

# **LEGISLATIVE RECORD**

**OF THE** 

# One Hundred and Twelfth Legislature

OF THE

STATE OF MAINE

# Volume I

FIRST REGULAR SESSION

December 5, 1984 - June 20, 1985

STATE OF MAINE One Hundred and Twelfth Legislature First Regular Session JOURNAL OF THE SENATE

# In Senate Chamber

Tuesday

March 19, 1985 Senate called to order by the President.

Prayer by the Reverend Winifred Reynolds, Pastor Emeritus of the Windsor Memorial Baptist Church in Windsor.

**REVEREND REYNOLDS: Shall we pray.** O God our help in ages past, our hope for years to come, our shelter through the stormy blasts and our eternal home, we realize this morning that there are important decisions to be made here in this room. Decisions that will be important not only today but for years to come.

Surely Thou art the God of order and not of confusion and will lead us as we seek Thee. So, bless the deliberations of this body we pray with Thy wisdom and guidance in these days of tragic needs.

May those who are set apart to keep clean the springs of freedom and minister to the common welfare in our great State have understanding and the moral courage to act upon their convictions and the things that Thou has taught us, in Christ our Redeemer's Name. Amen.

Reading of the Journal of Thursday, March 14, 1985.

### PAPERS FROM THE HOUSE **Non-concurrent Matter**

Bill "An Act to Amend the Social Worker Registration Act to America the Social Worker Registration Act with Respect to Employment by Nursing Homes'' (Emergency) (S.P. 358) (L.D. 979) In Senate March 12, 1985, referred to the Committee on HUMAN RESOURCES and

ORDERED PRINTED.

Comes from the House, referred to the Committee on **BUSINESS AND COMMERCE** and ORDERED PRINTED in NON-CONCUR-RENCE.

The Senate RECEDED and CONCURRED.

# **House Papers**

Bill "An Act Relating to Retirement Options for Legislators" (H.P. 703) (L.D. 1013)

Comes from the House referred to the Committee on AGING, RETIREMENT AND VETERANS and ORDERED PRINTED.

Which was referred to the Committee on AGING, RETIREMENT AND VETERANS and ORDERED PRINTED, in concurrence.

Bill "An Act to Implement Procedures for Insuring the Safe Return and Proper Disposal of Restricted Pesticide Containers" (Emergency) (H.P. 704) (L.D. 1014)

Comes from the House referred to the Committee on **AGRICULTURE** and **ORDERED PRINTED**.

Which was referred to the Committee on AGRICULTURE and ORDERED PRINTED, in concurrence.

Bill "An Act to Extend Medical Assistance to Families Losing Aid to Families with Dependent Children due to Employment" (H.P.

705) (L.D. 1015) Bill "An Act to Increase Appropriations for State Public Transportation Funds for Operating and Capital Assistance to Public Transportation Providers" (H.P. 706) (L.D 1016)

Bill "An Act to Provide for State Research Grants" (H.P. 707) (L.D. 1017)

Bill "An Act to Make Allocations from the Maine Nuclear Emergency Planning Fund for the Fiscal Years Ending June 30, 1986, and June 30, 1987'' (Emergency) (H.P. 741) (L.D. 1051

Bill "An Act to Make Additional Allocations

from the Federal Expenditure Fund for the Fiscal Year Ending June 30, 1985" (Emergency) (H.P. 742) (L.D. 1052) Bill "An Act Making Allocations for the Ad-

ministrative Expenses of the State Lottery Commission for the Fiscal Years Ending June 30, 1986, and June 30, 1987" (Emergency) (H.P. 743) (L.D. 1053)

Come from the House referred to the Committee on APPROPRIATIONS AND FINAN-CIAL AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on APPROPRIATIONS AND FINANCIAL AF-FAIRS and ORDERED PRINTED, in concurrence.

Bill "An Act to Require Disclosures by Transient Sellers" (H.P. 708) (L.D. 1018)

Bill "An Act to Increase the Rights of Consumers who Purchase Used Cars that Cannot Pass Inspection'' (H.P. 709) (L.D. 1019) Bill "An Act to Require All Restaurants to

Provide Rest Rooms for their Patrons" (H.P. 710) (L.D. 1020) Bill "An Act to Regulate Rate of Insurance

Charged to Motor Coaches used in the Tourist (H.P. 711) (L.D. 1021) Trade

Bill "An Act Concerning Inclusion of Sales Tax in Payments on Insurance Claims" (H.P. 712) (LD. 1022) Bill 'An Act to Create a Competitive State

Fund for Workers' Compensation Insurance" (H.P. 713) (L.D. 1023)

Bill "An Act to Provide Consumers who Purchase Automobiles with Tampered Odometers with Additional Remedies'' (H.P. 714) (L.D. 1024

"An Act to Increase Consumers" Bill Remedies under the Unfair Trade Practices Laws" (H.P. 715) (L.D. 1025)

Bill "An Act to Recover Certain Refund Values Retained under the Beverage Container Law" (H.P. 716) (L.D. 1026)

Come from the House referred to the Committee on BUSINESS AND COMMERCE and ORDERED PRINTED.

Which were referred to the Committee BUSINESS AND COMMERCE and **ORDERED PRINTED**, in concurrence.

Bill "An Act to Change the Name of the University of Maine at Orono to the University of Maine and the University of Maine to the University of Maine System'' (H.P. 717) (L.D. 1027

Bill "An Act to Improve the Laws on School Health Programs" (H.P. 718) (L.D. 1028)

Bill "An Act to Provide for the Education of Students Residing in Long-term Drug Treatment Centers" (H.P. 719) (L.D. 1029) Bill "An Act to Amend the Effective Dates

of Various Parts of the Education Reforms Enacted in September 1984" (Emergen-

cy) (H.P. 720) (L.D. 1030) Come from the House referred to the Committee on EDUCATION and ORDERED PRINTED.

Which were referred to the Committee on EDUCATION and ORDERED PRINTED, in concurrence.

Bill "An Act Concerning Revisions or Amendment of Approved Subdivision Plans" (H.P. 722) (L.D. 1031)

Comes from the House referred to the Committee on ENERGY AND NATURAL **RESOURCES** and **ORDERED** PRINTED.

Which was referred to the Committee on **ENERGY AND NATURAL RESOURCES** and **ORDERED PRINTED**, in concurrence.

Bill "An Act Relating to the Regulations and Distribution of Funds for All-terrain Vehicles' (H.P. 723) (L.D. 1032)

Comes from the House referred to the Committee on FISHERIES AND WILDLIFE and **ORDERED PRINTED.** 

Which was referred to the Committee on

FISHERIES AND WILDLIFE and ORDERED **PRINTED**, in concurrence.

Bill "An Act Concerning the Plea of Innocent by Reason of Insanity" (H.P. 726) (L.D. 1035) Bill "An Act Concerning Pretrial Determina-

tion of Ownership of Personal Property" (H.P. 727) (L.D. 1036)

Come from the House refered to the Committee on JUDICIARY and ORDERED PRINTED.

Which were referred to the Committee on JUDICIARY and ORDERED PRINTED, in concurrence.

Bill "An Act to Mandate a Moment of Silence

in Public Schools" (H.P. 724) (L.D. 1033) Comes from the House referred to the Committee on JUDICIARY and ORDERED PRINTED

On motion by Senator VIOLETTE of Aroostook referred to the Committee on EDUCATION and ORDERED PRINTED, in NON-CONCURRENCE.

Sent down for concurrence

Bill "An Act Providing for a Maine Labor Relations Law" (H.P. 728) (L.D. 1037) Bill "An Act to Amend the Membership of the

Maine Occupational Information Coordinating Committee" (H.P. 730) (L.D. 1039)

Come from the House referred to the Committee on LABOR and ORDERED PRINTED.

Which were referred to the Committee on LABOR and ORDERED PRINTED, in concurrence.

Bill "An Act to Reduce the Workers' Compensation Borders on Sheltered Workshops" (H.P. 729) (L.D. 1038)

Comes from the House referred to the Committee on LABOR and ORDERED PRINTED. On motion by Senator VIOLETTE of Aroostook Tabled until Later in Today's Session, pending **REFERENCE**.

Bill "An Act to Amend the Absentee Ballot Law Concerning Voting by Residents of Certain Care Facilities" (H.P. 731) (L.D. 1040)

Bill "An Act Concerning Abandoned or Unclaimed Property and Security Deposits in a Landlord and Tenant Agreement' (HP 732) (L.D. 1041)

Bill "An Act to Amend the Landlord-tenant Laws to Provide Stricter Heating Standards'

(H.P. 744) (L.D. 1054) Come from the House referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED.

Which were referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED. in concurrence.

Bill "An Act to Prohibit the Dissemination of Obsene Material" (H.P. 725) (L.D. 1034) Committee on **JUDICIARY** suggested.

Comes from the House referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED.

On motion by Senator VIOLETTE of Aroostook referred to the Committee on JUDICIARY and ORDERED PRINTED, in NON-CONCURRENCE.

Sent down for concurrence.

Bill "An Act Relating to the Management and Conservation of the Lobster Resource" (H.P. 733) (L.D. 1042)

Bill "An Act Concerning the Taking of Smelts" (H.P. 734) (L.D. 1043) Come from the House referred to the Committe on MARINE RESOURCES and ORDERED PRINTED

Which were referred to the Committee on MARINE RESOURCES and ORDERED PRINTED, in concurrence.

Resolve, to Establish the Commission on the

Evaluation of Occupational and Professional Licensing Boards (Emergency) (H.P. 735 (L.D. 1044

Comes from the House referred to the Committee on STATE GOVERNMENT and **ORDERED PRINTED.** 

Which was referred to the Committee on STATE GOVERNMENT and ORDERED **PRINTED**, in concurrence.

Bill "An Act to Provide Funding for the Maine State Housing Authority H.O.M.E. Program and Adjust the Real Estate Transfer Tax" (Emergency) (H.P. 736) (L.D. 1045) Comes from the House referred to the Com-

mittee on TAXATION and ORDERED PRINTED.

Which was referred to the Committee on TAXATION and ORDERED PRINTED, in concurrence.

Bill "An Act to Expand the Inspection of Used Car Dealers Conducted by the Division of Motor Vehicles'' (H.P. 737) (L.D. 1046)

Resolve, to Name the New Vinalhaven Ferry for the Honorable Edwin F. Maddox of Vinalhaven (H.P. 745) (L.D. 1055) Come from the House referred to the Com-

mittee on TRANSPORTATION and ORDERED PRINTED.

Which were referred to the Committee n TRANSPORTATION and ORDERED on **PRINTED**, in concurrence.

Bill "An Act Establishing a Statewide Emergency 9-1-1 Telephone System" (H.P. 738) (L.D. 1047)

Comes from the House referred to the Committee on UTILITIES and ORDERED PRINTED.

Which was referred to the Committee on UTILITIES and ORDERED PRINTED, in concurrence.

COMMUNICATIONS The Following Communication: STATE OF MAINE 112th LEGISLATURE **COMMITTEE ON JUDICIARY** 

March 14, 1985 The Honorable Charles P. Pray President of the Senate of Maine

State House

Augusta, Maine 04333

Dear Mr. President:

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 38 of the 112th Maine Legislature, the Joint Standing Committee on Judiciary has had under consideration the nomination of Alexander Mac-Nichol of Cape Elizabeth, as a District Court Judge-at-Large

After public hearing and discussion on this nomination, the Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk called the roll with the following result:

YEAS:	Senators 2
	Representatives 9
NAYS:	. 0
ABSENT:	2 (Sen. Carpenter of
	Aroostook; Rep. Priest of
	Brunswick)

Eleven members of the Committee having voted in the affirmative and none in the negative, it was the vote of the Committee that the nomination of Alexander MacNichol of Cape Elizabeth, as a District Court Judge-at-Large be confirmed.

> Sincerely S/ MICHAEL E. CARPENTER Senate Chair S/ EDWARD J. KANE House Chair

Which was **READ** and **ORDERED PLACED** ON FILE.

THE PRESIDENT: The Joint Standing Com-

mittee on JUDICIARY has recommended that the nomination of Alexander MacNichol be confirmed.

The pending question before the Senate is: Shall the recommendation of the Committee on JUDICIARY be overridden? In accordance with 3 M.R.S.A., Chapter 6, section 151 and with Joint Rule 38 of the 112th Legislature, the vote will be taken by the yeas and nays. A vote of Yes will be in favor of overriding the recommendation of the Committee. A vote of No will be in favor of sustaining the recommendation of the Committee.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber. The Secretary will call the Roll.

**ROLL CALL** 

YEAS: Senators None

NAYS: Senators, Andrews, Baldacci, Berube, Black, Brown, Bustin, Carpenter, Chalmers, Clark, Danton, Diamond, Dow, Dutremble, Emerson, Erwin, Gill, Hichens, Kany Matthews, Maybury, McBreairty, Najarian, Pearson, Perkins, Sewall, Shute, Trafton, Tuttle, dent — Charles P. Pray

ABSENT: Senators; Gauvreau, Stover No Senators having voted in the affirmative and 33 Senators having voted in the negative, with 2 Senators being absent, and None being less than two-thirds of the membership present, it was the vote of the Senate that the Committee's recommendation be ACCEPTED and the nomination of Alexander MacNichol was CONFIRMED.

The Secretary has so informed the Speaker of the House.

(Off Record Remarks)

#### The Following Communication: STATE OF MAINE 112th LEGISLATURE COMMITTEE ON FISHERIES AND WILDLIFE March 15, 1985

The Honorable Charles P. Pray President of the Senate of Maine State House

Augusta, Maine 04333 Dear Mr. President:

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 38 of the 112th Maine Legislature, the Joint Standing Committee on Fisheries and Wildlife has had under consideration the nomination of Marc Plourde of Eagle Lake, as a member of the Inland Fisheries and Wildlife Advisory Council.

After public hearing and discussion on this nomination, the Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk called the roll with the following result:

YEAS:	Senators 1
	Representatives 7
NAYS:	0
ABSENT:	5 (Sen. Usher of Cumberland;
	Sen. Webster of Franklin; Rep.
	Clark of Millinocket; Rep.
	Smith of Island Falls; Rep Er-
	win of Rumford)

Eight members of the Committee having voted in the affirmative and none in the negative, it was the vote of the Committee that the nomination of Marc Plourde of Eagle Lake, as a member of the Inland Fisheries and Wildlife Advisory Council be confirmed.

Sincerely S/ ZACHARY E. MATTHEWS

Senate Chair

S/ PAUL F. JACQUES

House Chair Which was READ and ORDERED PLACED IN FILE

THE PRESIDENT: The Joint Standing Committee on FISHERIES AND WILDLIFE has recommended that the nomination of Marc Plourde be confirmed.

The pending question before the Senate is: "Shall the recommendation of the Committee on FISHERIES AND WILDLIFE be overridden?" In accordance with 3 M.R.S.A., Chapter 6 section 151 and with Joint Rule 38 of the 112th Legislature, the vote will be taken by the yeas and nays. A vote of Yes will be in favor of overriding the recommendation of the Committee. A vote of No will be in favor of sustaining the recommendation of the Committee.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber. The Secretary will call the Roll. ROLL CALL

YEAS: Senators None NAYS: Senators Andrews, Baldacci, Berube, Black, Brown, Bustin, Carpenter, Chalmers, Clark, Danton, Diamond, Dow, Dutremble, Emerson, Erwin, Gill, Hichens, Kany, Matthews, Maybury, McBreairty, Najarian, Pear-son, Perkins, Sewall, Shute, Trafton, Tuttle, Twitchell, Usher, Violette, Webster, The Presi-dent – Charles P. Pray ABSENT: Senators, Gauvreau, Stover

No Senators having voted in the affirmative and 33 Senators having voted in the negative, with 2 Senators being absent, and None being less that two-thirds of the membership present, it was the vote of the Senate that the Committee's recommendation be **ACCEPTED** and the nomination of **Marc Plourde** was CONFIRMED.

The Secretary has so informed the Speaker of the House.

The Following Communication: STATE OF MAINE 112th LEGISLATURE COMMITTEE ON **FISHERIES AND WILDLIFE** March 15, 1985

The Honorable Charles P. Pray President of the Senate of Maine

State House

Augusta, Maine 04333 Dear Mr. President:

In accordance with 3 M.R.S.A., Chapter 6, Section 151, and with Joint Rule 38 of the 112th Maine Legislature, the Joint Standing Committee on Fisheries and Wildlife has had under consideration the nominations of Asa Holmes of Belfast, as a member of the Inland Fisheries and Wildlife Advisory Council.

After public hearing and discussion on this nomination, the Committee proceeded to vote on the motion to recommend to the Senate that this nomination be confirmed. The Committee Clerk called the roll with the following result:

YEAS:	Senators 1
	Representatives 7
NAYS:	0
ABSENT:	5 (Sen. Usher of Cumberland;
	Sen. Webster of Franklin; Rep.
	Clark of Millinocket; Rep.
	Smith of Island Falls; Rep Er-
	win of Rumford)

Eight members of the Committee having voted in the affirmative and none in the negative, it was the vote of the Committee that the nomination of Asa Holmes of Belfast, as a member of the Inland Fisheries and Wildlife Advisory Council be confirmed.

Sincerely, S/ ZACHARY E. MATTHEWS Senate Chair S/ PAUL F. JACQUES House Chair

Which was READ and ORDERED PLACED IN FILE.

THE PRESIDENT: The Joint Standing Committee on FISHERIES AND WILDLIFE has recommended that the nomination of Asa Holmes be confirmed.

The Pending question before the Senate is: shall the recommendation of the Committee on **FISHERIES AND WILDLIFE** be overridden: In accordance with 3 M.R.S.A., Chapter 6, section 151 and with Joint Rule 38 of the 112th Legislature, the vote will be taken by the yeas and nays. A vote of Yes will be in favor of overriding the recommendation of the Committee. A vote of No will be in favor of sustaining the recommendation of the Committee.

Is the Senate ready for the question?

The Doorkeepers will secure the Chamber. The Secretary will call the Roll.

# ROLL CALL

YEAS:-Senators, None

NAYS:--Senators, Andrews, Baldacci, Berube, Black, Brown, Bustin, Carpenter, Chalmers, Clark, Danton, Diamond, Dow, Dutremble, Emerson, Erwin, Gill, Hichens, Kany, Matthews, Maybury, McBreairty, Najarian, Pearson, Perkins, Sewall, Shute, Trafton, Tuttle, Twitchell, Usher, Violette, Webster, The President--Charles P. Pray

ABSENT:-Senators, Gauvreau, Stover

No Senators having voted in the affirmative and 33 Senators having voted in the negative, with 2 Senators being absent, and None being less that two-thirds of the membership present, it was the vote of the Senate that the Committee's recommendation be **ACCEPTED** and the nomination of **Asa Holmes** was **CONFIRMED**. The Secretary has so informed the Speaker of the House.

The following Communication: HEALTH CARE FINANCE COMMISSION STATE HOUSE STATION 102 AUGUSTA, MAINE 04333 March 14, 1985

The Honorable Charles P. Pray

President, Maine Senate

State House

Augusta, Maine 04333

Dear Senator Pray:

The Commission is required to report annually to the Governor and the Legislature regarding its work. It is my pleasure to to transmit a copy of our Annual Report for 1984 to you.

As you will see, substantial progress was made during our first full year of operation. To the surprise of many, the hospital financing system we were created to design and administer was implemented by the dated specified in the statute. The early results of our work are most promising. Hospital charges have been reduced. The increase in the income hospitals may earn from their patient care services had been slowed to approximatedly five per cent per year. While I am very pleased to be able to report that we expect Maine citizens to save at least \$40 million this year, it is equally important to note that the implementation of the hospital financing system has brought a degree of protection and stability to our hospitals which has become increasingly important in light of the changes which have been made in the Medicare program

Copies of our Annual Report have also been forwarded to a number of your colleagues including the members of the Committee on Appropriations and Financial Affairs and the Committee on Human Resources. We would welcome an opportunity to meet with you to discuss any questions you may have regarding either its contents or our work.

## Sincerely, S/ DAVID WIHRY Chairman ith accompanying

Which was **READ** and with accompanying papers **ORDERED PLACED ON FILE**.

The following Communication: STATE OF MAINE DEPARTMENT OF TRANSPORTATION STATE HOUSE STATION 16 AUGUSTA, MAINE 04333 March 18, 1985

Governor Joseph E. Brennan and Members of the 112th Legislature

Transmitted herewith is a copy of Maine's

Transportation Investment Program for Fiscal Years 1986 and 1987.

This Program is submitted in support of requests for funding in the areas of Federallysupported Highways and Bridges, Collector Roads, Highway Maintenance Resurfacing, and Air Transportation. This document describes the intended use of the funding requested.

The Highway and Bridge section of this Program requries \$48.70 Million in State funds to match available Federal Highway funds. Of that amount, \$29.70 Million would be taken from current revenues and the remaining \$19.00 Million we suggest be included in a proposed Highway Bond Issue.

Collector Road Capital Improvements and Maintenance Resurfacing are totally State funded programs, for which \$10.69 Million and \$12.20 Million respectively have been requested.

The \$1.00 Million requested for Air Transportation projects would generate an estimated \$11.26 Million in federal matching funds and an additional \$0.84 Million in local matching monies, providing sufficient funding for a total Program of approximately \$13.10 Million.

In summary, with \$77.64 Million in State and Local funds, \$153.03 Million in Federal funding is generated, for a total Investment Program of \$230.67 Million for capital improvements associated with highways and air transportation.

Also included in this document is a proposed needs study and pier rehabilitation and construction program for the second year of the biennium, which will require State funding, as well as a proposed program to implement the recommendations of the State Railroad Transportation Policy and Plan requiring \$3.30 Million in State funding over the forthcoming biennium.

In examining this Program, we trust you will find it to represent a realistic and balanced effort to maintain and improve transportation service within Maine in a manner in keeping with today's economic climate.

Sincerely, S/ DANA F. CONNERS

Commissioner of Transportation Which was **READ** and with accompanying papers **ORDERED PLACED ON FILE**.

#### SENATE PAPERS

Bill "An Act to Expand the Number of Elder Volunteers in the Retired Senior Volunteer Programs, Foster Grandparent Programs and the Senior Companion Program" (S.P. 387) (Presented by Senator NAJARIAN of Cumberland) (Cosponsored by: Senator McBREAIRTY of Aroostook, Representative DIAMOND of Bangor, Representative NADEAU of Lewiston)

Which was referred to the Committee on AP-PROPRIATIONS AND FINANCIAL AFFAIRS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Provide for Adequate Funding of the Chemical Substance Identification Law" (Emergency) (S.P. 384) (Presented by Senator **GAUVREAU** of Androscosggin) (Cosponsored by: Representative HALE of Sanford, Representative JACQUES of Waterville, Senator **USHER** of Cumberland) (Submitted by the Department of Labor pursuant to Joint Rule 24)

Which was referred to the Committee on ENERGY AND NATURAL RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Amend Certain Provisions of the Laws Pertaining to Child Support" (S.P. 385) (Presented by Senator **CARPENTER** of Aroostook) (Cosponsored by: Senator **CHALMERS** of Knox, Representative PRIEST of Brunswick, Representative FOSTER of Ellsworth) Which was referred to the Committe on **JUDICIARY** and **ORDERED PRINTED**. Sent down for concurrence.

Bill "An Act to Improve the Lobster Fund" (S.P. 388) (Presented by Senator **CHALMERS** of Knox) (Cosponsored by: Representative CONNERS of Franklin, Representative COLES of Harpswell, Representative CROWLEY of Stockton Springs) (Submitted by the Department of Marine Resources pursuant to Joint Rule 24)

Which was referred to the Committee on **MARINE RESOURCES** and **ORDERED PRINTED**.

Sent down for concurrence.

# COMMITTEE REPORTS House

Ought Not To Pass The following Ought Not to Pass report shall

be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint Rules:

Bill "An Act Concerning Just Property Valuation under Veterans' Property Tax Exemptions" (H.P. 288) (L.D. 358)

#### Leave to Withdraw

The following **Leave to Withdraw** report shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint Rules;

Bill "An Act Concerning Widow's Exemptions for Local Property Taxes" (H.P. 203) (L.D. 237)

# **Change of Reference**

The Committee on AGING, RETIREMENT AND VETERANS on Bill "An Act Permitting Addresses to be Obtained from State Tax Information and Used for the Proper Operation of the Maine State Retirement System" (H.P. 402) (L.D. 555)

Reported that the same be **REFERRED** to the Committee on **TAXATION**.

Comes from the House with the Report **READ** and **ACCEPTED** and the Bill **REFER-RED** to the Committee on **TAXATION**.

Which Report was **READ** and **ACCEPTED**, in concurrence.

The Bill **REFERRED** to the Committee on **TAXATION**, in concurrence.

# **Change of Reference**

The Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS on Bill "An Act Making Unified Appropriations and Allocations for the Expenditures of State Government, Department of Inland Fisheries and Wildife Funds, and Changing Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 1986, and June 30, 1987" (Emergency) (H.P. 632) (L.D. 900)

Reported that the same be **REFERRED** to the Committee on **FISHERIES AND WILDLIFE**.

Comes from the House with the Report **READ** and **ACCEPTED** and the Bill **REFER-RED** to the Committee on **FISHERIES AND WILDLIFE**.

Which Report was **READ** and **ACCEPTED**, in concurrence.

The Bill **REFERRED** to the Committee on **FISHERIES AND WILDLIFE**, in concurrence.

#### Ought to Pass

The Committee on **FISHERIES AND WILDLIFE** on Bill "An Act to Make Additional Allocations to the Department of Inland Fisheries and Wildlife for the Fiscal Year Ending June 30, 1985" (Emergency) (H.P.635) (L.D. 903)

Reported that the same **Ought to Pass.** Comes from the House with the Report **READ** and **ACCEPTED** and the Bill **PASSED TO BE ENGROSSED**.

Which Report was READ AND ACCEPTED, in concurrence The Bill READ ONCE

The Bill TOMORROW ASSIGNED FOR SECOND READING.

## **Ought to Pass As Amended**

The Committee on ENERGY AND NATURAL RESOURCES on Bill "An Act to Amend the Maine Spruce Budworm Manage-ment Act" (H.P. 267) (L.D. 337)

Reported that the same Ought to Pass as Amended by Committee Amendent "A" (H-19).

Comes from the House, with the Report READ and ACCEPTED and the Bill PASSED TO BE ENGROSSED AS AMENDED BY COMMITTEE AMENDMENT "A" (H-19).

Which Report was READ and ACCEPTED, in concurrence.

The Bill READ ONCE.

Committee Amendment "A" (H-19) READ and ADOPTED, in concurrence. The Bill as Amended TOMORROW AS-

SIGNED FOR SECOND READING.

#### Senate Leave to Withdraw

The following Leave to Withdraw report shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint Rules

Bill "An Act to Require the Executive Director of the Maine State Retirement System to **Employ Qualified Physicians for Determining** Eligibility for Disability" (S.P. 192) (L.D. 510)

**Ought to Pass in New Draft under New Title** Senator DOW for the Committe on AP-PROPRIATIONS AND FINANCIAL AFFAIRS on Bill "An Act to Make Additional Appropriations from the General Fund for the Fiscal Year Ending June 30, 1985" (Emergen-

cy) (S.P. 177) (L.D. 495) Reported the same **Ought to Pass in Second** New Draft under New Title Bill "An Act Making Appropriations from the General Fund and Changing Certain Provisions of the Law Necessary for the Proper Operation of State Government for the Fiscal Years Ending June 30, 1985, and June 30, 1986" (Emergency) (S.P. 386) (L.D. 1056)

Which Report was **READ** and **ACCEPTED**. The Bill in **SECOND NEW DRAFT under NEW TITLE READ ONCE** 

The Bill in SECOND NEW DRAFT under NEW TITLE TOMORROW ASSIGNED FOR SECOND READING.

# SECOND READERS

The Committee on Bills in the Second Reading reported the following: House

Bill "An Act Concerning Dogs Running-at-Large" (H.P. 701) (L.D. 959) Which was **READ A SECOND TIME** and

TO BE ENGROSSED, PASSED in concurrence.

#### **House As Amended**

Bill "An Act Regarding Notice of Municipal Shellfish Conservation Programs'' (H.P. 45) (L.D. 51) (C "A" H-15)

Bill "An Act Relating to the Adulteration of Food" (H.P. 213) (L.D. 247) (C "A" H-17) Which were **READ A SECOND TIME** and

in concurrence.

Bill "An Act to Establish the Cost of the 1985 Spruce Budworm Suppression Project and to Provide Operating Funds for the Spruce Bud-worm Management Program" (Emergency) (H.P. 348) (L.D. 469) (C "A" H-18) Which was **READ A SECOND TIME**.

On motion by Senator VIOLETTE of Aroostook Tabled 1 Legislative Day, pending PASSAGE TO BE ENGROSSED, as Amended.

# ENACTORS

The Committee on Engrossed Bills reported as truly and strictly engrossed the following:

An Act to Restrict the Number of Advertising Sign Which May be Displayed by Licensed

Retailers (S.P. 147) (L.D. 414) An Act to Clarify the Maine Administrative Procedure Act (H.P. 303) (L.D. 392) An Act to Establish Alcohol Awareness Week

(H.P. 676) (L.D. 936)

An Act for the Repeal of Obsolete Provisions Providing Accidental Death Benefits (H.P. 248) (L.D. 302)

An Act Concerning Expiration of Motor Vehicle Drivers' Licenses for Persons 65 Years of Age and Older (H.P. 209) (L.D. 243)

An Act to Amend the Law Concerning Pension Benefits for Dependents of Sheriffs (H.P. 149) (L.D. 183) (C 'A'' H-9) An Act Relating to Radiation User Fees Under

the Human Services Law (S.P. 86) (L.D. 267) (H "A" H-20)

Which were PASSED TO BE ENACTED and having been signed by the President, were presented by the Secretary to the Governor for his approval.

An Act to Allow the Secretary of State to

Issue License Plates for Former Prisoners of War (S.P. 46) (L.D. 63) (C "A" S-10) On motion by Senator DANTON of York placed on the SPECIAL HIGHWAY APPRO-PRIATIONS TABLE, pending PASSAGE TO BE ENACTED.

#### Emergency

An Act to Eliminate Volume Determined Delivery Prices of Milk (H.P. 320) (L.D. 431) (S ''A'' S-14 to H ''A'' H-7)

This being an emergency measure and hav-ing received the affirmative vote of 28 Members of the Senate, with 5 Senators having voted in the negative, and 28 being more than two-thirds of the entire elected membership of the Senate was PASSED TO BE **ENACTED** and having been signed by the President, was presented by the Secretary to the Governor for his approval.

# ORDERS OF THE DAY

The President laid before the Senate the Tabled and specially assigned matter:

An Act to Deny Certain State Funds to Any Person Who Refuses to Register Under the United States Military Selective Services Act (H.P. 643) (L.D. 897)

Tabled-March 14, 1985, by Senator TRAF-TON of Androscoggin.

Pending-ENACTMENT (Roll Call Requested) (In House March 12, 1985, ENACTED.) (In Senate March 13, 1985, Motion to INDEFINITELY POSTPONE Bill and accom-

panying papers FAILED.) THE PRESIDENT: The Chair recognizes the

Senator from Androscoggin, Senator Trafton. Senator TRAFTON: Mr. President, I move the Indefinite Postponement of L.D. 897 and

all accompanying papers. THE PRESIDENT: The Chair would advise the Senator that his motion is out of order since there hasn't been any intermediate action since the last motion made by the same Senator.

A Roll Call has been requested. Under the Constitution, in order for the Chair to order a Roll Call it requires the affirmative vote of at least one-fifth of those Senators present and voting.

Will all those Senators in favor of ordering a Roll Call, please rise in their place and remain standing until counted.

Obviously more than one-fifth having arisen a Roll Call is ordered.

The Chair recognizes the Senator from Androscoggin, Senator Trafton.

Senator TRAFTON: Thank you, Mr. President. Mr. President and Members of the Senate, rise one more time to put before you some information regarding this Bill which has been debated extensively in past sessions.

During the interim period between our last discussion on this Bill and today, Members of the Legal Affairs Committee, which I chair, have done an informal poll of members on our financial aid community, primarily financial aid officers of the various campuses of the University of Maine, our vocational-technical institutes and some of the private schools. It appears on an average across the State that this Bill will cost each financial aid office approximately one thousand dollars a year minimum. This additional one thousand dollars per office totals approximately twenty to twenty-five thousand dollars minimum of additional costs placed upon our educational institutions.

Now what does that mean to your constituents, the students in your district? Well, the Financial Aid Officer at the University of Maine in Farmington indicated that the additional one thousand dollars cost in administration within his office would mean five less scholarships, granted by his office. Five scholarships at two hundred dollars a piece.

Now it is important, also, to recognize that the Maine Association of Financial Aid Officers, which comprises a majority of the financial aid officers in the State, has taken a formal position opposing this particular Bill. Why? They don't feel that it is necessary. They feel that they have adequate control over the applicants and their requirements to register under the Selective Service Act.

Currently a Federal form is on file at that office, that Federal form is signed by an applicant, it is signed under oath before a notary public in fact if an applicant falsely signed that document he would be guilty of perjury under our criminal laws.

One of the concerns that the financial aid officers expressed to me was possible delays in clarification as to whether an applicant had in fact registered under the Selective Service Act. They indicated to effectively verify registra-tion, a period of at least six weeks may be required at some educational institutions. What this means is that a student could be denied finanical assistance for a period of six weeks and in fact miss registration and enrollment for a particualr semester imposing a severe hardship on that particular student.

The Financial Aid Officers Association, also, expressed to me that in their collective knowledge no applicant has been turned down from financial aid in the State of Maine for failure to register under the Selective Service

Act. What do these facts mean? To me they mean that at best this Bill will do nothing. At worst it will cost the educational institutions of our State between twenty and thirty thousand dollars for no particular justifiable reason.

The Federal Government, as you have heard before enforces this particular provision of the Federal Law, we have one of the highest compliance rates in the United States. It doesn't appear that any of our violators of this par-ticular Federal Law have applied for financial aid. Why then are we imposing this additional burden on our educational institutions and in fact denying needy students financial assistance which means that their college education, post-secondary education can go onward?

I urge you one more time, this Bill isn't needed, please vote to oppose the enactment of this measure. Thank you

THE PRESIDENT: The Chair recognizes the Senator from Washington, Senator Brown.

Senator BROWN: Thank you, Mr. President. Ladies and Gentlemen I am sure that you are tired of dealing with this issue by this time, but it seems that we are going to have to talk just a brief bit more about it.

You know that it was stated on the Floor of this Chamber, not by a Member that has spoken yet today, that every effort would be made to kill this Bill. Now we are going to the point of

giving it an informal survey of some one's opinion about what it is going to cost. Why don't we go to the official source that we recognize in this group which is the Legislative Finance Office? Let me quote here: "This is a revised finanical note on L.D. 897. The proposed legislation would pose some minor administrative costs on the Department of Education and Cultural Services and the University of Maine. Both the Department and the University have indicated that they would be able to absorb these costs within their existing resources." Minor administrative costs. Now we've got it a big issue.

You had this morning distributed on your desks an editorial out of the Portland Press Herald. There was a lot of confusion in this writer's mind concerning this issue, as there is. I am sure at different times with many of us. This is a simple little issue that we are dealing with here. I am surprised that we've taken the time that we have dealing with it.

This is not an effort to penalize the poor, the Blaine House Scholarship is one example of a program that is not based in anyway on need. This is not a loyalty oath, only a statement has to be made for compliance. That is all, a statement has to be made for compliance. It costs no money. It is not a men's issue, that was dealt with in arguments before.

It is prioritizing resources. It is saying that we are going to reward and prioritize a resource for those who obey the law. Those who obey the law are the ones who we're going to go ahead and reward with our scholarship educational money.

It is not a registration for the draft, but for Selective Service. We haven't had the draft for ten vears.

What is wrong, Ladies and Gentlemen, with us going ahead and deciding that we are going to prioritize our resources? Simply that! Why are we going ahead in every way in the world in trying to kill a bill by every action possible? I urge that we have a Roll Call, Mr. President, I think it has been requested. I urge that you defeat the motion that is on the floor for Indefinite Postponement and let's pass this Bill and send it on to the Governor's Desk. Thank you, Mr. President.

THE PRÉSIDENT: The Chair recognizes the Senator from Penobscot, Senator Pearson

Senator PEARSON: Mr. President and Men and Women of the Senate, there isn't anyone in this Chamber, Members of this Body, who have spent more time on Selective Service than I have. I've spent some time in being trained in being a member of a Selective Service Board, because I cared about compliance. I believe that everyone who is required to sign up should sign up and I believe that in this State we've almost acheived a hundred percent compliance.

The other day in this Body I raised the question about a fiscal note. The Fiscal Note was read and as I understand it was somewhat revised afterwards, to say just exactly what Senator Brown said. That there was a minor administrative cost that could be absorbed by the Department of Educational and Cultural Services and the Colleges.

Let me tell you how they are going to absorb that. A completely unsolicited call to me, not a survey, from one of the financial aid directors from one of the parts of the University of Maine System said to me that this will cost him. not him really, but that institution, a thousand dollars, but what was really going to happen was that probably five youngsters were going to lose a scholarship they would have other wise gotten. He said to me, and I didn't call him first, he called me, "that another financial aid director at the University of Southern Maine had indicated to him that it was going to cost between five thousand and seventy-five hundred dollars to start it up and about a thousand dollars every year afterwards." That cost can absorbed but what it means is that be

somebody is going without a scholarship when it is not necessary to have that happen.

If you've ever gone into a financial aid office, as I have very recently with a youngster who was indigent, who needs money to go to college at the University of Maine at Orono where the tuition is now \$750 a semester and \$2,900 room and board for the year, and have the kid say to the financial aid director, "Can you help me at all?" And the director looks at that student and says; "We will certainly try, but money is very tight, money is falling off from the Federal sources, but we'll give it our best shot. You come back and see us and keep in touch with us on a ongoing basis." Walking out of that office at Orono and having that kid say to me; "I sure hope that they can give me two or three hundred dollars because that will really help me a great deal." That is not the first time that I've ever been in that office with a student. I've been in with several others. You might not think that this is true because fortunately most of us have been very blessed by lifes events, but two hundred dollars to a kid that doesn't have any money is a lot of money, and it is a lot of opportunity

The sum substance of this Bill is that it is not necessary, although I don't for a minute question the motives of the people who have introduced or are prompting the Bill . I think that compliance should be gotten and I think that we have gotten it and that is just the point. Every time, I run for election, almost every month somebody back home will say to me, "You know what is wrong in Augusta? There are too many laws, they are asking us to do too many things. Why don't you people take laws off the books instead of putting them on, the ones that are unnecessary?" I'll say to them; "Tell me which ones you mean are un-necessary." Of course a lot of people can't, but I see one here. I see one here that is just about ready to go on the books

Now, I want to tell you that if I were to come back here in a future year and find that compliance was down I would be the very first person that would want this kind of bill. I believe in it. I belong to the Selective Service Board, I have been trained in it, and I know that it is really necessary for the defense of this Country, I believe, I really believe, that the bill is not necessary. It takes money, scholarship money out of the hands of kids that need it, poor kids.

THE PRESIDENT: The Chair recognizes the Senator from Washington, Senator Brown.

Senator BROWN: Mr. President, as I listen to the good Senator from Penobscot, Senator Pearson speak I felt like we were drifting off into "Fantasy Island" here in the Chamber.

I would like to speak by the way to the individual at the financial aid office who has told him that three or four people will be losing their scholarships because of the administrative cost. When did administrative costs start coming out of scholarship money? I would like to work with some of those financial aid officers that have been in touch with you regarding how much scholarship money is going to be lost to the poor children who have applied and aren't going to get it.

You know, we are talking compliance again. That's not the issue here. Compliance. Of course we've got good compliance. There are other laws to take care of that, we're talking about prioritizing resources.

This is just another indication of the extreme extent we'll go to shroud this Bill with a lot of extraneous nonrelevant material.

THE PRESIDENT: The Chair recognizes the Senator from Frankin, Senator Webster.

Senator WEBSTER: Mr. President and Ladies and Gentlemen of the Senate, I just want to rise today and clear up a couple of points that were mentioned. First of all, it was mentioned, the University at Farmington and many of you realize that I come from Farmington and represent the University. It has been

mentioned that this could cost up to a thousand dollars and thirty or forty statewide. I spoke to the University in the past week about this issue because obviously I'm concerned about representing their needs. I think that there is a misconception out there on what this Bill does. I spoke to someone in the Financial Office this last week and they said that up to nine hundred students will be affected by this legislation.

After looking into the Bill and seeing what the Bill says, the wording say, "state funded scholarships are affected," not administered but state funded. I think that, that is the key to this issue because I think that there are Federal funds that are available that are administered through the state, but it is my understanding that those are not State funded.

The University of Maine Farmington currently has twenty-six people who would fall under this law. In my opinion it would not cost the University a thousand dollars to administer this program to twenty-six people.

When the Blaine House Scholarship program is in workable condition and starts working perhaps up to fifty people in Farmington would qualify

I would still say that it is not going to cost anywhere's near the amount of money, especially a thousand dollars, to administer this. So, I am going to support this Bill because I think that Senator Brown has given a good case here today and I hope that the rest of the Body does too. Thank you.

THE PRESIDENT: The Chair recognizes the Senator from York, Senator Hichens.

Senator HICHENS: Mr. President and Members of the Senate, probably it was just coincidence but when I went home this weekend one of my grandchildren showed me an application for State Aid for going to the University of Maine in Portland. As we looked over it one of the questions asked was: "Have you ever registered under the United States Military Selective Service Act?" Just that one question with a box at the end of it. It seems very simple to me that anyone applying for aid just has to check that box yes or no.

In previous debate it was said that maybe some of them would be liars and would check that even though they hadn't. I would hate to be in that young man's shoes if it were found out later on after he had been accepted that he had not signed up for Selective Service.

THE PRESIDENT: The Chair recognizes the

Senator from Androscoggin, Senator Trafton. Senator TRAFTON: Thank you Mr. Presi-dent. Mr. President and Members of the Senate, I am going to echo the words of our good Senator from Washington, Senator Brown and simply state that this Bill is a question of prioritizing resources. I would prefer to have our resources go to scholarships to fund five additional scholarships per financial aid office rather than paying New England Telephone Company or the mail services to verify whether or not they are in compliance with the Selective Service Act.

It is a question of priorities. What are we supporting, utilities, the postal services, and additional jobs within our bureauracy or are we supporting educational scholarships?

I think the choice is fairly clear. Thank you. THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Gill.

Senator GILL: When the vote is taken I request permission to pair my vote. If Senator Stover were here he would be voting Yea and would be voting Nay.

THE PRESIDENT: The Senator from Cumberland, Senator Gill requests leave of the Senate to pair her vote with the Senator from Sagadahoc, Senator Stover. If Senator Stover were here he would be voting Yea and the Senator from Cumberland, Senator Gill would be voting Nav.

Is it the pleasure of the Senate to grant this leave?

It is a vote.

The Chair recognizes the Senator from York, Senator Tuttle

Senator TUTTLE: Mr. President, I would, also, request permssion to pair my vote with the Senator from Androscoggin, Senator Gauvreau. If he were here and voting he would be voting No and I would be voting Yes.

THE PRESIDENT: The Senator from York, Senator Tuttle requests leave of the Senate to pair his vote with the Senator from Androscoggin, Senator Gauvreau. If Senator Gauvreau were here he would be voting Nay and the Senator from York, Senator Tuttle would be voting Yea.

Is it the pleasure of the Senate to grant this leave?

It is a vote

The Chair recognizes the Senator from Kennebec, Senator Matthews

Senator MATTHEWS: Mr. President, I just rise very breifly to ask you to hold to your vote. I think that it is a very, very important issue. The good gentlemen from Penobscot, Senator from Penobscot, has raised the issue that we are dealing with a minority today. Down the road we may be dealing with a very, very large group of individuals who wish not to register and comply.

I think that this is a very, very important issue. I strongly support this Bill. I firmly ask the Members of the Senate to hold their vote. Thank you

THE PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Baldacci.

Senator BALDACCI: Mr. President, I would like to pose a qustion through the Chair to any one who would like to respond to it.

THE PRESIDENT: The Senator may pose his question.

Senator BALDACCI: Thank you, Mr. President. I have read the Bill and I've listened to the debate on this particular issue and I don't know what the problem is today, and I wish that somebody would explain to me what the problem is that we are addressing?

THE PRESIDENT: The Senator from Penobscot, Senator Baldacci has posed a question through the Chair to any Senator who may care to answer.

The Chair recognizes the Senator from An-

droscoggin, Senator Trafton. Senator **TRAFTON**: Mr. President, Members of the Senate, I can't resist one more opportunity to rise on this Bill and answer the question of the good Senator from Penobscot, Senator Baldacci

The issue we are debating today is whether or not we'll expend State monies to enforce a Federal law. The Federal law requires registration under the Selective Service Act, there is a penalty for noncomplaince with that law, the Bill before us simply adds an additional penalty. It puts our State fingers into a Federal problem and it costs our treasury some additional monies that could go to education. So the issue before you is, do you support education or do you support additional enforcement for a law that doesn't need it

THE PRESIDENT: A Roll Call has been ordered.

The Doorkeepers will secure the Chamber. The Secretary will call the roll.

**ROLL CALL** 

YEAS: -Senators, Berube, Black, Brown, Diamond, Dutremble, Emerson, Erwin, Hichens, Matthews, Maybury, Perkins, Sewall, Shute, Twitchell, Webster

NAYS:-Senators, Andrews, Baldacci, Bustin, Carpenter, Chalmers, Clark, Danton, Dow, Kany, McBreairty, Najarian, Pearson, Trafton, Usher, Violette, The President-Charles P. Pray

ABSENT:-Senators, None

15 Senators having voted in the affirmative and 16 Senators having voted in the negative, with No Senators being absent, and 4 Senators having paired their votes, the Bill FAILED OF **ENACTMENT** in NON-CONCURRENCE.

THE PRESIDENT: The Chair recognizes the

Senator from Androscoggin, Senator Trafton. Senator TRAFTON: Mr. President, having voted on the prevailing side I move Reconsideration

THE PRESIDENT: The Senator from An-Trafton droscoggin, Senator moves Reconsideration.

The Chair recognizes the Senator from York, Senator Tuttle.

Senator TUTTLE: I request a division. THE PRESIDENT: A Division has been requested. Will all those Senators in favor of Recon-

sideration, please rise and remain standing until counted

Will all those Senators opposed, please rise and remain standing until counted

16 Senators having voted in the affirmative and 17 Senators in the negative, the motion of

Senator TRAFTON of Androscoggin, to RECONSIDER, FAILED. Sent down for concurrence.

#### **HELD ITEM**

THE PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Black.

Senator BLACK: Mr. President is the Senate in possession of SLS 104?

THE PRESIDENT: The Chair would answer in the affirmative.

Joint Resolution in Memory of Clifford Holdsworth; (SLS 104)

(In Senate March 14, 1985, READ and ADOPTED.)

On further motion by Senator BLACK of Cumberland SLS 104 was INDEFINITELY POSTPONED.

The President laid before the Senate the Tabled and Later Today assigned matter:

Bill "An Act to Reduce the Workers' Compensation Borders on Sheltered Workshops'' (H.P. 729) (L.D. 1038)

Tabled-March 19, 1985, by Senator **VIOLETTE** of Aroostook

Pending-REFERENCE

(In House referred to the Committee on LABOR and ORDERED PRINTED.)

On motion by Senator VIOLETTE of Aroostook referred to the Committee on LABOR and ORDERED PRINTED, in concurrence.

On motion by Senator CLARK of Cumberland, ADJOURNED until 10 o'clock tomorrow morning.