED, in concurrence.

Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

#### **House Papers**

Bill "An Act to Clarify the Requirements of Disclosure of Information Pertaining to Mentally Disabled Clients"

H.P. 759 L.D. 1026

Committee on **JUDICIARY** suggested and **ORDERED PRINTED.** 

Comes from the House referred to the Committee on **HUMAN RESOURCES**.

Which was referred to the Committee on **HUMAN RESOURCES** and **ORDERED PRINTED**, in concurrence.

Bill "An Act Concerning Liens Against Certain Property for Child Support Arrearages" H.P. 760 L.D. 1027

Committee on **TAXATION** suggested and **ORDERED PRINTED.** 

Comes from the House referred to the Committee on  $\ensuremath{\textbf{JUDICIARY}}$  .

Which was referred to the Committee on JUDICIARY and ORDERED PRINTED, in concurrence.

Bill "An Act to Exclude Certain Financial Contributions from Financial Resources to Justify Deviations from Child Support Guidelines" H.P. 761 L.D. 1028

Committee on **HUMAN RESOURCES** suggested and **ORDERED PRINTED.** 

Comes from the House referred to the Committee on **JUDICIARY**.

Which was referred to the Committee on **JUDICIARY** and **ORDERED PRINTED**, in concurrence.

# ORDERS OF THE DAY

The Chair laid before the Senate the Tabled and Today Assigned matter:

JOINT RESOLUTION - memorializing the Congress of the United States to refuse to enact the budget resolution and implementing legislation that would impose a British Thermal Tax

S.P. 332

Tabled - March 23, 1993, by Senator **ESTY** of Cumberland.

Pending - Motion by same Senator to INDEFINITELY **POSTPONE** (Roll Call Requested)

(In Senate, March 23, 1993, READ.)

On motion by Senator  $\mbox{ESTY}$  of Cumberland, Senate Amendment "A" (S-47)  $\mbox{READ}.$ 

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Summers.

Senator **SUMMERS**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I rise in opposition to this amendment. I feel that it's unfortunate. I was just talking to my good, good, probably my best friend in the world, the Senator from Cumberland, Senator Esty and still tried to come to some agreement on this particular issue. You can think what you want about this particular issue but what it still comes back to is whether we're talking about the broad based BTU tax or whether we're talking about the flat tax which the Senate has put on this budget proposal. It's something that affects this state in a very dramatic way, whether you're talking about somebody using heating oil, whether you're talking about some farmer up in Aroostook County transporting his produce by truck using diesel fuel, the propane to dry grain, gas for salesmen on the road. This is something that is going to affect each and every one of us. I have to say that I am certainly pleased and I feel, although I don't agree with it, gratified that there has been an attempt to come around on this particular issue by my good friend from Cumberland. Again, it does not go to the root of the problem. The root of the problem, as far as I can see, is whether or not the Congress of the United States is going to bring under control spending. They talked a lot about the economic stimulus package and how important that is to put into effect in this country and just coming up on the highway today I was listening to the radio and they were saying that all of the business leaders in the country are now optimistic about the economic recovery. They feel as though it's taking place. You have to ask yourself the question whether or not \$73 billion, which is what would be raised by these

energy taxes, and then subsequently used to provide stimulus packages for the economy, is needed at this point. It seems to me the ball is rolling and we have to take a position as State Senators that we support not only a reasonable budget and controlling the federal deficit, which by all accounts I understand will have increased by a trillion dollars at the end of the current administration. It doesn't seem as though the deficit is decreasing at all. We have to ask ourselves whether we want to take a principled position on this and I honestly believe, as well intended as I'm sure this amendment is, it does not go to the heart.

One of the things that really bothers me about this is that it talks about shared sacrifice and under. That irritates me, that really goes right under the saddle because for years and years regardless of what administration has been in power we've sacrificed. When people start talking about sacrifice they're talking about getting in your wallet. That's what they're talking about and they're talking about going after the working people, not only in this state but in the rest of the country. My good friend from Franklin County over there always likes to refer to the farmers and the truck drivers and that's exactly who this hits. Don't talk to me about sacrifice, go down and talk to somebody at Pratt & Whitney in South Berwick, ask them about sacrifice when they're laying off thousands of people. Or talk to retailers, whether it's in my district or in Biddeford or where ever it is, ask them about sacrifice, ask some small business purpose about sacrifice when they're going without health insurance because they can't afford it, they're trying to keep their business afloat. People sit here with smug looks but you are participating, I think, in a exercise by passing this particular amendment in thumbing your nose at your constituency and saying that you don't care that their energy bill is going to go up. You don't care if the salesman on the road is going to pay an additional 7.5¢ per gallon tax. I tell you, I'm a little bit aggravated by this whole situation because it would seem to me that if the Senate of the United States has started to pull back somewhat on this BTU tax then the original Resolution would be in order and to let them know that we support this and support it in a bipartisan fashion because this affects Republicans and Democrats alike. Therefore, I sincerely hope that we can rise above this and defeat this well intentioned amendment and go on about our business of passing the original Resolution. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Esty.

Senator **ESTY**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I appreciate the comments from my good friend from Cumberland, Senator Summers. I am frankly very disappointed that in his argument he has decided to accuse those of us who propose some kind of fair, reasonable amendment as "participating in an exercise of thumbing your nose at your constituents". I hope that the tone of the debate in this chamber rises above those kinds of accusations quite frankly. Senator Summers from Cumberland and I have discussed the merits and the concerns that we all have regarding taxes generally. The BTU tax in particular and the supplemental tax on oil specifically, which is very unfair to the Northeast. Let us not in this chamber sink to using those kinds of quotes and instead talk about the merits of an issue that we, frankly, have spent too much time on already since the Congress and the President are dealing with it. As many of you may have seen in the newspaper today, I believe the Press Herald, the Senate approved Kennedy's amendment eliminating higher taxes on heating oil to make it more fair to the Northeast. As I mentioned to you on Tuesday, Senator Mitchell and Senator Cohen and others have been working with the President, who has agreed that the supplemental tax is unfair to the Northeast. My concern in drafting this amendment was to draft an amendment that we could all support that talked about shared sacrifices that we have all talked about, not as had been indicated before the unfair sacrifices that the supplemental tax put upon the Northeast. My intention with this amendment was to bring us together as I said on the back page, line fourteen, that we "respectfully recommend and urge the Congress of the United States to join in the spirit of bipartisan cooperation to pass a responsible budget which all Americans share equally in the burden of sacrifice." That's what we talked about on Tuesday. The Northeast shouldn't assume an unfair burden but we need to have a responsible budget passed that addresses the deficit and I applaud the President and Congress, Republicans and Democrats together, that are working hard to do that. I would urge support of this amendment. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Sagadahoc, Senator Cahill.

Senator **CAHILL**: Thank you Mr. President, Ladies and Gentlemen of the Senate. If I could be assured that the tax raised would go toward reducing the deficit entirely I would be happy to vote for this. We know that is not true. The tax that is being raised in Congress right now, or being proposed to raise, for every \$4.00 raised  $50 \not\in$  will go to reducing the budget and I think that is just a shame.

THE PRESIDENT: The Chair recognizes the Senator from Androscoggin, Senator Cleveland.

Senator **CLEVELAND**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I rise today to Ladies and Gentlemen of the Senate. I rise today to speak briefly to the men and women of this Senate so that they will be clear about my position that I have spoken on before. I will not be supporting this amendment nor will I be supporting any amendment, nor will I support this Resolution and I do so for the same reasons that I have stated before and I wish to state on the record so that it's clear that my vote on this has no reflection whatsoever about the content of this Bill and that is that I believe that these kinds of resolutions have marginal affect on the outcome. We're dealing with issues to be voted on by the United States Congress. Whether we pass or don't pass this resolution will have little notice, frankly, on the outcome of this Bill. I prefer this body and this institution to spend its time on issues that we can affect. Let me be frank, if I can for a minute as well, these are the kinds of things that reintroduce the partisanship that we say we don't want. We should not begin to go down this path. I ascribe no particular motivation to this proposal but clearly there are some who perceive it as a threat to the Democratic President and the Democratic Congress and therefore we, as Democrats, must defend that position and not vote for this, but somehow we may be misinterpreted on how we vote. Others may not perceive it that way or on another issue may perceive some sort of other perception of political motivation. For what purpose, we don't know for sure. Occasionally it is to get people on the record and therefore to use for other political purposes. We must go beyond these kinds of measures. I will not participate in them any longer, whether they are

intentionally or unintentionally meant. Therefore my position as I vote against this has nothing to do with the content, other then what I believe is the appropriate position to maintain a bipartisan approach to dealing with issues here, to focus our energy and attention on the issues that we have some real affect on and not to distract us from that nor to introduce any sense of partisanship in our work. I hope that others will begin to join with me so that the statement is not whether we are for or against them but the statement is that we are for focusing where we ought to be and therefore we need not debate the content of these resolutions unless it is so clear and so unanimous that we ought to take some position. They ought to be so infrequent that there is no question about the merits of that particular resolution. I am not going to support it, I am not going to support any of them in the future, and those are my reasons. In the future I will not be asking for Divisions unless other people wish to have them, I don't even want to spend time on Divisions, I will just simply make my position clear and I will not continue to participate in these kinds of activities. Thank you.

THE **PRESIDENT:** The Chair recognizes the Senator from Cumberland, Senator Summers.

Senator **SUMMERS:** Thank you Mr. President, Ladies and Gentlemen of the Senate. I'm sure by now you know I feel very strongly about this particular issue. Regardless of comments whether it's from the Senator from Cumberland, or my seatmate the Senator from Androscoggin, I do happen to believe that there is a point when you have to stand up and be counted. I'm not talking about in a partisan fashion, I'm talking about in a fashion as a legislative body when a position needs to be taken. I know that at least a majority of the members in this chamber are getting tired of this debate, therefore having had an opportunity to put my sentiments on the record and to let the people know how I feel about this issue and how I feel that you in turn should react to this issue, it's very apparent to me that my remarks will, in fact, be in vain. I guess again, having had the opportunity to express myself on this issue, and as difficult and as distasteful as this is for me to do, because again I feel that we should be taking a position on this issue, I will move the Indefinite Postponement of this and all of the accompanying papers, but I do so only because I can see that it is dying at this point and there is no reason to prolong this debate. I must say that I am deeply, deeply concerned that the partisanship had to be thrown into this debate by others because this is not a partisan attempt, this is an attempt that should be on a unified basis and it bothers me to no living end that this Senate would not stand unified on this issue. Thank you.

Senator **SUMMERS** of Cumberland moved that the Joint Resolution Accompanying Papers be **INDEFINITELY POSTPONED**.

**THE PRESIDENT:** The Chair recognizes the Senator from Cumberland, Senator Esty.

Senator **ESTY**: Thank you Mr. President, Ladies and Gentlemen of the Senate. I appreciate the comments once again from the good Senator from Cumberland, Senator Summers. I appreciate the fact that he is willing to Indefinitely Postpone this issue and all of its accompanying papers. Frankly we have spent far too much time on this issue because we have so many other pressing issues in front of us. I would say that from now on I would encourage the approach to these kinds of issues to be an approach in which we draft these together from the beginning and not set up the kind of situation we have seen occur for the last couple of days. I would offer that I would be happy to do that from this point on so this doesn't have to happen again. We need to work together, we have too many problems in this State right now that have to be addressed. We cannot afford these kinds of diversions. Thank you.

# Which was INDEFINITELY POSTPONED.

Out of order and under suspension of the Rules, the Senate considered the following:

# PAPERS FROM THE HOUSE

#### House Papers

Bill "An Act to Amend the Law Pertaining to the Limitations on Simulcasting"

H.P. 691 L.D. 932

Committee on **LEGAL AFFAIRS** suggested and **ORDERED PRINTED**.

Comes from the House referred to the Committee on **AGRICULTURE**.

Which was referred to the Committee on **AGRICULTURE** and **ORDERED PRINTED**, in concurrence.

Senator **HANLEY** of Oxford was granted unanimous consent to address the Senate off the Record.

Senator **SUMMERS** of Cumberland was granted unanimous consent to address the Senate on the Record.

Senator **SUMMERS:** Mr. President, Ladies and Gentlemen of the Senate. Certainly not at the risk of opening old wounds but after speaking I sat down and I realized that I had a message from the Secretary that the co-sponsors of the Resolution were not included in the last calendar and she asked that I read them into the Record, they were: Representative Donnelly of Presque Isle, Senators Cahill of Sagadahoc, Carpenter of York, Gould of Waldo, Hall of Piscataquis, Hanley of Oxford and Representatives Bennett of Norway, Heino of Boothbay, Hussey of Milo, Joy of Island Falls, Kneeland of Easton, Libby of Bustin, Pendexter of Scarborough, Reed of Falmouth, Small of Bath, and Tufts of Stockton Springs. Thank you. Senator **VOSE** of Washington was granted unanimous consent to address the Senate off the Record.

On motion by Senator **CLEVELAND** of Androscoggin, **ADJOURNED** until Monday, March 29, 1993, at 4:00 in the afternoon.