

LEGISLATIVE RECORD

OF THE

One Hundred and Sixth Legislature

OF THE

STATE OF MAINE

Volume II April 23, 1973 to June 5, 1973

> KENNEBEC JOURNAL AUGUSTA, MAINE

SENATE

Monday, May 7, 1973 Senate called to order by the President.

Prayer by Grace E. Ridlon of North Monmouth.

Reading of the Journal of yesterday.

Papers from the House Non-concurrent Matter

Bill, "An Act Providing Funds for Development of an International Conference Center on Peaks Island." (S. P. 381) (L. D. 1127)

In the Senate May 1, 1973, Passed to be Enacted, in nonconcurrence.

Comes from the House, Passed to be Engrossed as Amended by House Amendment "A" (H-324), in non-concurrence.

Thereupon, the Senate voted to Recede and Concur.

Non-concurrent Matter

Bill, "An Act Relating to Displaying of Fireworks at Blue Hill Fair Grounds on Sunday." (S. P. 405) (L. D. 1207)

In the Senate April 26, 1973, Passed to be Engrossed as Amended by Committee Amendment "A" (S-92).

Comes from the House, Passed to be Engrossed as Amended by Committee Amendment "A" and House Amendment "A" (H-316), in non-concurrence.

On motion by Mr. Anderson of Hancock, the Senate voted to Recede and Concur.

Committee Reports House

The following Ought Not to Pass reports shall be placed in the legislative files without further action pursuant to Rule 17-A of the Joint Rules:

Bill, "An Act Creating the Maine Promotion Matching Fund in the Department of Commerce and Industry." (H. P. 1394) (L. D. 1837)

Bill, "An Act to Designate the Maine Publicity Bureau as the State's Agent in Certain Matters Pertaining to the Promotion of Vacation and Travel." (H. P. 1377) (L. D. 1833)

Bill, "An Act to Conform Certain Provisions of the Minimum Wage Law to the Federal Fair Labor Standards Act." (H. P. 510) (L. D. 675)

Bill, "An Act to Prohibit Smoking in Public Places." (H. P. 1099) (L. D. 1424)

Bill, "An Act Relating to the Public Reserved Lots in the Unorganized Territory. (H. P. 25) (L. D. 25)

Bill, "An Act Creating a Committee to Locate All of the Public Reserved Lands in the State." (H. P. 133) (L. D. 198)

Bill, "An Act Permitting User Fees to be Imposed at Municipal Airports." (H. P. 1356) (L. D. 1787)

Leave to Withdraw

The Committee on Legal Affairs on Bill, "An Act Relating to Code of Ethics for Chiropractors." (H. P. 265) (L. D. 372)

Reported that the same be granted Leave to Withdraw.

The Committee on Liquor Control on Bill, "An Act Authorizing the Town of New Portland to Vote on Certain Liquor Local Option Guestions." (H. P. 402) (L. D. 531)

Questions." (H. P. 402) (L. D. 531) Reported that the same be granted Leave to Withdraw.

The Committee on Labor on Bill, "An Act Repealing Certain Maine Labor Laws as they Relate to Women." (H. P. 617) (L. D. 815)

Reported that the same be granted Leave to Withdraw.

The Committee on Transportation on Resolve Authoriging Improvement to Coulombe Road in New Canada Plantation. (H. P. 1364) (L. D. 1820)

Reported that the same be granted Leave to Withdraw.

Come from the House, the reports Read and Accepted.

Which reports were Read and Accepted in concurrence.

Leave to Withdraw Covered by Other Legislation

The Committee on Labor on Bill, "An Act to Clarify Procedures under the Municipal Public Employees Labor Relations Act." (H. P. 1360) (L. D. 1816)

Reported that the same be granted Leave to Withdraw, Covered by Other Legislation.

Comes from the House, the report Read and Accepted.

Which report was Read and Accepted in concurrence.

Ought to Pass

The Committee on Appropriations and Financial Affairs on Bill, "An Act Authorizing a Business Manager for the Department of the Attorney General." (H. P. 1297) (L. D. 1683)

Reported that the same Ought to Pass.

Comes from the House, the Bill Passed to be Engrossed.

Which report was Read and Accepted in concurrence, the Bill Read Once and Tomorrow Assigned for Second Reading.

Ought to Pass - As Amended

The Committee on Legal Affairs on Bill, "An Act Relating to Nature of Foreclosure of Tax Lien Mortgages." (H. P. 540) (L. D. 722)

Reported that the same Ought to Pass as Amended by Committee Amendment "A" (H-311).

The Committee on Natural Resources on Bill, "An Act Establishing a State Register of Natural Areas." (H. P. 1160) (L. D. 1493)

Reported that the same Ought to Pass as Amended by Committee Amendment "A" (H-312).

Come from the House, the Bills Passed to be Engrossed as Amended by Committee Amendments "A".

Which reports were Read and Accepted in concurrence and the Bills Read Once. Committee Amendments "A" were Read and Adopted in concurrence and the Bills, as Amended, Tomorrow Assigned for Second Reading.

Ought to Pass in New Draft

The Committee on Taxation on Bill, "An Act Relating to State Income Tax Deduction for Student Tuition Payments." (H. P. 790) (L. D. 1026)

Reported that the same Ought to Pass in New Draft under Same Title (H. P. 1473) (L. D. 1898)

The Committee on Legal Affairs on Bill, "An Act Relating to the Registration of Private Employment Agencies." (H. P. 1038) (L. D. 1358) Reported that the same Ought to Pass in New Draft under Same Title (H. P. 1474) (L. D. 1899)

The Committee on Natural Resources on Bill, "An Act to Provide \$50,000 to Purchase Land for a Wildlands Preserve in Warren Pond Area of York County." (H. P. 1250) (L. D. 1627)

Reported that the same Ought to Pass in New Draft under New Title: "An Act to Provide \$50,000 to Purchase Land for a Wildlife Management Area in Warren Pond Area, of York County." (H. P. 1475) (L. D. 1900)

The Committee on Natural Resources on Bill, "An Act to Impose a Disposal Fee on New Car Sales." (H. P. 1261) (L. D. 1637)

Reported that the same Ought to Pass in New Draft under New Title "An Act Relating to the Disposal of Junked Cars." (H. P. 1476) (L. D. 1901)

Come from the House, the Bills in New Draft Passed to be Engrossed.

Which reports were Read and Accepted in concurrence, the Bills in New Draft Read Once and Tomorrow Assigned for Second Reading.

The PRESIDENT: The Chair is most pleased to welcome to the Senate Chamber this morning Maine's reigning Broiler Queen, Miss Brenda Davis, who was also crowned Miss Maine U.S.A. on April 15th. She is going to be representing the State of Maine at the Miss U.S.A. Pageant May 9-19th in New York City. I would like to have the Sergeant-at-Arms escort Brenda to the rostrum where she may make any remarks she may care to.

Thereupon, the Sergeant-At-Arms escorted Miss Davis to the rostrum where she addressed the Senate as follows:

Miss DAVIS: Thank you very much. At this time I would just like to explain to you what this means to me as an opportunity as a girl from Maine and what I would like to do for my state.

I will be going to New York tomorrow and we will be rehearsing for the production which will be cast on CBS news on May 19, and what I hope to do is represent Maine and become a winner just for my state. I hope most of all that people will understand what Maine people are all about, what my state means to me, and try to have a little bit of good Maine people rub off on them. I hope that I can make each and every one of you proud and I hope that I can do my best for each one of you. Thank you.

Thereupon, the Sergeant-at-Arms escorted Miss Davis from the rostrum to the rear of the Chamber, amid the applause of the Senate, the members rising.

Divided Report

The Majority of the Committee on Taxation on Bill, "An Act Providing for Payment of Sales Tax on Motor Vehicles at Time of Registration." (H. P. 1321) (L. D. 1727)

Reported that the same Ought Not to Pass.

Signed:

Senator:

WYMAN of Washington FORTIER of Oxford COX of Penobscot

Representatives:

IMMONEN of West Paris FINEMORE

of Bridgewater DOW of West Gardiner MERRILL

of Bowdoinham DAM of Skowhegan

The Minority of the same Committee on the same subject matter reported that the same Ought to Pass in New Draft under Same Title (H. P. 1477) (L. D. 1902)

Signed:

Representative:

MORTON of Farmington SUSI of Pittsfield MAXWELL of Jay DRIGOTAS of Auburn COTTRELL of Portland

Comes from the House, the Minority report Read and Accepted and the Bill in New Draft Passed to be Engrossed.

Which reports were Read and the Majority Ought Not to Pass Report of the Committee Accepted in nonconcurrence.

Sent down for concurrence.

(See Action later in today's session.)

Divided Report

The Majority of the Committee on Veterans and Retirement on Bill, "An Act Relating to Service Retirement for Certain Members of the State Police." (H. P. 1009) (L. D. 1323)

Reported that the same Ought to Pass.

Signed:

Senators:

RICHARDSON

of Cumberland

SHUTE of Franklin

DANTON of York

Representatives:

HENLEY of Norway

PRATT of Parsonsfield

KELLEY of Machias GAHAGAN of Caribou

GARAGAN OF CALIDOU

THERIAULT of Rumford The Minority of the same Committee on the same subject matter reported that the same Ought Not to Pass.

Signed:

Representatives:

LYNCH

of Livermore Falls BERRY of Buxton

Comes from the House, the Majority report Read and Accepted and the Bill Passed to be Engrossed.

Which reports were Read.

Thereupon, the Majority Ought to Pass Report of the Committee was Accepted in concurrence, the Bill Read Once and Tomorrow Assigned for Second Reading.

Senate

The following Ought Not to Pass report shall be placed in the legislative files without further action pursuant to Rule 17-A of the Joint Rules:

Bill, "An Act Relating to Investment and Custodial Care of Securities in the State Retirement System." (S. P. 552) (L. D. 1719)

Leave to Withdraw

Mr. Greeley for the Committee on Health and Institutional Services on Bill, "An Act Relating to Hospital Administrators in the Department of Mental Health and Corrections." (S. P. 553) (L. D. 1720)

Reported that the same be granted Leave to Withdraw.

Which report was Read and Accepted.

Sent down for concurrence.

Ought to Pass

Mr. Wyman for the Committee on State Government on Bill, "An Act Relating to the Certification of State Employees' Compensation," (S. P. 326) (L. D. 1030)

Reported that the same Ought to Pass.

Mr. Hichens for the Committee on Health and Institutional Services on Bill, "An Act Appropriating Funds to Facilitate Access to Services Essential for Older People." (S. P. 547) (L. D. 1701)

Reported that the same Ought to Pass.

Which reports were Read and Accepted, the Bills Read Once and Tomorrow Assigned for Second Reading.

Ought to Pass in New Draft

Mr. Speers for the Committee on State Government on Bill, "An Act Placing Control of Pineland Hospital and Training Center under an Independent Board of Trustees." (S. P. 12) (L. D. 69) Reported that the same Ought

Reported that the same Ought to Pass in New Draft under New Title: "An Act Creating the Pineland Advisory Board." (S. P. 609) (L. D. 1907)

Which report was Read and Accepted, the Bill in New Draft Read Once and Tomorrow Assigned for Second Reading.

On motion by Mr. Fortier of Oxford, the Senate voted to reconsider its action whereby on Bill, "An Act Providing for Payment of Sales Tax on Motor Vehicles at Time of Registration" (H. P. 1321) (L. D. 1727), the Majority Ought Not to Pass Report of the Committee was Accepted in non-concurrence.

The same Senator then moved that the Senate Accept the Minority Ought to Pass in New Draft Report of the Committee in concurrence. The PRESIDENT: The Senator has the floor.

Mr. FORTIER: Mr. President and Members of the Senate: Having signed the Majority Ought Not to Pass Report, in supporting the other position this morning for Ought to Pass, I feel the Senate is entitled to some explanation.

My reason for signing the Ought Not to Pass Report was based principally on the cost which we were told by the Registration Bureau this bill would involve. However, I understand that we have another bill which will come up at a later date before this body which involves staggering registration. I am told by the Department that the staggered registration would cut the cost considerably of collecting this sales tax which is involved in this item, and the ultimate cost of collecting the sales tax by the Bureau of Registration would be in the neighborhood of \$90,000 a year.

I am still of the opinion that this bill should not pass unless we have staggered registration but, as we have no way of telling that this morning, I think the only logical way of doing it would be to accept this bill, let it go to the Appropriations Table, and by the end of the session the Appropriations Committee would be aware of the fact of whether staggered registration had been approved, and could take sounder action on this bill. So I hope that you will accept the Minority Report.

The PRESIDENT: Is it now the pleasure of the Senate to accept the Minority Ought to Pass Report of the Committee in concurrence?

The motion prevailed.

Thereupon, the Bill in New Draft was Read Once and Tomorrow Assigned for Second Reading.

Second Readers

The Committee on Bills in the Second Reading reported the following:

House

Bill, "An Act to Coordinate and Effectively Utilize Resources Available to Maine's Elderly." (H. P. 1228) (L. D. 1618)

Bill, "An Act to Prevent Sex Discrimination under Human Rights Act." (H. P. 277) (L. D. 353)

Bill, "An Act to Provide for Secret Ballot by Alternative Means at Town Meeting." (H. P. 1298) (L. D. 1684)

Bill, "An Act Relating to Procedures Applicable to the Use of Federal Revenue Sharing Funds by Counties." (H. P. 1470) (L. D. 1895)

Bill, "An Act Relating to Savings Banks Investing in Service Corporations." (H. P. 395) (L. D. 524)

Bill, "An Act Transferring Laws Relating to Education of War Orphans and Widows to Bureau of Veterans' Affairs." (H. P. 1353) (L. D. 1785)

(On motion by Mr. Katz of Kennebec, Tabled and Specially Assigned for May 9, 1973, pending Passage to be Engrossed.)

Bill, "An Act Relating to Reburial of Indian Bones and Skeletons." (H. P. 1471) (L. D. 1896)

Which were Read a Second Time, except for the Tabled Matter, and Passed to be Engrossed in concurrence.

Senate

Bill, "An Act Relating to Name of Maine Citizens Concerned for Life." (S. P. 521) (L. D. 1652)

Bill, "An Act to Amend the Uniform Limited Partnership Act." (S. P. 607) (L. D. 1905)

Bill, "An Act Relating to Application of Releases from Injured Persons Confined to Hospitals to Workmen's Compensation." (S. P. 608) (L. D. 1906)

Resolve, Providing Funds for the Maintenance of Ocean Beaches. (S. P. 278) (L. D. 826)

Which were Read a Second Time and Passed to be Engrossed.

Sent down for concurrence.

Senate — As Amended

Bill, "An Act Relating to Liability of Distributing Utility for Death or Injury to Person or Damage to Property Caused by Natural Gas." (S. P. 448) (L. D. 1415)

Which was Read a Second Time and Passed to be Engrossed, as Amended.

Sent down for concurrence.

Enactors

The Committee on Engrossed Bills reported as truly and strictly engrossed the following:

An Act Amending the Authorization of Foreign Banks and Trust Companies to Act as Fiduciaries. (S. P. 413) (L. D. 1252)

An Act Relating to the Deletion of an Exemption under the Unfair Trade Practices Act. (S. P. 483) (L. D. 1550)

An Act Relating to Rules and Regulations Promulgated under the Unfair Trade Practices Act. (S. P. 484) (L. D. 1551)

An Act Relating to Waiver by Consumer under Unfair Trade Practices Act. (S. P. 485) (L. D. 1552)

(On motion by Mr. Katz of Kennebec, temporarily set aside.)

An Act Relating to Assurances of Discontinuances under the Unfair Trade Practices Act. (S. P. 486) (L. D. 1553)

An Act to Amend Definitions in Ambulance Service Licensing. (S. P. 591) (L. D. 1863)

An Act Relating to Schooling of Indian Children. (H. P. 557) (L. D. 767)

An Act to Increase Penalties for Certain Sea and Shore Fisheries Laws. (H. P. 855) (L. D. 1142)

Which, except for the matter set aside, were Passed to be Enacted and, having been signed by the President, were by the Secretary presented to the Governor for his approval.

The President laid before the Senate the matter temporarily set aside at the request of Mr. Katz of Kennebec:

An Act Relating to Waiver by Consumer under Unfair Trade Practices Act. (S. P. 485) (L. D. 1552)

The PRESIDENT: The Chair recognizes the Senator from Kennebec, Senator Katz.

Mr. KATZ: Mr. President, 8-4 is a very brief consumer trade practices legislation. I wonder if I could ask a member of the committee as to the background and the thinking behind this act.

The PRESIDENT: The Senator from Kennebec, Senator Katz, has posed a question through the Chair which any Senator may answer if he desires.

The Chair recognizes the Senator from Kennebec, Senator Speers.

from Kennebec, Senator Speers. Mr. SPEERS: Mr. President and Members of the Senate: It was requested of me to put this bill General's theAttorney in bv Office, the Consumer Protection Division. Very briefly, what it states is that a waiver that may be found in a contract between an individual and a corporation, or another business, that would waive any provision of the Unfair Practices Act, and any protection that the consumer has under that act, that the waiver found within the contract would be unenforceable for reasons of public policy and will be void.

we are all very well Now, familiar with the various contracts that we might be entering into; insurance contracts, under suppose this would be the most familiar type of contract, where you have any number of provisions in rather small print, and the individual very seldom reads all of the particular contract. What this bill would do is state that if there were printed in the provisions of that contract a waiver of the individual's rights under the Unfair Trade Practices Act, that that waiver will be unenforceable for reasons of public policy. Very briefly, what it does is state that an individual may not waive his rights under the Unfair Trade Practices Act.

The PRESIDENT: Is the Senate ready for the question?

Thereupon, the Bill was Passed to be Enacted and, having been signed by the President, was by the Secretary presented to the Governor for his approval.

Constitutional Amendment

Resolution, Proposing an Amendment to the Constitution Reducing Residence Requirement for Voting to Thirty Days. (H. P. 9) (L. D. 9)

Comes from the House, Indefinitely Postponed.

The PRESIDENT: The Chair recognizes hte Senator from Franklin, Senator Shute.

Mr. SHUTE: Mr. President and Members of the Senate: We have

attempted on two occasions, at least — this is the second one to establish some type of voting residency. As you know, the Supreme Court of the United States has ruled that it is going to be impossible for us to pass any kind of constitutional a mendment requiring a voting residency of any number of days. The Election Laws Committee in executive session is getting together this afternoon with Jon Doyle and try to come up with some reasonable response to the need for some measure of time, some waiting period which would accommodate the need of the the Board of Registration and clerks to complete their bookwork prior to an election. So, it appears that we won't have any type of constitutional a mendment to consider and, in view of this, I now move the indefinite postponement of L. D. 9.

The PRESIDENT: The Senator from Franklin, Senator Shute, moves that Legislative Document 9 be indefinitely postponed in concurrence. Is this the pleasure of the Senate?

Thereupon, the Constitutional Amendment was Indefinitely Postponed in concurrence.

Orders of the Day

The President laid before the Senate the first tabled and specially assigned matter:

Joint Order — Relative to Committee on Appropriations and Financial Affairs to make continuing review and evaluation of State Budget (S. P. 606).

Tabled — May 4, 1973 by Senator Berry of Cumberland.

Pending - Passage.

On motion by Mr. Berry of Cumberland, retabled and Specially Assigned for May 9, 1973, pending Passage.

The President laid before the Senate the second tabled and specially assigned matter:

House Report — from the Committee on Transportation — Bill, "An Act Relating to the Erection of a Sign on Maine Turnpike for the Evergreen Valley Recreational Area." (H. P. 1077) (L. D. 1400) Ought to Pass as amended

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by Committee Amendment "A" (H-304).

Tabled — May 4, 1973 by Senator Berry of Cumberland.

Pending — Acceptance of Report. The PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Berry.

Mr. BERRY: Mr. President and Members of the Senate: In moving acceptance of the committee report, I feel compelled to make one or two comments. I have looked into the matter since Friday, and I find that this is a matter which had little opposition before the Transportation Committee. The original objection which occurred to me and at least one other Senator was that here we have a matter of visual pollution on our turnpike. I find there are sixteen other signs of this nature and, of course, the position that can be taken is what difference does one more make. I think it does make quite a lot of difference, but I would hope that we would see an end to this. There have been no directional signs put on the turnpike now for at least one previous session to my knowledge. I think this is a very bad precedent. I am reluctant to oppose my very, very good friend Senator Greely from Waldo in this, the Chairman of the Committee, because of the fine job he is doing, but I do feel that the legislature should put an end sooner or later to this matter of getting special interest signs on our turnpike.

The PRESIDENT: Is the Senate ready for the question?

Thereupon, the Ought to Pass as Amended Report of the Committee was Accepted in concurrence and the Bill Read Once. Committee Amendment "A" was Read and Adopted and the Bill, as Amended, Tomorrow Assigned for Second Reading.

The President laid before the Senate the third tabled and specially assigned matter:

Senate Reports — from the Committee on Judiciary — Bill, "An Act Relating to Qualifications for Jury Service of 18-year-old Voters." (S. P. 496) (L. D. 1583) Majority Report — Ought Not to Pass; Minority Report — Ought to Pass as amended by Committee Amendment "A" (S-104).

Tabled — May 4, 1973 by Senator Tanous of Penobscot.

Pending — Acceptance of Either Report.

The PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Tanous.

Mr. TANOUS: Mr. President and Members of the Senate: I signed the Majority Ought Not to Pass Report on this particular bill primarily because I feel that 90 percent of the 18-year-olds are still in high school, and it would certainly be an inconvenience for them, if not perhaps losing a good part of their time in school, if they serve on a jury. But something new has come up recently, and it may be our present that system of choosing juries, omitting the 18 and 19-year-olds from our jury lists presently it is 20-year-old and up - may be unconstitutional. I would like to check this out with the Attorney General's Office, and I wonder if someone might table this until tomorrow.

The PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Morrell.

Thereupon, on motion by Mr. Morrell of Cumberland, tabled and Tomorrow Assigned, pending Acceptance of Either Report.

Reconsidered Matter

Mrs. Cummings of Penobscot moved that the Senate reconsider its action whereby on Bill, "An Act Relating to the Value of Trading Stamps". (H. P. 810) (L. D. 1056), the Senate voted to Adhere.

Mr. Hichens of York then requested a division.

The PRESIDENT: The Chair recognizes the Senator from Cumberland, Senator Brennan.

Mr. BRENNAN: Mr. President, I would just like to know what this bill is and what is going on in reference to the bill, if someone would explain it to us.

The PRESIDENT: The Chair recognizes the Senator from Penobscot, Senator Cummings.

Mrs. CUMMINGS: Mr. President and Members of the Senate: As far as I know, the question at hand is that there was a statement made Friday that if citizens in the State of Maine put through a law that we would get the same amount of money back for the trading stamps as they do in other states, that it would mean that the customers, the housewives, would pay more for their stamps. I do not believe that this is true. I looked into it over the weekend and found that, as far as we can tell, there is no reason to believe that we would pay any more for our stamps by the method of getting a lower premium.

Right now, for instance, if you buy ten dollars worth o f merchandise you will get perhaps a dollar's worth of these trading stamps, but you can't trade them in for money. If it is for a charitable institution, for instance, if a school gathers a great many of these trading stamp books together to buy a bus, then you get a two dollar value on those Right now, if we just books. wanted to turn them in for money we would get \$1.20. Other states do get \$2.00, so it didn't seem quite fair. The next move that I was going to make was that we insist and ask for a committee of conference.

The PRESIDENT: Is the Senate ready for the question? The pending motion before the Senate is the motion of the Senator from Penobscot, S en at o r Cummings, that the Senate reconsider its action whereby the Senate adhered on Bill, "An Act Relating to Redemption Value of Trading Stamps". A division has been requested. As many Senators as are in favor of the motion of the Senator from Penobscot, Senator Cummings, that the Senate reconsider its action will please rise and remain standing until counted. Those opposed will please rise and remain standing until counted.

A division was had. 10 Senators having voted in the affirmative, and 18 Senators having voted in the negative, the motion to reconsider did not prevail.

(Off Record Remarks)

Reconsidered Matter

Mr. Tanous of Penobscot moved that the Senate reconsider its previous action whereby Bill, "An Act Requiring that the National School Lunch Program be Implemented in All Public Schools" (H. P. 1067) (L. D. 1392) was Passed to be Engrossed.

Thereupon, on motion by Mr. Berry of Cumberland, tabled and Tomorrow Assigned, pending the motion by Mr. Tanous of Penobscot to Reconsider.

On motion by Mr. Sewall of Penobscot,

Adjourned until 9:30 tomorrow morning.