MAINE STATE LEGISLATURE

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LEGISLATIVE RECORD

OF THE

One Hundred and Twelfth Legislature

OF THE

STATE OF MAINE

Volume I

FIRST REGULAR SESSION

December 5, 1984 - June 20, 1985

STATE OF MAINE One Hundred and Twelfth Legislature First Regular Session JOURNAL OF THE SENATE

In Senate Chamber Thursday April 4, 1985

Senate called to Order by the President.

Prayer by the Honorable Thomas R. Perkins of Hancock

Senator PERKINS: Let us be at prayer. Father, be above us to protect us; before us to guide us; beneath us to bear us up; and behind us to give us strength and courage for every task today, tomorrow and always, Amen.

Reading of the Journal of Yesterday.

(Off Record Remarks)

PAPERS FROM THE HOUSE **Non-concurrent Matter**

Bill "An Act to Amend the Maine Education Statute to Prohibit the Teaching of Alternative Lifestyles in Maine's Public Schools" (S.P. 432) (L.D. 1199)

In Senate April 2, 1985, referred to the Committee on EDUCATION and ORDERED PRINTED.

Comes from the House, referred to the Committee on JUDICIARY and ORDERED

PRINTED in NON-CONCURRENCE.

On motion by Senator VIOLETTE of Aroostook the Senate ADHERED.

Out of Order and under Suspension of the Rules;

On motion by Senator VIOLETTE of Aroostook, the following Joint Order: (S.P. 437) ORDERED, The House concurring, that when the House and Senate Adjourn, they adjourn to Tuesday, April 9, 1985, at 9:00 in the

morning. Which was READ and PASSED.

Under suspension of the Rules sent forthwith for concurrence.

COMMUNICATIONS

The Following Communication: S.P. 439 112th LEGISLATURE

April 3, 1985

Senator Michael E. Carpenter Representative Edward J. Kane Chairpersons Committee on Judiciary 112th Legislature Augusta, Maine 04333 Dear Chairs:

Please be advised that Governor Joseph E. Brennan has nomiated Maynard F. Marsh of Gorham for reappointment to the Maine Indian Tribal-State Commission.

Pursuant to Title 30, MRSA Section 6212, this nomination will require review by the Joint Standing Committee on Judiciary by the Senate.

Sincerely, S/ Charles P. Pray President of the Senate S/ John L. Martin Speaker of the House

Which was READ and referred to the Committee on JUDICIARY.

Sent down for concurrence.

The Following Communication: S.P. 440 112th LEGISLATURE

April 3, 1985

Senator Michael E. Carpenter Representative Edward J. Kane Chairpersons Committee on Judiciary 112th Legislature Augusta, Maine 04333 Dear Chairs:

Please be advised that Governor Joseph E. Brennan has nomiated Bonnie Post of Owls Head for reappointment to the Maine Indian Tribal-State Commission.

Pursuant to Title 30, MRSA Section 6212, this nomination will require reveiw by the Joint Standing Committee on Judiciary by the Senate.

> Sincerely, S/ Charles P. Pray President of the Senate S/John L. Martin Speaker of the House

Which was READ and referred to the Committee on JUDICIARY.

Sent down for concurrence.

The Following Communication: S.P. 441 112th LEGISLATURE

April 3, 1985

Senator Michael E. Carpenter Representative Edward J. Kane Chairpersons Committee on Judiciary 112th Legislature Augusta, Maine 04333 Dear Chairs:

Please be advised that Governor Joseph E. Brennan has nomiated Frederick B. Hurley of Wayne for reappointment to the Maine Indian Tribal-State Commission.

Pursuant to Title 30, MRSA Section 6212, this nomination will require reveiw by the Joint Standing Committee on Judiciary and confirmation by the Senate.

Sincerely, S/ Charles P. Pray President of the Senate S/ John L. Martin Speaker of the House

Which was READ and referred to the Committee on JUDICIARY.

Sent down for concurrence.

The Following Communication: S.P. 442 112th LEGISLATURE

April 3, 1985

Senator Michael E. Carpenter Representative Edward J. Kane Chairpersons Committee on Judiciary 112th Legislature Augusta, Maine 04333 Dear Chairs:

Please be advised that Governor Joseph E. Brennan has nominated F. Paul Frinsko of Scarborough for reappointment to the Maine Indian Tribal-State Commission.

Pursuant to Title 30, MRSA Section 6212, this nomination will require reveiw by the Joint Standing Committee on Judiciary and confirmation by the Senate.

Sincerely, S/ Charles P. Pray President of the Senate S/ John L. Martin Speaker of the House

Which was **READ** and referred to the Committee on JUDICIARY.

Sent down for concurrence.

The Following Communication

STATE OF MAINE SENATE CHAMBER OFFICE OF THE PRESIDENT AUGUSTA, MAINE 04333

March 13, 1985 Hon. Joy J. O'Brien Secretary of the Senate State House Augusta, Me. 04333

Dear Madam Secretary: Please be advised that the following appointments have been resubmitted.

Senator Zachary Matthews-M.R.S.A. 12, Section 7369A, The White Water Advisory Committee:

Sentaor Michael E. Carpenter-Resolves of 1983, Chapter 46, The Regional Agricultural Committee:

Senator Beverly Miner Bustin-34 M.R.S.A., Section 2613, The Maine Committee on the Problems of the Mentally Retarded;

Senator Larry M. Brown-Public Laws 1983, Chapter 176, the Community Servives Advisory Board; and

Senator Larry M. Brown-M.R.S.A. 20A, Section 603, the Education Commission of the

If you have any questions, please let me know.

Sincerely, S/ Charles P. Pray

President of the Senate

Which was READ and ORDERED PLACED ON FILE.

Senate at Ease

The Senate called to order by the President.

The Following Communication:

COMMITTEE ON AGRICULTURE 112th LEGISLATURE April 3, 1985

The Honorable Charles P. Pray President of the Senate of Maine State House

Augusta, Maine 04333

Dera Mr. President:

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 38 of the 112th Maine Legislature, the Joint Standing Committee on Agriculture has had under consideration the nomination of the Honorable Sumner J. Goffin of Portland, as a member of the Maine State Harness Racing Commission.

After public hearing and discussion on this nomination, the Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk called the roll with the following result:

YEAS: Senators Representatives 10 NAYS ABSENT:

Thirteen members of the Committee having voted in the affirmative and none in the negative, it was the vote of the Committee that the nomination of the Honorable Sumner J. Goffin of Portland, as a member of the Maine Harness Racing Commission be confirmed.

> Sincerely, S/ Edgar E. Erwin Senate Chair S/ John M. Michael House Chair

Which was READ and ORDERED PLACED ON FILE

THE PRESIDENT: The Joint Standing Committee on AGRICULTURE has recommended that the nomination of Sumner J. Goffin be confirmed

The pending question before the Senate is: Shall the recommendation of the Committee on AGRICULTURE be overridden In accordance with 3 M.R.S.A., Chapter 6, section 151 and with Joint Rule 38 of the 112th Legislature, the vote will be taken by the yeas and nays. A vote of Yes will be in favor of overriding the recommendation of the Committee. A vote of No will be in favor of sustaining the recommendation of the Committee.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber.
The Secretary will call the Roll.
ROLL CALL

YEAS:-Senators, None

NAYS:-Senators, Andrews, Baldacci, Berube, Brown, Carpenter, Chalmers, Clark, Danton, Diamond, Dow, Dutremble, Emerson, Erwin, Gauvreau, Gill, Hichens, Kany, Mat-thews, Maybury, McBreairty, Pearson, Perkins, Sewall, Shute, Stover, Trafton, Tuttle, Twit-Usher, Violette, Webster, chell, President-Charles P. Pray

ABSENT:-Senators, Black, Bustin, Najarian No Senators having voted in the affirmative and 32 Senators having voted in the negative, with 3 Senators being absent, it was the vote of the Senate that the Committee's recommendation be ACCEPTED and the nomination of Sumner J. Goffin was CONFIRMED.

The Secretary has so informed the Speaker of the House.

(Off Record Remarks)

SENATE PAPERS

Bill "An Act to Recodify the Maine State Retirement System Laws" (S.P. 443) (Presented by Senator CLARK of Cumberland) (Cosponsored by: Senator GAUVREAU of Androscoggin, Representative HICKEY of Augusta, Representative PERRY of Mexico)

Which was referred to the Committee on AG-ING, RETIREMENT AND VETERANS and ORDERED PRINTED.

Sent down for concurrence.

Out of order and under suspension of the Rules, the Senate considered the following: PAPERS FROM THE HOUSE

House Papers

Bill "An Act Regarding Workers' Compensa-tion Commission Staffing" (Emergency) (H.P. 811) (L.D. 1212)

Committee on STATE GOVERNMENT suggested and ORDERED PRINTED.

Comes from the House, under suspension of the Rules, READ TWICE and PASSED TO BE ENGROSSED without reference to a Committee and ORDERED PRINTED.

It is a vote.

Which was under suspension of the Rules, the Bill READ TWICE and PASSED TO BE ENGROSSED, without reference to a Committee and ORDERED PRINTED, in concurrence.

Under suspension of the Rules ordered sent forthwith to the Engrossing Department.

Bill "An Act Relating to Regulation Fees Under the Manufacturing of Bedding, Uphosltered Furniture and Cushion Law" (S.P. 444) (Presented by Senator NAJARIAN of Cumberland) (Cosponsored by: Representative **HOGLUND** of Portland)

Which was referred to the Committee on BUSINESS AND COMMERCE ORDERED PRINTED.

Sent down for concurrence.

Resolve, Creating a Commission to Study Procedure for Exercising the Legislative Powers of Impeachment and Address (S.P. 445) (Presented by President PRAY of Penobscot) (Cosponsored by: Speaker J. MARTIN of Eagle Lake, Senator CARPENTER of Aroostook, Representative KANE of S. Portland)

Bill "An Act to Include the Term Orientation" in the Maine Human Rights Act' (S.P. 446) (Presented by Senator NAJARAIN of Cumberland) (Cosponsored by: Senator BUSTIN of Kennebc, Senator BALDACCI of Penobscot, Representative CONNOLLY of Portland)

Bill "An Act to Transfer Probate Jurisdiction to the Superior and District Courts" (S.P. 447) (Presented by Senator TRAFTON of Androscoggin) (Cosponsored by: Senator CHALMERS of Knox, Representative WAR-REN of Scarborough, Representative BELL of Paris)

Which were referred to the Committee on JUDICIARY and ORDERED PRINTED.

Sent down for concurrence.

(Off Record Remarks)

COMMITTEE REPORTS House

Ought Not To Pass

The following **Ought Not to Pass** report shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint

Bill "An Act to Repeal the Unitary Tax" (H.P. 205) (L.D. 239)

Divided Report

The Majority of the Committee on EDUCA-TION on Bill "An Act to Provide Teacher Pro-fessional Time During the School Day" (H.P. 158) (L.D. 192)

Reported that the same Ought Not to Pass. Signed:

Senator

HICHENS of York

Representatives

MATTHEWS of Caribou O'GARA of Westbrook A. BROWN of Gorham FOSS of Yarmouth LAWRENCE of Parsonsfield SMALL of Bath

The Minority of the same Committee on the same subject reported that the same Ought To Pass As Amended By Committee Amendment "A" (H-44).

Signed:

Senators:

BROWN of Washington GAUVREAU of Androscoggin

Representatives:

HANDY of Lewiston CROUSE of Caribou BOST of Orono ROBERTS of Farmington

Comes from the House, the Majority OUGHT NOT TO PASS Report READ and ACCEPTED.

Which Reports were READ.

THE PRESIDENT: The Chair recognizes the Senator from Washington, Senator Brown. Senator BROWN: Mr. President, I move Ac-

ceptance of the Minority Report.

THE PRESIDENT: The Senator from Washington, Senator Brown moves Acceptance of the Minority Ought to Pass As Amended Report of the Committee.

The Chair recognizes the Senator from York,

Senator Hichens

Senator HICHENS: I would ask for a division.

THE PRESIDENT: A Divison has been requested.

Will all those Senators in favor of the motion by the Senator from Washington, Senator Brown to Accept the Minority Ought to Pass as amended Report of the Committee, please rise and remain standing in their place until

Will all those Senators opposed, please rise and remain standing in their place until counted.

20 Senators having voted in the affirmative, and 11 Senators having voted in the negative, to ACCEPT the Minority OUGHT TO PASS AS AMENDED Report in NON-CONCURRENCE, PREVAILED.

The Bill READ ONCE.

Committee Amendment "A" (H-44) READ

and ADOPTED, in NON-CONCURRENCE.
The Bill as Amended TOMORROW
ASSIGNED FOR SECOND READING.

Senate **Ought Not To Pass**

The following Ought Not To Pass reports shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint

Bill "An Act to Repeal the Law Permitting the Purchas of Alcoholic Beverages with Major

Credit Cards" (S.P. 245) (L.D. 640)
Bill "An Act to Allow in Kind Contributions to be Descriptively Reported under the Election Laws" (S.P. 114) (L.D. 329)

Bill "An Act to Promote the Teaching of Free Enterprise in Maine's Public Schools" (S.P. 271) (L.D. 729)

Leave to Withdraw

The following Leave to Withdraw reports shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint

Bill "An Act to Promote Free Enterprise in

Real Estate Transations' (S.P. 292) (L.D. 781) Bill "An Act to Amend Certain Judicial Divisions and Districts of the Maine District Court Statutes" (S.P. 174) (L.D. 466)

Change of Reference

Senator SHUTE for the Committee on MARINE RESOURCES on Bill "An Act Concerning Commerical Fishing and Maritime Activity Zones" (S.P. 365) (L.D. 985)

Reported that the same be **REFERRED** to the Committee on ENERGY AND NATURAL

RESOURCES.

Which Report was **READ** and **ACCEPTED**. The Bill REFERRED to the Committee on ENERGY AND NATURAL RESOURCES.

Sent down for concurrence.

Ought to Pass in New Draft

Senator DANTON for the Committee on BUSINESS AND COMMERCE on Bill "An Act to Amend the Maine Consumer Credit Code" (S.P. 148) (L.D. 415)

Reported that the same Ought to Pass in New Draft under same title (S.P. 438) (L.D.

Which Report was READ and ACCEPTED.
The Bill in NEW DRAFT READ ONCE.
The Bill in NEW DRAFT TOMORROW
ASSIGNED FOR SECOND READING.

SECOND READERS

The Committee on Bills in the Second Reading reported the following: House As Amended

Bill "An Act Relating to Motorcycle Safety" (H.P. 261) (L.D. 315) (C "A" H-47)
Which was **READ A SECOND TIME** and

PASSED TO BE ENGROSSED, as Amended, in NON-CONCURRENCE.

Sent down for concurrence.

ENACTORS

The Committee on Engrossed Bills reported as truly and strictly engrossed the following:

An Act to Require a Trespass Reminder on Hunting and Fishing Licenses (H.P. 84) (L.D. 104) (C "A" H-33)

An Act Relating to Restrictions on Firearms

while Hunting with Bow and Arrow (H.P. 168) (L.D. 202) (C "A" H-34)

An Act to Simplify the Appointment of Directors to the Maine Municipal and Rural Electrification Cooperative Agency (H.P. 345) (L.D. 462) (C "A" H-35)

An Act Concerning the Maine Maritime Academy Board of Visitors (S.P. 20) (L.D. 24)

An Act to Establish a Maine Wild Turkey Hunting Season (S.P. 127) (L.D. 367) (H "A" H-38 to C "A" S-28)

An Act to Amend the Laws Relating to Games

An Act Concerning Fees Charged by Municipalities for Copies of Vital Records (S.P. 398) (L.D. 1108)

An Act to Provide Credit Union with the Same Right to make 2nd Mortgage Loans as Exist for Financial Institutions (S.P. 411) (L.D.

Which were PASSED TO BE ENACTED and having been signed by the President, were presented by the Secretary to the Governor for his approval.

An Act Relating to Agricultural Training and Careers (S.P. 52) (L.D. 71) (S "A" S-24; H."A' H-37 to C "A" S-19)

On motion by Senator PEARSON of Penobscot, placed on the SPECIAL AP-PROPRIATIONS TABLE, pending ENACTMENT.

Emergency

An Act to Amend the Weir Licensing Laws

(H.P. 677) (L.D. 939) (S "A" S-17; H "A" H-41)

This being an emergency measure and have ing received the affirmative vote of 31 Members of the Senate, with No Senators having voted in negative, and 31 being more than two-thirds of the entire elected membership of the Senate was PASSED TO BE ENACTED and having been signed by the President, was presented by the Secretary to the Governor for his approval.

ORDERS OF THE DAY

The President laid before the Senate the Tabled and specially assigned matter:

Bill "An Act Concerning Eligibility to Hunt Moose" (H.P. 52) (L.D. 65) (C "A" H-36)

Tabled—April 3, 1985, by Senator VIOLETTE of Aroostook

Pending-PASSAGE TO BE ENGROSSED AS AMENDED (Division Requested)

(In House March 29, 1985, PASSED TO BE ENGROSSED AS AMENDED BY COMMITTEE AMENDMENT "A" (H-36).)
(In Senate April 1, 1985, READ A SECOND

TIME

THÉ PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Matthews. Senator MATTHEWS: Mr. President and

Members of the Senate, I know that this issue has been debated probably not to the best of my ability on the Floor of the Senate, but I will try very briefly to explain why you should vote in favor of this Bill and send it on its way today.

L.D. 65, "An Act Concerning Eligibility to Hunt Moose" is a majority report of the Committee on Inland Fisheries and Wildlife. I signed on that report very, very strongly.

Briefly, this Bill would require that any successful applicant, a person who has his name picked in the Moose Lottery process, must wait a period of two-years before he can apply

I would like to point out, as it was mentioned to the Members of the Fish and Wildlife Commdittee, that most states that have big game lottery type of hunting seasons, require that successful applicants that get their names picked to hunt on these big games hunting seasons, usually have to wait between three and five years before they get a chance to reapply. That is done in most states as was pointed out by the sponsor of the Bill and the

It has been said that there were only twelve people that received permits two years in a row last time. That figure of twelve, it has been brought to my attention, is a guesstimate from the Department of Fisheries and Wildlife. There is no hard substantive data to back that twelve figure up. So that I would submit to the Members of the Senate, respectfully, also throws out the figure that has been mentioned of loss of revenue of \$6,000.

The other concern that I have is that that figure, if you want to take that guesstimate of twleve, might be one hundred next year, or two hundred next year, or three hundred next year, repeat hunters, people that got permits twice in a row.

Again, as I mentioned before, sportsmen across the State of Maine that I talked to, and sportswomen that enjoy hunting, are deeply concerned about a practice which allows for people to get permits twice in a row. As I mentioned, I think that is is supported by a unanimous figure.

In addition to that comment that I just made, I would like to read to you a poll that was taken by the Sportsmen's Alliance of Maine to backup my figure that I have mentioned here: the membership of the Sportsmen's Allicance was asked, "do you favor a waiting period for those that receive a permit one year waiting one or two or three years before they can reapply? Eighteen percent of those polled said' "No eighty-two percent of those polled said: "Yes, we favor a waiting period

So contrary to the good Gentlemen from

Aroostook's comments, I think that there are many sportsmen out there that feel very strongly about this issue.

I would submit to you lastly that if you do not pass this Bill today, how many sportsmen and women are not applying today, because of the existing inequity in the law? I would submit to you it is subtantial, and it is a growing figure, and it is a much bigger loss of revene to the Department of Fisheries and Wildlife then the figure that was mentioned here earlier.

So, for those reasons that I have cited, and I hope that I have cleared the air, at least, for my own benefit and the Members that signed the report, for those reasons I sincerely hope that you'll vote to pass this Bill and send it on its way. Thank you

THE PRESIDENT: The Chair recognizes the Senator from Aroostook, Senator McBreairty.

Senator McBREAIRTY: Mr. President and Honorable Members of the Senate, we have a Department down here that has been and will continue to be in financial trouble. Over the years we have required that they do search and rescue work and we haven't even paid them their costs. We have required that they issue free license that amount to over a million dollars a year, and we haven't made up a nickle

I attended two meetings held by the Sportsmen's Alliance of Maine at the Holiday Inn. The first one had a room full of people; I don't know how many, but the room was full, a fair sized room. When it was explained to those sportsmen that if this Bill passed there would be a revenue loss, and that there were only a very few repeats, they voted either unanimous or very nearly unaniously in oppostion to this Bill. A month later I attended another meeting. There weren't as many there, but it was brought up again and they voted nearly unanimously in opposition to this Bill.

Now, I realize the questionnaire that they sent out came back overwhelmingly in favor. I got one of those questionnaires, myself, because I am a member of Sportsmen's Alliance. There was absolutely no explanation in that questionnaire as to the number of repeats or the loss of revenue.

Now, I don't believe that the moose hunting permit will continue to stay in the long-run at one thousand. I think that as we go along and find that the herd is still increasing that the number of permits will be increased. If it is eventually doubled the loss of revenue will be doubled.

Now, I would hope that we would continue to leave what is presently working well, alone. I have sponsored the legislation on the moose bill three times and I haven't got a permit yet, and I don't feel any hard feelings or I don't intend to stop applying just because a very, very few people throughout the State have gotten repeats.

This, whether you like to call it a lottery or not, it is a lottery and when we go into any type of lottery, we are taking a chance that we may win and we may not.

I would hope that you would defeat this Bill, so that the revenue will continue to come from these people who have had a permit, and continue to go into the Department.

As I stated the other day, when you get a permit you are not guaranteed that you'll get a moose. Your sub-permittees may be the one who shoots the moose. There is nothing in this Bill to prevent the sub-permittee after getting a moose to reapply. So there are a lot of things wrong with this.

My fellow Senator says that this twelve is an guesstimate, so it may have been only eight; or it may have been only four; we don't know. Now, if they don't know how many repeats they have down there, how are they going to enforce this Bill? How are they going to administer it? They don't know how many repeats they've had, but we know that it isn't many.

I was at one drawing where they had one. So let's support the Department by giving them all the revenue that we can. Thank you.

THE PRESIDENT The Chair recognizes the

Senator from Aroostook, Senator Violette. Senator VIOLETTE: Mr. President and Ladies and Gentlmen of the Senate, I cosponsored a similar measure to this one, two years ago with a member of the other body from my Senate District.

I am not exactly sure what I am going to do on this Bill this morning, but I would certainly not hope that we are going to establish Fisheries and Wildlife Department policy, based on the effect that policy, if it is in the fact in the best interest of the natural resources, on the gain or loss of revenue to the Department

We passed legislation in the last Legislature for a Bucks Only Season in southern Maine; whether that was appropriate or not, the decion was not finally based on the loss of revenue to the Department. It is becoming increasingly a problem in establishing a policy for this dedicated revenue account run Department.

Perhaps what is in the best interest of that Department is to no longer have the dedicated account, so that that Department wil be able to initiate the policy that it deems are in the best interest of the resource. The Department is not necesarily there to decide what is in the best interest of the hunter and the fisherman, but what is in the best interest of the resource.

I certainly hope this morning, that we are not going to base our decision to vote against this matter because there is a fiscal note albeit somewhere in the area of five to ten thousand dollars, as I understand it.

I think that is important as we assess our position on this matter, that we set aside that, as one of the arguments for voting against this matter. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Pearson

Senator PEARSON: Mr. President, and Men and Women of the Senate, as I understand Senator McBreairty's point, he is saying that it doesn't matter who gets the permits, the same number of moose are likely to die, whether it is a repeat or a new person.

So the resource isn't going to be affected one way or another, but as a spinoff of that the revenue could be. So the resource is going to be treated the same way no matter whether you have repeats or not, but if you vote one way there is a loss of revenue, if you vote the other way there isn't.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Matthews. Senator MATTHEWS: Mr. President, I just

rise briefly to echo the two remarks that have just been made by the good Senator from Aroostook, Senator Violette, and that is one which I hope that all of you will really take credence and hear.

We're not talking about, I sincerely hope, trying to pass a Bill because of loss or revenue or not loss of revenue to the Department. That is a remark or a comment which I wish I had mentioned earlier with regard to this Bill.

The good Senator, Senator McBreairty from Aroostook, has mentioned that it will lose revenue for the Department, and thereby, we must not vote for this Bill.

I would submit to all of you, as has been mentioned, that the Department of Fisheries and Wildlife has as its primary goal resource management—wildlife management. That is what the key is here. I sincerely hope that our Department of Fisheries and Wildlife is not setting policy or establishing rules and regulations with respect to hunting and fishing to raise revenue. If that's happening, then we've got a serious deficiency within our Department of Fisheries and Wildlife.

I would submit to you on this Bill, again, the Department took no position on the Bill. They saw it as an issue that one way or the other would not affect them to any great degree. Again, I sincerely hope that you will see fit to correct an inequity, as the good Senator from Cumberland mentioned before, that should be taken care of.

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Usher.

Senator USHER: Thank you Mr. President and Members of the Senate. On this issue I was one of the cosponsors. Originally, I had a bill in and I was just checking around, and there were two or three other bills in that were identical. That shows the idea didn't come from one part of the State. We agreed to put all our names on one bill, we're just trying to save money. This is what the process was set up for a few years ago, so we all cosponsored this bill.

This is a product of the referendum that was taken in 1983. It was in many discussions throughout the State; it is very emotional with the sportsmen.

I sponsor bills up here all the time I don't agree with. If I had my own opinion on a lot of them, they probably wouldn't even get passed. I don't see a major problem with this Bill. It's not my number one Bill this Legislature; it is very emotional and everybody seems to want an extra chance to win something.

I know in beano you can play on the same card all night and win. There are those lucky winners. There are great supporters of beano, they go all night and never win. I think my wife is one of them, she never wins any money. This is one opportunity everybody wants a chance at. The people out in Colorado, and they know they're excluded if they win that once. It was brought up and it was in many, many polls the SAM. I speak to many sportsmen's groups in southern Maine, it is not only in my District because I get calls from York County, also. They all ask for the same thing-give us an equal chance.

As far as a fiscal note, we are required to have a fiscal note and they said I question that! I'm probably like any other sportsman, if I get drawn this year, I'm putting in my wife's name next and my son's name. There are ways around that. I don't even think about the fiscal note. We're going to get the money any way. That's the way some families are doing it now. I probably passed out more applications for this moose permit than most of you. I brought a thousand in my area already and they're all gone, I pass them around in all the factories, because I am interested in keeping the revenue coming into the Department. Some families are sending in as many as six and seven applications. They're putting all the families names down because they all want a chance. It is just like buying the lottery. Some people don't even buy one ticket now, they buy five dollars worth. It is the same thing. This is something different for the sportsmen; they all asked for this since 1983, and I have been in different parts of the State, in that you are aware that I have been all around, and I've appeared at SAM meetings, also.

It is just a very emotional thing with the sportsmen. I think if they're asking for it, and just like many other pieces of Legislation, people are asking for certain pieces of Legislation. Well, who makes the "X's" so we can be here today? Those are people that count. We all ask for their support when it comes campaign time, so let's deliver this today.

THE PRESIDENT: The Chair recognizes the Senator from Aroostook, Senator Carpenter. Senator CARPENTER: Mr. President, Ladies and Gentlemen of the Senate, I am going to vote this morning to Accept the Committee Report, to, I guess, put the Committee in a position where they may be able to do something

I have a concern I want to express. I don't know what I am going to do beyond the Acceptance of the Committee Report. I am

with this Bill.

wondering if, perhaps, this is not legislating by questionnaire.

Are we not playing to the fears of some of our constituents that the system is crooked? If you are a friend of Ronnie Usher or if you're a friend of Glenn Manuel, if you're a friend of Zach Matthews, you can get in the lottery-no problem.

I think what I'm saying is: I think there is a preception out there, that there are hundreds, of people who are friends of somebody. or who knows somebody, or whatever that are getting repeat licenses, when in fact, the experience says that's not so.

I'm going to go home this weekend and I am going to ask my sportsmen, I'm going to get in touch with them because I am not a sportsman, I don't belong to any clubs, I am going to ask them in a general sense: "Do you think we ought to restrict people from getting licenses?" I know that the reactions are going to be ninety-five percent of them are going to say "yes." Then I am going to say, "well, here's what the experience has been. Do you think we should still do it?" I would be willing to bet that they're going to no longer ask for this Legislation. I'm concerned with that, that's what we're doing; we're almost acknowledging something—a flaw in the system, we're acknowledging impropriety in the system somewhere that I think doesn't exists; it sure doesn't look like it exists with only twelve.

The only thing I am concerned about is how hard we worked here last year. I absolutely agree with the Senator from Aroostook, Senator Violette, that we shouldn't be making decisions based on dollars; we should be making decisions based on the resource. In this particular case, I don't think that that's necesarily pertinent because, regardless, we're going to sell a thousand licenses. Okay? The question is, who's going to get the thousand licenses? I agree with Senator Violette exactly; but we worked so hard last year to put funds into that Department, and now, even with the experience of twelve we're potentialy going to take as much as eleven thousand dollars away from that.

I'm going to take this whole issue back home this weekend and see how my sportsment feel. Thank you

THE PRESIDENT The Chair recognizes the Senator from Hancock, Senator Perkins.

Senator PERKINS: Mr. President, Ladies and Gentlemen of the Senate, the good Senator from Aroostook has referred to one of the more emotional issues of our past session, which was the financial status of the Fisheries and Wildlife Department. We all had quite a part to play in it, because we felt one or the other were cures for it, and we had hoped that when we left last session we had them in a better financial status. Of course, any lottery and the winners and the losers accessibility to permits are very emotional to those who receive, or who don't.

One of the other more emotional issues in my area is the Kittery Liquor Store. There have been pieces of Legislation in to eliminate that, because people in my area of the State feel that they are being discriminated against, because they do not have the access to it that the others

So I relate this a little. The two circumstances and if we are to consider that I've offered to the people who have discussed this to me, say: 'fine,'' I have no problem, with discontinuing this store, and if you show me where we can get the million plus revenue, that we get from it to replace it, whether you would like it on your income tax or your sales tax. I have no problem, you show me how to do it, and I'll be happy to oblige. Consequently, we will then reach a more rationale discussion, and the fact that it is the revenue that we need from this, like it or not, and whether we agree with the consumption or not, it is a fact.

The drawing of the lottery, whether we like

it and the method of doing it, whether we like it or not, it is thus so.

I find myself, today, saying: "if the Department is in such good shape, eleven to ten months from the time when they were in dire straits, fine let's deprive them of this six or eleven thousand dollars, but if they aren't, I guess we had better reconsider.

THE PRESIDENT: A Division has been

requested.
Will all those Senators in favor of the motion of Passage to be Engrossed, please rise in their places and remain standing until counted.

Will all those Senators opposed, please rise in their placed to be counted.

The Chair recognizes the Senator from Kennebec, Senator Matthews

Senator MATTHEWS: Mr. President, may I request a Roll Call?

THE PRESIDENT: The Chair would inform the Senator he may still request, the Chair has not announced the vote.

Senator MATTHEWS: I would like to request a Roll Call.

THE PRESIDENT: A Roll Call has been requested.

Under the Constitution, in order for the Chair to order a Roll Call, it requires the affirmative vote of at least one-fith of those Senators present and voting.

Will all those Senators in favor of ordering a Roll Call, please rise and remain standing until counted.

Obvioulsy more than one-fifth having arisen a Roll call is ordered.

The Chair recognizes the Senator from Aroostook, Senator McBreairty.

Senator McBREAIRTY: I doubt if there is a Legislator here that meets with more sportsmen than I do. I have yet to have one sportsman after, explaining the few repeats and the loss of revenue, that has told me that they want this Bill to pass. They've all backed off and 'we don't want it.'

THE PRESIDENT: The Chair recognizes the Senator from Franklin, Senator Webster. Senator WEBSTER Mr. President, Ladies

and Gentlemen of the Senate, as the only Senator on the Fisheries and Wildlife Committee not to speak, I guess I should just say why I support this measure. It seems like a pretty simple issue to me; it seems like an issue of fairness and common sense. I think this issue has become a social issue to people-the sportsmen in the districts and the State, I think they feel that the system is unfair and everyone should have an equal chance.

I wanted to make some remarks in regards to what the Senator from Hancock, Senator Perkins had mentioned. I think it is a good way to compare these two issues. It seems to me that is an example. If you were to close the liquor store in Kittery, that the argument could be made we'd lose money. The other argument could be made is that people wouldn't go to New Hampshire, they might buy here if they were all lower. You can always come up with figures and say whatever you want to say.

It is my opinion that there are at least four or five people that I know because they are relatives of mine, who don't purchase a license because they don't feel the system is fair. They don't think it is fair that one person in their area or five people in their area—whatever the figures might be—get a chance to hunt moose; it seems like every year, at least they feel it is not fair.

I guess I'd ask how much money do we lose in the Fisheries and Wildlife Department every year, because people don't think it is fair?

It seems to me that this measure is reasonable, and I would urge the Senate to support it. Thank you

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Diamond. Senator **DIAMOND**: May I pose a parliamentary inquiry?

THE PRESIDENT: The Senator may state

his inquiry

Senator **DIAMOND**: If the division vote is had and a Roll Call is called for, and the motion for the Roll Call is withdraw is the division valid?

THE PRESIDENT: The Chair would presume that since the vote had not been announced, the Chair would order a new division.

The pending question is PASSAGE TO BE ENGROSSED AS AMENDED.

The Chair recognizes the Senator from

Penobscot, Senator Pearson. Senator **PEARSON**: Mr. President, Men and Women of the Senate, I would just like to say that I can't for the life of me understand how anybody couldn't rationally explain to anybody else that a lottery system is not a fair system.

It seems to me that if somebody says it's not fair, all you've got to explain to them is how it's done, and it comes out being as fair as you can be. When we had the draft during the Vietnam War, it was done by a lottery system—the inital one. Conscription in the First World War was done by a lottery system. If I'm not mistaken, it was done that way in the Second World War at the beginning. It's just fair. I don't understand how anybody can say that it is not

(Off Record Remarks)

THE PRESIDENT The Chair recognizes the Senator from Aroostook, Senator Carpenter. Senator CARPENTER: Mr. President, I'll be very brief

I don't follow the moose lottery that closely, but has it not been in the past, the Boy Scouts of America who actually draw the tickets? I would pose that question to the Committee on Inland Fisheries and Wildlife, and does that have a bearing on this whole thing? I think maybe it does. The implication here is that there's something going on that isn't go-

ing on.

THE PRESIDENT: The Senator from Aroostook, Senator Carpenter has posed a question through the Chair which any Senator who cares may answer.

The Chair recognizes the Senator from Cumberland, Senator Usher.

Senator USHER: Thank you, Mr. President and Members of the Senate, I have been to every drawing that we have had since we started, and it is quite a show for the young Girl Scouts, Blue Birds, Cub Scouts and Boy

I don't know what it is about trusts of somebody running a lottery, but I'll tell you a comment that one sportsman made the first year and I got very upset about. As soon as we said that the scouts were going to be involved, they said make sure that they wear shortsleeved shirts. Now that's what kind of people we sometimes deal with. I was disappointed. This is almost related to some of the questions that are coming out now. How far can we go? We do have a good lottery system as a matter of fact, the system broke down a couple of years ago but we got it going again. It was a mess all over the floor but they threw everything back in, and it so happened that it broke during the non-residents drawing and everybody cheered.

There are all kinds of things going on. There was a youngster, two years ago that was eleven years old, who got drawn; he jumped right out of his chair. Last year he got drawn again; he was twelve years old. Isn't that amazing! I don't think there is anything wrong with that

Some people buy a lottery ticket today and tomorrow, too; this is what the people want and this is why I cosponsored the Bill

THE PRESIDENT: The Chair recognizes the Senator from Aroostook, Senator Violette. Senator VIOLETTE: Mr. President, Ladies

and Gentlemen of the Senate, I cosponsored as I said earlier, a bill similar to this two years

ago, and it was withdraw because at that time the referendum on the moose bill was going to the public, and I've always been a strong supporter of allowing for the moose hunt. The reason why I cosponsored that bill then, and why I voted for this Bill this morning, was because there was such a small opportunity in the life of any individual to do it legally—to shoot a moose.

If we only started the moose season to raise revenue, then that's what we ought to be discussing; or if we decided that there was a reason for having a moose season, we had a herd out there there was a problem with some of that herd, as with any group of animals it needed to be culled-parts of the herd. There's such a small opportunity in the life time of anybody-any hunter to have the opportunity to hunt for a moose, that the issue that the Senator from Cumberland just raised, one person in two years gets a chance, and if you can't get one-I know what kind of a hunter you are—to go up and shoot a moose. I just think there is an issue of fairness here. That is, you know there are only a thousand a year-nine hundred in State and a hundred out-of-state. and it seems to me that if you had the opportunity in one year, you ought not to take somebody elses place the next year.

I know, maybe there aren't an awful lot of them have been duplicated, but that's the issue here Everybody who wants to go hunt has an opportunity to go hunt for deer; everybody who wants to go fishing has an opportunity to go catch their fish, but very few people have the opportunity to go hunt for a moose, and that's the issue here. If you had a license last year, somebody else, at least this year, you shouldn't take their chance. It's only for two years; it's not a lot of money. This is not going to sink the Department of Fisheries and Wildlife, the five to ten thousand dollars. You know, this is not the fiscal salvation of this Department is five or ten thousand dollars. I hardly think this Department is going to go down the tubes if we pass the Bill today.

I would hope that we would vote with the good Chairman of the Committee on Fisheries and Wildlife this morning and Accept the Ought to Pass Report. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from Aroostook, Senator McBreairty. Senator McBREAIRTY: Mr. President and Honorable Members of the Senate, I'm inclined to think that the people who want this Bill are the people that wanted the Boy Scouts to wear short-sleeved shirts when they drew the ticket.

I don't believe that any true sportsman is against the way this is being done; everybody has an equal chance from one year to the next; it doesn't require a lot of administrative problems and it is working well. Thank you.

THE PRESIDENT: The Senator from Kennebec, Senator Matthews asks Leave of the Senate to speak a fourth time.

Is there objection?

The Chair hears none, the Senator may proceed.

Senator MATTHEWS: Mr. President and Members of the Senate, at the risk of political suicide, I will be bringing in my calculator from now on, every day, and probably reenrolling in the next mathematics course that I can get: but aside from that, there is one point that I do want to stress on the floor of the Senate for the Record.

The question, with respect to passage of this Bill, has nothing to do with impropriety. That is not what sportsmen have been saying from Kittery to Fort Kent. It is making the system more equal—allowing more people to participate in the moose hunt. I just want to clarify the Record. The question is not impropriety or illegality. The Department of Fisheries and Wildlife has been doing a splendid job in running that lottery system; that's not the question here. I just wanted to expand the opportunity for more sportsmen to go up and hunt a moose. That's it.

I'm sorry for keeping you all here so long. Thank you

THE PRESIDENT: The pending question before the Senate is Passage to be Engrossed, as Amended.

A Yes vote will be in favor of Passage to be Engrossed as Amended.

A No vote will be opposed.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber. The Secretary will call the Roll.

ROLL CALL

YEAS:-Senators, Andrews, Baldacci. Berube, Brown, Diamond, Dutremble, Hichens, Kany, Matthews, Maybury, Sewall, Shute, Stover, Tuttle, Usher, Violette, Webster, The President—Charles P. Pray

NAYS:-Carpenter, Chalmers, Clark, Danton, Dow, Emerson, Erwin, Gauvreau, Gill, McBreairty, Pearson, Perkins, Trafton, **Twitchell**

ABSENT:-Senators, Black, Bustin, Najarian 18 Senators having voted in the afirmative and 14 Senators in the negative, with 3 Senators being absent, this Bill is PASSED TO BE ENGROSSED as Amended, in concurrence.

Out of Order and Under Suspension of the Rules, the Senate considered the following: ENACTORS

The Committee on Engrossed Bills reported as truly and stictly engrossed the following: **Emergency**

An Act Regarding Workers' Compensation Commission Staffing (H.P. 811) (L.D. 1212)

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Baldacci. Senator BALDACCI: Mr. President, I was reading this Bill in this book, and I was con-

cerned, maybe, as to pose a question through the Chair, if somebody could tell me if there is a fiscal note attached to this or a cost attached to this particular measure? Not so much out of the General Fund but out of the Compensation Fund?

THE PRESIDENT: The Senator from Penobscot, Senator Baldacci has posed a question through the Chair to any Senator who may care to answer it.

The Chair recognizes the Senator from Penobscot, Senator Pearson.

Senator PEARSON: Mr. President, Men and Women of the Senate, as I understand it, this was a provision put into the budget bill last year as Part Z of the budget. Governor Brennan objected to our action, because at the time--what it did was it set a range of salaries for employees--he objected because it bypassed the normal procedure of the Personnel System. No funding was provided for that range change in that particular area, and so consequently, no money has been involved.

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Baldacci. Senator BALDACCI: Mr. President, I'd like

to pose another question through the Chair. On line 15 page 3 it is crossing out that they will be in touch with the State emloyees in their particular range, that it wouldn't be geared to that; and I was just wondering, Mr. President, if there was some sort of a cost to the fund what this change is going to allow, a new assistant to the Chairman and appointments by the Chairman, that are discussed in this particular

THE PRESIDENT: The Senator from Penobscot, Senator Baldacci posed a question through the Chair to which any Senator may answer who cares to.

The Chair recognizes the Senator from Kennebec, Senator Kany.

Senator KANY: Mr. President and Senators, I rise only as the Chair of the Committee to which this Bill would have been referred, if it actually had been referred to a committee. I would agree with the good Senator from Penobscot, that it appears that a fiscal note should be attached to this Bill. I would ask the President if there is, indeed, a fiscal note attached to the Bill which we have not had the

opportunity to review?

It is my understanding that the Rules call for actually attaching that fiscal note by amendment to the Bill; if it is not included. If indeed, there is no fiscal note attached, or the necessary amendment is not attached, I would hope that this Bill would then be Tabled, so that a fiscal note could be attached. I ask the President, if indeed, there is a fiscal note attached^c

THE PRESIDENT: The Senator from Kennebec, Senator Kany has posed, first a question to the floor and second a question to the Chair. Any Senator that may care to respond to the floor question, may do so.

The Chair recognizes the Senator from Penobscot, Senator Pearson.

Senator PEARSON: Mr. President, Men and Women of the Senate, this is an item that was dealt with in last year's budget. What it called for was a change in the Workmens' Compensation Commission salaries for people that worked there.

There was language that was put in Part Z of last year's budget that raised the salary range of employee assistants from range twenty-one to twenty-four. No funding was included in that budget to effectuate that

This year when the Special Supplemental Budget was presented to the Appropriations Committee and to the meetings that we had, there was inadvertently put into that supplemental bill some incorrect language. We are simply trying to take the language out of the supplemental bill that was put in there in-advertently, and allow this process to go through the regular personnel system like so many others do. That's all I can tell you.

THE PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Kany

Senator KANY: Excuse me, Mr. President, I inquired through you, to find out if there is a fiscal note attached to this Bill.

THE PRESIDENT: The Chair would answer in the negative. There is no fiscal note attached to the Bill. The Chair is of the opinion, since it is in the supplemental budget, there is no need for a fiscal note; there is no impact.

This being an emergency measure and having received the affirmative vote of 31 Members of the Senate, with 2 Senators having voted in the negative and 31 being more than two-thirds of the entire elected membership of the Senate was PASSED TO BE ENACTED and having been signed by the President, was presented by the Secretary to the Governor for his approval.

Out of order and under suspension of the Rules, the Senate considered the following:

PAPERS FROM THE HOUSE **Joint Order**

The following Joint Order (H.P. 863)

ORDERED, the Senate concurring, that Bill, "AN ACT to Establish Eligibility for Burial in the Maine Veterans' Memorial Cemetery for Members of the Maine National Guard., 769, L.D. 1061, be recalled from the Governor's desk to the House.

Comes from the House, **READ** and **PASSED**. Which was **READ** and **PASSED**, in concurrence.

COMMITTEE REPORTS Senate

Leave to Withdraw

The following Leave to Withdraw reports shall be placed in the Legislative Files without further action pursuant of Rule 15 of the Joint

Bill "An Act Concerning Small Business Apprenticeship Programs" (S.P. 249) (L.D. 644) Bill "An Act Relating to Unemployment Com-

pensation Claimants Seeking Retraining" (S.P. 364) (L.D. 984)

Bill "An Act to Increase the Income Benefit Limitations Under the Elderly Householders Tax and Rent Refund Act" (S.P. 117) (L.D. 332)

Bill "An Act to Increase Income Limitations Under the Elderly Householders Tax and Rent Refund Act and to Remove People in Subsidized Housing from the Program" (S.P. 263) (L.D.

Bill "An Act Concerning the Maturation of Tax Liens" (S.P. 261) (L.D. 670)

SENATE PAPERS

Bill "An Act to Restructure the Duties and Funding of the Maine Land Use Regulation Commission" (Emergency) (S.P. 448)

(Presented by Senator McBREAIRTY of Aroostook) (Cosponsored by: Representative HARPER of Lincoln, Representative RIDLEY of Shapleigh.)

Which was referred to the Committee on ENERGY AND NATURAL RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Amend the Laws Regulating Ice Fishing to Change the Line Restriction for Moosehead Lake" (S.P. 449)

Senator USHER of by ` (Presented Cumberland)

Which was referred to the Committee on FISHERIES AND WILDLIFE and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Establish a Procedure to Appoint Advocates for Foster Children" (S.P. 450) (Presented by Senator MAYBURY of Penobscot) (Cosponsored by: Representative CARROLL of Gray, Senator BUSTIN of Kennebec, Representative NELSON of Portland)

Which was referred to the Committee on HUMAN RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Establish Statutory Definitions of Entrapment Under the Maine Criminal Code" (S.P. 451)

(Presented by Senator DUTREMBLE of York) (Cosponsored by: Senator USHER of Cumberland)

Which was referred to the Committee on JUDICIARY and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Allowing an Exemption from the Requirements of the Workers' Compensation Act for Certain Employers Employing less than 3 persons" (S.P. 452)

(Presented by Senator WEBSTER of Franklin) (Cosponsored by: Representative DEXTER of Kingfield)

Which was referred to the Committee on LABOR and ORDERED PRINTED.

Sent down for concurrence

Resolved, Authorizing a Study Concerning Extension of the Maine Turnpike (S.P. 453)

(Presented by Senator TUTTLE of York) (Cosponsored by: Senator **DANTON** of York, Representative SOUCY of Kittery)

Which was referred to the Committee on TRANSPORTATION and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Preserve Affordable Flat Rate Local Telephone Service" (Emergency) (S.P.

(Presented by Senator MATTHEWS of Kennebec) (Cosponsored by: Representative CON-NOLLY of Portland, Representative HANDY of

Which was referred to the Committee on UTILITIES and ORDERED PRINTED.

Sent down for concurrence.

Senator MATTHEWS of Kennebec was granted unanimous consent to address the Senate Off the Record.

Senate at Ease The Senate called to order by the President.

On motion by Senator BALDACCI of Penobscot, ADJOURNED until Tuesday, April 9, 1985, at 9 o'clock in the morning.