

LEGISLATIVE RECORD

OF THE

One Hundred and Seventh Legislature

OF THE

STATE OF MAINE

1975

KENNEBEC JOURNAL AUGUSTA, MAINE

HOUSE

Tuesday, January 7, 1975 The House met according to adjournment and was called to order by the Speaker.

Prayer by the Rev. Read Blackstone of the Dunntown Advent Christian Church, Wade.

The members stood at attention during the playing of the National Anthem by the Greely High School Band.

The journal of the previous session was read and approved.

> **Messages and Documents** State of Maine LEGISLATIVE COUNCIL State House Augusta, Maine

January 1, 1975

Edwin H. Pert, Clerk

House of Representatives

Augusta, Maine 04330

Dear Mr. Clerk:

/s/

Enclosed please find legislative copies of the Executive Summary from the report, "Tourism in Maine: Analysis and Recommendations," as authorized and funded by the 105th Maine Legislature.

Complete copies of the report may be obtained from Alvah Laiho, Department of

Commerce and Industry. Copies are also on file in the Law Library.

Respectfully submitted,

LARRY E. SIMPSON, Chairman **Maine Vacation Travel** Analysis Committee

The Communication was read and with accompanying Report ordered placed on file.

> State of Maine LEGISLATIVE COUNCIL State House Augusta, Maine

January 1, 1975

Edwin H. Pert, Clerk

House of Representatives

Augusta, Maine 04330

Dear Mr. Clerk:

Pursuant to Chapter 590, Public Laws of 1973, I am forwarding to the 107th Maine Legislature the Legislative Council report of the 106th Maine Legislature.

Complete details of the Council's activity may be found on file in the Legislative Research Office.

Respectfully submitted, /s/

LARRY E. SIMPSON, Chairman The Communication was read and with accompanying Report ordered placed on file.

State of Maine

Department of Environmental Protection January 2, 1975

John Martin, Representative

Speaker of the House

House of Representatives

State House

Augusta, Maine

Dear Representative Martin:

Chapter 238 of the Public Laws of 1973 established the "Committee to Study Airmobiles". This Public Law instructed the Committee to submit to the members of the 107th Legislature the Committee's findings

Enclosed you will find the report of the "Committee to Study Airmobiles" and its recommendations to continue the prohibition of airmobiles and a suggestion

that the Legislature consider studying the need to regulate off-the-road vehicles of all type.

Respectively submitted on behalf of the members of the Committee to Study Airmobiles.

Committee to Study Airmobiles (S)

WILLIAM R. ADAMS

Chairman

The Communication was read and with accompanying Report ordered placed on file.

Petitions, Bills and Resolves

Requiring Reference The following Bills, Resolves and Resolutions were received and, upon recommendation of the Committee on Reference of Bills, were referred to the following Committees:

Appropriations and Financial Affairs

Resolve Providing Funds for the Lumberman's Museum in Patten, Maine (H. P. 55) (L. D. 67) (Presented by Mr. Birt of East Millinocket)

Sent up for concurrence.

Education

Bill "An Act Authorizing Additional Indebtedness for School Administrative Districts Nos. 25 and 42" (H. P. 57) (L. D. 69) Emergency (Presented by Mr. Birt of East Millinocket) Bill "An Act Relating to the Borrowing

Capacity of School Administrative District No. 19" (H. P. 69) (L. D. 81) Emergency (Presented by Mr. Mills of Eastport)

Sent up for concurrence.

Election Laws

Bill "An Act Establishing Open Primaries" (H. P. 49) (L. D. 61) (Presented by Mr. Quinn of Gorham) Bill ''An Act to Provide for

Reimbursement of Election Expenses in Unorganized Towns'' (H. P. 67) (L. D. 79) (Presented by Mr. LeBlanc of Van Buren) Sent up for concurrence.

Fisheries and Wildlife

Bill "An Act to Allow Growers to Protect their Crops Against Damage by Deer" (H. P. 66) (L. D. 78) (Presented by Mr. Mills of Eastport – By Request) Sent up for concurrence.

Human Resources

Bill "An Act Relating to Parking Placards for Handicapped Persons" (H. P. 63) (L. D. 75) (Presented by Mr. Silverman of Calais)

Sent up for concurrence.

Judiciary

Bill "An Act Relating to Irreconcilable Marital Differences" (H. P. 72) (L. D. 84) (Presented by Mr. LaPointe of Portland) Bill "An Act Making the Drawing of Checks upon a Closed Account a Felony" (H. P. 46) (L. D. 58) (Presented by Mr. Quinn of Gorham)

Sent up for concurrence.

Labor

Bill "An Act to Extend Collective Bargaining Rights to Maine Turnpike Authority Employees" (H. P. 61) (L. D. 73) Emergency (Presented by Mr. McMahon of Kennebunk)

Sent up for concurrence.

Legal Affairs

Resolve to Reimburse William Rich of Buckfield for Loss of Bee Hives by Bear (H. P. 65) (L. D. 77) (Presented by Mr. Rollins of Dixfield)

The Committee on Reference of Bills suggested the Committee on Legal Affairs.

The SPEAKER: The Chair recognizes the gentleman from Eastport, Mr. Mills.

Mr. MILLS: Mr. Speaker and Members of the House: Item 11 and item 12 are a joint thing and they have been handled in previous sessions by the Committee on Fisheries and Wildlife. I now move they be assigned there.

The SPEAKER: The gentleman from Eastport, Mr. Mills, moves that this Bill be referred to the Committee on Fisheries and Wildlife.

The Chair recognizes the gentleman from Dixfield, Mr. Rollins.

Mr. ROLLINS: Mr. Speaker and Members of the House: This is my bill, and I am very happy with it in Legal Affairs. I would hope that we would have a division on the motion

The SPEAKER: The Chair recognizes the gentleman from Calais, Mr. Silverman.

Mr. SILVERMAN: Mr. Speaker and Members of the House: On this division, I would like to explain something to the would like to explain something to the gentleman from Eastport. Item 12, nonresident big game hunting permits, I agree this should be with the Fisheries and Wildlife Committee, but item 11 reimbursing the person for damage done by an animal of the State has always gone to Legal Affairs, and I think that does belong in Legal Affairs.

Mr. Mills of Eastport withdrew his motion that this Resolve be referred to the Committee on Fisheries and Wildlife.

Thereupon, the Resolve was referred to the Committee on Legal Affairs and sent up for concurrence.

Bill "An Act to Increase the Fee for Nonresident Big Game Hunting Permits'' (H. P. 71) (L. D. 83) (Presented by Mr. Burns of Anson)

The Committee on Reference of Bills

suggested the Committee on Legal Affairs. On motion of Mr. Mills of Eastport, referred to the Committee on Fisheries and Wildlife and sent up for concurrence.

Bill "An Act Converting Mount Chse Plantation into the Town of Mount Chase" (H. P. 59) (L. D. 71((Presented by Mr. Birt of East Millinocket)

The Committee on Reference of Bills suggested the Committee on Legal Affairs. On motion of Mr. Dam of Skowhegan,

referred to the Committee on Local and County Government and sent up for concurrence.

Bill "An Act to Deem the Municipality of Jay to Be Part of the Northern Androscoggin District of the District Court" (H. P. 60) (L. D. 72) (Presented by Mr. Maxwell of Jay)

Resolve to Reimburse Paul R. Nyberg of Mechanic Falls for Motor Vehicle Damage Caused by State Ward (H. P. 45) (L. D. 57) (Presented by Mr. Drigotas of Auburn) Sent up for concurrence.

Local and County Government Bill "An Act to Establish County Commissioner Districts in Penobscot County" (H. P. 56) (L. D. 68) (Presented by Mr. Birt of East Millinocket)

(Item 17) Resolve, Providing for Purchase of Copies of History of Popham Beach, Maine (H. P. 51) (L. D. 63) (Presented by Mrs. Clark of Freeport)

Sent up for concurrence.

Bill "An Act Combining the Towns of Yarmouth and North Yarmouth as One Municipality for Shellfish Conservation Purposes'' (H. P. 70) (L. D. 82) (Presented by Mr. Jackson of Yarmouth)

The Committee on Reference of Bills suggested the Committee on Marine Resources.

On motion of Mr. Jackson of Yarmouth, referred to the Committee on Legal Affairs and sent up for concurrence.

Natural Resources

Bill "An Act to Require Consideration of Economic Factors under the Site Location Law" (H. P. 47) (L. D. 59) (Presented by Mr. Mills of Eastport)

Sent up for concurrence.

State Government

Resolution, Proposing an Amendment to the Constitution to Abolish the Executive Council (H. P. 48) (L. D. 60) (Presented by Mr. Hinds of South Portland)

Resolution, Proposing an Amendment to the Constitution Decreasing to \$40,000,000 the Limitation of Legislative Authority to Insure Payment of Loans to Industrial, Manufacturing, Fishing and Agricultural Enterprises for which Payment the Legislature may Appropriate Moneys or Issue Bonds, or both on Behalf of the State (H. P. 50) (L. D. 62) (Presented by Mr. Silverman of Calais)

Silverman of Calais) Resolve, Ratifying Grant of Easement on State Land to Central Maine Power Company (H. P. 54) (L. D. 66) (Presented by Mr. Carey of Waterville) Bill "An Act Establishing a Seal for Official Use of the Legislature" (H. P. 58) (I. D. 60) (December Mr. With of East

(L. D. 70) (Presented by Mr. Birt of East Millinocket)

Bill "An Act to Provide Funds for an Additional Assistant District Attorney in Prosecutorial District 6" (H. P. 76) (L. D. 88) (Presented by Mr. Palmer of Nobleboro)

Sent up for concurrence.

Taxation

Bill "An Act to Set Standards for Single-Unit Municipal Assessing Areas" (H. P. 53) (L. D. 65) (Presented by Mrs. Mitchell of Vassalboro)

Bill "An Act to Exempt Nonprofit Health Care Corporations from Sales Tax on Medical Supplies and Equipment Donated to Patients'' (H. P. 74) (L. D. 86) (Presented by Mrs. Bachrach of Brunswick)

Resolve, to Reimburse Ernest F. Murphy of Old Orchard for a Claim Concerning a Tax Refund for Retail Gasoline Shrinkage (H. P. 68) (L. D. 80) (Presented by Mrs. Morin of Old Orchard

Beach) Bill "An Act to Increase the Veteran's Recomption" (H. P. 52) (L. Property Tax Exemption" (H. P. 52) (L. D. 64) (Presented by Mr. Maxwell of Jay)

Sent up for concurrence.

Transportation

Bill "An Act to Allow the Use of Initial Type Plates on Pickup Trucks" (H. P. 62) (L. D. 74) (Presented by Mr. Rollins of Dixfield)

Bill "An Act Relating to the Erection of a Sign on Maine Turnpike for Pleasant Mountain Recreational Area" (H. P. 75) (L. D. 87) (Presented by Mrs. Tarr of Bridgton)

Sent up for concurrence.

Veterans and Retirement

Bill "An Act Relating to Definition of Out-of-State Service under State Retirement System" (H. P. 73) (L. D. 85)

(Presented by Mr. Jackson of Yarmouth) Bill "An Act Concerning Graves of Revolutionary War Veterans" (H. P. 64) (L. D. 76) (Presented by Mr. Hinds of South Portland)

Sent up for concurrence.

Orders

Mr. Rolde of York presented the following Joint Order and moved its passage

ORDERED, The Senate concurring, that a Joint Special Committee on Public Lands, consisting of ten members, three of whom shall be Members of the Senate appointed by the President of the Senate and seven of whom shall be Members of the House appointed by the Speaker of the House, is hereby appointed for the purpose of reviewing legislation introduced in the 107th Legislature in connection with public lands including public lots. The Committee is not only authorized to review all legislation introduced in connection with the public lots but is directed to study and report on the present legal status of the public lots; the legal rights of the citizens of Maine in the public lots; and the alternative uses to which the public lots may be put in the public interest and to report to the Legislature its views and recommendations in regard to what action, if any, the Legislature should take in regard to the use of public lands including public lots and to draft and submit legislation to implement its recommendations.

The Committee shall act as expeditiously as possible and shall report to the 107th Legislature either in regular or special session in such manner as the Committee deems appropriate.

The Committee shall proceed in its work with the assistance of the Attorney General's Department, the Director of Legislative Research, the Legislative Finance Officer and any other state department, board, commission, authority or agency from which information may be required to carry out and expedite the Committee's duties. Furthermore, said Committee may employ such assistants, clerks, attorneys, agents and advisors as it shall deem necessary and set the conditions of their employment with the approval of the President of the Senate and the Speaker of the House. If it is necessary for the Committee to meet when the Legislature is not in session, the Committee Members shall be reimbursed for their actual expenses in service to the Committee, with the exception of mileage which shall be paid at the same rate received by state employees. The Committee is authorized to conduct public hearings at such times, places and in such manner as it deems appropriate to fulfill its duties; and be it further

ORDERED, that the Committee shall take cognizance of the research and recommendations of the Joint Special Committee on Public Lands of the 106th Legislature: and be it further

ORDERED, that there is allocated to the Committee from the Legislative Account the sum of \$10,000 to carry out the purposes of this order. (H. P. 77)

The Joint Order was read.

Mr. Rolde oif York offered House Amendment "A" (H-1) and moved its adoption.

The SPEAKER: The Chair recognizes the gentleman from York, Mr. Rolde.

Mr. ROLDE: Mr. Speaker, Ladies and Gentlemen of the House. The first paper that I have offered today is an order to reestablish the Joint Committee on Public Lands, which existed in the 106th Legislature and did a great deal of work on the question of the public lots. One might say that a direct outgrowth of its work was the recent transfer to the State by the Great Northern Paper Company of more

than 60,000 acres of prime recreational land in the unorganized territories. The work of the Committee is not finished. Leadership felt that it should be continued, if for no other reason than to supervise the transfer of this land and the planning of its use by the Bureau of Public Lands.

In addition, there are still some 300,000 acres of public lots for which the grass and timber rights are not in public hands, and there is also the prospect that other landowners may be willing to follow the lead set by the Great Northern Paper Company. For these reasons, we felt that the committee should be continued. However, I would like to amend the order which was reproduced from the order that established the original committee. The amendment is to strike out the \$10,000 appropriation, since it is no longer needed as it was when the committee was first established and it had a great deal of field work and legal work to do.

I will refrain from any judgment on whether or not this action is in conformity with the Governor's Inaugural request, but I would ask you to support my amendment to delete the \$10,000 and then support the order to establish the Public Lands Committee.

Thereupon, House Amendment "A" was adopted.

The Joint Order received passage as amended and was sent up for concurrence.

Mr. Rolde of York presented the following Joint Order and moved its passage:

ORDERED, the Senate concurring, that the Commissioner of Environmental Protection, State Controller and Treasurer of State be respectfully directed to withhold payment of special travel expenses in the amount of \$4,368.89 incurred by Professor Orlando Delogu as a member of the Board of Environmental Protection for the academic year 1973-74 pending legislative inquiry; and be it further

ORDERED, that the Legislative Council be authorized and directed to investigate the facts surrounding this unusual expenditure for travel and to report the results of its findings with any necessary recommendations to the regular session of the 107th Legislature. (H. P. 78)

The Order was read.

The SPEAKER: The Chair recognizes the gentleman from York, Mr. Rolde.

Mr. ROLDE: Mr. Speaker, Ladies and Gentlemen of the House: The controversy that this order addresses itself to had its origin when Orlando Delogu, a member of the Board of Environmental Protection, went to Germany on sabbatical leave. Rather than resign his position on the Board of Environmental Protection, however, he chose to travel back and forth across the Atlantic every time there was a crucial vote and to bill the State for these trips to a tune of \$4,368.89 to be exact. The Executive Council refused to pay

these bills, but Attorney General Land issued an opinion that the State had to pay them. The purpose of this order today is to

hold up payment until there can be a thorough legislative investigation, because the existence of such a situation such as this clearly indicates that action needs to be taken to prevent its ever happening again. Also, it may well be that the new Attorney General will wish to review this situation, so I hope you will support the order.

Thereupon, the Joint Order received passage and was sent up for concurrence. By unanimous consent, ordered sent forthwith to the Senate.

At this point, the Speaker appointed Albert Daigle of Madawaska as page and Leo O. Martin as courier.

The Speaker appointed the following monitors:

Mrs. CLARK of Freeport Mr. FINEMORE of Bridgewater

Orders of the Day

The Chair laid before the House the first tabled and today assigned matter:

Resolution, Proposing an Amendment to the Constitution to Provide for a Four-year Term of Office of Sheriffs. (H. P. 42) (L.

D. 54) Tabled -- January 1, by Mr. Rolde of York.

Pending - Reconsideration of Reference

The SPEAKER: The Chair recognizes the gentleman from York, Mr. Rolde.

Mr. ROLDE: Mr. Speaker and Members of the House: I tabled this item the other day because it was the feeling of the Reference of Bills Committee that an amendment to the Constitution such as this should go to the State Government Committee, which is where the amendment went two years ago, and that is the feeling that I wish to express today. However, since the sponsor of the bill is not here today to argue his own case for sending this to the County Government Committee, I would ask that somebody table this for one legislative day until he can be here.

Whereupon, on motion of Mr. Palmer of Nobleboro, retabled pending reconsideration and tomorrow assigned.

The Speaker announced the appointment of the following House members to the Joint Standing Committees:

Agriculture Mahany of Easton, Chairman Albert of Limestone Berry of Buxton Carroll of Limerick Hall of Sangerville Wilfong of Stow Rollins of Dixfield **Teague of Fairfield** Torrey of Poland Dver of So. Portland **Appropriations and Financial Affairs** Smith of Dover-Foxcroft, Chairman Jalbert of Lewiston Carter of Winslow Goodwin of Bath LeBlanc of Van Buren MacLeod of Bar Harbor Garsoe of Cumberland Business Legislation Clark of Freeport, Chairman Boudreau of Portland Tierney of Durham DeVane of Ellsworth Peakes of Dexter **Rideout of Mapleton** Pierce of Waterville

Bowie of Gardiner Byers of Newcastle Higgins of Scarborough Education Lynch of Livermore Falls, Chairman Carroll of Limerick Connolly of Portland Mitchell of Vassalboro Powell of Wallagrass Ingegneri of Bangor Tyndale of Kennebunkport Fenlason of Danforth Bagley of Winthrop **Election Laws** Boudreau of Portland, Chairman Bustin of Augusta Albert of Limestone Talbot of Portland DeVane of Ellsworth Call of Lewiston Birt of East Millinocket Mackel of Wells Durgin of Kittery Shute of Stockton Springs Energy Farley of Biddeford Kelleher of Bangor Connolley of Portland Greenlaw of Stonington Bennett of Caribou Davies of Orono Jackson of Yarmouth **Byers of Newcastle** Durgin of Kittery Torrey of Poland Fisheries and Wildlife Mills of Eastport, Chairman Dow of West Gardiner MacEachern of Lincoln Martin of St. Agatha Tozier of Unity Usher of Westbrook Churchill of Orland Walker of Island Falls Kauffman of Kittery Peterson of Caribou **Health and Institutional** Goodwin of So. Berwick, Chairman LaPointe of Portland Morin of Old Orchard Beach Hennessey of West Bath Curran of So. Portland Kennedy of Gray Post of Owl's Head Lovell of Sanford Corrent of Users Sprowl of Hope Laverty of Millinocket Human Resources Talbot of Portland, Chairman **Bachrach of Brunswick** Davies of Orono Raymond of Lewiston Saunders of Bethel Truman of Biddeford Ault of Wayne Hutchings of Lincolnville Conners of Franklin Hunter of Benton Judiciary Gauthier of Sanford, Chairman Hobbins of Saco Bennett of Caribou Henderson of Bangor Hughes of Auburn Spencer of Standish Hewes of Cape Elizabeth Perkins of So. Portland McMahon of Kennebunk Miskavage of Augusta Labor Tierney of Durham, Chairman Binnette of Old Town Chonko of Topsham Snow of Falmouth

Flanagan of Portland Martin of St. Agatha Teague of Fairfield Tarr of Bridgton Laffin of Westbrook Sprowl of Hope Legal Affairs Faucher of Solon, Chairman Cote of Lewiston Dudley of Enfield Carey of Waterville Burns of North Anson Joyce of Portland Shute of Stockton Springs Hunter of Benton Perkins of Blue Hill Gould of Old Town **Liquor Control** Maxwell of Jay, Chairman Jacques of Lewiston Faucher of Solon Lizotte of Biddeford Twitchell of Norway Raymond of Lewiston Immonen of West Paris Perkins of Blue Hill Pierce of Waterville Dyer of South Portland Local and County Government Dam of Skowhegan, Chairman Berube of Lewiston Carpenter of Houlton Henderson of Bangor Martin of Brunswick Truman of Biddeford Truman of Biddeford Walker of Island Falls Berry of Madison Kelley of Machias Gray of Rockland Marine Resources Greenlaw of Stonington, Chairman Wills of Forsport Mills of Easport Webber of Belfast **Blodgett of Waldoboro** Jensen of Portland Post of Owl's Head Jackson of Yarmouth Mackel of Wells Curtis of Rockland Conners of Franklin Natural Resources Peterson of Windham, Chairman Curran of Bangor Blodgett of Waldoboro Doak of Rangeley Hall of Sangerville Wilfong of Stow Ault of Wayne Churchill of Orland Hutchings of Lincolnville McBreairty of Caribou Performance Audit Berube of Lewiston, Chairman Carey of Waterville Dow of West Gardiner Cooney of Sabattus Najarian of Portland Bachrach of Brunswick Norris of Brewer Silverman of Calais **Birt of East Millinocket** Hinds of South Portland **Public Lands** Rolde of York, Chairman Martin of Eagle Lake Lynch of Livermore Falls Peterson of Windham Palmer of Nobleboro **Rollins of Dixfield** Farmham of Hampden Public Utilities Kelleher of Bangor, Chairman Berry of Buxton Leonard of Woolwich Nadeau of Sanford Saunders of Bethel

Spencer of Standish Littlefield of Hermon Lunt of Presque Isle Tarr of Bridgton Gray of Rockland State Government Cooney of Sabattus, Chairman Carpenter of Houlton Kany of Waterville Kany of Waterville Pelosi of Portland Quinn of Gorham Wagner of Orono Farnham of Hampden Snowe of Auburn Lewin of Augusta Stubbs of Hallowell Taxation Taxation Drigotas of Auburn, Chairman Dam of Skowhegan Maxwell of Jay Mulkern of Portland Twitchell of Norway Cox of Brewer Susi of Pittsfield Finemore of Bridgewater Immonen of West Paris Immonen of West Paris Morton of Farmington **Transportation** Fraser of Mexico, Chairman Webber of Belfast Jacques of Lewiston Binnette of Old Town Jensen of Portland Winship of Milo Winship of Milo Strout of East Corinth Berry of Madison Kauffman of Kittery Lunt of Presque Isle Veterans and Retirement Veterans and Retirement Theriault of Rumford, Chairman Leonard of Woolwich MacEachern of Lincoln Nadeau of Sanford Powell of Wallagrass Usher of Westbrook Kelley of Machias Curtis of Rockland Curtis of Rockland Laverty of Millinocket

On motion of Mr. Rolde of York Adjourned until ten o'clock tomorrow morning.

Morton of Farmington