

## LEGISLATIVE RECORD

OF THE

# One Hundred and Sixth

# Legislature

OF THE

STATE OF MAINE

### 1973

KENNEBEC JOURNAL AUGUSTA, MAINE

#### HOUSE

Thursday, January 4, 1973 The House met according to adjournment and was called to order by the Speaker.

Prayer by Father Douglas M. Morrill of Augusta.

The journal of yesterday was read and approved.

Papers from the Senate

From the Senate: The following Communication: (S. P. 32)

STATE OF MAINE

DIRECTOR OF LEGISLATIVE RESEARCH

AUGUSTA, MAINE 04330

December 26, 1972 Harry Ν. Honorable To the Secretary ofthe Starbranch. Senate of the 106th Legislature

In accordance with the Revised Statutes. Title 3. section 164. subsection 10, I hereby submit the report of the Director of Legislative Research.

Since a new revision of the public laws of Maine was enacted by the 101st Legislature, it is suggested that any criticisms of the 1964 revision. whether constructive or otherwise, be forwarded to the Director for aid in planning future revisions.

To facilitate the work of the Legislature, this office sent letters to each administrative department and each member of the present Legislature pointing out applicable rules and urging the use of the available facilities of the office in the preparation of bills to be introduced. The record shows during the regular and special ses-sion of the 105th Legislature the office of the Director processed 2,049 Acts and resolves the 2,317 amendments. Approximately 325 Acts and resolves were drafted prior to convening the present session and it is hoped that such cooperation may be continued and extended in the future.

The members of the Legislature are reminded that the Joint Rules provide that a statement of intent must accompany each bill and amendment, and each bill, resolve and petition must be signed by a member before introduction.

As a final note, in order to continue to promote uniformity of

procedure, to avoid confusion and to permit an orderly transition from revision to revision, it is important that all bills be checked by the office of the Director before presentation to the Legislature. The cooperation of the members of the 106th Legislature in this respect is earnestly requested. Respectfully.

(Signed)

SAMUEL H. SLOSBERG Director

Came from the Senate read and placed on file.

In the House, the Communication was read and ordered placed on file in concurrence.

**Messages and Documents** 

The following Communication: STATE OF MAINE OFFICE OF THE GOVERNOR

AUGUSTA, MAINE 04330

January 3, 1973

To the Speaker and Members of the House of Representatives of the 106th Legislature:

In anticipation of my written message I am distributing to each member of the Legislature a report by the Advisory Committee appointed to review L.D. 1974, "An Act Relating to Inherent Managerial Functions Under the Municipal Employees Labor Rela-tions Law." I held the bill for study until this session before taking executive action.

Respectfully.

(Signed)

**KENNETH M. CURTIS** 

Governor The Communication was read and ordered placed on file.

The following Communication: (H. P. 67)

STATE OF MAINE

SPECIAL INTERIM COMMITTEE ON

LEGISLATIVE STRUCTURE AND PROCEDURE

STATE HOUSE

AUGUSTA, MAINE 04330

January, 1973 To the Members of the 106th Legislature:

I am pleased to submit for your consideration the Report of the Special Interim Committee on Legislative Structure and Proce-The committee has dure.

formulated several recommendations directed at strengthening the Maine Legislature.

We have not attempted to point out or resolve all the weaknesses of the Legislature; however, in our deliberations we have achieved consensus on a number of issues. Obviously there were many others which were raised and n ot pursued; and still others which were not discussed at all.

However modest our recommendations may seem to many, the Committee recognized early in its sessions that partial reform is better than no reform at all, and that first steps, though not revolutionary, are better than the advocacy of sweeping reforms which have little chance of enactment.

The Committee has devoted much time and effort to its study and sincerely hopes that the work of this Committee can be continued.

Respectfully submitted, (Signed)

RICHARD W. STILLINGS Chairman

The Communication was read and with accompanying Report ordered placed on file.

#### Orders

Mr. Keyte of Dexter presented the following Joint Order and moved its passage:

WHEREAS, the Tigers of Dexter Regional High School have won the 1972 Little Ten Football Conference and are Co-Class C Football Champions of the State of Maine; and

WHEREAS, this courageous team has represented their families, school and community well, both on and off the athletic field in the true tradition of champions; and

WHEREAS, the Towns of Dexter, Exeter, Garland and Ripley have joined in support of this winning team and its individual stars with just and victorious pride; now, therefore, be it

ORDERED, the Senate concurring, that the members of the 106th Maine Legislature now assembled in regular session, take this opportunity to commend the Tigers of Dexter High School and their Head Coach, Charles Collins, for their accomplishment in the field of sports and wish them continued success in their effort to honor their school, community and State; and be it further

ORDERED, that a suitable copy of this Order be transmitted forthwith to the principal and coach of SAD 46 and to each of the towns represented. (H. P. 82)

The Joint Order was read and passed and was sent up for concurrence.

On motion of Mr. Trask of Milo, it was

ORDERED, that Mr. McMahon of Kennebunk be excused from attendance for the duration of his illness.

#### Order Out of Order

From the Senate: The following Order:

ORDERED, the House concurring, that when the House and Senate adjourn, they adjourn to Tuesday, January 9, at 10 o'clock in the morning. (S. P. 37)

Came from the Senate read and passed.

In the House, the Order was read and passed in concurrence.

The Speaker announced the appointment of the following House members to the Joint Standing Committees:

#### Agriculture

Evans of Freedom, House Chairman

Rollins of Dixfield Pratt of Parsonsfield Hunter of Benton Albert of Limestone Mahany of Easton Berry of Buxton Cooney of Sabattus Morin of Fort Kent

#### Appropriations and Financial Affairs

Haskell of Houlton, House Chairman

Bragdon of Perham

Norris of Brewer

Sproul of Augusta

Jalbert of Lewiston Carter of Winslow

Smith of Dover-Foxcroft

Business Legislation

Trask of Milo, House Chairman Maddox of Vinalhaven

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Donaghy of Lubec Hamblin of Gorham Jackson of Yarmouth O'Brien of Portland Boudreau of Portland **Clark of Freeport** Deshaies of Westbrook Tierney of Durham County Government Farrington of China, House Chairman Dyar of Strong Churchill of Orland Hodgdon of Kittery McMahon of Kennebunk Sheltra of Biddeford Pontbriand of Auburn Tanguay of Lewiston Dam of Skowhegan Whitzell of Gardiner Education Tyndale of Kennebunkport, House Chairman Bither of Houlton Ferris of Waterville Lewis of Auburn Gahagan of Caribou Lawry of Fairfield Lynch of Livermore Falls Murray of Bangor LaCharite of Brunswick **Election Laws** Ross of Bath, House Chairman Hoffses of Camden Snowe of Auburn Willard of Bethel Kelley of Machias Binnette of Old Town Boudreau of Portland Hancock of Casco Dudley of Enfield Fisheries and Wildlife Good Westfield. House of Chairman Parks of Presque Isle Kelley of Southport Churchill of Orland Cameron of Lincoln Walker of Island Falls Mills of Eastport Morin of Fort Kent Dow of West Gardiner Health and Institutional Services Dyar of Strong, House Chairman Berry of Madison McCormick of Union Soulas of Bangor Lewis of Bristol Santoro of Portland Whitzell of Gardiner Goodwin of S. Berwick Lapointe of Portland Morin of Old Orchard Beach

Human Resources Ault of Wayne, House Chairman Emery of Rockland Murchison of Mattawamkeag Trumbull of Fryeburg Mills of Eastport Albert of Limestone Talbot of Portland Judiciary Baker of Orrington, House Chairman Henley of Norway White of Guilford Perkins of S. Portland McKernan of Bangor Carrier of Westbrook Wheeler of Portland Kilroy of Portland Gauthier of Sanford **Dunleavy of Presque Isle** Labor Brown of Augusta, House Chairman Rollins of Dixfield McNally of Ellsworth Flynn of S. Portland Garsoe of Cumberland Binnette of Old Town Chonko of Topsham Farley of Biddeford Hobbins of Saco McHenry of Madawaska Legal Affairs Emerv of Rockland, House Chairman Brawn of Oakland Shaw of Chelsea Shute of Stockton Springs Cote of Lewiston Fecteau of Biddeford Dudley of Enfield Carey of Waterville Faucher of Solon Connolly of Portland Liquor Control Stillings of Berwick, House Chairman Immonen of West Paris Cressey of North Berwick Farnham of Hampden Barnes of Alton Tanguay of Lewiston Faucher of Solon Kelleher of Bangor Genest of Waterville **Ricker of Lewiston** Marine Resources Bunker of Gouldsboro. House Chairman Lewis of Bristol Shute of Stockton Springs Knight of Scarborough Brown of Augusta

Davis of Addison Greenlaw of Stonington Lacharite of Brunswick Mulkern of Portland

#### **Natural Resources**

MacLeod of Bar Harbor, House Chairman

Herrick of Harmony Palmer of Nobleboro

Briggs of Caribou Huber of Falmouth

Curran of Bangor

Berube of Lewiston

Peterson of Windham Rolde of York

- Smith of Exeter

#### **Public Utilities**

Soulas of Bangor, House Chairman

Littlefield of Hermon

Chick of Sanford

Trask of Milo

Conley of S. Portland

Kelleher of Bangor

Genest of Waterville

Murray of Bangor

Mulkern of Portland

#### State Government

Curtis of Orono, House Chairman Stillings of Berwick Farnham of Hampden Snowe of Auburn Silverman of Calais Goodwin of Bath Cooney of Sabattus **Bustin** of Augusta Crommett of Millinocket Najarian of Portland Taxation

Susi of Pittsfield. House Chairman

Finemore of Bridgewater Immonen of W. Paris Morton of Farmington Merrill of Bowdoinham Cottrell of Portland Drigotas of Auburn Dam of Skowhegan Dow of S. Gardiner Maxwell of Jay

#### Transportation

Wood of Brooks, House Chairman McNally of Ellsworth Dunn of Poland **Barnes** of Alton McCormick of Union Berry of Madison Keyte of Dexter Fraser of Mexico Webber of Belfast **Jacques** of Lewiston

#### Veterans and Retirement

Henley of Norway, House Chairman Pratt of Parsonsfield Kelley of Machias Theriault of Rumford Berry of Buxton Lynch of Livermore Falls

#### Orders of the Day

The Chair laid before the House the first tabled and today assigned matter:

Bill "An Act Providing for Nofault Automobile Insurance Law" (H. P. 1) (L. D. 1)

Tabled— January 3, 1973, by Mr. Martin of Eagle Lake.

Pending-Reference.

On motion of Mr. Martin of Eagle Lake, retabled pending reference and specially assigned for Wednesday, January 10, 1973.

Mr. Jalbert of Lewiston was granted unanimous consent to address the House.

Mr. JALBERT: Mr. Speaker and Members of the House: There is Members of the House. There is an old adage that pertains to me and I know to others that if you are confused a little bit or you have a problem on Tuesday, you have until Thursday or Friday if we adjourn to bail yourself out. At least with me if it happens on a Friday why I think about it until Tuesday and it worries me greatly. And so last night knowing that this was the last day of the week this problem worried me greatly and I thought about it a great deal and talked to several people and I want to explain at least my position if nothing else and see if I am right or I am wrong.

I speak about the two orders that I speak about the two orders that we passed yesterday. Incidentally, I can see hardly any harm in having had the thing tabled one day. We just accepted the report just a couple of minutes ago, yet we passed on the report yesterday morning. In any event, this order here that was passed, and I am speaking of the first one, which called for the hiring of the help called for the hiring of the help for the legislative leaders was, I think, and I have voted for it, is something that was needed, something that was a long time in coming and I so spoke on the floor, as the gentleman from Eagle Lake,

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Mr. Martin stated in 1959. I think if he would care to check back he would find I spoke on other occasions about the same thing also in '59. And it was a good enough and valid point.

'The other order that I speak of is the second one. The second order, I talked about money. In the second order, in my opinion, and I also voted for, the second order called for an appropriation as was expended, as was recognized by the 105th, of \$60,000. Now in my humble opinion, this order as I stated is, and it is also proper, this order called for the \$60,000. This means, and if I am wrong I would like to have the leadership correct me, once \$60,000 is spent it stops right there. There is no more money unless it is appropriated during this session by an order which would come out of the legislative account as the money for the first order comes out. However, if we are to continue with the order as passed beyond the session, which means the hiring of staff members and secretarial assistants as well as the six people, then in my humble opinion it might have been possible that whatever additional sums as may be necessary to carry out the purpose of this order be included in the legislative appropriations. I think possibly the deck could have been cleared a great deal if that had been put in there. Because, in fact, the Appropriations Committee will have to appropriate, and these are the words I just read, are from the report on page 23; in fact. these two orders have actually a price tag of \$280,000. It would be up to the legislature to appropriate funds in order to carry this out if it is to be beyond, on a permanent basis, beyond adjournment of the legislature.

It is true also, while I am on my feet, that the gentleman from Sanford, Mr. Gauthier, said that I hired Mr. Doyle. The fact of the matter is this. After discussing it with the sub-committee on County Government, of which I was chairman, I told them that we would have so many legal matters pertaining to County Government to study that I couldn't serve as

Chairman unless we had legal assistance. The Committee voted upon this sub-committee. It was brought to the attention of the full committee. It was tabled for one month and then it was acted upon. And that clears that deck.

Concerning the remarks of the gentleman from Pittsfield, Mr. Susi, who served in my opinion admirably well the last session as Floor Leader, and for whom I have a great deal of respect, I think he may be remiss, as far as I am concerned, in saying that I wanted the order tabled to scuttle it or there were some who wanted to do that. It was not my intention at all. It just behooves me, and there has always got to be a little levity for something. It iust behooves me a little bit that there might be something somewhere along the line that we could possibly have waited until today. Because actually we accepted this report on page two of today's calendar. Yet, we passed on the rules of this report, and we ordered this report yesterday.

So I think possibly the leadership might take note that some of us might be told what is going on, and if I am incorrect in my remarks, in the price tag that I have put on the amount of this thing, I stand corrected today and I would like to hear it from anybody that wishes to correct me. Thank you very kindly, Mr. Speaker.

Mr. Gauthier of Sanford was granted unanimous consent to address the House.

Mr. GAUTHIER: Mr. Speaker and Members of the House: I would like to answer the few remarks made by my good friend, Mr. Jalbert from Lewiston. What I said yesterday, that Mr. Jalbert in his statement to the Research Committee, mentioned that this man that they could find for this job, that he was much in favor of, and I agree it was the committee that hired him, it was the Research Committee. But the name he brought up, the name of Mr. Doyle being one of the best men that ever came out of the Attorney General's office that is what I said yesterday.

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On motion of Mr. Simpson of Adjourned until Tuesday, Standish, January 9, at ten o'clock in the morning.