

# MAINE STATE LEGISLATURE

The following document is provided by the  
**LAW AND LEGISLATIVE DIGITAL LIBRARY**  
at the Maine State Law and Legislative Reference Library  
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied  
(searchable text may contain some errors and/or omissions)

LEGISLATIVE COUNCIL

SEPTEMBER 16, 1987

REVISED AGENDA

CALL TO ORDER

ROLL CALL

SECRETARY'S REPORT

- Summary of August 21, 1987, Council Meeting

DIRECTOR'S REPORT

- Approved Step Increases

REPORTS FROM COUNCIL COMMITTEES

Item #1: Personnel Committee

Item #2: Committee on Legislative Automation

OLD BUSINESS

- Item #1: Study of the Relationship between Non-Profit Service Agencies and Professional Liability and Hard-to-Obtain Lines of Liability Insurance: staffing

NEW BUSINESS

- Item #1: Request from Commission on Children in Need of Supervision and Treatment (Letter from Rep. Thistle, Chair)
- Item #2: Ch. 275, P.L., "AN ACT to Extend Maine's Bottle Bill": effective date (Inquiry from Ken McLeod)
- Item #3: 1990 Census (Correspondence enclosed)

Item #4: Request for technical assistance from NCSL  
(Letter from Sen. Estes & Rep. Handy, Co-Chairs,  
Special Commission to Study School Entrance Age  
and Preschool Services)

Item #5: Request from the Committee on State and Local  
Government related to its study of Reimbursement  
to Political Subdivisions for State-Mandated  
Programs (Letter from Sen. Tuttle and Rep.  
Carroll)

Item #6: Requests to Introduce Legislation in Special  
Session

SEN. CHARLES P. PRAY  
CHAIRMAN

REP. JOHN L. MARTIN  
VICE-CHAIRMAN



STATE OF MAINE  
LEGISLATIVE COUNCIL  
STATE HOUSE  
AUGUSTA, MAINE 04333

SEN. NANCY RANDALL CLARK  
SEN. DENNIS L. DUTREMBLE  
SEN. THOMAS R. PERKINS  
SEN. CHARLES M. WEBSTER  
REP. JOHN N. DIAMOND  
REP. DAN A. GWADOSKY  
REP. THOMAS W. MURPHY, JR.  
REP. EUGENE J. PARADIS

## LEGISLATIVE COUNCIL

AUGUST 21, 1987

### MEETING SUMMARY

APPROVED SEPTEMBER 16, 1987

### CALL TO ORDER

The meeting of the Legislative Council was called to order in the Council Chambers by the Chairman, Senator Pray, at 10:05 a.m.

### ROLL CALL

Senators: Sen. Clark, Sen. Dutremble, Sen. Perkins, Sen. Pray, Sen. Webster

Representatives: Rep. Diamond, Rep. Gwadosky, Rep. Martin, Rep. Murphy

Absent: Rep. Paradis

### Legislative Officers:

Sally Diamond	Executive Director, Legislative Council
Peter Siegel	Law Librarian
Bent Schlosser	Director, Office of Fiscal and Program Review
Helen Ginder	Director, Office of Policy and Legal Analysis
David Silsby	Revisor of Statutes
John Bailey	Information Systems Director

## SECRETARY'S REPORT

The summary of the Council's July 20, 1987, meeting was approved and placed on file (Motion by Rep. Diamond; second by Sen. Clark; unanimous).

## DIRECTOR'S REPORT

### Item #1: Staffing Changes

- Resignation: Charlotte Carrie

Sally Diamond, Executive Director, reported that Charlotte Carrie, Legislative Information Officer, had resigned and that Dorothy Rollins would act as Information Officer on an interim basis to allow a reassessment of the Office before the position was filled permanently.

Motion: That a letter of appreciation be sent to Charlotte Carrie (Motion by Sen. Pray; second by Sen. Clark; unanimous).

- Transfer of Kathryn Van Note from OPLA to OFPR

Ms. Diamond also reported that Kathryn Van Note would be transferring from the Office of Policy and Legal Analysis to the Office of Fiscal and Program Review to fill the Legislative Analyst position previously transferred from OPLA to OFPR.

### Item #2: Approved Step Increases

Ms. Diamond reported that she had approved step increases for the following:

Robert Dunn, Office of Policy & Legal Analysis, from Step A to Step B (Salary Range 7), effective August 26, 1987;

Joan Gagne, Office of Revisor of Statutes, from Step F to Step G (Salary Range 5), effective August 6, 1987;

Kevin Madigan, Office of Fiscal & Program Review, from Step E to Step F (Salary Range 10), effective August 29, 1987.

Item #3: Printing Contracts: Laws of Maine

Ms. Diamond reported that the apparent low bidder was J. S. McCarthy and that final contract award would be based on the company's successful demonstration that it could produce copy to the Legislature's specifications from electronically-transmitted material.

Motion: That the Executive Director's Report be accepted and placed on file (Motion by Rep. Martin; second by Sen. Clark; unanimous).

REPORTS FROM COUNCIL COMMITTEES

Item #1: Personnel Committee

Rep. Martin, Chair, reported that the Committee had met and was at this time presenting the following recommendations to the Council:

That step increases be awarded to Peter Siegel, Law Librarian and Lynn Randall, Deputy Law Librarian, based on the Personnel Committee's interviews with each (Motion by Rep. Martin; second by Sen. Clark; unanimous).

That the position of Business Manager in the Executive Director's Office be upgraded to the job class of Director (Motion by Rep. Martin; second by Sen. Pray; unanimous).

That the Personnel Policies and Guidelines for Non-Partisan Staff be adopted with the understanding that staff will have 15 days to make comments and suggestions and that these be reviewed by the Executive Director and the Personnel Committee prior to final adoption (Motion by Rep. Martin; second by Sen. Clark; unanimous).

Item #2: Committee on Allocation of Legislative Space

Sen. Pray, Committee Chair, presented a progress report on provision of handicapped access to the House Gallery, which will be completed before the 2nd Regular Session. He also recommended that the Council authorize him to notify those members of the Press Corp currently occupying offices on the 4th floor of relocation plans (Motion by Sen. Pray; second by Rep. Martin; unanimous).

Item #3: Committee on Legislative Automation

Rep. Diamond, Committee Chair, reported that the Committee will be meeting sometime in the next two weeks.

Motion: That the report be accepted and placed on file (Motion by Sen. Dutremble; second by Sen. Clark).

OLD BUSINESS

Item #1: Legislative Study Commissions: Staffing Requests

- Jt. Standing Committee on Banking & Insurance (Resolves, c. 65): Relationship between Nonprofit Service Agencies and Professional Liability and Other Hard-to-Obtain Lines of Liability Insurance

The Committee Chairs sent a letter requesting authorization to hire a temporary research assistant to work under the direction of their Legislative Analyst to assist the subcommittee, within the funds appropriated to the Committee for this study.

Motion: That the request be approved (Motion by Sen. Webster; second by Rep. Diamond; unanimous).

- Jt. Select Committee on Corrections

The Chairs of the Committee requested authorization to hire a consultant on a temporary basis for research and report writing for the subcommittees.

Motion: That the request be approved (Motion by Rep. Martin; second by Sen. Clark; unanimous).

- Commission to Implement Computerization of Criminal History Record Information

Sen. Brannigan, Commission Chair, requested that the Council authorize the Commission to reallocate the remaining funds in the Commission's budget to hire a consultant to assist in the final phase of the Commission's work.

Motion: That the Commission's request be approved (Motion by Sen. Clark; second by Sen. Perkins; unanimous).

NEW BUSINESS

Item #1: Schedule for Submission of Legislation for the Second Regular Session

David Silsby, Revisor of Statutes, submitted a proposed schedule for submission of legislation for the Second Regular Session.

Motion: That the schedule be accepted and placed on file with recommended changes (Motion by Sen. Dutremble; second by Sen. Clark; unanimous).

ADJOURNMENT

The Legislative Council meeting was adjourned at 10:45 a.m. (Motion by Rep. Murphy; second by Sen. Clark; unanimous).



SARAH C. DIAMOND  
EXECUTIVE DIRECTOR  
OF THE LEGISLATIVE COUNCIL



MAINE STATE LEGISLATURE  
OFFICE OF THE EXECUTIVE DIRECTOR  
LEGISLATIVE COUNCIL

EXECUTIVE DIRECTOR'S REPORT

SEPTEMBER 16, 1987

APPROVED STEP INCREASES

Brian K. Blaisdell, Office of Revisor of Statutes, from Step G  
to Step Q, effective September 19

Gilbert W. Brewer, Office of Policy and Legal Analysis, from  
Step C to Step D, effective September 10

Jeri B. Gautschi, Office of Policy and Legal Analysis, from  
Step B to Step C, effective September 26

Diane M. Maheux, Office of Revisor of Statutes, from Step E  
to Step F, effective September 7

Kimberly Morrow, Office of Revisor of Statutes, from Step A  
to Step B, effective September 29

Cynthia L. Norris, Office of Revisor of Statutes, from Step C  
to Step D, effective September 17

Hartley Palleschi, Office of Policy and Legal Analysis, from  
Step A to Step B, effective October 1

Valarie Parlin, Office of Policy and Legal Analysis, from  
Step C to Step D, effective September 17

Edward Potter, Office of Policy and Legal Analysis, has  
completed another year of service but has already reached  
the top of his salary range, effective October 4



MAINE STATE LEGISLATURE  
Augusta, Maine 04333

SPECIAL COMMISSION ON CHILDREN IN NEED OF SUPERVISION AND TREATMENT

September 16, 1987

Honorable Charles P. Pray, Chair  
Members of the Legislative Council  
Maine Legislature  
Augusta, Maine 04333

Dear Senator Pray and Members of the Legislative Council:

The Special Commission on Children in Need of Supervision and Treatment was established by the 113th Legislature during the First Regular Session, by Chapter 69 Resolves. The legislation was passed with no appropriation based on the understanding that one or more of the participating executive agencies would be able to reallocate existing funds to the work of the Commission.

As Chair of the Commission, I have been working with the Department of Human Services, Mental Health and Mental Retardation, and others to develop a budget for the Commission's work and assemble the necessary funds. The law provides that the Commission's 7 legislative members receive legislative per diem as well as expenses. Meeting this particular statutory requirement with the funds available from the departments is a problem since most of those funds are federal. I am, therefore, requesting that the Legislative Council authorize payment of per diem and expenses for legislative members only from the Legislature's own appropriation. Based on the schedule of meetings we have planned, I estimate that this would require no more than \$3500.

I look forward to answering any questions you have about the Commission and appreciate your consideration of my request.

Sincerely,

A handwritten signature in cursive script, appearing to read "Dale".

Representative Dale F. Thistle,  
Chair

Enclosures

JUN 29 '87

69

BY GOVERNOR

RESOLVES

## STATE OF MAINE

—

IN THE YEAR OF OUR LORD  
NINETEEN HUNDRED AND EIGHTY-SEVEN

—

H.P. 598 - L.D. 809

Resolve, to Establish the Commission on  
Children in Need of Supervision and  
Treatment.

Emergency preamble. Whereas, Acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, there are substantial numbers of adolescents and young adults who need mental health and substance abuse treatment in order to become productive citizens but who refuse to seek or accept that treatment; and

Whereas, many of these young people become homeless individuals who add substantially to the law enforcement problems of Maine's communities as well as their social welfare caseloads; and

Whereas, many of these young people cause substantial disruption to their families, by appearing at home sporadically, causing family disputes, physically damaging the premises or occupants on occasion, refusing to obey any rules of behavior and adversely influencing younger siblings, all to the great distress of their parents who are unable to take control of the situation; and

Whereas, there have been discussions about restoring status offenses to the juvenile code, easing the standard for commitment of juveniles under the mental health laws, or building a behavior stabilization unit for initial treatment of this segment of

the population, the State has taken no action to meet the needs of these young people; and

Whereas, continued inaction causes the State great expense in higher crime rates, lost wages and taxes and increased social service and rehabilitation services; and

Whereas, the State is currently paying very large sums of money for specialized secure treatment placements in facilities out-of-state and despite expressed concern about these costs, the inaction continues; and

Whereas, intervention with out-of-control young people at an earlier age would prevent the necessity of sending them to expensive out-of-state facilities later; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore, be it

Commission established; membership. Resolved: That there is established the Special Commission on Children in Need of Supervision and Treatment. The commission shall consist of 17 members. There shall be 7 legislative members as follows: Two Senators appointed by the President of the Senate and 5 members of the House of Representatives appointed by the Speaker of the House. Of the legislative members, there shall be at least 2 representatives from each of the following committees: The Joint Standing Committee on Appropriations and Financial Affairs, the Joint Standing Committee on Human Resources and the Joint Standing Committee on Judiciary.

The Commissioner of Corrections, or his designee; the Commissioner of Mental Health and Mental Retardation, or his designee; the Commissioner of Human Services, or his designee; the Commissioner of Educational and Cultural Services, or his designee; the Chairman of the Juvenile Justice Advisory Group, or his designee; the Executive Director of Advocates for

the Developmentally Disabled, or his designee; and a community mental health representative, a representative from the State's residential and treatment centers and 2 members of the public who are parents with direct experience with a child or children in need of supervision and treatment appointed by the Governor shall also be members. The appointments shall be made within 30 days of the effective date of this resolve. The appropriate appointing authorities shall notify the Legislative Council of the appointees' names; and be it further

Chairman; meetings. Resolved: That the Speaker of the House and the President of the Senate shall jointly appoint the chairman. The chairman shall call meetings, except that the commission's first meeting shall be convened by the chairman of the Legislative Council within 20 days of the notification that all appointments have been made. The commission shall:

1. Define the population of out-of-control youth in need of supervision and treatment;
2. Define the type of authority the State and parents should have over their children;
3. Define legal and administrative remedies to enforce state and parental authority;
4. Identify the administrative mechanisms necessary to implement the remedies and interventions;
5. Identify the full spectrum of services needed, including, but not limited to, behavior stabilization units, to impact upon these issues, including recommendations for additional services and necessary state appropriations, including, as necessary, modifications to the Medicaid program;
6. Incorporate, as a part of the research and analysis of the commission, the related studies and reports; and
7. Prepare an overall plan and approach, including supporting legislation, necessary to have the State meet its obligation to these out-of-control ju-

veniles and young adults, their families and their communities; and be it further

**Assistance. Resolved:** That, if staff assistance is desired, assistance shall be requested from the Legislative Council; and be it further

**Compensation. Resolved:** That the members of the commission who are Legislators shall receive the legislative per diem, as defined in the Maine Revised Statutes, Title 3, section 2, for each day of attendance at commission meetings. All members of the commission, except employees of State Government, shall receive reimbursement for expenses upon application to the Executive Director of the Legislative Council; and be it further

**Findings; report. Resolved:** That the commission shall present its findings and legislation, as necessary, to the Second Regular Session of the 113th Legislature by March 1, 1988.

**Emergency clause.** In view of the emergency cited in the preamble, this Act shall take effect when approved.

COMMISSION ON CHILDREN IN NEED  
OF SUPERVISION AND TREATMENT  
(Resolve 1987, ch 69)

MEMBERSHIP

Appointed by the President of the Senate

Sen. Joseph C. Brannigan

Portland, ME 04103

Sen. Barbara A. Gill

South Portland, ME 04106

Appointed by the Speaker of the House

Rep. Dale F. Thistle, Chair

Dover-Foxcroft, ME 04426

Rep. Kelly Simpson

Casco, ME 04015

Rep. Lorraine N. Chonko

Pejepscot, ME 04067

Rep. Priscilla G. Taylor

Camden, ME 04843

Rep. Patrick K. McGowan

Canaan, ME 04924

Appointed by the Governor

John Rosser  
Litchfield, ME 04350

Carol Smith

Perry, ME 04667

Greg Shea

Lewiston, ME 04240

Jacqueline Turner

Brewer, ME 04412

Others

Department of Mental  
Health & Mental Retardation

Robert N. Foster, Director  
Department of Mental Health  
& Mental Retardation  
State House Station #40  
Augusta, ME 04330  
289-4250

Commissioner of Corrections

A.L. Carlisle  
Associate Commissioner  
Department of Corrections  
State House Station 11  
Augusta, Maine 04333  
289-2711

Human Services Representative

Mr. Richard Totten  
Department of Human Services  
509 Forest Avenue  
Portland, ME 04101  
774-4581

Commissioner of Education & Cultural Services

Chairman of the Juvenile Justice Advisory Group

Executive Director of Advocates for the  
Developmentally Disabled

9/15/87



JUN 12 '87

275

BY GOVERNOR

PUBLIC LAW

## STATE OF MAINE

IN THE YEAR OF OUR LORD  
NINETEEN HUNDRED AND EIGHTY-SEVEN

H.P. 662 - L.D. 895

## AN ACT to Extend Maine's Bottle Bill.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 32 MRSA §1862, sub-§1, as enacted by PL 1975, c. 739, §16, is amended to read:

1. Beverage. "Beverage" means beer, ale or other drink produced by fermenting malt, soda water or other nonalcoholic carbonated drink in liquid form and intended for human consumption. "Beverage" also includes wine coolers. "Wine cooler" means a beverage containing wine and more than 15% added natural or artificial blending material, such as fruit juices, flavors, flavorings or adjuncts; plain, carbonated or sparkling water; coloring; or preservatives, and which contains less than 7% of alcohol by volume.

Sec. 2. Effective date. This Act shall take effect July 1, 1988.

SEN. CHARLES P. PRAY  
CHAIRMAN

REP. JOHN L. MARTIN  
VICE-CHAIRMAN



STATE OF MAINE  
LEGISLATIVE COUNCIL  
STATE HOUSE  
AUGUSTA, MAINE 04333

SEN. NANCY RANDALL CLARK  
SEN. DENNIS L. DUTREMBLE  
SEN. THOMAS R. PERKINS  
SEN. CHARLES M. WEBSTER  
REP. JOHN N. DIAMOND  
REP. DAN A. GWADOSKY  
REP. THOMAS W. MURPHY, JR.  
REP. EUGENE J. PARADIS

August 21, 1987

Mr. John G. Keane  
Director  
Bureau of Maine Census  
United States Department  
of Commerce  
Washington, D.C. 20233

Dear Mr. Keane:

Thank you for your letter regarding the 1990 census and reapportionment. I appreciate being informed of your plans.

I am definitely interested in participating in redistricting and will work with the members of the Legislative Council to identify a liaison with your bureau. Also, I would like to receive a complimentary copy of your "test data".

Thanks again for writing. I will contact you again soon.

Sincerely,

A handwritten signature in cursive script, appearing to read 'Charles P. Pray'.

Charles P. Pray  
President of the Senate

✓ cc: Sarah Diamond, Executive Director  
Legislative Council

CPP/jpb



UNITED STATES DEPARTMENT OF COMMERCE  
Bureau of the Census  
Washington, D.C. 20233

OFFICE OF THE DIRECTOR

AUG 18 1987

Honorable Charles P. Pray  
President of the Senate  
Augusta, Maine 04333

Dear Senator Pray:

The 1990 census is less than 3 years in the future. The results will shape Congressional and state legislative districts into the 21st century. In that regard, under the provisions of Public Law 94-171, your Census Bureau has worked with state officials since 1980 to develop a program for providing state governments with the census counts needed for reapportionment and redistricting.

In 1985, the Census Bureau launched the 1990 Census Redistricting Data Program and invited the states to join in this voluntary program (see Enclosure A). The April 25, 1985 and March 17, 1986 issues of the Federal Register gave public notice of these actions. Thirty-eight states (see Enclosure B) participated in Phase 1 of this Program.

Now we are inviting the states to participate in the next phase of this Program. During Phase 2, as described in Enclosure C, states may outline their voting districts (election precincts) on census maps in order to receive 1990 census population counts for these areas. States not participating in this voluntary program will receive 1990 census population counts for all standard census tabulation areas (for example, cities, counties, census tracts, and blocks).

We have sent this letter to your colleagues listed in Enclosure D, and we ask that you jointly decide whether or not to participate in Phase 2. If you plan to take part, please let us know by October 31, 1987 and name a liaison to work with us.

On a related topic, from our 1986 test census in a portion of Los Angeles County, California, we have produced a "test" computer file and a paper listing as an example of the 1990 census redistricting data we will send to states in 1991. These test products include population data by voting district. We will provide one complimentary copy of these test data to the executive branch and one to the legislature. If your State wishes to receive these data and has not requested them already, please let us know.

Thank you for your interest in the 1990 census. If you have questions, please contact Mr. Marshall Turner or Ms. Cathy Talbert on 301/763-4686.

Sincerely,

JOHN G. KEANE  
Director  
Bureau of the Census

Enclosures



**MAINE STATE LEGISLATURE**

Augusta, Maine 04333

**SPECIAL COMMISSION TO STUDY SCHOOL ENTRANCE AGE  
AND PRESCHOOL SERVICES**

September 16, 1987

Hon. Charles P. Pray  
Chairman  
Legislative Council  
State House Station #115  
Augusta, ME 04333

Dear Sen. Pray:

We are requesting authorization to submit an application to the National Conference of State Legislatures (NCSL) for technical assistance on certain child care/early childhood education issues.

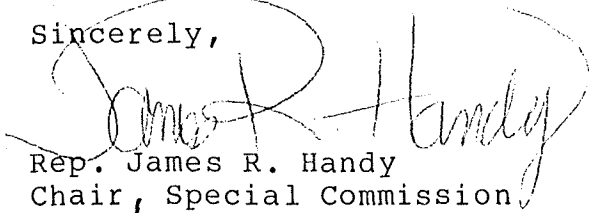
As you know, the Legislature, last session, created the Special Commission to Study School Entrance Age and Preschool Services. The Commission met today and unanimously agreed that the possibility of coordinating its study with the availability of technical assistance from NCSL represents a unique and very timely opportunity for the State at no additional cost.


A copy of the NCSL announcement and request for applications is attached along with a copy of the Commission's application outlining the issues which it feels need addressing and the technical assistance being requested.

If you authorize the Commission to proceed, the additional necessary paperwork will be prepared in time to meet the September 30 deadline.

Please let us know if we may answer any questions.

Sincerely,

  
Rep. James R. Handy  
Chair, Special Commission

  
Sen. Stephen Estes  
Co-Chair, Special Commission



## National Conference of State Legislatures

August 14, 1987

444 North Capitol Street, N.W.  
Suite 500  
Washington, D.C. 20001  
202/624-5400

President Irving J. Stolberg  
Speaker  
House of Representatives  
Connecticut

Executive Director  
Earl S. Mackey

Honorable Stephen C. Estes  
State Senator  
PO Box 4  
Kittery Point, ME 03905

Dear Senator Estes:

The National Conference of State Legislatures (NCSL) is pleased to announce that technical assistance under the Child Care/Early Childhood Education Project will be available to six states during the upcoming year (September 1987 through August 1988.) The Child Care/Early Childhood Education Project supports collaboration within legislatures in the development of both child care and early childhood education policies and is funded by the Carnegie Corporation of New York. This project focuses on assisting state legislatures in designing coordinated policies to meet the educational and day care needs of young children in order to minimize duplication and fragmentation of services. I have enclosed a more detailed project description for your information.

During the past two years, four states (Connecticut, Kentucky, Minnesota, and Rhode Island) received technical assistance under this project. The activities included planning and sponsorship of conferences and workshops, assistance in drafting reports, analysis of hearing testimony and development of strategies for identifying key child care and early childhood education issues facing the states.

The six new states will be selected for technical assistance based on five major criteria:

- o Technical assistance will contribute to concrete legislative progress on child care and early childhood education policy in the state;
- o Technical assistance activities requested are feasible within the time, budgetary, and staff limitations of the project;
- o The states selected represent a geographical distribution across the country;
- o Evidence that the issues addressed and the activities requested will lead to collaborative efforts among legislators in both houses of the legislature who are concerned with child care as well as those concerned with early childhood education issues; and
- o The states selected will not have received technical assistance under this project in the previous two years.

If you are interested in having your state considered for technical assistance, please complete the enclosed application. Since all chairs of education and human services committees have been sent this announcement, you may want to coordinate the application process with the other chairs in your state.

In addition to the application, NCSL requires, before receiving technical assistance, that states obtain letters of support from the legislative leadership from both parties in both houses of the legislature (e.g. majority and minority leaders, Speaker of the House, President of the Senate). Since child care and early childhood education issues are generally under the jurisdiction of the education and human services committees (or equivalent), for this project, states are also required to obtain letters of support from the chairs of these committees in both houses of the legislature. Please return the completed application and letters of support to me:

Ms. Terry Gnezda  
Senior Project Manager  
Child Care/Early Childhood Education Project  
National Conference of State Legislatures  
444 North Capitol Street, N.W., Suite 500  
Washington, D.C. 20001

by SEPTEMBER 30, 1987.

I look forward to the possibility of working with your state on child care and early childhood education policy. If you have any questions about technical assistance or the project, please feel free to contact me.

Sincerely,



Terry Gnezda  
Senior Project Manager  
Child Care/Early Childhood Education Project

Enclosures

CHILD CARE/EARLY CHILDHOOD EDUCATION PROJECT  
APPLICATION FOR TECHNICAL ASSISTANCE

State Contact:

Date Application Completed:

Name

Title/Affiliation

Address

Phone

PLEASE RETURN BY SEPTEMBER 30, 1987 to:

Ms. Terry Gnezda  
Senior Project Manager  
Child Care/Early Childhood Education Project  
National Conference of State Legislatures  
444 North Capitol Street, NW  
Suite 500  
Washington, DC 20001

---

Please respond to the following questions:

- I. On which child care and early childhood education issues are you interested in receiving technical assistance? Please identify and briefly describe each issue.

A. Entrance age:

1. Given the tendency toward development of an academically oriented kindergarten over the last 20 years, at what age should children enter kindergarten? What is the supporting documentation for choosing one age over another (studies, expert opinion)?
2. Should school entrance be based on chronological age or developmental age (stages)? What is the supporting evidence supporting chronological or developmental age?
3. If entrance is based on developmental stage, what screening instruments are available to determine readiness? What is their reliability and validity? What is developmental age? Can boys and girls, urban children and rural children, handicapped children and nonhandicapped children be evaluated on the same developmental scale with the same instruments? Who should make the final decision on the readiness of a child for school?

B. Programs:

1. Do children benefit from a "nonacademic" school readiness program? At what age should it be provided? What does research show are effective

components of a readiness program (program content, parent involvement - including outreach to parents of infants on parenting skills which affect the educational development of their child, class size, staff training)? Should readiness programs be provided prior to entrance into kindergarten? or Should kindergarten be redesigned for readiness not academics?

2. For those deemed not ready for a "regular kindergarten class," what type of services, if any, are most effective? How effective and how appropriate are two year kindergarten programs for children who are not "ready" for an academic kindergarten? How effective are transitional (first) grades?

3. How effective are unstructured-non-graded k-? classes, for example K-3?

4. How can linkage between existing and any proposed new preschool program and the public school system be improved?

- C. What are the policy implications of any change in existing early childhood programs - on the children, family structure, parents employment, private providers of preschool and child support services, and public schools?

- II. What form of technical assistance would be most helpful in addressing these issues? (e.g. assistance with planning or conducting hearings, conferences, or workshops; access to expert consultation; policy analysis and recommendations on pending or potential legislation; assistance in developing a strategy for studying the issues; research on methods other states use to address the issues, etc.)

The Maine Legislature has established a special Commission to Study School Entrance Age and Preschool Services. The most useful type of assistance for the commission during its deliberations this fall would be:

- A. Access to expert consultation to provide information on current research on the issues identified in section I, paragraphs A & B;
- B. Assistance in developing and evaluating policy alternatives to address the problems raised by school readiness issues?
- C. Assistance in establishing a methodology to assess the longterm impacts of any policy changes. What are the outcome measures which should be evaluated? What is the best way to structure their collection and evaluation over a period of years (1 to ?)? Over how long a time should the effect of policy changes be measured to see if they have had a lasting effect?



III. How would the technical assistance activities involve collaboration among legislators in early childhood education and those interested in child care?

The special commission established to study school entrance age and preschool services includes members of the Joint Standing Committee on Education as well as public members representing child care interests. Although no members of the Joint Standing Committee on Human Resources (to which child care issues are typically assigned) were included on the commission, individual members of that committee have expressed an interest in the study and will be monitoring its progress. The Senate and House chairs have been informed of the commission's work and are supportive. Interested members of the Human Resources Committee as well as members of the Education Committee who are not part of the study commission will be invited to participate in any technical assistance activities.

IV. What evidence exists to suggest that progress will be made on child care and early childhood education issues in the next session of the legislature?

The most persuasive evidence that progress will occur is the enactment last session of the resolve creating the study commission and directing it to report to the next session of the Legislature. The report is due by March 1, 1988 and is to include recommended legislative changes. The existence of the study commission represents a unique and timely opportunity to use the technical assistance support offered by NCSL.

V. When would you like technical assistance activities to be conducted in your state?

To be most helpful, technical assistance to the study commission should occur between mid October and mid December. Such a timetable would give the commission time to prepare its final report and legislative recommendations for introduction in the next legislative session.

ELEN T. GINDER, DIRECTOR  
HAVEN WHITESIDE, DEP. DIRECTOR  
GILBERT W. BREWER  
DAVID C. ELLIOTT  
GRO FLATEBO  
MARTHA E. FREEMAN, SR. ATTY.  
JERI B. GAUTSCHI  
CHRISTOS GIANOPOULOS  
WILLIAM T. GLIDDEN, JR.



STATE OF MAINE  
**OFFICE OF POLICY AND LEGAL ANALYSIS**  
ROOM 101/107  
STATE HOUSE STATION 13  
AUGUSTA, MAINE 04333  
TEL.: (207) 289-1670

JULIE S. JONES  
JOHN B. KNOX  
EDWARD POTTER  
MARGARET J. REINSCH  
LARS H. RYDELL  
JOHN R. SELSER  
CAROLYN J. CHICK, PARALEGAL  
ROBERT W. DUNN, RES. ASST.  
HARTLEY PALLESCHI, JR., RES. ASST.  
KATHRYN VAN NOTE, RES. ASST.

September 9, 1987

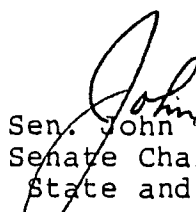
Senator Charles P. Pray  
Chairman  
Legislative Council  
State House  
Augusta, Maine 04333


Dear President Pray:

The subcommittee of the Committee on State and Local Government that is studying reimbursement to political subdivisions for state mandated programs has held its first hearing. It is apparent from that hearing and the staff preparations proceeding it that the subcommittee will profit greatly by the experiences of other states concerning this subject. The subcommittee would like to invite representatives of 4 eastern states to its meeting of October 14, 1987. It is our belief that they will come with no expense to the state. However, we wish to pay their expenses if this becomes necessary. We estimate these as not exceeding \$400 a piece. We would, therefore, like approval to spend up to \$1600 for these 4 proposed speakers. Since the meeting in question is October 14th and lead time is required for the speakers to fit this visit into their schedules, we would appreciate your decision at the earliest time.

Please call us if you require additional information on this subject.

Sincerely,

  
Sen. John Tuttle  
Senate Chair, Committee on  
State and Local Government

  
Rep. Donnell Carroll  
House Chair, Committee on  
State and Local Government

JK/SLG/jj/1811\*



**MAINE STATE LEGISLATURE**  
Augusta, Maine 04333

September 15, 1987

President Charles P. Pray, Chair  
Legislative Council  
Maine State Legislature

Re: Emergency bill for Special Session

Dear President Pray:

We request that the Legislative Council approve for admission to the upcoming Special Session a short, Emergency bill on fire safety standards: AN ACT to Delay Certain Fire Safety Standards. The Joint Standing Committee on Legal Affairs recommended and the Legislature enacted during the First Regular Session a comprehensive bill on safety standards for firefighters, PL 1987, c. 356. In guaranteeing certain important protections to firefighters, the Legislature imposed a limited number of appropriate burdens on municipal fire departments and voluntary associations.

One problem with the new law, which becomes effective on September 29, 1987, is that all fire departments and voluntary associations must have and provide at least 2 sets of self-contained breathing apparatus for the use of members of the department or association. Although no fire chief opposes this requirement, there are several fire departments and associations which do not currently have the equipment and which cannot obtain the equipment immediately. In some situations, additional appropriations from the towns must be made, which may mean waiting until Town Meeting in the spring. In addition, even if the funds are available immediately, equipment distributors cannot always fill orders in less than 6 months.

This proposed bill would postpone for one year the effective date of the section requiring the provision and maintenance of at least 2 sets of self-contained breathing apparatus. Any new equipment which is purchased between now and then will still have to meet the standards set in the new law; thus, the safety guarantees will not be significantly diminished.

This bill is necessary to maintain the integrity of the law and also assist municipalities to comply with the requirements of the statute.

We hope you will favorably consider this request. Please do not hesitate to contact any of us if you have any questions.

Thank you for your consideration.

Sincerely,

*Richard Ruhlin* <sup>MSR</sup>  
Rep. Richard Ruhlin

*Judy Kany* <sup>MSR</sup>  
Sen. Judy Kany

*Norman Paul* <sup>MSR</sup>  
Rep. Norman Paul

LEGISLATIVE COUNCIL

BILL REQUESTS FOR FIRST SPECIAL SESSION

September 16, 1987

SPONSOR: Clark, N

LR 3761	An Act to Alter the Effective Date of Extension of Maine's Bottle Bill	ACCEPTED
---------	---	----------

SPONSOR: Dow, C

LR 3760	An Act to Amend the Law Relating to Fuel Tax Licensing	ACCEPTED
---------	---	----------

SPONSOR: Gwadosky, D

LR	An Act Relating to Out-of-Court Statements Made by Minors	ACCEPTED
----	--	----------

SPONSOR: Kany, J

LR 3755	An Act Relating to Judicial Injunctions in Labor Disputes	ACCEPTED
---------	--	----------

SPONSOR: Martin, J.

LR 3764	An Act to Expand the Aroostook County Jail Facility	ACCEPTED
---------	--	----------

LR 3762	An Act to Make Corrections to the Law Relating to Motor Vehicles used in Transportation of Forest Products	ACCEPTED
---------	--	----------

LR 3748	An Act to Make Supplemental Appropriations and Allocations for the Expenditures of State Government for the Fiscal Years Ending June 30, 1988, and June 30, 1989	ACCEPTED
---------	--	----------

SPONSOR: Moholland, F

LR 3759	An Act to Prevent any Land Fill from being Constructed Over or Near an Aquifer and to Establish and Preserve Regional Landfills	ACCEPTED
---------	--	----------

SPONSOR: Murphy, T

LR 3749	An Act Amending the Law Concerning "Beano" or "Bingo" on Indian Reservations	ACCEPTED
---------	--	----------

SPONSOR: Ruhlin

LR 3758	An Act to Delay Implementation of Certain Fire Safety Standards	ACCEPTED
---------	--	----------

SPONSOR: Vose, H

LR	An Act to Amend the Charter of the Eastport Port Authority	ACCEPTED
----	---	----------

9/16/87