# MAINE STATE LEGISLATURE

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# LEGISLATIVE RECORD OF THE One Hundred And Thirteenth Legislature OF THE **State Of Maine VOLUME I FIRST REGULAR SESSION** December 3, 1986 to May 22, 1987

### (Off Record Remarks)

On motion of Representative Racine of Biddeford, the House reconsidered its action whereby HLS 96, a dear friend and colleague, the Honorable Gerard J. Lehoux of Biddeford, an outstanding American patriot, who distinguished himself in the service of this State as a member of the House of Representatives of the 111th Maine Legislature, was adopted. The SPEAKER: The Chair reco

recognizes Representative from Biddeford, Representative Racine.

Representative RACINE: Mr. Speaker, Ladies and Gentlemen of the House: Gerard Lehoux, a member of the 111th Legislature, a former member of the Biddeford City Council, and a driving force on the Biddeford Economic Commission, passed away last week.

Gerry was a highly motivated individual, who constantly strived to expand his contribution to the legislative process. He was forceful, aggressive and extremely conscientious. He may be gone but he will always be remembered.

Mr. Speaker, I move that we adjourn today's

session in memory of Gerard Lehoux.

Subsequently, was adopted and sent for concurrence.

On motion of Representative Racine of Biddeford, Adjourned until Tuesday, February 3, 1987, at nine o'clock in the morning in memory Lehoux, a former member of the House Representatives.

# STATE OF MAINE ONE HUNDRED AND THIRTEENTH LEGISLATURE FIRST REGULAR SESSION JOURNAL OF THE SENATE

In Senate Chamber Monday February 2, 1987

Senate called to Order by the President.

Prayer by Reverend Elbert Brewster of the Mid-Maine Medical Center in Waterville.

REVEREND BREWSTER: Let us pray. Almighty God as this Senate begins its' work today, we ask that You give to each one here a vision of what our State can be and what it should be. Show to each one of us a place of justice where all citizens are equally and fairly treated. Show us a land of plenty where all of our marvelous resources of land and people are used wisely so that vice and poverty cease to fester. Show us a place where sisterhood and brotherhood prosper, a place where real success is marked by service, and honor is given to worth alone. Show to each of us a land of peace where order never rests on physical force, but on the love that each of us have for our State and its' people. Hear our prayers today, Oh Lord, those spoken now and those silently expressed by each of these Legislators in the quiet of this time. We pledge our time, our strength and our thought to bring to Maine and all of citizens all of the joy, peace and fulfillment this State can offer them. Amen.

Reading of the Journal of Wednesday, January 28, 1987.

# PAPERS FROM THE HOUSE House Papers

Bill "An Act to Expand the Number of Elder Volunteers Working in Areas of Literacy and In-home Support for Families in the Retired Senior Volunteer Programs, Foster Grandparent Programs and Companion Program"

H.P. 107 L.D. 117 Bill "An Act to Continue the Central Filing System Established Pursuant to the United States Food Security Act of 1985" (Emergency)

H.P. 112 L.D. 122 Bill "An Act to Provide Funds for the Establishment of the Community Service Center for the Deaf and Hearing Impaired"

H.P. 115 L.D. 140 Come from the House referred to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS and ORDERED PRINTED.

were referred the Committee Which to APPROPRIATIONS AND FINANCIAL AFFAIRS and ORDERED PRINTED, in concurrence.

Bill "An Act to Extend the Teachers' Provisions to Certain Excluded Schools"

H.P. 106 L.D. 116

Bill "An Act to Provide Adequate Compensation for Substitute Teachers and to Take into Account Local Ability to Pay"

H.P. 118 L.D. 143 Bill "An Act Authorizing Husson College to Confer

the Degree of Bachelor of Science" H.P. 121 L.D. 146 Come from the House referred to the Committee on

EDUCATION and ORDERED PRINTED.

Which were referred to the Committee on EDUCATION and ORDERED PRINTED, in concurrence.

Bill "An Act to Increase Local Control of Certain Waste Water Discharges"

H.P. 114 L.D. 139 Comes from the House referred to the Committee on ENERGY AND NATURAL RESOURCES and ORDERED PRINTED.

Which was referred to the Committee on ENERGY AND NATURAL RESOURCES and ORDERED PRINTED, in concurrence.

Bill "An Act Clarifying Municipal Home Authority as it Relates to Shoreland Areas' H.P. 113 L.D. 138

Comes from the House referred to the Committee on ENERGY AND NATURAL RESOURCES and ORDERED PRINTED.

On motion by Senator TUTTLE of York, referred to the Committee on STATE AND LOCAL GOVERNMENT and ORDERED PRINTED in NON-CONCURRENCE.

Sent down for concurrence.

Bill "An Act Creating a Deer Allowance During Archery Season"

H.P. 120 L.D. 145 Comes from the House referred to the Committee on FISHERIES AND WILDLIFE and ORDERED PRINTED.

Which was referred to the Committee on FISHERIES AND WILDLIFE and ORDERED PRINTED, in concurrence.

Bill "An Act to Change Location for District Court Cases from Wayne to Livermore Falls" H.P. 98 L.D. 108

Comes from the House referred to the Committee on JUDICIARY and ORDERED PRINTED.

Which was referred to the Committee on JUDICIARY and ORDERED PRINTED, in concurrence.

Bill "An Act Concerning Mandatory Workfare Participants"

H.P. 108 L.D. 118 Bill "An Act to Amend the Employment Security Law Regarding Full-time Students in the Employ of Organized Camps to Conform with the Federal Unemployment Tax Act"

H.P. 117 L.D. 142 Come from the House referred to the Committee on LABOR and ORDERED PRINTED.

Which were referred to the Committee on LABOR and ORDERED PRINTED, in concurrence.

Resolve, to Simplify the Wording on the Ballot of the Proposed Initiative Regarding the Generation of Electric Power and High-level Radioactive Waste

H.P. 109 L.D. 119 Bill "An Act Pertaining to Signing of Nomination Petitions"

H.P. 111 L.D. 121

Come from the House referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED, in concurrence.

Bill "An Act Regarding the Membership of the Maine Committee on Aging"

H.P. 97 L.D. 107 Bill "An Act to Allow Recall of County Officers" H.P. 101 L.D. 111

Come from the House referred to the Committee on STATE AND LOCAL GOVERNMENT and ORDERED PRINTED.

Which were referred to the Committee on STATE AND LOCAL GOVERNMENT and ORDERED PRINTED, in concurrence.

Bill "An Act Concerning Eligibility Levels for the Elderly Householders Tax and Rent Refund Act"

H.P. 100 L.D. 110

Bill "An Act to Encourage Employers to Assist their Employees in Meeting Their Child Care Needs and Expenses"

H.P. 102 L.D. 112 Bill "An Act to Provide a Trade-in-credit for Camper Trailers"

H.P. 104 L.D. 114

Bill "An Act to Establish a Sales Tax Exemption for Sales to Incorporated Nonprofit Homes for the Elderly"

H.P. 110 L.D. 120 Bill "An Act to Abolish the Watercraft Excise Tax"

H.P. 119 L.D. 144 Come from the House referred to the Committee on TAXATION and ORDERED PRINTED.

Which were referred to the Committee on TAXATION and ORDERED PRINTED, in concurrence.

Bill "An Act Relating to the Social Services Transportation Review Committee" (Emergency)

H.P. 99 L.D. 109 Bill "An Act to Amend the Laws Concerning Extension of Motor Vehicle Registration Expiration

Dates" H.P. 116 L.D. 141

Come from the House referred to the Committee on TRANSPORTATION and ORDERED PRINTED.

Which were referred to the Committee TRANSPORTATION and ORDERED PRINTED, in concurrence.

Bill "An Act to Modernize the Definition of Telephone Utilities Subject to the Jurisdiction of the Public Utilities Commission"

H.P. 103 L.D. 113

Comes from the House referred to the Committee on UTILITIES and ORDERED PRINTED.

Which was referred to the Committee on UTILITIES and ORDERED PRINTED, in concurrence.

> Study Report Committee on HUMAN RESOURCES

Report of the Committee on HUMAN RESOURCES to which was referred by the Legislative Council the Study Relative to Insurance Pools for High Risk Groups have had the same under consideration and ask leave to submit its findings and to report that the accompanying Bill "An Act to Establish a Maine High-Risk Insurance Organization to make Health Insurance Available to People who are Unable to Obtain Health Insurance for Health Reasons"

H.P. 96 L.D. 106 Be referred to the Joint Standing Committee on HUMAN RESOURCES for Public Hearing and printed pursuant to Joint Rule 19.

Comes from the House with the Report READ and ACCEPTED and the Bill referred to the Committee on BANKING AND INSURANCE and ORDERED PRINTED.

Which Report was READ and ACCEPTED, in concurrence.

The Bill referred to the Committee on BANKING AND INSURANCE and ORDERED PRINTED pursuant to Joint Rule 19, in concurrence.

COMMUNICATIONS

The following Communication: UNIVERSITY OF MAINE CHADBOURNE HALL ORONO, MAINE 04469

January 26, 1987 Ms. Joy O'Brien Secretary of the Senate State House Station 3 Augusta, Maine 04333

Maine State Government Internship Program

Summer 1986

Dear Ms. O'Brien:

We enclose 40 copies of the annual report on the administration of the State Government Internship Program as required by the Maine State Statues, Chapter 14, paragraph 294, for distribution to the Senate.

Sincerely, S/Kathryn H. Godwin Director

Bureau of Public Administration

Which was READ and with Accompanying **Papers** ORDERED PLACED ON FILE.

The Following Communication: STATE OF MAINE DEPARTMENT OF CONSERVATION STATE HOUSE STATION 22 AUGUSTA, MAINE 04333

January 27, 1987

The Honorable Charles P. Pray President, Maine Senate State House Augusta, Maine 04333 Dear President Pray:

The Bureau of Parks and Recreation. Maine Department of Conservation, is pleased to submit the report on its experience controlling timber harvesting in the Allagash Wilderness Waterway, as required by 12 MRSA, §670, §§3.

Sincerely, S/Herbert Hartman Director

Which was READ and with Accompanying Papers ORDERED PLACED ON FILE.

The following Communication: WHITEWATER ADVISORY COMMITTEE STATE HOUSE STATION 13 AUGUSTA, MAINE 04333

January 28, 1987 The Honorable Charles P. Pray President of the Senate State House Augusta, Maine 04333 Dear President Pray:

In accordance with 12 MRSA §7364-A, ¶3 this will submit the annual report of the Whitewater Advisory Committee.

Sincerely yours,

S/Clinton B. Townsend, Chairman Whitewater Advisory Committee

Which was READ and with Accompanying Papers ORDERED PLACED ON FILE.

The Following Communication: STATE OF MAINE JUDICIAL COUNCIL PORTLAND, MAINE 04112

January 29, 1987

problems in the

Speaker John L. Martin State House Augusta, Maine President Charles P. Pray State House Augusta, Maine Senator Joseph C. Brannigan Senate Chamber Augusta, Maine Representative Patrick E. Paradis House Chamber Augusta, Maine Gentlemen:

first

Council

The Judicial Council, at its meeting on October 3, 1986, instructed me to inform you, in your capacities as leaders of the Legislature and of the Judiciary Committee, of its "continuing concern" for the necessity for probate reform and particularly the elimination of elected, part-time probate judges. The Legislature, by statute, has given the Council the task of making "a continuous study of the organization, rules, and methods of procedures and practice of the judicial system of the State.... 4 M.R.S.A. Section 451. In response to this mandate,

identified

operations of the probate courts as early as 1966. Since that time, the Council has been involved in the formation of the Probate Law Revision Commission in 1973, which, in turn, led to the development and passage of a Probate Code for Maine, enacted in 1979. In light of its original charge from the Legislature, the Commission in 1980 called for the elimination of elected, part-time probate judges and the transfer of their jurisdiction to the Superior

Recognizing that the Commission's recommendation had not come to fruition, the Council, in 1984, appointed an independent panel -- the Committee for the Study Court Structure in Relation to Probate and Family Law Matters — with President William Cotter of Colby as its chair and charged it with the task of reviewing the operation of the probate courts.

Following six months of study, the Cotter Committee recommended, among other things, that probate judges be appointed by the Governor and funding for the county-based judicial function be assumed by As to the actual form of the new probate courts, the Committee reached no specific consensus

and suggested four alternative approaches. Based on the work of the Cotter Committee, the Council in 1985 sponsored legislation to carry out the recommended reforms, the enabling measure being introduced into the 112th Legislature as L.D. 1250.

The bill was not acted upon during the session and by action was carried over into the next special session. In the meantime, the Legislature created a commission to study proposed changes in the District Courts to enhance the handling of family matters.

That body -- the Family Matters in Court Commission -- finished its report in March of 1986. In its work it was influenced by the findings of the Cotter Committee and in its legislative proposals it called for the elimination of part-time probate judges, replacing them with full-time jurists sitting in probate matters on a regionalized basis. At the same time, the Commission recommended that the elected office of probate register remain without significant change.

The Commission's bill was set forth in L.D. 2402. The measure — which was introduced late in the session — received a favorable report from the Judiciary Committee but, in the last days of the session, was defeated on the floor. A new draft of L.D. 2402 has been introduced into the li3th Legislature under the sponsorship of Rep. Anthony of South Portland, a former member of the Family Matters in Court Commission. While the Council has not yet formally endorsed the measure, it will shortly be reviewing the proposed bill for such action and hopes the matter can be an appropriate vehicle for overdue probate reform. The Council appreciates your consideration of this most important issue. If I may provide you or your aides with any additional information, please do not hesitate to contact me.

Very truly yours, S/Murrough H. O'Brien Executive Secretary

Which was READ and ORDERED PLACED ON FILE.

The Following Communication: 113th MAINE LEGISLATURE

January 29, 1987

Hon. Robert Woodbury
Chancellor
University of Maine System
Orono, Maine 04473

Dear Mr. Chancellor:
You are invited to address a Joint Convention of the
Maine Legislature on February 18th at 10:00 AM.
Please let us know if this time and date is
convenient for you.
Sincerely,
S/Charles P. Pray
S/John L. Martin
President of the Senate
Which was READ and ORDERED PLACED ON FILE.

The Following Communication:
STATE OF MAINE
DEPARTMENT OF AUDIT
STATE HOUSE STATION 66
AUGUSTA, MAINE 04333

January 29, 1987

To the President of the Senate and the Speaker of the House of Representatives Dear Mr. President and Mr. Speaker:

Dear Mr. President and Mr. Speaker:

I am hereby submitting my resignation as State Auditor, effective March 27, 1987. I have made this decision due to personal reasons.

I will have many pleasant memories from my association with the members of both the Senate and the House. Thank you for helping to make this association with the Legislature and the Office of State Auditor such a gratifying and agreeable experience. I hope you will call on me when and if I can be of service in the future.

Sincerely, S/Robert W. Norton State Auditor

Which was READ and ORDERED PLACED ON FILE.

SENATE PAPERS

Bill "An Act Concerning Visitation Rights of Grandparents"

S.P. 72 L.D. 149

Presented by Senator CLARK of Cumberland Cosponsored by: Senator GILL of Cumberland, Senator BLACK of Cumberland, Representative ANTHONY of South Portland Bill "An Act Concerning Enhancement of Theft Penalties Based on Prior Convictions"

S.P. 74 L.D. 157
Presented by Senator GAUVREAU of Androscoggin
Cosponsored by: Representative PARADIS

Cosponsored by: Representative PARADIS of Augusta, Representative WARREN of Scarborough, Representative MARSANO of Belfast

Which were referred to the Committee on JUDICIARY and ORDERED PRINTED.

Sent down for concurrence.

Pursuant to Resolves COMMISSION TO EXAMINE CHEMICAL TESTING OF EMPLOYEES

Senator TUTTLE for the COMMISSION TO EXAMINE CHEMICAL TESTING OF EMPLOYEES, pursuant to Resolves 1985, Chapter 86, ask leave to submit its findings and to report that the accompanying Bill "An Act to Prohibit Substance Abuse Testing in the Workplace"

S.P. 73 L.D. 156

Be referred to the Joint Standing Committee on LABOR for Public Hearing and printed pursuant to Joint Rule 18.

Which Report was READ and ACCEPTED.

The Bill referred to the Committee on LABOR and ORDERED PRINTED, pursuant to Joint Rule 18.

Sent down for concurrence.

### Off Record Remarks

On motion by Senator DUTREMBLE of York, ADJOURNED until Tuesday, February 3, 1987, at  $9\!:\!00$  in the morning.